Sheriff
John F. Matz

Chief Deputy
Todd A. Christopherson



Winnebago County Sheriff

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TO: Sheriff Matz and Chief Deputy Christopherson

FROM: Lt. Eichman

DATE: January 11, 2024

RE: Annual Use of Force Report (Field Services) – 2023

Pursuant to General Order 5.05, USE OF FORCE/ REPORTING AND REVIEW, all use of force reviews conducted for 2023 incidents in the Field Services Divisions have been reviewed. Field Services encompasses the Patrol Division, Detective Division, and Special Teams for the Sheriff's Office. A use of force review is completed for any of the following incidents:

- Reported injuries to a suspect based on use of force
- ➤ An Electronic Control Device (ECD) is discharged
- ➤ Chemical Agents are utilized (Oleoresin Capsicum)
- > Intermediate weapons are used
- ➤ K-9 units are used as force
- > Specialty impact munitions are pointed or deployed
- ➤ Vehicle Pursuits and/or induce or force to stop techniques are used
- > A firearm is pointed or discharged
- ➤ While not specified, use of force reviews are completed on any use of force deemed to necessitate further analysis

Reviews are conducted to ensure that a deputy's actions are consistent with Winnebago County Sheriff's Office General Orders, applicable federal, state, and local laws, and the State of Wisconsin Defensive and Arrest Tactics (DAAT) system.

Beginning 2023 the Winnebago County Sheriff's Office no longer considers an Electronic Control Device (ECD) Posture, or pointing of the devise, as a use of force. The decision to consider an ECD Posture no longer a use of force was made after careful consideration. This change does put the Sheriff's Office in line with other area law enforcement agencies regarding how ECD usage is reviewed. While the posturing of an ECD is no longer reviewed as a use of force, deputies are still required to document each incident in which an ECD is pointed at an individual in a long form report.

Since the State of Wisconsin unveiled their Use of Force and Arrest Related Death Reporting system in March 2020, the Winnebago County Sheriff's Office has submitted a Use of Force and Arrest Related report form each month as per State requirements. The State's Use of Force and Arrest Related Death program is the conduit to the FBI's National Use of Force Data Collection program. These forms are submitted via the Traffic and Criminal Software (TraCS) program.

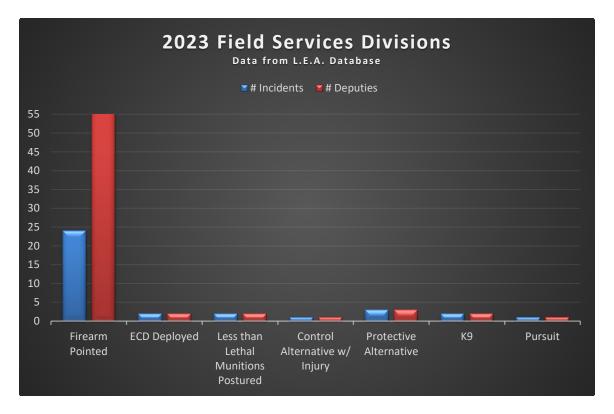
The information utilized for this annual review and analysis was collected from the L.E.A. Data Technologies software used to document use of force incidents for the Sheriff's Office. Individual reviews were conducted based on submitted use of force reporting forms as well as the associated incident reports and available squad and/or body worn camera footage. Thirty-two (32) use of force reviews were conducted in 2023 for incidents that met the reporting criteria. This is a 10% increase from the 29 incidents for which a use of force review was completed in 2022. The 29 reviews in 2022 was a 12% increase from the 26 use of force reviews completed in 2021.

During 2023, deputies from the Field Services Division of the Sheriff's Office responded to 51,167 incidents according to Computer Aided Dispatch (CAD) records. This accounts for a 20% increase in call volume from 2022. 32 of those incidents, or .061%, resulted in force being used.

A total of 68 deputies used force during these 32 incidents in 2023. The following chart illustrates the types of force utilized that required a formal review.

Note: several incidents had multiple uses of force meeting the Sheriff's Office's General Order regarding use of force review. As such, the numbers below are higher than the total 32 use of force incidents noted above:

Force Option	# Incidents	# Deputies
Firearm Pointed	24	57
Firearm Discharged	0	0
ECD Deployed	2	2
Less than Lethal Projectile Postured	2	2
Protective Alternative	3	3
Control Alternative with injury	1	1
Pursuit	1	1
K9 Deployed	2	2
Total	35	68



Pointing of firearms was the most common use of force used by Field Services Deputies in 2023. 75% of the 32-total uses of force for which a review was conducted involved a firearm, or multiple firearms, being pointed at a subject or subjects.

That percentage becomes clearer when considered in proper context.

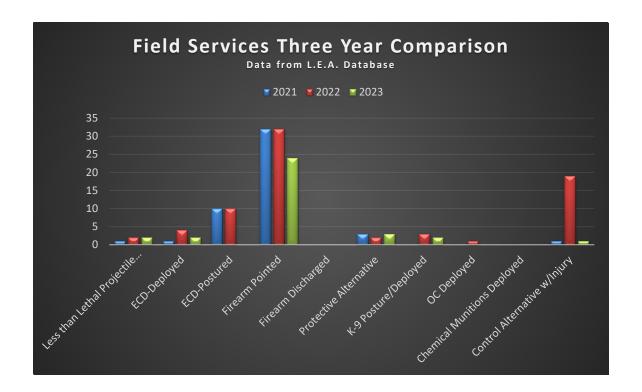
- ➤ 15 deputies pointed firearms at subjects involved in high-risk traffic stops
- > 14 deputies pointed firearms at a subject involved in a weapons complaint
- ➤ 10 deputy pointed a firearm at a subject involved in a SWAT incident

The number is inflated based on multiple deputies responding to the same incident. There were 24 incidents that resulted in deputies pointing firearms at the suspect, or multiple suspects. The threat level presented by the subject, or subjects, involved in the incidents justified the pointing of firearms. Of the 24 reviews completed for incidents in which deputies pointed a firearm, all were deemed objectively reasonable.

To further evaluate use of force for the Sheriff's Office, the following chart lists all actions taken by deputies for the previous three years. The most prevalent use of force option is the pointing of firearms each year.

Force Option	2021 Field Services	2022 Field Services	2023 Field Services
ECD-Deployed	1	4	2
ECD-Postured	10	10	N/A
Firearm Pointed	32	31	57
Firearm Discharged	0	0	0
Less than Lethal	1	2	2
Projectile-Postured			
Protective Alternatives	3	2	3
Control Alternatives	1	19	1
w/injury			
K-9 Posture/Deploy	0	4	2
OC-Deployed	0	1	0
Chemical Munitions	0	0	0
Deployed			
Pursuit	0	0	1
Total	48	73	68

^{*}Note: In 2022 there was a significant increase in the "Control Alternatives w/injury" category. In 2022 there were six incidents with 19 deputies involved. All six incidents involved deputies attempting to control or arrest uncooperative or combative subjects. All injuries were either minor (not requiring medical attention) or alleged (no visible injury present). All force used during these incidents were found to be objectively reasonable.



Over the previous three years, pointing of firearms was the most common and consistent use of force action for the Field Services Division, with an average of 63 deputies pointing firearms per year.

Of the 32 use of force incidents reviewed in 2023 one was deemed to be unreasonable. This incident involved a deputy who engaged in a vehicle pursuit outside of Winnebago County Sheriff's Office General Orders. The deputy involved in this incident received remedial training on Sheriff's Office General Orders as well as the State of Wisconsin's Emergency Vehicle Operation and Control (EVOC) curriculum.

The Training Division will continue to monitor use of force incidents utilizing them as a guide for the development of new trainings for the agency.

Respectfully Submitted,

Lt. Tim Eichman