WINNEBAGO COUNTY BOARD OF SUPERVISORS TUESDAY, DECEMBER 20, 2016

There will be an Adjourned Meeting of the Winnebago County Board of Supervisors on Tuesday, December 20, 2016, at 6:00 p.m., in the Supervisors' Room, Fourth Floor, Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin. At this meeting, the following will be presented to the Board for its consideration:

- Roll Call
- Pledge of Allegiance
- Invocation
- Adopt agenda
- Time will be allowed for persons present to express their opinion on any resolution or ordinance that appears on the agenda.
- Communications, Petitions, etc.
- Reports from Committees, Commissions & Boards
- Approval of the proceedings from the October 31 November 1, 2016 Budget session and November 15, 2016 meeting
- County Executive's Report
- County Executive's Appointments:
 - o Human Services Board Donna Lohry, Michael Dillon and Judy Wright
 - Veterans Service Commission Joseph Maehl
 - Winnefox Library System Board of Trustees Randall W. Fieldhack
- County Board Chairman's Report
- Courthouse Roof and Masonry Repairs Report Mike Elder, Director of Facilities and Property Management
- Tri-County Ice Arena Update Scott Horman

ZONING REPORTS & ORDINANCES

Report No. 001 – Alan and Jenny Hansen, Town of Winchester

Amendatory Ordinance No. 12/01/16- Rezoning from A-2 to R-1 for tax parcel no. 028-0797-03

Report No. 002 - Adam B. and Alysha M. Fuss, Town of Poygan

Amendatory Ordinance No. 12/02/16 - Rezoning from R-1 to A-2 for tax parcel no. 020-0074-01

Amendatory Ordinance No. 12/03/16 – Town of Clayton on behalf of William C. and Sarah M. Grotjan for rezoning from A-1 to A-2 for tax parcel nos. 006-0242, 006-0246 and 006-0270

Amendatory Ordinance No. 12/04/2016 – Town of Clayton on behalf of Roxanne and Robert Breaker, for rezoning from A-2 to R-1 for tax parcel no. 006-0589

RESOLUTIONS AND ORDINANCES

RESOLUTION NO. 084-122016: Authorize the Construction of a New Aviation Business Center (Terminal Building

Replacement) at a Cost of \$5.5 Million to be Funded with the Issuance of General

Obligation Promissory Notes
Submitted by:

AVIATION COMMITTEE

FACILITIES AND PROPERTY MANAGEMENT COMMITTEE

PERSONNEL AND FINANCE COMMITTEE

RESOLUTION NO. 085-122016: Authorize the Sheriff Department to Accept a \$125,000 OWI Grant and Appropriate the

Funds to Expenses to Carry Out the Program

Submitted by:

JUDICIARY AND PUBLIC SAFETY COMMITTEE PERSONNEL AND FINANCE COMMITTEE

RESOLUTION NO. 086-122016: Authorize Contract for Excess Workers' Compensation Program Insurance Between

Winnebago County and Safety National Insurance Company

Submitted by:

PERSONNEL AND FINANCE COMMITTEE

ORDINANCE NO. 087-122016: Amend Chapter 13 of the General Code of Winnebago County Submitted by:

LAND CONSERVATION COMMITTEE

RESOLUTION NO. 088-122016: Return County Veteran Services Officer Grant to a Block Grant Format

Submitted by:

LEGISLATIVE COMMITTEE

JUDICIARY AND PUBLIC SAFETY COMMITTEE

RESOLUTION NO. 089-122016: Oppose Making County Veterans Service Officers Optional, Allowing Non-Veterans to

Fill the CVSO Position, or Consolidating or Regionalizing County Veteran Service

Offices in Wisconsin

Submitted by:

LEGISLATIVE COMMITTEE

JUDICIARY AND PUBLIC SAFETY COMMITTEE

Respectfully submitted, Susan T. Ertmer Winnebago County Clerk

Upon request, provisions will be made for people with disabilities. (Times provided are estimates. Any item on the agenda may be taken up by the Board after 6:00 P.M.)

OSHKOSH (920) 232-3450 FOX CITIES (920) 727-2880 FAX (920) 232-3429



TO:

Members of the Winnebago County Board

FROM:

Mark L. Harris

DATE:

December 20, 2016

SUBJECT:

Appointments and re-appointment to the HUMAN SERVICES BOARD

Subject to your approval, I am hereby making the following appointments and re-appointment to the HUMAN SERVICES BOARD.

Donna Lohry 511 W. Bent Avenue Oshkosh, WI. 54901 Michael Dillon
1365 Fox Burrow Ct.

Judy Wright 6490 Breeze St.

Neenah, WI. 54956

Winneconne, WI. 54986

Mr. Dillon will replace Robert Paterson whose term has expired, and Ms. Wright will replace Ronald Kuehl whose terms has expired.

These are three (3) terms which will expire December 31, 2019.

Thank you in advance for your favorable consideration of these appointments.

Mark L. Harris, County Executive

MLH/jpf

CC: County Clerk

Human Services Board

OSHKOSH (920) 232-3450 FOX CITIES (920) 727-2880 FAX (920) 232-3429



TO:

Members of the Winnebago County Board

FROM:

Mark L. Harris

DATE:

December 20, 2016

SUBJECT:

Re-appointment to the VETERANS SERVICE COMMISSION

Subject to your approval, I am hereby making the following re-appointment to the VETERRANS SERVICE COMMISSION.

Joseph Machl 528 Chatham Court Neenah, Wl. 54956

This is a three (3) term which will expire December 31, 2019.

Thank you in advance for your favorable consideration of this appointment.

Mark L. Harris, County Executive

MLH/jpf

CC: County Clerk

Veterans Service Commission

OSHKOSH (920) 232-3450 FOX CITIES (920) 727-2880 FAX (920) 232-3429



TO:

Members of the Winnebago County Board

FROM:

Mark L. Harris

DATE:

December 20, 2016

SUBJECT:

Re-appointment to the WINNEFOX LIBRARY SYSTEM BOARD OF

TRUSTEES

Subject to your approval, I am hereby making the following re-appointment to the WINNEFOX LIBRARY SYSTEM BOARD OF TRUSTEES.

Randall W. Fieldhack 2438 Forest Manor Court Neenah, WI. 54956

This is a three (3) term which will expire December 31, 2019.

Thank you in advance for your favorable consideration of this appointment.

Mark L. Harris, County Executive

Mark J. Ham

MLH/jpf

CC: County Clerk

Winnefox Library System Board of Trustees

* ;	BUDGET TR	RANSFER	
	DEPARTMENT I	NAME	
Department Requesting - Signature	Date U/S/IC	Approval - County Executive	Date
Committee of Jurisdiction - Signature	 /i	Approval - Personnel & Finance	
Committee Vote: Augusta	11/15/16	Committee Vote:	
Reviewed by Finance Dept.:	11/9/16	Approved - Information Systems Committee Committee Vote:	
Approved - Facilities & Prop Mgnt Committee	,		
Committee Vote:		Total amount of budget transfer	
ACCOUNT NUMBER		_	
		l=inc	Amount

					T0	*	
Org	Object	Project	Phase	Task	Object Code / Phase Task title	l=incr D=Decr	Amount (Whole dollars only)
			204		Courthouse Masonry and Roof Repairs	1	410,000
					Bond Proceeds	D	410,000
_							
			×				

Description (Must be completed - Attach extra pages if needed):

This project is to repair deteriorated masonry on the Courthouse parapet wall. An existing waterproofing coating has deteriorated and is allowing the underlying masonry to be damaged by moisture, additionally the deterioration is allowing driving rain to enter the building with resulting leaks to the interior of the building. This workprempted the repairs planned for 2016 to the Courthouse roof, since making these repairs would cause the newly repaired roof to be disturbed. Both projects need to be done at the same time.

ENTRY NUMBER		

WINNEBAGO COUNTY, WISCONSIN CAPITAL PROJECT REQUEST

Department: Facilities and Property Management

Project title: Courthouse Roof and Parapet Wall Repairs

Department head: Michael Elder

Contact: Michael Elder

Project Description: (Attach additional sheets as needed and label as Attachment 1):

waterproofing coating applied in the past. This coating has deteriorated and is allowing the underlying masonry wall to be exposed to moisture and deteriorate. The deterioration has allowed moisture inside the building envelop and leak into the 5th floor during heavy/driving rain events. Additionally the 5th floor roof section is in need of replacement. It has reached the end of its useful life. The roof was planned to be replaced in 2016, but was preempted when the reapirs to the parapet wall were determined to require disturbing what would have been a newly replaced roof. These two projects originally planned to be done

Relationship to other projects and plans: (Attach additional sheets as needed and label as Attachment 2):

This project is related to the original 2 individual projects; Courthouse Roof Replacement and Courthouse Parapet Wall Repairs.

These projects need to be combined because the work needs to be done at the same time.

Justification and alternatives considered: (Attach additional sheets as needed and lable as Attachment 3):

The Courthouse was built in 1938. The age of the roof is unknown as is the age of the parapet wall waterproofing. It is normal maintenance to replace roofs and to repair building structure as the building ages. Both of these building systems have reached the end of their useful life. In order to preserve the integrity of the building these repairs are need to be completed.

CAPITAL PROJECT REQUEST

Project Name --->>

ANTICIPATED PROJECT COSTS AND SOURCES OF FUNDS:

	Prior years	2016	2017	2018	2019	2020	Beyond	Total
PROJECT COST'S								
Planning, Design, Engineering								<u> </u>
Land Purchase					<u></u>			
Construction			410,000					410,000
Equipment							û	
Other								<u> </u>
TOTAL			410,000).e.	<u>;*)</u>).*)	410,000
PROJECT FUNDS	.							
Current Revenue							-	
Tax Levy	-							
Borrowing (Bonds or Notes)	<u> </u>		410,000					410,000
Revenue Bonds						-		
Federal or State Funds						<u></u>	1	138
Other (specify)			······································				-	
TOTAL			410,000					410,000

Note: Any project requiring funding in 2016 must have diagrams and detailed project descriptions submitted to Finance.

Courthouse Parapet Wall and Roof Pictures



Deteriorated waterproofing





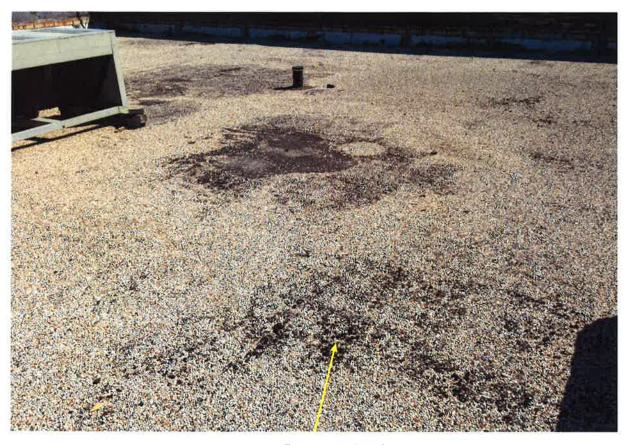
Deteriorated waterproofing





Deteriorated waterproofing





Deteriorated roofing





Deteriorated roofing







Deteriorated roofing

12/20/2016 Report No: *001

TO THE WINNEBAGO COUNTY BOARD SUPERVISORS

Your Planning and Zoning Committee begs leave to report:

WHEREAS, it has reviewed the Petition for Zoning Amendment 2016-ZC-3910 filed with the County Clerk by:

HANSEN, ALAN; HANSEN, JENNY, Town of WINCHESTER and referred to the Planning and Zoning Committee on 11/15/2016 and

WHEREAS, a Public Hearing was held on 11/16/2016, pursuant to mailed and published notice as provided by as on the following:

PROPERTY INFORMATION	N:				
Owner(s) of Property: HANSEN, ALAN; HANSEN, JENNY					
Location of Premises Affect	ed: 7813 COUNTY R	D M, LARSEN, WI 549	47		
	Legal Description: Being a part of the NE 1/4 of the SE 1/4, Section 28, Township 20 North, Range 15 East, Town of Winchester, Winnebago County, Wisconsin.				
Tax Parcel No.: 028	3-079703				
Sewer: [X] Existing Overlay: [] Airport	g [] Required [] SWDD	[] Municipal [X] Shoreland	[X] Private System		
[] Floodpl		[] Microwave	[X] Wetlands		
WHEREAS, Applicant is requesting a rezoning to R-1 Rural Residential, And WHEREAS, we received no notification from the Town of WINCHESTER and WHEREAS, your Planning and Zoning Committee, being fully informed of the facts, and after full					
consideration of the matter, making the following findings: 1. The Town of Winchester has not responded.					
Town action is advisory due to shoreland jurisdiction.					
3. There were no objections follow through with their med		cant in the event that th	e other party involved does not		
4. The proposed use is compatible with adjacent uses.					

NOW THEREFORE BE IT RESOLVED, that this committee hereby reports our findings for your consideration and is hereby recommending Approval by a vote of 5-0-1 (L. Kriescher abstain)

Findings were made in consideration of Section 23.7-5(b)(1),(2),&(3).

5. Zoning Map Amendment is required as a condition of plat/CSM approval and will place development in

appropriate zoning district.

AND BE IT FURTHER RESOLVED, by the Winnebago County Board of Supervisors, that the enclosed Ordinance is hereby [ADOPTED] OR [DENIED].

For the Planning	and Zoning	Committee
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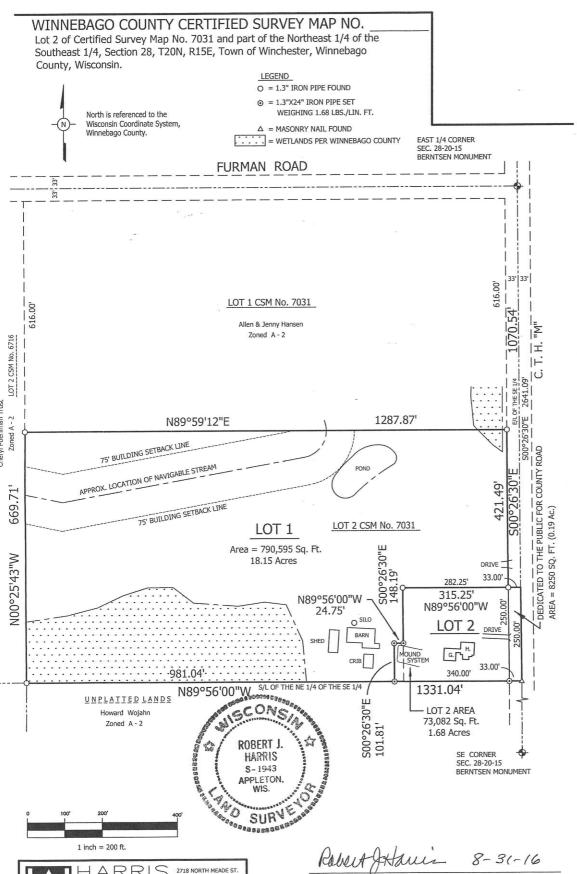
AMENDATORY ORDINANCE # 12/01/16

The Winnebago County Board of Supervisors do ordain Zoning Amendment # 2016-ZC-3910 as follows:

Being a part of the NE 1/4 of the SE 1/4, Section 28, Township 20 North, Range 15 East, Town of Winchester, Winnebago County, Wisconsin.

FROM:	A-2 General Agr	iculture,		
TO:	R-1 Rural Resid	ential,		
,				
Adopted/	Denied this	day of	, 20	
			David Albrecht, C	hairperson
ATTEST:				
Susan T.	Ertmer, Clerk			
		GO COUNTY EXECUTIVE THIS	DAY OF	
		, 20		
				Mark Harris Executive

County Board Supervisory district 36

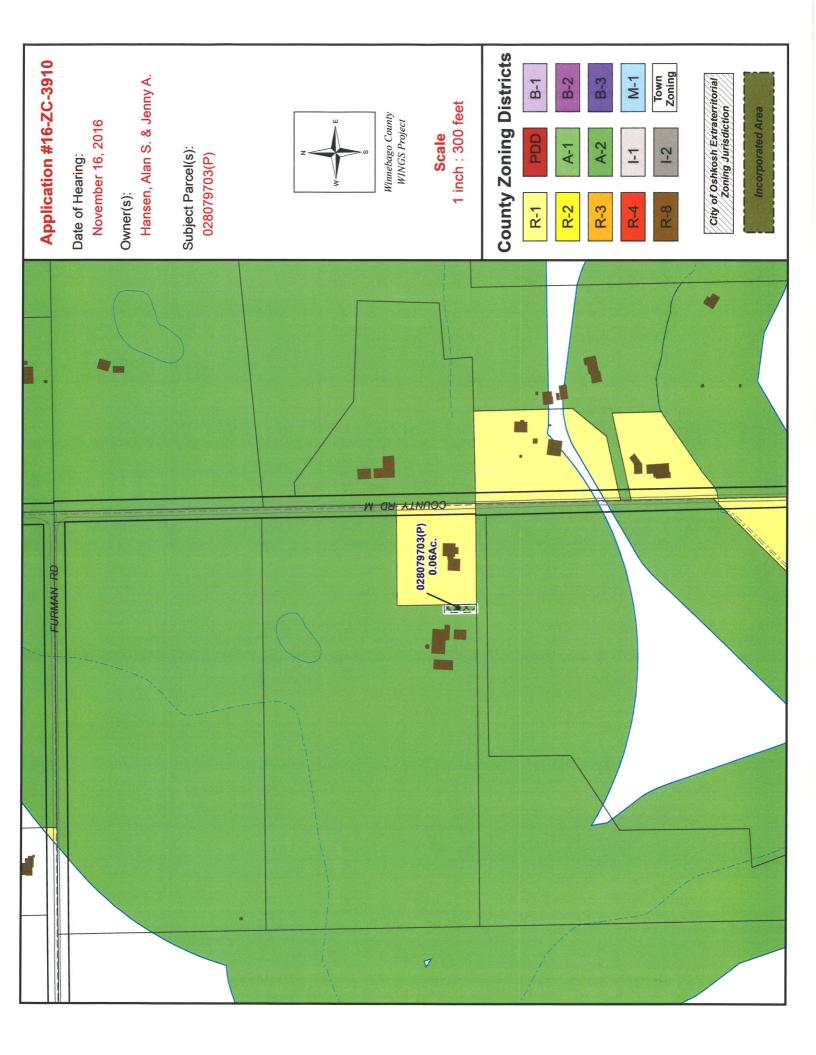


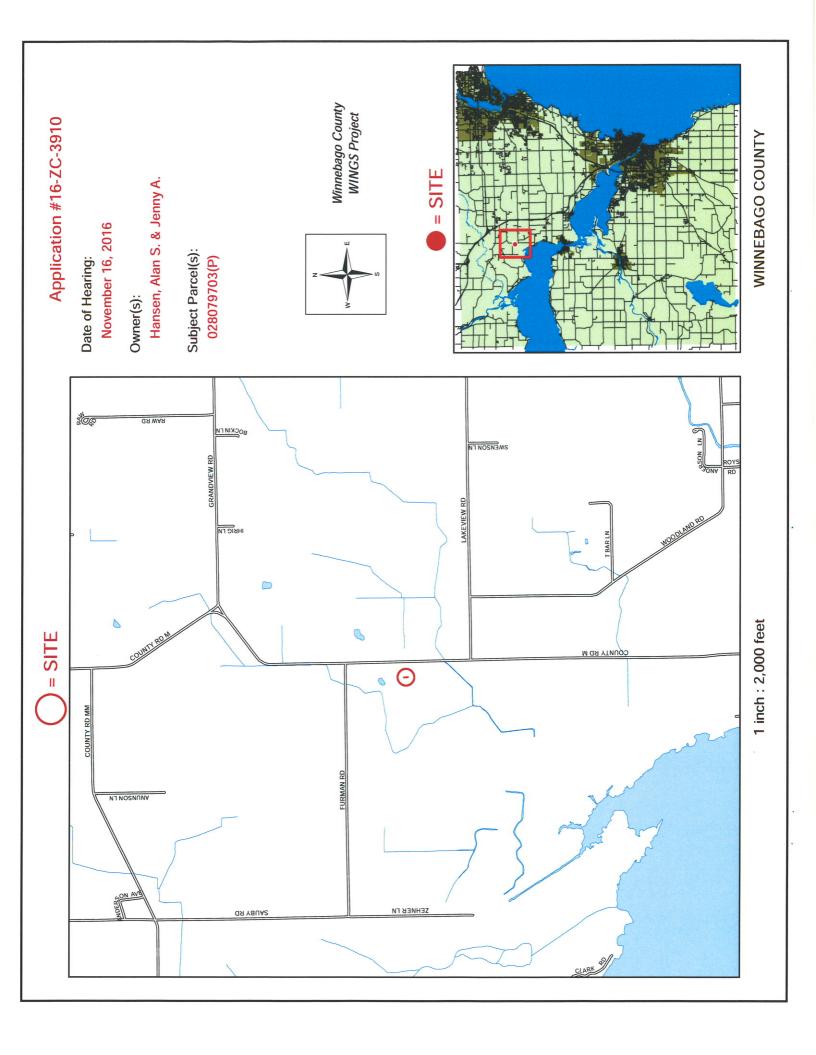
HARRIS

& ASSOCIATES, INC.
CONSULTING ENGINEERS
AND LAND SURVEYORS

2718 NORTH MEADE ST.
APPLETON, WI 54911
TEL: (920) 733-8377
WWW.HARRISINC.NET

Robert J. Harris PLS 1943 Date





12/20/2016 Report No: 002

TO THE WINNEBAGO COUNTY BOARD SUPERVISORS

Your Planning and Zoning Committee begs leave to report:

WHEREAS, it has reviewed the Petition for Zoning Amendment 2016-ZC-3810 filed with the County Clerk by:

FUSS, ADAM B; FUSS, ALYSHA M, Town of POYGAN and referred to the Planning and Zoning Committee on 10/18/2016 and

WHEREAS, a Public Hearing was held on 11/16/2016, pursuant to mailed and published notice as provided by as on the following:

PROPERTY INFORMATION:

Owner(s) of Property:	FUSS.	ADAM B: FU	SS. ALYSHA M

Location of Premises Affected: 6348 LEE RD, WINNECONNE, WI 54986

Legal Description: Being a part of the SW 1/4 of the NW 1/4, Section 15, Township 19 North, Range 14 East, Town of Poygan, Winnebago County, Wisconsin.

Tax Parcel No.: 020-007401

Sewer:	[] Existing	[X] Required	[] Municipal	[X] Private System
Overlay:	[] Airport	[] SWDD	[X] Shoreland	[] Floodplain
	[] Microway	е	[] Wetlands	

WHEREAS,

Applicant is requesting a rezoning to A-2 General Agriculture,

And

WHEREAS, we received notification from the Town of POYGAN recommending Approval And

WHEREAS, your Planning and Zoning Committee, being fully informed of the facts, and after full consideration of the matter, making the following findings:

- 1. The Town of Poygan has approved.
- 2. Town action is advisory due to shoreland jurisdiction.
- 3. Town Findings were as follows:
 - a. The action does agree with the Town adopted plan.
 - b. No conflict with adjacent land.
 - c. No objections.
 - d. Consistent with intended use of property.
- 4. There were no objections.
- 5. The proposed use is compatible with adjacent uses.
- 6. Zoning map amendment is required as a condition of plat/CSM approval and will place development in the appropriate zoning district.

Findings were made in consideration of Section 23.7-5(b)(1),(2),&(3).

NOW THEREFORE BE IT RESOLVED, that this committee hereby reports our findings for your consideration and is hereby recommending Approval with an effective date to be upon the recording of the CSM, but in no case later than 6 months after the date of approval of the zoning map amendment by Winnebago County Board of Supervisors by a vote of 5-0

AND BE IT FURTHER RESOLVED, by the Winnebago County Board of Supervisors, that the enclosed Ordinance is hereby [ADOPTED] OR [DENIED].

the Winnebago C [DENIED].	County Board of Supervisors, that the
	For the Planning and Zoning Committee

AMENDATORY ORDINANCE # 12/02/16

The Winnebago County Board of Supervisors do ordain Zoning Amendment # 2016-ZC-3810 as follows:

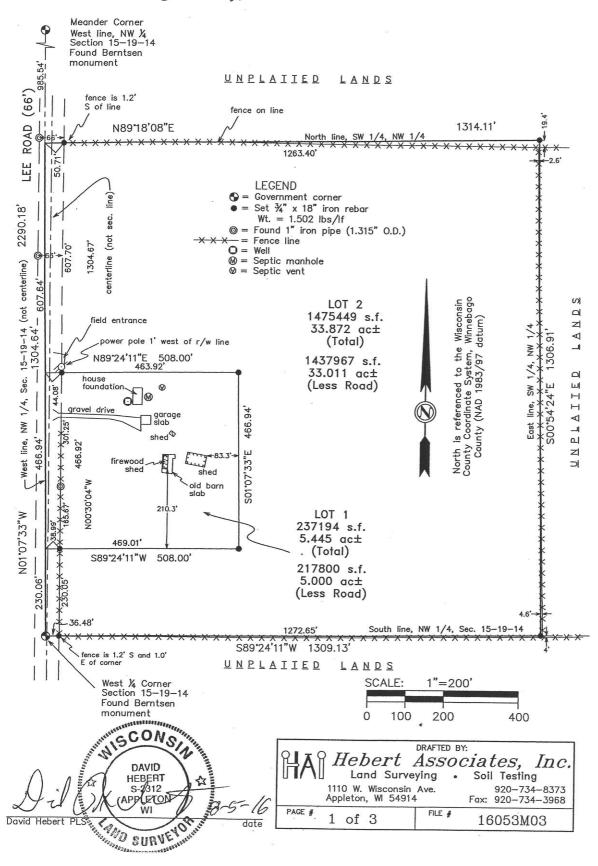
Being a part of the SW 1/4 of the NW 1/4, Section 15, Township 19 North, Range 14 East, Town of Poygan, Winnebago County, Wisconsin.

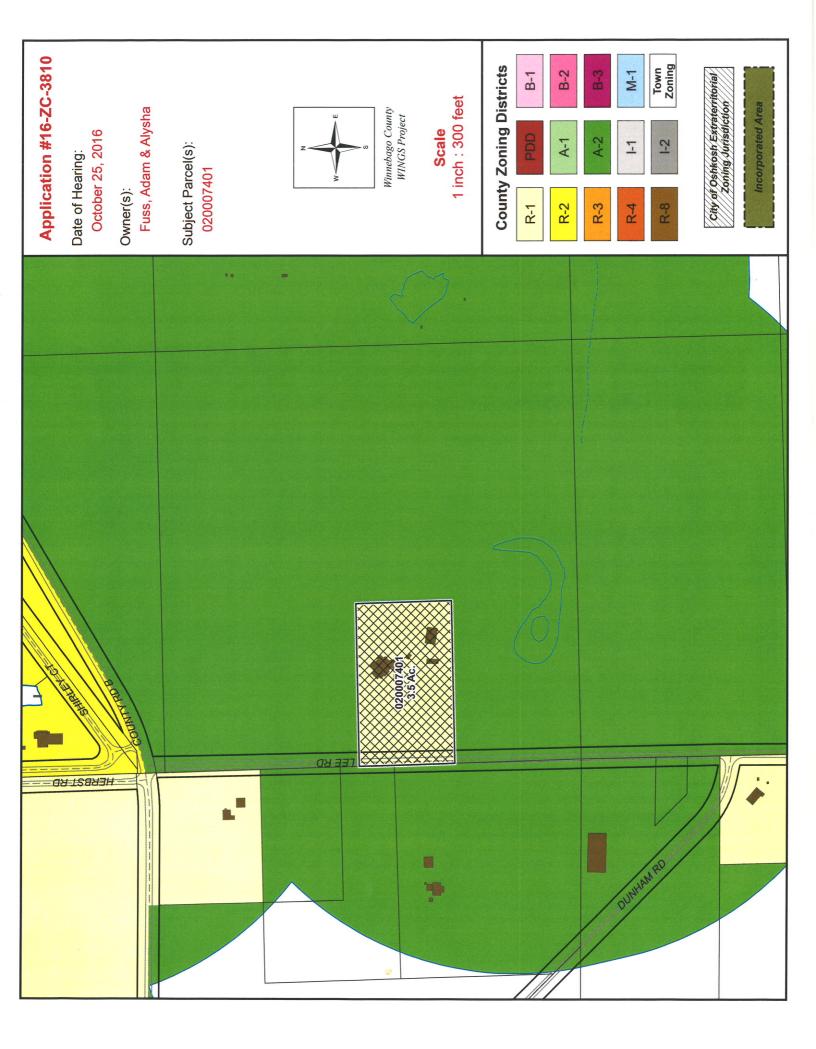
FROM:	R-1 Rural Resider	ntial,			
TO:	A-2 General Agric	ulture,			
Adopted/ I	Denied this	day of		_, 20	
				David Alb	recht, Chairperson
ATTEST:					
Susan T. I	Ertmer, Clerk				
APPROVE	ED BY WINNEBAGO	COUNTY EXECUTIVE	E THIS	_DAY OF	
					Mark Harris County Executive

County Board Supervisory district 36 - KREISCHER

Certified Survey Map #__

All of the Southwest ¼ of the Northwest ¼, Section 15, T19N, R14E, Town of Poygan, Winnebago County, Wisconsin





Application #16-ZC-3810

Date of Hearing:

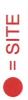
October 25, 2016

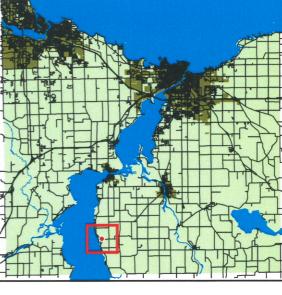
Fuss, Adam &Alysha

Subject Parcel(s):



Winnebago County WINGS Project





WINNEBAGO COUNTY

1 inch : 2,000 feet

To The Board of Supervisors of Winnebago County, Wisconsin:

AMENDATORY ORDINANCE 12/03/16

WHEREAS, it is desirable to amend the Zoning Map of the TOWN OF Clayton in accordance with the petition of William C and Sarah M Grotjan and

WHEREAS, said request is in compliance with the adopted Winnebago County Land Use Plan.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the TOWN OF Clayton, be and the same, are amended to provide that the attached described property be changed from the classification of **A-1, Agribuisness** of said ordinance, which it now and heretofore had, to the zoned district of **A-2, General Farming District**.

AND BE IT FURTHER RESOLVED, by the Winneb the enclosed Ordinance is hereby ADOPTED OR I	
	County Board Supervisor (Town of CLAYTON)
PARCEL NO: 006-0246, 006-0246, 006-0270 ; FROM A- 1	1 TO A-2
COUNTY DISCLAIMER:	
County Board approval does not include any responsibility effectiveness of the Town Zoning Amendment or the Town	
APPROVED BY WINNEBAGO COUNTY EXECUTIVE TH 201 .	IS DAY OF
Mar	rk Harris

County Board Supervisory district 36- Kriescher



112 OTTER AVE., PO BOX 2808 OSHKOSH, WISCONSIN 54903-2808

> OSHKOSH (920) 232-3344 FOX CITIES (920) 727-2880 FAX (920) 232-3347

zoning department @co.winnebago.wi.us

The Wave of the Future

MEMO FOR P & Z MEETING AGENDA OF DECEMBER 2, 2016

TO: Planning & Zoning Committee

FM: Zoning Administrator

RE: Review of Town Zoning Changes

1. Grotjan - Town Zoning Change (Tax ID Nos: 006-0242, 006-0246 & 006-0270) - Town of Clayton.

The town zoning change for Grotjan is consistent with Winnebago County's Land Use Plan. The Town of Clayton approved the zoning change from A-1 (Agribusiness District) to A-2 (General Farming District) and Winnebago County's land use plan shows future land use as Agricultural and Rural.

RECOMMENDATION: Forward zone change to County Board for action.

2. Breaker - Town Zoning Change (Part of Tax ID No: 006-0589) - Town of Clayton.

The town zoning change for Breaker is consistent with Winnebago County's Land Use Plan. The Town of Clayton approved the zoning change from A-2 (General Farming District) to R-1 (Rural Residential District) and Winnebago County's land use plan shows future land use as Residential.

RECOMMENDATION: Forward zone change to County Board for action.

Approved 5-0

FLU: Ag & Rural Zoned: A-2

TOWN OF CLAYTON

ORDINANCE 2016-007 ORDINANCE TO AMEND THE OFFICIAL TOWN OF CLAYTON ZONING ORDINANCE MAP

- WHEREAS, One or more applications for amendments to the Map of the Town of Clayton Zoning Code of Ordinances have been filed with the Town Clerk as described herein; and
- WHEREAS, following the requisite Notices and Public Hearings the proposed amendments have been reviewed and recommended to the Town Board by the Town's Plan Commission; and
- WHEREAS, the applications for amendments to the Map of the Town of Clayton Zoning Code of Ordinances does comply with both the Town's existing land use and future land use elements of the CY 2015/16 update to the Town's Comprehensive Plan; and
- WHEREAS, all other procedural requirements have been met for purposes of consideration of the amendment(s) as provided in Section 7 of the Town of Clayton Zoning Code of Ordinances; and
- NOW, THEREFORE BE IT ORDAINED THAT, the Town Board of the Town of Clayton, County of Winnebago, State of Wisconsin, pursuant to Article 7 of the Town of Clayton Zoning Code of Ordinances, hereby adopts the following Amendment(s) to the Map of the Town's Zoning Code of Ordinances:

Section 1: The Official Zoning Map of the Town of Clayton is amended as follows:

A. Property Owner:

William C. and Sarah M. Grotjan; 8933 Center Road, Neenah, WI 54956

Legal description of property:

North of 8933 Center Road, Neenah, WI 54956 (on the west side of Center Road north of Fairview Road), in the Town of Clayton and specifically described as Tax ID # 006-0242, 006-0246, 006-0270 all in Section 9, Township 20 North, Range 16 East, Town of Clayton, County of Winnebago, State of Wisconsin. (See Attachment A)

The above described property is hereby rezoned from:

A-1 (Agribusiness District) to A-2 (General Farming District)

Section 2: This Ordinance shall be submitted to the Winnebago County Board for approval. This amendment to the Town of Clayton Zoning Code of Ordinances shall be effective upon approval by the Winnebago County Board.

Adopted this 19th, day of October, 2016

Vote: Yes: 4 No:

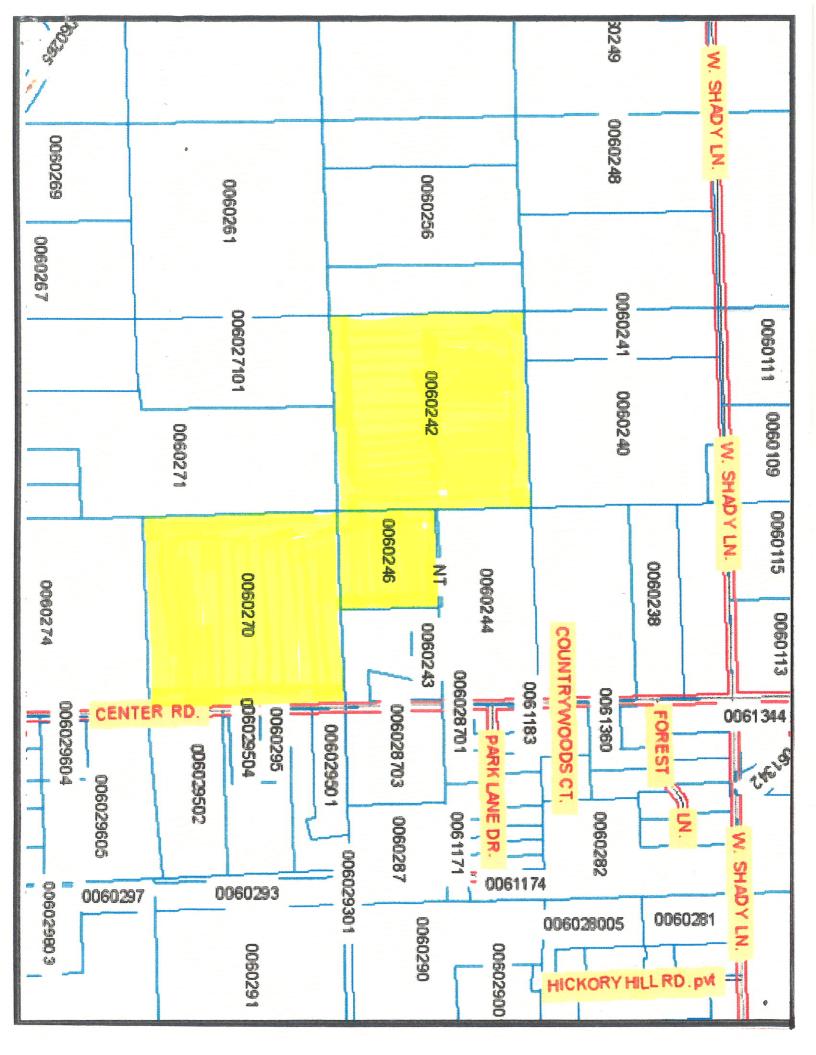
Absent:

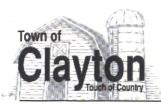
1

ATTEST:

Russell D. Geise, Chair

Richard Johnston, Town Administrator







Monday, October 24th, 2016

County Zoning Office Attn: Cary A. Rowe 112 Otter Avenue Oshkosh, WI 54901

Re: Town Board approved amendment to the Town's Zoning Code of Ordinances Map.

Mr. Cary A. Rowe:

Enclosed please find the material relative to the following amendment(s) to the Zoning Code of Ordinances, Zoning Map in the Town of Clayton:

Re-zoning Application submitted by William C. and Sarah M. Grotjan; 8933 Center Road, Neenah, WI 54956 for property located at North of 8933 Center Road, Neenah, WI 54956 (on the west side of Center Road north of Fairview Road), in the Town of Clayton and specifically described as Tax ID # 006-0242, Tax ID# 006-0246, and Tax ID# 006-0270 all in Section 9, Township 20 North, Range 16 East, Town of Clayton, County of Winnebago, State of Wisconsin. The Application is to re-zone the property from A-1 (Agribusiness District) to A-2 (General Farming District)

Should you have any questions relative to this request please feel free to call or E-mail me.

Sincerely,

Richard Johnston

Town Administrator/Clerk

CC County Clerk, Sue Ertmer

To The Board of Supervisors of Winnebago County, Wisconsin:

AMENDATORY ORDINANCE 12/04/16

WHEREAS, it is desirable to amend the Zoning Map of the TOWN OF Clayton in accordance with the petition of Roxanne and Robert Breaker and

WHEREAS, said request is in compliance with the adopted Winnebago County Land Use Plan.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the TOWN OF Clayton, be and the same, are amended to provide that the attached described property be changed from the classification of **A-2, General Farming District** of said ordinance, which it now and heretofore had, to the zoned district of **R-1, Rural Residential District**.

AND BE IT FURTHER RESOLVED, by the Winnebago County Board of Supervisors, that the enclosed Ordinance is hereby ADOPTED OR DENIED.	
County Board Supervisor (Town of CLAYTON)	
PARCEL NO: 006-0589 ; FROM A-2 TO R-1	
COUNTY DISCLAIMER:	
County Board approval does not include any responsibility for County liability for the legality or effectiveness of the Town Zoning Amendment or the Town Zoning Ordinance.	
APPROVED BY WINNEBAGO COUNTY EXECUTIVE THIS DAY OF, 201 .	
Mark Harris	

County Board Supervisory district 30- Farrey

The Wave of the Future

112 OTTER AVE., PO BOX 2808 OSHKOSH, WISCONSIN 54903-2808

> OSHKOSH (920) 232-3344 FOX CITIES (920) 727-2880 FAX (920) 232-3347

zoningdepartment@co.winnebago.wi.us

MEMO FOR P & Z MEETING AGENDA OF DECEMBER 2, 2016

TO: Planning & Zoning Committee

FM: Zoning Administrator

RE: Review of Town Zoning Changes

1. Grotjan - Town Zoning Change (Tax ID Nos: 006-0242, 006-0246 & 006-0270) – Town of Clayton.

The town zoning change for Grotjan is consistent with Winnebago County's Land Use Plan. The Town of Clayton approved the zoning change from A-1 (Agribusiness District) to A-2 (General Farming District) and Winnebago County's land use plan shows future land use as Agricultural and Rural.

RECOMMENDATION: Forward zone change to County Board for action.

2. Breaker - Town Zoning Change (Part of Tax ID No: 006-0589) – Town of Clayton.

The town zoning change for Breaker is consistent with Winnebago County's Land Use Plan. The Town of Clayton approved the zoning change from A-2 (General Farming District) to R-1 (Rural Residential District) and Winnebago County's land use plan shows future land use as Residential.

RECOMMENDATION: Forward zone change to County Board for action.

Approved 5-0

TOWN OF CLAYTON

ORDINANCE 2016-006 ORDINANCE TO AMEND THE OFFICIAL TOWN OF CLAYTON ZONING ORDINANCE MAP

- WHEREAS, One or more applications for amendments to the Map of the Town of Clayton Zoning Code of Ordinances have been filed with the Town Clerk as described herein; and
- WHEREAS, following the requisite Notices and Public Hearings the proposed amendments have been reviewed and recommended to the Town Board by the Town's Plan Commission; and
- WHEREAS, the applications for amendments to the Map of the Town of Clayton Zoning Code of Ordinances does comply with both the Town's existing land use and future land use elements of the CY 2009 update to the Town's Comprehensive Plan; and
- WHEREAS, all other procedural requirements have been met for purposes of consideration of the amendment(s) as provided in Section 7 of the Town of Clayton Zoning Code of Ordinances; and
- NOW, THEREFORE BE IT ORDAINED THAT, the Town Board of the Town of Clayton, County of Winnebago, State of Wisconsin, pursuant to Article 7 of the Town of Clayton Zoning Code of Ordinances, hereby adopts the following Amendment(s) to the Map of the Town's Zoning Code of Ordinances:

Section 1: The Official Zoning Map of the Town of Clayton is amended as follows:

A. Property Owner:

Roxanne and Robert Breaker, 3664 Larsen Road, Neenah, WI 54956.

Legal description of property:

The property is located at 3658 Larsen Road, Neenah, WI 54956, in the Town of Clayton, specifically described as Tax ID #006-0589, being part of Lot 2 of CSM No. 5265, Located in the Southwest ¼ of the Southwest ¼ of Section 22, Township 20 North, Range 16 East, Town of Clayton, County of Winnebago, State of Wisconsin (See Attachment A).

The above described property is hereby rezoned from:

A-2 (General Farming District) to R-1 (Rural Residential District).

Section 2: This Ordinance shall be submitted to the Winnebago County Board for approval. This amendment to the Town of Clayton Zoning Code of Ordinances shall be effective upon approval by the Winnebago County Board.

Adopted this 21st, day of September, 2016

Vote: Yes: 5 No: 0 Absent: 0

ATTEST:

Russell D. Geise, Chair

Richard Johnston, Town Administrator

ATTACHEMENT A

STATE OF WISCONSIN) SS

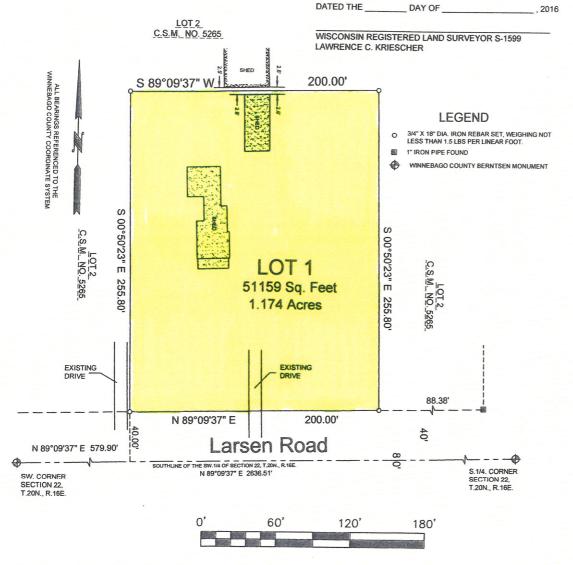
SHEET 1 OF 3

WINNEBAGO COUNTY CERTIFIED SURVEY MAP NO.

A PART OF LOT 2 OF CSM NO. 5265, LOCATED IN THE SW.1/4 OF THE SW.1/4 OF SECTION 22, T.20N., R.16E. TOWN OF CLAYTON, WINNEBAGO COUNTY, WISCONSIN.

SURVEY FOR: ROBERT BREAKER

TOWN OF CLAYTON DISCLOSURE STATEMENT
THE LOTS CREATED ON THIS CERTIFIED SURVEY MAP ARE ADJACENT TO PROPERTIES
THAT, AS OF THIS DOCUMENT, ARE BEING USED FOR AGRICULTURAL PURPOSES. SOME
INDIVIDUALS BELIEVE THAT THE ACTIVITIES ASSOCIATED WITH THE AGRICULTURAL
USE CONSTITUTE A NUISANCE OR CONFLICT WITH THE QUIET ENJOYMENT OF THEIR
PROPERTY. THIS STATEMENT IS INTENDED TO PROVIDE THIRD PARTIES WITH NOTICE
THAT AGRICULTURAL ACTIVITIES MAY EXIST ON THE ADJACENT PROPERTIES.



L.C.KRIESCHER AND ASSOCIATES LLC 5251 GRANDVIEW ROAD

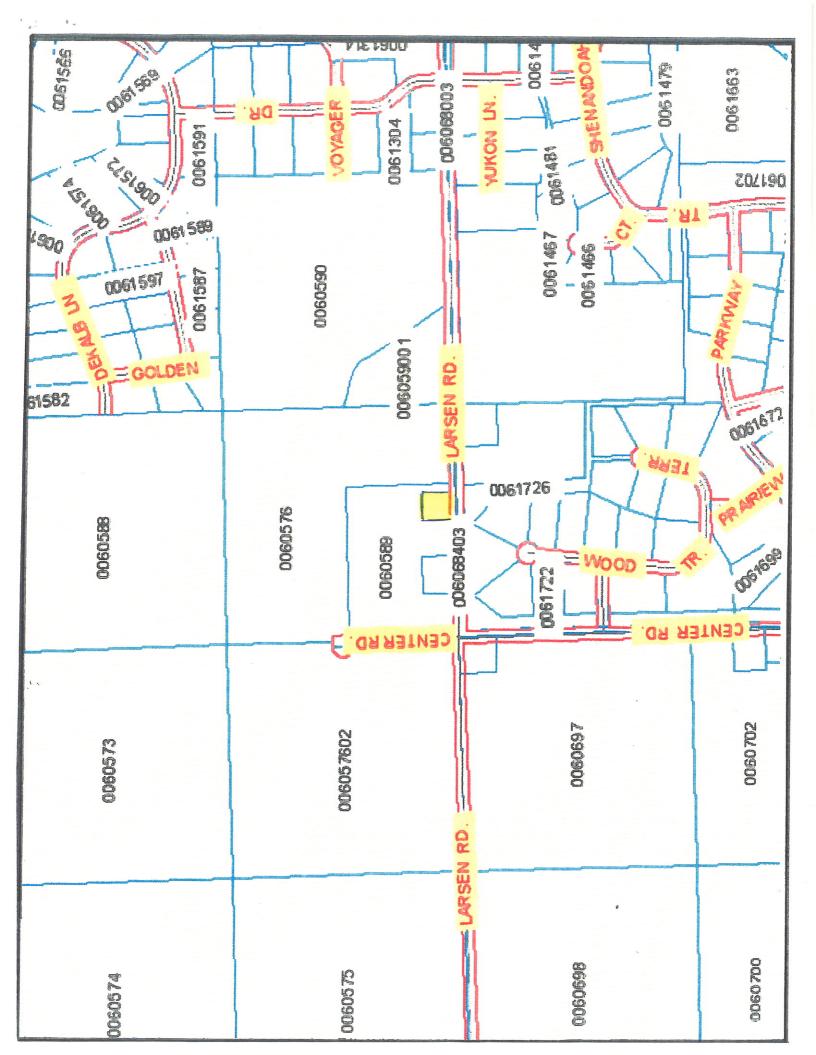
LARSEN, WI 54947 920-836-3576

BOUNDARY SURVEY LAND DESIGN

PROJECT NO. 2016-05-01 FILE NO. BREAKER.DWG NOTEBOOK: 20 PAGE: 62

DWG. NO. L-478

THIS INSTRUMENT DRAFTED BY L.C. KRIESCHER S-1599





8348 County Road T Larsen, WI 54947

Monday, October 24th, 2016

County Zoning Office Attn: Cary A. Rowe 112 Otter Avenue Oshkosh, WI 54901

Re: Town Board approved amendment to the Town's Zoning Code of Ordinances Map.

Mr. Cary A. Rowe:

Enclosed please find the material relative to the following amendment(s) to the Zoning Code of Ordinances, Zoning Map in the Town of Clayton:

Re-zoning Application submitted by Roxanne and Robert Breaker, 3664 Larsen Road, Neenah, WI 54956 for property located at 3658 Larsen Road, Neenah, WI 54956, in the Town of Clayton, specifically described as Tax ID # 006-0589, being part of Lot 2 of CSM No. 5265, Located in the Southwest ¼ of the Southwest ¼ of Section 22, Township 20 North, Range 16 East, Town of Clayton, County of Winnebago, State of Wisconsin. The Application is to re-zone the property from A-2 (General Farming District) to R-1 (Rural Residential District).

Should you have any questions relative to this request please feel free to call or E-mail me.

Sincerely,

Richard Johnston

Town Administrator/Clerk

CC County Clerk, Sue Ertmer

84-1	220	1	6
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1

RESOLUTION: Authorize the Construction of a New Aviation Business Center (Terminal 2 Building Replacement) at a Cost of \$5.5 Million to be Funded with the 3 4 **Issuance of General Obligation Promissory Notes** 5 6 TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS: 7 8 WHEREAS, the current terminal/office building has deteriorated significantly over the years and is in need of 9 major improvements such as a new roof, HVAC system components, windows, and plumbing; and 10 WHEREAS, the current facilities, with combined 43,790 square feet and constructed principally as an airline 11 terminal, are occupied by the County Airport administration and other building tenants, which utilize 18,720 square 12 feet; and 13 WHEREAS, the current building structure and layout does not lend itself to renovation for expanded interior 14 space for revenue-generating space; and 15 WHEREAS, the cost of replacing the roof and making other significant repairs and improvements to the 16 existing buildings does not justify the expense in light of the amount of space currently used and needed in the 17 facility; and 18 WHEREAS, a smaller energy-efficient building is needed to replace the outdated obsolete older buildings: 19 and 20 WHEREAS, the razing of the existing buildings and construction of a new Aviation Business Center will 21 convert unused parking lots and vacant land into developable revenue-generating property for future aviation and 22 supporting businesses; and 23 WHEREAS, the County Board approved hiring an architect and the architect has developed a plan with a 24 budget of \$5.5 million; and 25 26 **WHEREAS**, it would be prudent to move forward with the project at this time. 27 28 NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby 29 appropriates a total of \$5.5 million to the construction of a new Aviation Business Center facility. 30 31 BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that funds to construct the 32 facility shall be advanced from the General Fund of Winnebago County with said fund being reimbursed from 33 subsequent bond issues. 34 35 Respectfully submitted by: 36 **Aviation COMMITTEE** 37 Committee Vote: 4-0 38 Respectfully submitted by: 39 **Facilities and Property Management COMMITTEE** 40 Committee Vote: 3-2 41 Respectfully submitted by: 42 **Personnel & Finance COMMITTEE**

Resolution Number: 84-122016 Page 1

43	Committee Vote 3-0			
44	Vote Required for Passage: 3/4ths of membership			
45				
46	Approved by the Winnebago County Executive this day of, 20			
47				
48				
49	Mark L Harris			
50	Winnebago County Executive			

Resolution Number: 84-122016 Page 2

1 85-122016 Authorize the Sheriff Department to Accept a \$125,000 OWI Grant and **RESOLUTION:** 2 Appropriate the Funds to Expenses to Carry Out the Program 3 4 5 TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS: 6 7 8 WHEREAS, alcohol abuse continues to be a problem nationally; and 9 WHEREAS, a Wisconsin DOT Grant of \$125,000 has been made available to the Winnebago County 10 Sheriff's Office for the purpose of educating the public about the dangers of alcohol abuse; and WHEREAS, Winnebago County will share the funds with the Oshkosh City Police Department, Neenah and 11 Menasha Police, Fox Crossings Police, and the Omro Police Department; and 12 13 WHEREAS, Winnebago County Sheriff's Office shall serve as the financial pass through for all agencies; 14 and 15 WHEREAS, these funds will be used to offset labor costs. 16 17 NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby 18 authorizes the Winnebago County Sheriff Department to accept a \$125,000 OWI Task Force Grant and appropriates 19 the funds to expense accounts to carry out the program objectives. 20 21 Respectfully submitted by: **Judiciary and Public Safety COMMITTEE** 22 23 Committee Vote: 5-0 24 Respectfully submitted by: 25 **Personnel and Finance COMMITTEE** 26 Committee Vote: 3-0 27 Vote Required for Passage: 2/3rds of membership 28 Approved by the Winnebago County Executive this ____ day of ____ . 2016. 29 30 31 32 Mark L Harris

Resolution Number: 85-122016 Page 1

Winnebago County Executive

33

86-122016 1 **RESOLUTION: Authorize Contract for Excess Workers' Compensation Program** 2 Insurance Between Winnebago County and Safety National Insurance 3 4 Company 5 6 TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS: 7 8 WHEREAS, Winnebago County operates a self-funded workers' compensation program covering workplace injuries, as permitted by Wis. Stats. sec 102.28(2)(b), Wisconsin Administrative Code DWD 80.60(3), and Winnebago 9 10 County Resolution 117-12015; and 11 WHEREAS, Winnebago County is required to maintain an excess insurance policy covering particularly large 12 workers' compensation claims as a condition of operating a self-funded program instead of purchasing workers' 13 compensation; and 14 WHEREAS, Winnebago County's current excess workers' compensation insurance policy expires on 15 December 31, 2016; and 16 WHEREAS, bids from excess insurers have been obtained, with the assistance of the County's workers' 17 compensation claims administrator and broker; and 18 WHEREAS, the most favorable terms available are for a two-year term with the County's current excess 19 insurer, Safety National Insurance Company, with expected costs totaling \$164,749 for the two-year term. 20 21 22 NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby 23 authorizes the Winnebago County Executive and the Winnebago County Clerk to accept a proposal from Safety 24 National Insurance Company to provide excess workers' compensation coverage for the period January 1, 2017 25 through January 1, 2019, with an expected total cost of \$164,749 for the two-year period. 26 27 28 Respectfully submitted by: **Personnel and Finance COMMITTEE** 29 30 Committee Vote: 3-0 31 Vote Required for Passage: Two-Thirds of Membership 32 Approved by the Winnebago County Executive this _____ day of _____ , 2016. 33 34 35 Mark L Harris 36 37 Winnebago County Executive 38 39 40 FISCAL NOTE: The estimated expense for the two-year term is \$164,749. Sufficient amounts have been included in

Resolution Number: 86-122016 Page 1

the 2017 budget to cover the estimated expenses in 2017.

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1 87-122016 **ORDINANCE:** Amend Chapter 13 of the General Code of Winnebago County 2 3 4 TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS: 5 6 WHEREAS, it is well documented and widely recognized that nutrients and organic matter from mismanaged 7 or misapplied livestock waste contributes to water quality degradation in the surface and groundwater throughout 8 Wisconsin, including in Winnebago County; and 9 10 WHEREAS, the degradation of the water resources in Winnebago County poses a threat to the environment, 11 health and economic welfare of the citizens of the county; and 12 13 WHEREAS, the Winnebago County Land Conservation Committee and Land and Water Conservation Department, in an effort to further protect the water resources of Winnebago County, must periodically revise and 14 15 update referenced State Statutes, technical standards, definitions, and other wording within the Winnebago County Livestock Waste Management Ordinance (Chapter 13 of the Winnebago County General Code); and 16 17 18 WHEREAS, the Winnebago County Land Conservation Committee and Land and Water Conservation 19 Department, in an effort to communicate the proposed changes and garner input from the constituents of Winnebago 20 County have conducted separate public hearings on the matter. 21 22 NOW, THEREFORE, BE IT by the County Board of Supervisors of Winnebago County that effective January 23 1, 2017, Chapter 13 of the General Code of Winnebago County be amended to read as follows: 24 Please See the Attached Document 25 26 27 Respectfully submitted by: **Land Conservation COMMITTEE** 28 29 Committee Vote: 7-0 30 Vote Required for Passage: Majority of Those Present 31 32 Approved by the Winnebago County Executive this _____ day of ______, 2016. 33 34 Mark L Harris 35

Resolution Number: 87-122016 Page 1

Winnebago County Executive

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PROPOSED REVISIONS

CHAPTER 13

LIVESTOCK WASTE MANAGEMENT

- 13.01 Authority
- 13.02 Findings and Declaration of Policy
- 13.03 Purpose
- 13.04 Interpretation
- 13.05 Jurisdiction
- 13.06 Effective Date
- 13.07 Definitions
- 13.08 Activities Subject to Regulation
- 13.09 Standards and Specifications
- 13.10 Application and Issuance of Permits
- 13.11 Permit Fee
- 13.12 Permit Revocation
- 13.13 Administration
- 13.14 Appeals

Amended 2/22/2011

LIVESTOCK WASTE MANAGEMENT - CHAPTER 13

13.01 AUTHORITY

- This Chapter of the Code is adopted pursuant to authority granted in Chapter 59.70, and sec. 92.15 and 92.16, Wisconsin Statutes (Wis. Stats.), and ss. ATCP 50.56 and NR 151.05, Wisconsin Administrative Code ("Wis. Admin. Code")
- This Chapter of the Code incorporates by reference the technical standards and specifications developed by the United States Department of Agriculture (USDA) and the Natural Resources Conservation Service (NRCS), hereinafter called the USDA-NRCS Field Office Technical Guide, used by the Winnebago County Land and Water Conservation Department, hereinafter called the Department, for use in the design, construction, operation, and maintenance of livestock waste storage facilities and livestock facilities and the management and application of livestock waste. Any such standards shall apply until amended and then shall apply as amended.
- (3) This Chapter of the Code also incorporates by reference the current USDA- NRCS Soil Survey for Winnebago County, the current USGS 1:24,000 Quadrangle Maps, NR812 (the Wisconsin Well Code), and all applicable Wis. Administrative Codes.

13.02 FINDINGS AND DECLARATION OF POLICY

- (1) The Winnebago County Board of Supervisors finds that livestock waste storage facilities, livestock facilities and the land application of livestock waste may cause pollution of the surface waters and ground waters of Winnebago County, and may result in actual or potential harm to the health and safety of County residents and transients, to livestock, aquatic life and other animals and plants, and to the property tax base of Winnebago County.
- (2) The Winnebago County Board of Supervisors also finds that the USDA-NRCS Field Office Technical Guide, as used by the Department, provides the basis for effective and environmentally safe methods of construction, operation, and maintenance of livestock waste storage facilities and livestock facilities.
- (3) The County of Winnebago permits operation of properly conducted agricultural operations within the county. If property is located near lands used for agricultural operations or included within an area zoned for agricultural purposes, it may be subject to conditions arising from such operations. These conditions may include, but are not limited to: noises, odors, lights, fumes, dust, operation of machinery, and the storage and disposal of manure. One or more of these conditions described may occur as a result of any agricultural operation, which is in conformance with existing laws and regulations and accepted customs and standards. Those residing near an agricultural area should be prepared to accept such outcomes as a normal and necessary aspect of living in a county with strong rural character and an active agricultural sector. Winnebago County has the Land Conservation Committee assist in the resolution of any livestock waste management disputes, which might arise between residents of the county regarding agricultural operations.

13.03 PURPOSE

The purpose of this Chapter is to assure the safe handling and spreading of livestock waste as well as to regulate the location, design, construction, alteration, operation, and maintenance of all livestock facilities and livestock waste transfer and storage facilities; and to regulate the abandonment/closure of livestock waste transfer and storage facilities in order to prevent water pollution, protect the health and safety of residents and transients, prevent the spread of disease, and promote the prosperity and general welfare of the citizens of Winnebago County.

13.04 INTERPRETATION

The provisions of this Chapter of the Code shall be held to be minimum requirements and shall be liberally construed in favor of Winnebago County and shall not be deemed a limitation or repeal of any other power granted by Wisconsin Statutes. Each section, paragraph, sentence, clause, word and provision of this Chapter is severable and if any portion shall be deemed unconstitutional or invalid for any reason, such decision shall not affect the remainder of the Chapter nor any part there of other than the portion affected by such decision.

13.05 JURISDICTION

This Chapter shall apply to all unincorporated areas of Winnebago County.

13.06 EFFECTIVE DATE

This Chapter shall become effective upon the date following its County publication.

13.07 DEFINITIONS

- "Abandonment/Closure" means a livestock waste transfer system and/or storage facility that is being closed or reclaimed to a safe and sanitary condition in accordance with all applicable Technical Standards and Codes.
- (2) "Applicant" means any person who applies for a permit under this chapter of the Code.
- (3) "Bedrock" means any naturally formed consolidated rock material and weathered in-place material with > 50%, by volume, larger than 2 mm in size. Bedrock includes, but is not limited to limestone (dolomite), sandstone, shale and igneous and metamorphic crystalline rock, including granite, rhyolite, quartzite, gabbro, basalt, gneiss, schist, diorite and greenstone.
- (4) "Department" means the Winnebago County Land and Water Conservation Department.
- (5) **"Ground Water"** means the water filling all the unblocked pores of underlying material below the water table.

- (6) "Idle Livestock Waste Storage Facility" means a livestock waste storage facility that is no longer being used for its intended purpose, and is no longer receiving livestock waste, has not received any livestock waste for a period of one year and, based on available evidence, is unlikely to receive livestock waste from an active livestock operation in the future.
- (7) "Incorporation" means to blend, mix or combine into the soil, which may include injection, discing, plowing, chisel plowing, roto-tilling, or other tillage methods.
- (8) "Livestock" means animals that are kept for human use or raised for sale or profit, including, but not limited to bovine animals, equine animals, goats, poultry, sheep, swine, farm-raised deer and elk, farm raised game birds, camelids and ratites.
- (9) "Livestock Facility" means a lot or building or combination of lots and buildings intended for the confined feeding, breeding, raising, or holding of livestock, specifically designed as a confinement area in which livestock waste may accumulate, or where the concentration of livestock is such that a vegetative cover cannot be maintained within the enclosure. For purposes of this ordinance, open lots used for the feeding and rearing of poultry (poultry ranges) shall be considered to be livestock facilities. Pastures shall not be considered livestock facilities under this ordinance.
- (10) "Livestock Waste" means livestock excreta, bedding material, rain or other water, soil, hair, feathers, feed or other debris normally included in livestock waste handling operations, or that come in contact with livestock excreta.
- "Livestock Waste Management Permit" means the signed, typed statement issued by the Department under this chapter of the Code authorizing the applicant to construct, reconstruct, enlarge, or substantially alter a livestock waste storage facility or livestock facility.
- "Livestock Waste Storage Facility" means an excavated or earthen impoundment or a fabricated structure constructed of approved materials in accordance with all applicable technical standards and regulations used for temporary storage of livestock waste.
- "Livestock Waste Transfer System" means components, such as pumps, pipes, conduits, valves, collection basins, and other structures used to convey livestock waste from buildings and livestock facilities to a livestock waste storage facility, loading area, or treatment area; and facilities, such as reception tanks and pits to temporarily catch and store livestock waste before conveyance. Gutters, barn cleaners and manure spreaders are not considered to be a Livestock Waste Transfer System.
- "Non-cropped Wetland" means a wetland that has not been farmed within the last five years.

- (15) "Nutrient Management Plan" means a plan, written in accordance with the current NRCS 590 Standard, and all other applicable standards, specifications and regulations as determined by the Department.
- (16) "Pasture" means areas where grass or other growing plants are used for grazing and where the concentration of livestock is such that a vegetative cover is maintained except in the immediate vicinity of temporary supplemental feeding or watering devices.
- (17) **"Person"** means any individual, corporation, partnership, joint venture, agency, unincorporated association, municipal corporation, county, or state agency within Wisconsin, the federal government, or any combination thereof.
- (18) "Process Wastewater" means wastewater from the production area directly or indirectly used in the operation of livestock feeding operations that results from any or all of the following:
 - (a) Spillage or overflow from livestock watering systems.
 - (b) Washing, cleaning, or flushing pens, barns, livestock waste facilities, or other livestock feeding operation facilities.
 - (c) Direct contact swimming, washing, or spray cooling of livestock or dust control.
 - (d) Water that comes in contact with any raw materials or livestock byproducts including, but not limited to livestock waste, feed, milk, eggs or bedding.
- (19) "Sinkhole" means a depression or opening on the land surface, usually funnel-shaped, generally formed by solution or collapse of limestone, dolomite or to a lesser extent sandstone bedrock occurring at or near the surface. Sinkholes may be partially or completely filled with unconsolidated material and solution enlargement of vertical passages, often extend to the water table. Collapse of mine workings in other consolidated formations are also considered sinkholes.
- (20) **"Substantially Alter"** means a change that results in a relocation of, or significant changes to the size, depth, configuration or use as determined by the Department.
- (21) "Surface Water" means any lake, perennial, or intermittent stream as identified on USGS 1:24,000 Quadrangle maps or direct conduits to such waters as determined by the Department.
- (22) "**Technical Standards**" means the current, written standards and specifications contained in the USDA-NRCS Field Office Technical Guide.
- (23) "Unconfined Manure Pile" means a quantity of manure that is at least 175 cubic feet in volume and which covers the ground surface to a depth of at least 2 inches and is not confined within a manure storage facility, livestock housing facility or barnyard runoff control facility or covered or contained in a manner that prevents storm water access and direct runoff to surface water or leaching of pollutants to groundwater.

- "Waters of the State", as defined in Chapter 283.01(20) of the Wisconsin Statutes, means those portions of Lake Michigan and Lake Superior within the boundaries of Wisconsin, and all lakes, bays, rivers, streams, springs, ponds, wells, impounding reservoirs, marshes, water courses, drainage systems and other surface water and groundwater, natural or artificial, public or private within the state or under its jurisdiction, except those waters which are entirely confined and retained completely upon the property of a person.
- "Water Pollution" means contaminating or rendering unclean or impure the ground or surface waters of the state, or making the same injurious to public health, harmful for commercial or recreational use, or deleterious to fish, bird, animal, or plant life.
- (26) "Water Quality Management Area" means any of the following:
 - a) The area within 1,000 feet from the ordinary high-water mark of a lake, pond or flowage.
 - b) The area within 300 feet from the ordinary high-water mark of a stream or river.
 - c) A site that is susceptible to groundwater contamination or that has the potential to be a direct conduit for contamination to reach groundwater.
- "Wetland" means an area that has a predominance of hydric soils and that is inundated or saturated by surface or ground water at a frequency and duration sufficient to support, and under normal circumstances does support, a prevalence of hydrophytic vegetation typically adapted for life in saturated soil conditions.

13.08 ACTIVITIES SUBJECT TO REGULATION

- (1) APPLICABILITY. Any person or their agent who acquires ownership of, leases, or constructs, reconstructs, enlarges, abandons/closes or substantially alters any livestock waste storage facility, livestock waste transfer system or livestock facility or applies livestock waste on land subject to this ordinance, shall be subject to the provisions of this chapter of the Code.
- (2) COMPLIANCE. A person is in compliance with this chapter of the Code if the procedures of this chapter have been followed, a permit from the Department has been issued prior to commencing construction activities subject to regulation under this section, and there is full compliance with the requirements of the permit.

13.09 STANDARDS AND SPECIFICATIONS

- (1) LIVESTOCK FACILITIES. The standards and specifications for design, construction, operation and maintenance of livestock facilities are those identified in the USDA-NRCS Field Office Technical Guide and the Wisconsin Administrative Codes.
- (2) LIVESTOCK FACILITY SETBACK REQUIREMENTS. All new livestock facilities shall be sited a minimum of 50 feet from wells, and 300 feet from wetlands and surface water. A livestock facility may be sited between 300 feet and 75 feet from wetlands and surface water with an approved variance from the Department.
- (3) LIVESTOCK WASTE STORAGE FACILITIES AND TRANSFER SYSTEMS. The standards and specifications for design, construction, abandonment/closure, operation and maintenance of livestock waste storage facilities or transfer systems are those identified in the USDA-NRCS Field Office Technical Guide and the Wisconsin Administrative Codes.
- (4) LIVESTOCK WASTE STORAGE FACILITIES SETBACK REQUIREMENTS. All new livestock waste storage facilities shall be sited a minimum of 300 feet from wetlands and surface water. A livestock waste storage facility may be sited between 300 feet and 75 feet from wetlands and surface water with an approved variance from the Department.
- (5) LIVESTOCK WASTE MANAGEMENT AND UTILIZATION. Livestock wastes for which storage permits are issued under this chapter of the Code and all wastes from existing livestock waste storage facilities shall be managed and utilized in accordance with all applicable current USDA-NRCS Technical Standards. A current Nutrient Management Plan shall be submitted by the owner or operator of the livestock waste storage facility by March 31st annually to the Department until the livestock waste storage facility is no longer in use or it has been properly abandoned/closed.
- (6) LIVESTOCK WASTE MANAGEMENT AND APPLICATION REQUIREMENTS. All livestock waste shall be managed and applied in accordance with all applicable technical standards. The following setbacks and separation distances are required for all sources of livestock waste applied within the county.
 - (a) Livestock waste and organic by-products shall not be applied to the following areas unless injected or incorporated within 72 hours:
 - (1) Within 300 feet of surface water
 - (2) Within 300 feet up-gradient of sinkholes, cracked bedrock, or wells.
 - (b) Livestock waste and organic by-products shall not be applied on frozen or snow covered ground in the following areas:
 - (1) Within 300 feet of surface water

- (2) Within 300 feet up-gradient of sinkholes, cracked bedrock and wells
- (3) On slopes greater than 9% (Exception: Up to 12% is allowed if contour stripped with sod, or contour farmed with all crop residue remaining.
- (c) Livestock waste and organic by-products shall not be applied in waterways, non-cropped wetlands, terrace channels, ditches or any other direct conveyance to surface water or groundwater.
- (7) **LIVESTOCK** WASTE PROHIBITIONS. The following practices are prohibited pursuant of this ordinance.
 - (a) Overflow of livestock waste storage facilities.
 - (b) Unconfined livestock waste stacking (piling) within a water quality management area.
 - (c) Direct runoff of livestock waste or process wastewater to waters of the state.
 - (d) Unlimited access by livestock to waters of the state in a location where high concentrations of livestock prevents the maintenance of adequate sod cover.

13.10 APPLICATION AND ISSUANCE OF PERMITS

- (1) PERMIT REQUIRED. Except as hereinafter provided, no person or their agent may construct, reconstruct, enlarge, abandon/close or substantially alter any livestock waste storage facility, livestock waste transfer system or livestock facility without first obtaining a Livestock Waste Management Permit from the Department.
- (2) EXCEPTION TO PERMIT REQUIREMENT. Emergency repairs for broken pipes or equipment, leaking dikes, or the removal of obstructions may be performed without a permit from the Department. If such repairs alter the original design and construction of the facility, the person who initiates such repairs shall make a report to the Department within two business days of the emergency. The determination as to the need for additional work and a permit shall be rendered by the Department within two business days of the aforementioned report.
- (3) LIVESTOCK WASTE STORAGE FACILITY AND TRANSFER SYSTEM PLAN REQUIREMENTS. Each application for a permit under this chapter of the Code shall include a Livestock Wasted Storage Facility or Transfer System Plan. Such plans shall meet all applicable USDA, NRCS technical standards and Wisconsin Administrative Codes and at a minimum include the following:
 - (a) A plan map with a scale and north arrow showing location and dimensions of the facility, including buildings, homes, wells and soil types within 1000 feet of the proposed site.

- (b) The location of all soil test pits, including a detailed log of each pit to a depth of at least 5 feet below the planned bottom elevation of the facility. The soil test pit log shall include: the location and surface elevation, depth of the pit, description of the soil profile, and the USDA Uniform Soil Classification.
- (c) Depth of high ground water and bedrock, estimated or observed, in the soil profile and date determined.
- (d) Ground contours (2-foot maximum intervals), with spot elevations, indicating land slope at and around the site for a minimum distance of 100 feet.
- (e) Provisions for adequate drainage and control of runoff to prevent pollution of surface and ground water. The location of any surface water or wetlands within 1000 feet of the proposed site must be shown.
- (f) The number(s) and type(s) of livestock for which storage is to be provided.
- (g) Planned duration of storage, expressed in days or months, and volume of storage, expressed in cubic feet.
- (h) Description of the type(s) of materials the facility is to consist of; size, dimensions, and cross sections of the facility, and any other specific details including, but not limited to, concrete, concrete thickness in floors and walls, steel schedules, fencing, gating and employee safety plans and signage.
- (i) Description of how waste will be transferred into and removed from the facility.
- (j) A USDA-NRCS 590 Standard Nutrient Management Plan.
- (k) Description of bench mark(s) including elevation(s) expressed in feet and hundredths.
- (I) A time schedule for construction of the facility.
- (4) LIVESTOCK FACILITY PLAN REQUIREMENTS. Each application for a permit under this chapter of the Code shall include a Livestock Facility Plan. Such plans shall meet all applicable USDA-NRCS technical standards and Wisconsin Administrative Codes and at a minimum include the following:
 - (a) A plan map with a scale and north arrow showing the location and dimensions of the facility, including buildings, homes, wells and soil types within 1000 feet of the proposed site.
 - (b) Depth of high ground water and bedrock estimated or observed.
 - (c) Ground contours (2-foot maximum intervals) with spot elevations, indicating

land slope at and around the site for a minimum distance of 100 feet.

- (d) Provisions for adequate drainage and control of runoff to prevent pollution of surface and ground water. The location of any surface water or wetland within 1000 feet of the proposed site must be shown.
- (e) If requested by the Department; a description of the bench mark(s), including elevation(s) expressed in feet and hundredths, type(s) of materials the facility is to consist of; size, dimensions, and cross sections of the facility, and any other specific details including, but not limited to, concrete, concrete thickness in floors and walls, steel schedules, and fencing.
- (f) A time schedule for construction of the facility.

(5) IDLE LIVESTOCK WASTE STORAGE FACILITIES

Removal of livestock waste and restoration of an idle livestock waste storage facility to a safe and sanitary condition, as determined by the Department, is required within one year of the date it is deemed idle. The Department may extend the restoration deadline for good cause; such extension shall not exceed one year increments. After a livestock waste storage facility has been idle for two years it must be inspected by a qualified engineer or a DATCP, NRCS or LWCD engineering practitioner and all deficiencies corrected to current technical standards before it can be put back in service.

(6) ABANDONMENT/CLOSURE

- (a) The owner and/or operator of any existing livestock waste storage facility in Winnebago County shall not abandon/close nor otherwise make said facility inoperative prior to submitting an approved Abandonment/Closure Plan and Waste acquiring Livestock Management Permit. The Abandonment/Closure Plan must be prepared in accordance with all applicable USDA-NRCS Technical Standards and Wisconsin Administrative Codes and approved by the Department.
- (b) Should the local Health Officer determine that any livestock waste storage facility constitutes a human health hazard pursuant to Section 254.59, Wisconsin Statutes, Winnebago County reserves the right to abate said human health hazard and to assess costs pursuant to Section 254.59, Wisconsin Statutes.
- (7) LIVESTOCK WASTE STORAGE FACILITY AND/OR TRANSFER SYSTEM ABANDONMENT/CLOSURE PLAN REQUIREMENTS. Each application for a permit under this chapter of the Code shall include a Livestock Waste Storage Facility or Transfer System Abandonment/Closure Plan. Such plans shall meet all applicable USDA, NRCS technical standards and Wisconsin Administrative Codes and at a minimum include the following:
 - (a) A plan map with a scale and north arrow showing location and dimensions of the facility, including buildings, homes, wells and soil types within 1000

feet of the proposed site.

- (b) Ground contours (2-foot maximum intervals) with spot elevations, indicating land slope at and around the site for a minimum distance of 100 feet
- (c) Description of how waste was transferred into and will be removed from the facility and applied to cropland in accordance with NRCS Standard 590.
- (d) Description of bench mark(s) including elevation(s) expressed in feet and hundredths.
- (e) A time schedule for the abandonment/closure project.
- (8) REVIEW OF APPLICATION. The Department shall receive and review all permit applications to determine if the proposed project will comply with ordinance requirements. The procedure will generally be as follows:
 - (a) Prior to issuance of a permit for a livestock waste storage facility, or transfer system, or livestock facility, or an abandonment/closure, plans shall be approved where applicable either by the NRCS Area Engineer, by a DATCP representative, by a registered professional civil engineer, or by a Department staff person having the appropriate Engineering Job Approval or authority.
 - (b) Within thirty days after a complete application has been submitted to the Department, the applicant shall be notified whether the application has been approved or disapproved. Approval of such plans may be conditional based upon on-site specific requirements determined by the Department, NRCS or DATCP.
- (9) PERMIT CONDITIONS. All permits issued under this chapter of the Code shall be issued subject to the following conditions and requirements:
 - (a) The livestock waste storage facility or transfer system, livestock facility, or abandonment/closure design, construction, operation, and maintenance shall be carried out in accordance with the project plan and standards specified in Section 13.09 of this chapter of the Code.
 - (b) Any modifications to an approved facility plan must be approved in writing by an authorized representative of the Department. When applicable, written approval by the Department shall occur only after the NRCS or DATCP Area Engineer has reviewed and approved the proposed modifications.
 - (c) All activities authorized by a permit must be completed within two years from the date of issuance after which time the permit shall be void unless extended prior to expiration.
- (10) PERMIT EXTENSIONS. A permit may be extended once. The landowner or his

contractor responsible for installation of a livestock waste storage facility or transfer system, livestock facility or abandonment/closure may extend a permit prior to the expiration date by submitting an extension request form and the appropriate fee to the Department. Prior to any permit extension a complete review of the project site conditions and design parameters shall be made by the Department to determine if any changes have occurred that would alter the permit criteria. The permit shall expire two years from the date of extension. No additional extensions shall be granted.

13.11 PERMIT FEE

- (1) Fees for permits shall be as established by the Land Conservation Committee and subsequent County Board approval and may from time to time be modified by resolution. Upon adoption by the County Board, the approved fees shall be maintained on a current fee schedule in the Department office.
- (2) Fees for all after the fact permit applications shall be doubled.
- (3) The renewal fee for a permit under this chapter shall be in accordance with the current fee schedule.

13.12 PERMIT REVOCATION

The Department may revoke any permit issued under this chapter if the person issued the permit has misrepresented any information in the permit application, or if the person violates any of the conditions of the permit.

13.13 ADMINISTRATION

- (1) ADMINISTRATIVE AUTHORITY. The Department shall administer and enforce this chapter in accordance with sec. 92.07 Wis. Stats. and based upon technical review and advice from NRCS-DATCP Area Engineering staff.
- (2) ADMINISTRATIVE PROCEDURES. The administration and enforcement of this chapter by the Department shall be carried out pursuant to established County and Department procedures and policies.
- (3) INSPECTION AUTHORITY. Staff or representatives of the Department shall be authorized to enter upon any lands affected by this chapter to inspect the site prior to, during and after permit issuance to determine compliance with the ordinance.
- (4) ENFORCEMENT AUTHORITY. The Department shall be authorized to issue a stop work order on livestock waste storage facilities, or transfer systems, or livestock facility sites that have had permits revoked or where activity is in violation of this chapter. Issuance and retraction of stop work orders shall be carried out pursuant to established procedures and policies of the Department.
- (5) REFERRAL AUTHORITY. The Department may refer a violation of this ordinance to Corporation Counsel to pursue legal action including but not limited to the enforcement of any part of this chapter through injunctions or restraining orders.

- (6) PENALTIES. Any person who violates any of the provisions of this chapter, upon conviction of such violation, shall be subject to a penalty as provided in Sec. 25.04 of the Code. Each day that a violation exists shall constitute a separate offense. The following schedule of cash deposits as provided in Sec. 25.04(4)(a)(7) of the code is hereby established.
 - (a) Failure to obtain a permit \$500.00.
 - (b) All other violations of this chapter \$250.00.

13.14 APPEALS

Any person aggrieved by a decision of the Department, concerning the enforcement of this chapter, may file a written appeal of the decision with the Winnebago County Land Conservation Committee within 30 days of the Departments decision. A hearing upon the appeal shall be commenced within 60 days of the date of the appeal. The hearing decision may be appealed to the Circuit Court pursuant to Chapter 68, Wisc. Stats.

RESOLUTION:

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

 WHEREAS, the Wisconsin County Veterans Service Office has operated as a block-grant for County Veteran Services Offices (CVSO) for CVSO salary supplement since legislative inception in 1973, to attract and retain CVSO talent, and as a means to fund improvements to CVSO veterans services in the county; and

Return County Veteran Services Officer Grant to a Block Grant Format

WHEREAS, the 2015 Wisconsin Biennium Budget restructured this long-standing CVSO Grant block payment structure to a reimbursement only payment structure, and has resulted in a very cumbersome program that no longer allows salary supplementation, and contains complicated rules of eligible reimbursable costs, which together now create fiscal constraints on Wisconsin counties that benefitted from the previous block grant payment structure.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors that it joins other counties in the State of Wisconsin to express their desire to the Wisconsin State Legislature to have the County Veterans Service Office Grant returned to the original 1973 intent to be used for supplementing the salary of County Veterans Service Officers in order to attract and retain talented personnel in those positions and used to fund improvement of services to veterans and their dependents.

BE IT FURTHER RESOLVED, by the Winnebago County Board of Supervisors that it does hereby request of the State Legislature that the CVSO Grant be structured in a block-grant structure requiring only the signatures of the current CVSO and County Executive, County Administrator or County Board Chairman as verification of compliance.

BE IT FURTHER RESOLVED, by the Winnebago County Board of Supervisors that a copy of this resolution be sent to all of Winnebago County's State Senators and Assembly Representatives, to the Wisconsin Counties Association, and to the President of the Wisconsin County Veterans Services Officer Association.

Respectfully submitted by:

Legislative COMMITTEE

Committee Vote: 11-0

Respectfully submitted by:

Judiciary and Public COMMITTEE

Committee Vote: 5-0

Vote Required for Passage: Majority of Those Present

Approved by the Winnebago County Executive this day of , 2016.

Mark L Harris Winnebago County Executive

Resolution Number: 88-122016

89-122016 1 **RESOLUTION:** Oppose Making County Veterans Service Officers Optional, Allowing 2 Non-Veterans to Fill the CVSO Position, or Consolidating or 3 4 Regionalizing County Veteran Service Offices in Wisconsin 5 6 TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS: 7 8 WHEREAS, Wisconsin Statutes Section 45.80 requires each county to elect a County Veterans Service 9 Officer who is a Wisconsin resident and who served under honorable conditions on active duty in the Armed Forces: 10 and 11 WHEREAS, County Veteran Service Officers are responsible for a high percentage of veterans' claims at 12 any given time at the VA Regional Office in Milwaukee; and 13 WHEREAS, County Veteran Service Officers are a major stakeholder in assisting veterans with obtaining 14 more than \$2.7 billion in VA benefits annually in Wisconsin; and 15 WHEREAS, County Veteran Service Officers are invaluable to all veterans but especially elderly and 16 disabled veterans in the local community; and WHEREAS, County Veteran Services Officers are the only veterans' advocates when dealing with the VA 17 18 who serve veterans in their local communities; and 19 20 NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors that the county of 21 Winnebago joins other counties in the state of Wisconsin to express its opposition to any future efforts to make 22 County Veterans Service Officers optional. 23 BE IT FURTHER RESOLVED, by the Winnebago County Board of Supervisors that it joins other counties in 24 25 the state of Wisconsin and it opposes any efforts to allow non-veterans to fill the positions of County Veterans Service Offices. 26 27 28 THEREFORE, BE IT RESOLVED, that the county of Winnebago joins other counties in the state of 29 Wisconsin to express their desire to the Wisconsin State Legislature adamantly oppose any efforts to allow any 30 consolidation and/or regionalization of County Veterans Service Officers. 31 32 BE IT FURTHER RESOLVED, by the Winnebago County Board of Supervisors that a copy of this resolution 33 be transmitted by the County Clerk to all Winnebago County's State Senators and Assembly Representatives 34 representing Winnebago County, to the Wisconsin Counties Association; and to the President of the County Veteran 35 Services Officers Association of Wisconsin. 36 Respectfully submitted by:

Resolution Number: 89-122016

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Committee Vote: 11-0

Committee Vote: 5-0

Legislative COMMITTEE

Respectfully submitted by:

Judiciary and Public COMMITTEE

Page 1

42	Vote Required for Passage: <u>Majority of Those Prese</u>	<u>nt</u>	
43	3		
44	Approved by the Winnebago County Executive this day of, 2016		
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47	7 Mark	L Harris	
48	B Winner	ebago County Executive	
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