

**SPECIAL ORDERS SESSION
WINNEBAGO COUNTY BOARD MEETING
TUESDAY, SEPTEMBER 6, 2022**

Chairman Thomas Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by ZOOM.

The meeting was opened with the Pledge of Allegiance and the invocation by Supervisor Powers.

The following Supervisors were present: 35 -Dowling, Borchart, Eisen, Horan, Defferding, Ellenberger, Wise, Nussbaum, Stafford, Albrecht, Gabert, Binder, Swan, Robinson, Floam, Gordon, Ponzer, Poeschl, Norton, Hinz, Zellmer, Schellenger, Buck, Powers, Hanson, Cox, Gustafson, Youngquist, Farrey, Harrison, Zastera, Egan, Beem, Nelson and Miller. Excused: 1 –Nichols.

Motion by Supervisor Albrecht, seconded by Supervisor Cox to adopt the agenda for this evening's meeting. CARRIED BY VOICE VOTE.

PUBLIC HEARING

Three people spoke in favor of Resolution No. 89-082022: "Authorize Acceptance of the Mobilizing Community for a Just Response Grant (MC4JR) in the Amount of \$63,089 to Support a Just Recovery Initiative for Communities Disproportionately Impacted by the Pandemic, by Structural Inequities, and For All Public Health Issues".

COMMITTEE REPORTS

Supervisor Michael Norton reported on a meeting that he attended on how to get more involved with the National Association of Counties (NACo). If three supervisors, who are not members of a NACo committee at this time, attend a NACo conference they would not be charged the registration fee for the conference.

CHAIRMAN'S REPORT

Chairman Egan noted that Supervisor Nichols is excused from this meeting.

Chairman Egan asked the Director of Administration, Mike Collard, to explain when the next ARPA committee meeting will be held. Director Collard stated that the meeting scheduled for September 13 needed to be cancelled because it was the last day for the County Executive to make changes to the 2023 budget. The next meeting is scheduled for September 27, 2022 at 3:00 p.m. in the Winnebago County Administration building.

RESOLUTIONS AND ORDINANCES

MOTION TO RECONSIDER

RESOLUTION 89-082022: Authorize Acceptance of the Mobilizing Community for a Just Response Grant (MC4JR) in the Amount of \$63,089 to Support a Just Recovery Initiative for Communities Disproportionately Impacted by the Pandemic, by Structural Inequities, and For All Public Health Issues

Your undersigned Supervisor, who voted on the prevailing side of Resolution Number 89-082022 hereby moves the Board to reconsider said Resolution.

Submitted by:
JEFFREY BEEM, DISTRICT 34
RALPH HARRISON, DISTRICT 31

Motion by Supervisor Beem, seconded by Supervisor Poeschl to adopt.

After discussion, motion by Supervisor Eisen, seconded by Supervisor Powers to call the question with a recorded vote. VOTE ON CALL THE QUESTION: AYES: 29; NAYES: 6 – Ellenberger, Albrecht, Gabert, Swan, Schellenger and Zastera; ABSTAIN: 0; ABSENT: 1 – Nichols. PASSED.

VOTE TO RECONSIDER RESOLUTION: AYES: 20; NAYES: 15 – Dowling, Horan, Defferding, Nussbaum, Stafford, Albrecht, Gabert, Swan, Robinson, Floam, Hinz, Hanson, Gustafson, Zastera and Miller; ABSTAIN: 0; ABSENT: 1 – Nichols. PASSED.

RESOLUTION NO. 89-082022: Authorize Acceptance of the Mobilizing Community for a Just Response Grant (MC4JR) in the Amount of \$63,089 to Support a Just Recovery Initiative for Communities Disproportionately Impacted by the Pandemic, by Structural Inequities, and For All Public Health Issues

WHEREAS, in the summer of 2021 the Winnebago County Health Department conducted key stake holder interviews to

learn more about the impact of the pandemic and what aspects of the COVID response worked well; and

WHEREAS, using the information obtained from key stakeholder interviews, the Winnebago County Health Department applied for and was awarded the Mobilizing Community for a Just Response Grant (MC4JR).

WHEREAS, The MC4JR grant supports a just recovery initiative for communities impacted by the pandemic, structural inequities and public health issues. Specifically, the grant will support communities in their efforts to influence change and expand understanding of what creates health. Focus will be on building relationships, cultivating trust and implementing systems change as opposed to direct service provision.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the acceptance of the Mobilizing Community for a Just Response Grant (MC4JR) in the amount of \$63,089.00 to support a just recovery initiative for communities disproportionately impacted by the pandemic, structural inequities and public health, and approves the attached budget transfer for 2022.

Submitted by:
BOARD OF HEALTH
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Norton, seconded by Supervisor Harrison to adopt.

Doug Gieryn, Public Health Director, answered questions from the Supervisors. Supervisor Hansen requested a recorded vote for this resolution.

After discussion, motion by Supervisor Dowling, seconded by Supervisor Floam to postpone this resolution until the November 15, 2022 meeting. Vote on Postponement: AYES: 7 – Dowling, Stafford, Floam, Hanson, Gustafson, Zastera and Miller; NAYES: 28; ABSTAIN: 0; ABSENT: 1 – Nichols. FAILED.

Motion by Supervisor Eisen to lay this resolution on the table until after the presentations. No second to this motion.

Motion by Supervisor Poeschl, seconded by Supervisor Binder to call the question. Vote on Call the Question: AYES: 33; NAYES: 2 – Swan and Schellenger; ABSTAIN: 0; ABSENT: 1 – Nichols. CARRIED.

Vote on Resolution: AYES: 21; NAYES: 14 – Dowling, Horan, Defferding, Nussbaum, Stafford, Gabert, Swan, Robinson, Floam, Hinz, Hanson, Gustafson, Zastera and Miller: ABSTAIN: 0; ABSENT: 1 – Nichols. FAILED—required 2/3rds vote of members present.

WINNEBAGO COUNTY PROJECT SPECIALIZED HOUSING NEEDS IN WINNEBAGO COUNTY

By Jeremiah Bohr, PhD – Associate Professor of Sociology, UW-Oshkosh

Supervisor Mike Norton introduced Beth Roberts, Director of Aging and Disability Resource Center. They have concerns of the lack of availability of assisted living in Winnebago County. They have partnered with UW-Oshkosh to learn more about the demographics regarding assisted living.

Ms. Roberts introduced Jeremiah Bohr, PhD – Associate Professor of Sociology at UW-Oshkosh. He provided an overview on county population projections for 2030 and beyond; specialized housing capacity; and sources of uncertainty for Winnebago County.

Population Projections for Winnebago County:

- 2020's
 - Total population will grow approximately 2%
 - Age composition will shift significantly
- 2030's
 - Total population will plateau
 - Age composition will remain stable
- 2040's
 - Total population will decline approximately 2.5%
 - Senior share of population will remain stable

Mr. Bohr touched on specialized housing. This is housing that includes access to nursing or specialized services. Winnebago County has 2,744 specialized beds. This calculates to about one bed per ten seniors. Winnebago County has 43 adult family homes; 64 community-based residential facilities; 8 nursing homes; and 8 residential care apartments. The projected needs for specialized housing by the year 2030 are:

- Winnebago County needs to expand specialized housing capacity to maintain the current seniors-per-available bed status quo.
- If no new specialized housing capacity is established, the county will fall short of the projected needs for beds in 2030.
- If Winnebago County wants to exceed current seniors-per-bed ratios by 5% in 2030, they will need to expand capacity by 1,286 beds.

Sources of Uncertainty:

- COVID-19 may alter projected senior share of population. Seniors, over 65 years of age, account for 75% of all U.S. deaths, but 80% of all COVID-19 deaths.
- Individuals aged 50 and over account for 93% of all U.S. deaths.

- COVID-19 may result in smaller senior share of population than projected.

Changing Preferences:

- Recent research has shown that the elderly prefer to modify their personal residential spaces rather than relocating to specialized housing.
- It is difficult to assess the demand for specialized housing with the large increase in senior population.

Mr. Bohr then took questions from the board. A copy of this presentation is available in the County Clerk's office located at 112 Otter Avenue, Oshkosh, WI.

WINNEBAGO COUNTY OVERDOSE FATALITY REVIEW FINDS AND NEXT STEPS

By Jennifer Skolaski, PhD – Overdose Fatality Review (OFR) Facilitator

Jennifer Skolaski, PhD – Overdose Fatality Review Facilitator for Winnebago County, presented the board with a copy of the annual report for the Overdose Fatality Review. Ms. Skolaski thanked the board, Public Health, Human Services and Executive Doemel for all their support and the opportunity to speak to them.

Ms. Skolaski explained what the OFR is and how it got started. She stated that there are 22 teams across the State of Wisconsin. She works with 47 partners from 33 agencies.

In 2021, the number of overdose deaths increased to the highest it has ever been for Winnebago County, Wisconsin. Fentanyl was listed as a primary cause of death in 28 overdoses. The number of overdoses spiked and surged in November and December of 2021. The majority of overdose deaths occurred among individuals aged 25 – 44. The City of Oshkosh had the highest number of overdose deaths at 21.

Ms. Skolaski touched on themes and priorities regarding overdose fatalities.

Themes:

- Childhood Trauma
- Mental Health History
- Early Onset of Substance Use
- Community Conditions

Priorities to focus on moving forward:

- Access to Treatment
- Increase Support from Medical Providers
- Improve Response to Changes in Drug Trends
- Support Children and Prevent Early Substance Use

Ms. Skolaski provided new recommendations for changes to local areas. She provided a diagram that addresses the different ways of interaction between agencies and patients. Their focus going forward includes promoting harm reduction, educate and communicate, improve communication of overdose prevention to younger age groups and establish connections to treatment and recovery services prior to release from incarceration and while on probation. She encouraged everyone to please support your colleagues, family, friends and community. And, please check in with friends, family and colleagues and make sure that they are ok.

Ms. Skolaski then took questions from the board. A copy of this presentation is available in the County Clerk's office located at 112 Otter Avenue, Oshkosh, WI.

WINNEBAGO COUNTY SHELTER CARE FACILITY

By Dr. Bill Topel – Human Services Director

Dr. Bill Topel, Human Services Director, presented a report on the Winnebago County Shelter Care facility located at 2831 Harrison Street, Oshkosh, WI. The facility is not owned by Winnebago County. Winnebago County contracted with several different vendors over 40 years. Sec. 938.22 and 48.67, Wisconsin Statutes, states that the County is responsible for having a juvenile detention facility or secured residential care center for children and youth. Services were abruptly ended with the available private vendor in November of 2021 due to inability to find workers. No other vendors provide this service any longer in the state. Services have been temporarily restored locally with another vendor agency and Department of Human Services staff, but this will end on December 31, 2022.

Dr. Topel explained what shelter care is and how it benefits the youth. It is considered a shift staffed group home facility for youth who are placed through a court order for having engaged in minor criminal behavior, truancy or rule violations or who are waiting for another residential placement to open or who may be experiencing a mental health crisis. It is a non-secure facility that is not locked. Youth can leave under supervision as opposed to a secure detention facility. The County is licensed for up to 8 children/youth (ages 10-17) but has the capacity to go to 16 beds, if needed. This is a state mandated program and the county is reimbursed to cover costs to run the facility. It is used as a temporary placement until other options, such as a specialized treatment center, can be found. Youth are transported to their school districts each morning, unless it is unsafe to do so. This program can also be used for youth mental health crisis sheltering.

Dr. Topel reported on where the County stands regarding this facility. The county has until January 1, 2023 to establish our own county run facility and program. The current building is zoned and licensed for a shelter care facility from Lutheran Social Services who has given the county a lease through the end of this year and then their plan is to sell the

building. Human Services has entered into formal negotiations to purchase this building. They have included adding their own staff to run the program in the 2023 budget.

The next steps include:

- In September and October, working their way through the committees to seek approval to purchase the building.
- The appraised value of this 9,320 square foot, 16-bed property is \$850,000.00. Estimated cost of repairs is \$150,000.00 for the roof, siding, parking lot and garage; and another \$150,000.00 to bring it up to code.
- Lutheran Social Services has informally agreed to an asking price of \$700,000.00, so the capital outlay for this project would be \$1,000,000.00.
- The financial payback on this purchase is expected to take 20 years based on costs versus paying rent.

If you have any questions, feel free to contact Dr. Topel or members of the committees who will be responsible for this potential purchase. He feels that there is no other option for securing another vendor to run this facility for the county. Having a county-owned building and staff will secure smooth operations for a long time. He feels that there is not another building available of similar size and licensable by January 1, 2023.

Dr. Topel then took questions from the board. A copy of his presentation is available in the County Clerk's office located at 112 Otter Avenue, Oshkosh, WI.

Motion by Supervisor Albrecht, seconded by Supervisor Gustafson to adjourn until the Board's next meeting on Tuesday, September 20, 2022. CARRIED BY VOICE VOTE.

The meeting was adjourned at 9:41 p.m.

Respectfully submitted,
Julie A. Barthels
Winnebago County Deputy Clerk

State of Wisconsin)
County of Winnebago) ss

I, Julie A. Barthels, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their Special Orders Session held September 6, 2022.

Julie A. Barthels
Winnebago County Deputy Clerk