ADJOURNED SESSION WINNEBAGO COUNTY BOARD OF SUPERVISORS MEETING TUESDAY, JUNE 21, 2022

Chairman Tom Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by ZOOM.

The meeting was opened with the Pledge of Allegiance and the invocation by Supervisor Powers.

The following Supervisors were present: 34 – Dowling, Nichols, Borchart, Horan, Defferding, Ellenberger, Wise, Nussbaum, Stafford, Albrecht, Gabert, Binder, Swan, Robinson, Floam, Gordon, Ponzer, Poeschl, Norton, Hinz, Zellmer, Schellenger, Powers, Hanson, Cox, Gustafson, Youngquist, Farrey, Harrison, Zastera, Egan, Beem, Nelson and Miller; Excused: 2 – Eisen and Buck

Motion by Supervisor Albrecht and seconded by Supervisor Nussbaum to adopt the corrected agenda for tonight's meeting. CARRIED BY VOICE VOTE.

PUBLIC HEARING

The following person spoke in support of Resolution No. 70-062022: "Authorize a Capital Project for Wittman Regional Airport to Construct T-Hangar Facilities in the Amount of \$4.3 Million, Funded with \$3 Million of Bond Proceeds and \$1.3 Million to be Provided by the Wisconsin Bureau of Aeronautics (BOA) Through Grant Assistance":

• Tricia Rathermel – President & Chief Executive Officer of Greater Oshkosh Economic Development Corporation

COMMUNICATIONS & PETITIONS

Susan Ertmer, County Clerk, presented the following correspondence:

- Resolutions from the Towns of Winchester and Wolf River Supporting NACo's Position on Defining the Water of the United States (WOTUS) and Regulations with Agricultural Considerations was referred to the Legislative Committee
- Thank You Cards from Scholarship Winners:
 - ➤ Hailey Fox Oshkosh North High School
 - Max Stern Neenah High School
- Commendations for Retiring Employees:
 - ➤ Dan Averkamp Highway Department 32 years of service to Winnebago County

REPORTS FROM COMMITTEES, COMMISSIONS & BOARDS

Supervisor Stafford updated the board on Resolution No. 59-062022 regarding in-person, hybrid and virtual meetings that was referred to the Judiciary & Public Safety Committee from the May County Board meeting. The committee has discussed ways to proceed and are looking at providing a workshop to study and discuss these options. The Judiciary and Public Safety Committee will contact the Wisconsin Counties Association for their opinions regarding this issue.

Supervisor Stafford announced that Sheriff John Matz will be reading the Declaration of Independence from the County Court House steps on July 4, 2022 at 8:00 a.m.

Supervisor Norton reminded the board of the Annual Wheel Chair Wash to be held on June 25, 2022 from 10:00 a.m. to 12:00 noon at J & R Auto Service. There will be food, a magician and music.

Supervisor Norton invited the board to attend the annual county parks tour to be held on June 22, 2022, starting at 8:30 a.m. from the JP Coughlin building.

Supervisor Defferding reported on a meeting that he attended thru the NACo Judiciary & Public Safety Committee. He will be attending the NACo Conference in Denver, Colorado, July 20 – 24th.

Supervisor Zastera reported on her participation of mediation training at the Winnebago County Court House. She will need to volunteer 5 hours per month to complete this training.

Motion by Supervisor Albrecht, seconded by Supervisor Norton to approve the proceedings from the May 3, 2022 Special Orders Session and the May 17, 2022 Regular Session of the Winnebago County Board meetings. CARRIED BY VOICE VOTE.

COUNTY EXECUTIVE'S REPORT

Executive Doemel addressed how the County Administrator position works from a County Executive's standpoint. The Executive is responsible for the direct oversight of eighteen departments, soon to be nineteen. He offers support to

the Sheriff's Department, the District Attorney's office, the Treasurer's Office, the Register of Deeds, Clerk of Courts and the County Clerk's Office.

Executive Doemel discussed the Administrative Position with past County Executive Allen Buechel. Executive Buechel stated that he could not have done his job without an administrator. This change would not take away authority of appointing department heads from the County Board. It would offer more support and information to the County Board. Executive Doemel then took questions from the board regarding the Director of Administration position.

COUNTY EXECUTIVE APPOINTMENTS

Board of Health

Executive Doemel asked for the board's approval of his appointment of Supervisors Rachel Youngquist, Ralph Harrison, Jeff Beem, Karen Powers and Mike Norton; and Dr. Eric Smiltneek; and re-appointments of Lois Gruetzmacher and Toby Vanden Heuvel to the Board of Health. These terms will expire July 1, 2024.

Motion by Supervisor Albrecht, seconded by Supervisor Harrison to accept. CARRIED BY VOICE VOTE.

Housing Authority

Executive Doemel asked for the board's approval of his appointment of Supervisor Betsy Ellenberger to the Housing Authority. This term will expire April 19, 2027.

Motion by Supervisor Schellenger, seconded by Supervisor Norton to accept. CARRIED BY VOICE VOTE.

COUNTY BOARD CHAIRMAN'S REPORT

Chairman Egan expressed his sympathy to Supervisor John Hinz for the passing of his mother.

Chairman Egan reported on the injuries sustained by a County Highway Department employee. He wished him a speedy recovery.

Chairman Egan reported that Supervisors Buck and Eisen are excused from this meeting.

COUNTY BOARD CHAIRMAN APPOINTMENTS

EAST CENTRAL INTERNATIONAL TRADE, BUSINESS AND ECONOMIC DEVELOPMENT COUNCIL (ITBEC)

Chairman Egan asked for the board's approval of his appointments of Supervisor Doug Nelson, Winneconne; and Paul Sundquist, Oshkosh; to the East Central International Trade, Business and Economic Development Council. Motion by Supervisor Norton, seconded by Supervisor Albrecht to accept. CARRIED BY VOICE VOTE.

ANNOUNCEMENT OF 2022 WINNEBAGO COUNTY SCHOLARSHIP RECIPIENTS:

- Carson Clark Neenah High School will be attending UW Madison
- ➤ Hailey Fox Oshkosh North High School will be attending UW Milwaukee
- Logan Pinkerton Oshkosh North High School will be attending Michigan Tech
- Annika Nesterick Oshkosh West High School will be attending UW Madison
- ➤ Anna Porter St. Mary Catholic High School will be attending UW Madison
- Emily Cole Winneconne High School will be attending UW Madison
- Francesca Verich Winneconne High School will be attending UW Madison

Two Scholarship Recipients that were not able to attend this meeting:

- Nolan Kubiak Neenah High School
- Max Stern Neenah High School

All of the recipients received a Certificate of Scholarship, a Winnebago County History Book and a check for \$500.00. They will receive a second check for \$500.00 after receipt of their transcript from the first semester of school showing a grade point average of greater than 2.5.

ZONING REPORTS AND ORDINANCES

No Zoning Reports or Ordinances for this month.

RESOLUTIONS AND ORDINANCES

RESOLUTION NO. 59-052022:

Amend Section 22.0 (Committee Meetings) of the Rules of the Winnebago County Board of Supervisors by Correcting Section 22.1811

WHEREAS, 22.4811 shall read as follows: "All County Board, Committee, Commission and Board meetings in buildings, and online educational events, shall be held in a hybrid mode: in person and live streamed or digitally broadcasted and recorded. The live stream platform must include an option for the public to make a video appearance with speaking capabilities - during the appropriate time for public comment. Recordings will be made available until the end of the current term".

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends section 22.0 of the Rules of the Winnebago County Board of Supervisors by Correcting Section 22.4811.

Submitted by:

RACHAEL DOWLING, DISTRICT 1 NATE GUSTAFSON, DISTRICT 28

Motion by Supervisor Dowling, seconded by Supervisor Gustafson to adopt. Corporation Counsel, Mary Anne Mueller, informed the board that Supervisor Eisen was allowed to make a point of personal privilege to speak in regard to this resolution.

Motion by Supervisor Dowling, seconded by Supervisor Stafford to break for 10 minutes, so technical difficulties in the Board Room could be addressed. CARRIED BY VOICE VOTE.

Motion by Supervisor Nichols, seconded by Supervisor Schellenger, to strike the words "and recorded" from Line 10 of this resolution. Supervisor Powers offered a friendly correction to change "broadcasted" to "broadcast".

After lengthy discussion, motion by Supervisor Floam, seconded by Supervisor Schellenger, to call the question. CARRIED BY VOICE VOTE.

Vote on Supervisor Nichols' Amendment: AYES: 11 – Nichols, Borchart, Ellenberger, Wise, Gabert, Binder, Swan, Powers, Cox, Harrison and Nelson: NAYES: 23; ABSTAIN: 0; ABSENT: 2 – Eisen and Buck. FAILED.

Motion by Supervisor Schellenger, seconded by Supervisor Poeschl, to amend Line 9 by changing the word "shall" to "may" and Line 11 after the word "comment" by adding the words: "The Winnebago County Board strongly encourages meetings to be held in this hybrid mode whenever possible." Vote on Amendment: AYES: 12 – Nichols, Borchart, Ellenberger, Wise, Swan, Ponzer, Poeschl, Zellmer, Schellenger, Powers, Egan and Nelson; NAYES: 22; ABSTAIN: 0; ABSENT: 2 – Eisen and Buck. FAILED.

Motion by Supervisor Floam, seconded by Supervisor Norton to call the question on the resolution as presented. Vote on Call the Question: AYES: 26; NAYES: 8 – Borchart, Albrecht, Swan, Gordon, Schellenger, Powers, Cox and Nelson; ABSTAIN: 0; ABSENT: 2 – Eisen and Buck. CARRIED.

Vote on Resolution: CARRIED BY VOICE VOTE.

RESOLUTION NO. 61-062022: Commendation for Dan Averkamp

WHEREAS, Dan Averkamp has been employed with the Winnebago County Highway Department for the past thirty-two years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Dan Averkamp has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere appreciation and commendation is hereby extended to Dan Averkamp for the fine services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to Dan Averkamp.

Submitted by:

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Nussbaum to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 62-062022:

Amend the Table of Organization for Winnebago County Department of Human Services to Eliminate Two Part-time Administrative Associate Positions and Add One Full-Time Administrative Associate IV Position.

WHEREAS, there have been long term vacancies within Department of Human Services, and part-time positions in particular have been difficult to fill: and

WHEREAS, one full time administrative associate position will meet public services needs for juvenile intake services as well as maintain current job responsibilities

WHEREAS, the Department of Human Services wishes to combine two part time positions.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the Table of Organization for the Winnebago County Department of Human Services, Child Welfare Division by eliminating one part time Administrative Associate III position and amends the Table of Organization for the Winnebago County Department of Human Services, Administrative Services Division by eliminating one part-time Administrative Associate IV position and adding one full-time Administrative Associate IV.

Submitted by: HUMAN SERVICES BOARD PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Harrison, seconded by Supervisor Powers to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 63-062022:

Authorize a Table of Organization Change of Six (6) Certified Nursing Assistant Full-Time Employment Positions to Six (6) Hospitality Aide Full-Time Employment Positions for Park View Health Center

WHEREAS, Park View Health Center created a hospitality aide position in April 2019; and

WHEREAS, throughout the COVID-19 pandemic, hospitality aides provided great support to the Park View Health Care residents and neighborhood needs, alleviating some duties of the nursing department; and

WHEREAS, Park View Health Center is requesting a table of organization change of six (6) certified nursing assistant full-time employment positions to six (6) hospitality aide full-time employment positions.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes a table of organization change of six (6) certified nursing assistant full-time employment positions to six (6) hospitality aide full-time employment positions for Park View Health Center.

Submitted by: PARK VIEW HEALTH COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Schellenger, seconded by Supervisor Norton to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 64-062022: Authorize Park View Health Center Shift Differentials

WHEREAS, it has become increasingly difficult to recruit and retain staff at Park View Health Center causing substantial expense for overtime and agency costs; and

WHEREAS, Park View Health Center currently pays shift differentials to Registered Nurses, Licensed Practical Nurses, and Certified Nursing Assistants for evening, overnight, and weekend shifts, but does not pay these differentials equally throughout the nursing department and does not pay any differential to non-nursing staff who have some of the same shift requirements; and

WHEREAS, shift and weekend differentials are very common in the long-term care industry, and the inability to offer similar differentials has put Park View Health Center at a competitive disadvantage in recruiting new employees, while also making it more difficult to induce current employees to accept additional evening, overnight, or weekend shifts.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves authorization effective July 1, 2022, that shift differentials be paid to employees as follows:

RN/LPN/CNA regular status:

PM (1430-2230) \$4/hour shift differential

NOC (2230-0630) \$3/hour shift differential

Weekend (Saturday at 0630 through Monday at 0630) \$2/hour shift differential

Hospitality Aide regular status:

PM/NOC/Weekend (hours performed between 1430-0630 daily) \$1/hour shift differential

Non-direct caregivers working directly with residents on the neighborhoods and/or providing service to residents (regular status Hospitality Aides, Food Service Aides, Cooks, Custodians, Activity Professionals)

Weekend (Saturday at 0630 through Monday at 0630) \$1/hour shift differential

Responsibility Pay RNs:

Status employees \$3/hour differential

Salaried employees will not receive shift or weekend differentials.

Submitted by:

PARK VIEW HEALTH COMMITTEE
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Schellenger, seconded by Supervisor Poeschl to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 65-062022:

Authorize Park View Health Center Emergency Staffing Incentives

WHEREAS, Park View Health Center has experienced a continual staffing decrease since the beginning of the COVID-19 pandemic and continues to experience crisis staffing shortages; and

WHEREAS, Park View Health Center currently does not have enough qualified staff employed to provide 24 hour 7 day a week 365 day a year care to Park View Health Center residents; and

WHEREAS, Park View Health Center has experienced numerous critical staffing levels due to the existing workforce shortages; and

WHEREAS, Park View Health Center has experienced great turnover with few qualified applicants submitting applications; and

WHEREAS, Park View Health Center has exhausted all non-monetary incentives to alleviate critical staffing levels and is now proposing an emergency staffing incentive proposal as outlined below:

- 1. Ability to offer \$25.00 per 4 hour shift based off of identified high need shifts/staffing emergency as identified by NHA or designee.
- 2. Ability to offer exempt nursing staff \$65.00/HR working a different position above and beyond their 40 hours within a week during high need shifts/staffing emergency as identified by NHA or designee.
- 3. Ability to offer 0.8- fulltime staff double time if working above and beyond 8 hours per day or 80 hours in a two-week period for fulfilling a weekend need on their scheduled weekend off as identified by NHA or designee.
- 4. Ability to offer time and a half to casual call and part time employees for emergency staffing needs as identified by NHA or designee.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves authorization of the Park View Health Center Emergency Staffings Incentives.

Submitted by:
PARK VIEW HEALTH COMMITTEE
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Schellenger, seconded by Supervisor Poeschl to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 66-062022:

Authorize a Capital Project and Funding of \$1,068,427 from Bond Proceeds to Design and Construct a Residential Facility for Released 980 Violent Sexual Offenders

WHEREAS, The State of Wisconsin has Violent Sexual Offenders Confined at Sand Ridge Treatment Facility; and

WHEREAS, at the end of treatment the Offenders are released to the County they resided in at the time of offense; and

WHEREAS, it is the responsibility of the home county to find adequate housing within certain location criteria; and WHEREAS Winnebago County has several offenders for which to find housing; and

WHEREAS, Winnebago County has been unable to find either a vendor to provide housing or suitable housing to purchase; and

WHEREAS, Winnebago County, per Wisconsin Statute, has a limited time find housing for 980 offenders; and WHEREAS, Winnebago County is subject to significant fines for failure to provide adequate housing.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes a Capital Project and funding of \$1,068,427 from bonding proceeds to design and construct a 980 Violent Sexual Offender Housing Facility.

Submitted by: FACILITIES & PROPERTY MANAGEMENT COMMITTEE JUDICIARY & PUBLIC SAFETY COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Wise, seconded by Supervisor Hinz to adopt.

Motion by Supervisor Wise, seconded by Supervisor Poeschl to amend Line 3 by removing the words "Bond Proceeds" and adding these words on Line 4 after Offenders: "Funded with Either a Transfer from the Undesignated General Fund Balance or an Advance from the General Fund to be Reimbursed with a Subsequent Bond Issue".

Line 23 by removing the words "from bonding proceeds" and adding "to be funded with either a transfer from the undesignated general fund balance or an advance from the general fund to be reimbursed with a subsequent bond issue" and changing the Fiscal Impact to read as follows: "\$1,068,427 will be funded with either a transfer from the undesignated general fund balance or an advance from the general fund to be reimbursed with a subsequent bond issue". Vote on Amendment: CARRIED BY VOICE VOTE.

VOTE ON RESOLUTION AS AMENDED: AYES: 32; NAYES: 2 – Gabert and Norton; ABSTAIN: 0; ABSENT: 2 – Eisen and Buck. CARRIED.

RESOLUTION NO. 67-062022:

Authorize a Revised Capital Project for the Winnebago County Facilities Department to Build a Sheriff's Office Evidence Storage and Coroner's Office/Morgue Building at an Additional Cost of \$1,154,580 \$1,524,580, Funded with Either a Transfer from the Undesignated General Balance, or an Advance from the General Fund to be Reimbursed with a Subsequent Bond Issue

WHEREAS, the Winnebago County Board of Supervisors approved a project to build an Evidence Storage Building for the Sheriff's office in January of 2021; and

WHEREAS, the building design commenced in the Fall of 2021; and

WHEREAS, the ongoing pandemic and drug related deaths have overwhelmed storage facility holding spaces for the Coroner's office; and

WHEREAS, the Coroner's office has limited space available for body examination; and

WHEREAS, it will improve the operational efficiency of the Coroner's office by having an expanded space and being in close proximity to the Sheriff's office; and

WHEREAS, combining the Sheriff's office Evidence Storage Building with the Coroner's Morgue and office Building will allow for efficiencies of scale.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes a revised capital project for the Winnebago Facilities department to build a Sheriff's Office Evidence Storage and Coroner's Morgue Office Building at an additional cost of \$1,154,480 \$1,524,580, and that the funds to pay for these capital improvement projects will be advanced from the general fund balance and will either reduce the undesignated fund balance or will be reimbursed from a subsequent bond issue.

Submitted by:

FACILITIES & PROPERTY MANAGEMENT COMMITTEE
JUDICIARY & PUBLIC SAFETY COMMITTEE
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Wise, seconded by Supervisor Defferding to adopt. The dollar amount in the title of this resolution and on Line 23 was corrected to read \$1,524,580. VOTE ON RESOLUTION AS CORRECTED: AYES: 28; NAYES: 6 – Nichols, Nussbaum, Binder, Ponzer, Norton and Farrey; ABSTAIN: 0; ABSENT: 2 – Eisen and Buck. CARRIED.

RESOLUTION NO. 68-062022:

Authorize a Capital Project and Funding of \$259,900 from Bond Proceeds to Design and Construct a Remodel of the USDA Office Suite to Conform to General Services Administration Lease Requirements

WHEREAS, the USDA office suite in the Coughlin Center was designed so that constituents could have a one-stop location for land use and agricultural needs; and

WHEREAS, the USDA has been a tenant since 1998; and

WHEREAS, the USDA and General Services Administration has reviewed the existing space and determined changes are required to conform to the General Services Administration least requirements; and

WHEREAS Winnebago County is responsible for the maintenance and remodeling of the Coughlin Center; and WHEREAS, Winnebago County will be reimbursed for the remodeling costs through an increased rental rate.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes a Capital Project and funding of \$259,900 from bonding proceeds to design and construct a remodeled USDA office suite.

Submitted by:

FACILITIES & PROPERTY MANAGEMENT COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Wise, seconded by Supervisor Cox to adopt.

Motion by Supervisor Wise, seconded by Supervisor Poeschl to amend this resolution by removing from Line 3 the words "Bond Proceeds"; from Line 17 removing the words "from bonding proceeds" and from the Fiscal Impact line removing the words "then replaced with funds from a subsequent bond issue." The vote required will be changed from Three-Fourths of Membership to Majority of Those Present because the bond issue has been removed. VOTE ON AMENDMENT: CARRIED BY VOICE VOTE.

VOTE ON RESOLUTION AS AMENDED: CARRIED BY VOICE VOTE.

RESOLUTION NO. 69-062022:

Creating a Department of Administration, Amending Tables of Organization for Administration, Finance, and Human Resources Departments, and Transferring Budgets to Department of Administration

WHEREAS, in recent years county government financing has become increasingly more complex, requiring amplified oversight of intergovernmental funds, and administration of federal and state grant funds, such as those awarded under the State and Local Fiscal Recovery Funds program under the American Rescue Plan Act (ARPA), the Wisconsin Department of Administration Neighborhood Investment Fund Grant Program, and the Bi-partisan Infrastructure Investment and Jobs Act (BIJA); and

WHEREAS, additional recent pressures on administration of county government include the upheaval in labor markets, extreme difficulty in recruiting and retaining employees, the need for a wage study update, and the need to handle pandemic-related issues such as remote work arrangements and the vaccination mandate; and

WHEREAS, Winnebago County could further capitalize on efficiencies with purchasing, contracts, property and casualty insurance, health and dental insurance, information technology innovation, and other special projects which could potentially reduce the tax levy burden in our county; and

WHEREAS, the county board and administration have desired to begin long-term planning with a strategic plan, financial outlook, facilities master plan, and other policies review, while the current management structure of the county does not have sufficient time resources positions to devote to such issues; and

WHEREAS, the county board would benefit from more and better information to better understand crucial policy decisions which impact our citizens, employees, and other stakeholders; and

WHEREAS, increasing financial and regulatory pressures make it essential that the county maximize efficiencies and coordination among departments, as well as the ability to change; and

WHEREAS, adding a professional administrative position, with responsibility for internal service departments, would relieve some of the pressure on the Director of Human Resources and Director of Finance positions by separating risk management, purchasing, and general services functions from the core responsibilities of those departments, possibly make it easier to recruit for these positions, improve coordination among departments, administer new grant programs, assist with strategic vision, and enable the county to adapt to a changing environment; and

WHEREAS, a new Director of Administration position could provide supervision and assistance to the Directors of Human Resources, Finance, and Information Systems, while all four of these director positions would remain heads of county departments within the meaning of Wis. Stats. section 59.17(2)(br), requiring appointment by the County Executive and confirmation by the County Board.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby creates a Department of Administration within Winnebago County Government, effective July 1 2022; that the Table of Organization for the Department of Administration is created including four full-time positions: Director of Administration, Purchasing Manager, Risk Manager, and Administrative Associate I; that the Table of Organization for the Finance Department is amended by removing the position of Risk Manager, and that the Table of Organization for General Services is amended by removing the position of Administrative Associate I.

BE IT FURTHER RESOLVED, that the budget for org 1019, currently used for the Purchasing Manager position, be separated from the Finance Department budget and established as a separate budget for the Department of Administration, that the labor budgets for the Risk Manager and General Services position remain in the Property and Liability Insurance Fund, Workers Compensation Fund, and General Services Fund but under control of the Director of Administration, and that the following budget transfers be made to the Department of Administration budget for 2022:

\$12,197 from Human Resources labor accounts to Department of Administration labor accounts \$42,086 from Finance labor accounts to Department of Administration labor accounts \$33,925 from undesignated fund balance to Department of Administration labor accounts \$3,000 from undesignated fund balance to Department of Administration accounts for computer equipment, telephone, computer licensing, and office supplies.

Submitted by:

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Ellenberger to adopt.

Motion by Supervisor Cox, seconded by Supervisor Binder to amend the resolution to require a Master's Degree and be a Certified Public Accountant for this position. After discussion and clarification, this motion is not valid coming from the County Board.

After more discussion, motion by Supervisor Gustafson, seconded by Supervisor Ellenberger to call the question. CARRIED BY VOICE VOTE.

VOTE ON RESOLUTION: AYES: 28; NAYES: 6 – Dowling, Nichols, Borchart, Defferding, Albrecht and Cox; ABSTAIN: 0; ABSENT: 2 – Eisen and Buck. CARRIED.

RESOLUTION NO. 70-062022:

Authorize a Capital Project for Wittman Regional Airport to Construct T-Hangar Facilities in the Amount of \$4.3 Million, Funded with \$3 Million of Bond Proceeds and \$1.3 Million to be provided by the Wisconsin Bureau of Aeronautics (BOA) Through Grant Assistance.

WHEREAS, certain existing airport hangar facilities, owned by Winnebago County, are past their useful lifespan and require replacement; and

WHEREAS, significant demand for additional hangar space has existed for many years and has largely gone unserved: and

WHEREAS, this project will construct twenty (20) new T-hangar units, associated aircraft parking aprons, taxilanes and improve the project site to accommodate future private hangar development; and

WHEREAS, the project site, in order to prepare for the new hangar facilities, requires removal of five (5) existing hangars and associated aircraft parking apron, which have outlived their useful life; and

WHEREAS, the new hangar facilities will offer significant improvement over the existing hangars they will replace, increase available hangar space offered for lease to the general public, and increase long term revenue within the airport's operating budget.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves and authorizes a capital project for Wittman Regional Airport to construct new T-Hangar Facilities at a cost of \$4.3 million, funded with \$3 Million of bond proceeds, and \$1.3 million to be provided by the Wisconsin Bureau of Aeronautics (BOA) through grant assistance.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the \$3 million of funds to pay for this project will be advanced from the general fund balance and will be reimbursed from a subsequent bond issue.

Submitted by:
AVIATION COMMITTEE
FACILITIES & PROPERTY MANAGEMENT COMMITTEE
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Gabert, seconded by Supervisor Powers to adopt.

Motion by Supervisor Gabert, seconded by Supervisor Swan to amend Line 5 of this resolution to read: "Funded with \$3 Million from Either a Transfer from the Undesignated General Fund Balance or an Advance from the General Fund to be Reimbursed with a Subsequent Bond Issue..."; Line 25 to read: "funded with \$3 Million from either a transfer from the undesignated general fund balance or an advance from the general fund to be reimbursed with a subsequent bond issue..."; Line 29 to read: "\$3,000,000 will be advanced from either a transfer from the undesignated general fund balance or an advance from the general fund to be reimbursed with a subsequent bond issue..."; and Line 40 to read: "Vote Required for Passage: Two-Thirds of Members-Elect". VOTE ON AMENDMENT: CARRIED BY VOICE VOTE.

After more discussion, VOTE ON RESOLUTION: AYES: 24; NAYES: 10 – Dowling, Defferding, Stafford, Floam, Ponzer, Norton, Hanson, Gustafson, Zastera and Miller; ABSTAIN: 0; ABSENT: 2 – Eisen and Buck. CARRIED.

RESOLUTION NO. 71-062022: Approve Ground Lease between Felix Auto & Tire, LLC and Winnebago County

WHEREAS, Felix Auto & Tire, LLC desires to enter into a ground lease with Winnebago County permitting Felix Auto & Tire, LLC to construct certain improvements at Wittman Regional Airport; and

WHEREAS, Felix Auto & Tire, LLC intends to construct a private-use hangar with aircraft apron at Wittman Regional Airport; and

WHEREAS, said Agreement shall be for a period of twenty (20) years, from July 1, 2022, through June 30, 2042 with two (2) Ten-year options for a total of 40 years; and

WHEREAS, Felix Auto & Tire, LLC agrees to pay Winnebago County \$1,787.04 per year, with an increase equal to the change in Consumer Price Index for All Urban Consumers (CPI-U) at the end of each three-year interval.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves execution by the Winnebago County Executive and Winnebago County Clerk of the attached Ground Lease Agreement between Felix Auto & Tire, LLC and Winnebago County for the purpose of constructing a private hangar at Wittman Regional Airport.

Submitted by: AVIATION COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Gabert, seconded by Supervisor Harrison to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 72-062022: Approve Ground Lease between Yankee / November, LLC and Winnebago County

WHEREAS, Yankee / November, LLC desires to enter into a ground lease with Winnebago County permitting Yankee / November, LLC to construct certain improvements at Wittman Regional Airport; and

WHEREAS, Yankee / November, LLC intends to construct a private-use hangar with aircraft apron and small vehicle parking lot at Wittman Regional Airport; and

WHEREAS, said Agreement shall be for a period of twenty (20) years, from July 1, 2022, through June 30, 2042 with two (2) Ten-year options for a total of 40 years; and

WHEREAS, Yankee / November, LLC agrees to pay Winnebago County \$918.72 per year, with an increase equal to the change in Consumer Price Index for All Urban Consumers (CPI-U) at the end of each three-year interval.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves execution by the Winnebago County Executive and Winnebago County Clerk of the attached Ground Lease Agreement between Yankee / November, LLC and Winnebago County for the purpose of constructing a private hangar at Wittman Regional Airport.

Submitted by:
AVIATION COMMITTEE
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Gabert and seconded by Supervisor Nussbaum to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 73-062022:

Authorize a Capital Project for the Winnebago County Information Systems Department to Provide a Redundant Fiber Loop and Appropriate \$75,000 for Engineering Costs from the Undesignated Fund Balance.

WHEREAS, a redundant fiber loop between County buildings would provide a second fiber path between critical locations to create backup for our network traffic and internet connectivity; and

WHEREAS, a redundant loop will allow internet and data connections to maintain functionality even if one particular segment is cut, thus protecting critical network functions which are heavily relied upon by all County departments; and

WHEREAS the current Capital Improvements Plan provides for \$75,000 in engineering costs in 2022 and an estimated \$270,000 in construction costs in 2023.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes a Capital Project for the Winnebago County Information Systems Department to Provide a Redundant Fiber Loop, to be initially funded with a transfer from the undesignated general fund balance in the amount of \$75,000.

Submitted by: INFORMATION SYSTEMS COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Gustafson, seconded by Supervisor Norton to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 74-062022: Authorize an Increase in Shift Premiums for Highway Employees Performing Night Work on State Highway System to \$12.00 Per Hour.

WHEREAS, the Winnebago County Board of Supervisors authorized a shift premium of \$2.00 per hour to be paid to Highway Department hourly employees for non-winter maintenance activities performed on state roads between the hours of 8:00 p.m. and 5:00 a.m. per Resolution 026-062020; and

WHEREAS, performing night work involves an increased safety risk to employees as well as a disruption of their personal schedules; and

WHEREAS, the amount of this shift differential is inadequate to compensate employees for the disruption of their daily schedules and the difficulty and risk of performing this work on the interstate highway system; and

WHEREAS, these costs are fully reimbursed by the State of Wisconsin.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes shift differentials of \$12.00 per hour to be paid to Highway Department hourly employees for non-winter maintenance activities performed on the state highway system outside of regular work hours for the department.

Submitted by: HIGHWAY COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Albrecht, seconded by Supervisor Cox to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 75-062022: Vacating Remnant Parcel on CTH-P (City of Menasha)

WHEREAS, the Highway Commission was approached by EJJ Group/Positive Ventures, LLC requesting that a remnant parcel on CTH-P in the City of Menasha be vacated to allowed for potential land sale and proposed business development; and

WHEREAS, this remnant parcel is of no use to Winnebago County nor the Wisconsin Department of Transportation for future projects/maintenance; and

WHEREAS, this parcel is creating no revenue for Winnebago County, but once vacated this parcel could be developed for future business and returned to the local tax roll; and

WHEREAS, if this remnant parcel is vacated, the property owner will benefit from the additional land for potential land development for a future business; and

WHEREAS, similar remnant parcels have been vacated in like fashion.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby vacates the remnant parcel on CTH-P in the City of Menasha.

Submitted by: HIGHWAY COMMITTEE

Motion by Supervisor Albrecht, seconded by Supervisor Zellmer to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 76-062022: Request Authority to Enter into a Sponsorship Contract with Cumulus Broadcasting

WHEREAS, Winnebago County Parks Department wants to enter into a sponsorship agreement with Cumulus Broadcasting; and

WHEREAS, Cumulus Broadcasting will provide Sponsorship Support as listed in the Cumulus Contract under section "3.0 Media Sponsorship Support:" and

WHEREAS, the Winnebago County Parks Department will allow Advertising and Promotion for Cumulus Broadcasting as listed in the Cumulus Contract under section "2.0 Advertising and Promotion;" and

WHEREAS, this partnership is mutually beneficial for both parties.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Executive and the Winnebago County Clerk to enter into a contract with Cumulus Broadcasting of Oshkosh, WI for the purpose of entering into a 3-Year Sponsorship Contract from 2022 – 2024.

Submitted by:

PARKS & RECREATION COMMITTEE

Motion by Supervisor Norton, seconded by Supervisor Dowling to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 77-062022:

Authorize the Sheriff's Office to Accept a Donation valued at \$14,700 for the Purchase of an Additional K-9-Unit along with Equipment and Training for the Unit from Thomas and Penny Harenburg

WHEREAS, the Winnebago County Sheriff's Office is responsible for providing law enforcement services to the citizens of Winnebago County; and

WHEREAS, the deployment of K-9 Units has greatly increased the efficiency and effectiveness for drug interdiction; and

WHEREAS, K-9 Units have also proven effective in tracking fugitives and missing persons; and

WHEREAS, the Winnebago County Sheriff's Office has received a donation from Thomas and Penny Harenburg, valued at \$14,700, for the purchase of an additional K-9 Unit along with equipment and training for the Unit; and

WHEREAS, it will be beneficial for the Winnebago County Sheriff's Office to accept the donation from Thomas and Penny Harenburg for the purchase of a K-9 Unit along with equipment and funds to train the unit.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Sheriff's Office to accept the directed donation from Thomas and Penny Harenburg valued at \$14,700, for the purchase of an additional K-9 Unit along with equipment and associated training.

Submitted by: JUDICIARY & PUBLIC SAFETY COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Stafford, seconded by Supervisor Defferding to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 78-062022:

Authorize the Sheriff's Office to Accept a donation of one Fire Technology Knockout- Fire Suppression Tool valued at \$1041.00 from the Oshkosh Chapter of the Wisconsin Free Masons.

WHEREAS, the Fire Technology Knockout, Fire Suppression Tool is a self-contained proprietary piece of equipment to aid in fire suppression; and

WHEREAS, these devices have value in smaller enclosed spaces to extinguish a fire and buys time for fire suppression crews; and

WHEREAS, the addition of this Fire Technology Knockout, Fire Suppression Tool will increase the complement of units the Winnebago County Sheriff's Office already owns; and

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Sheriff's Office to accept the donation of one Fire Technology Knockout, Fire Suppression Tool from the Oshkosh Chapter of the Wisconsin Free Masons.

Submitted by: JUDICIARY & PUBLIC SAFETY COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Stafford, seconded by Supervisor Zellmer to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 79-062022:

Request Sheriff to Read the Declaration of Independence on the Courthouse Steps on July 4th of Each Year

WHEREAS, the Continental Congress, by a Declaration of Independence, dated July 4, 1776, declared the inhabitants of New Hampshire, Massachusetts, Rhode Island, Connecticut, New York, New Jersey, Pennsylvania, Delaware, Maryland, Virginia, North Carolina, South Carolina and Georgia, were no longer colonial subjects to be exploited arbitrarily by servants of the King and Parliament of Great Britain, but now were free citizens of their own territories, and that free citizens should constitute the governments for those territories; and

WHEREAS, the Continental Congress provided that same day, by orders of their House, that their Declaration should be proclaimed aloud and published to the free citizens of the territories represented in their Congress; and

WHEREAS, responsible citizens were notified of the Declaration by sheriffs who proclaimed it on the courthouse steps, by clergymen who read it from their pulpits, and by printers who printed it in their gazettes; and

WHEREAS, the Continental Congress thus initiated a process that has created the Constitutions and state governments of our Union including the Constitution and government of the State of Wisconsin.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby requests the Winnebago County Sheriff to read the Declaration of Independence from the steps of the Winnebago County Courthouse at 8:00 a.m. on the morning of July 4th each year as this was the custom in the early history of our country.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that we ask the Winnebago County Sheriff to read the document without further comment or speech. This event is intended for those present to hear the words of the Declaration as we begin to celebrate our Day of Independence.

Submitted by: JUDICIARY & PUBLIC SAFETY COMMITTEE

Motion by Supervisor Stafford, seconded by Supervisor Gustafson to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 80-062022:

Urging State Elected Officials to Use Anticipated 2021-2023 Budget Surplus to Fund Rural Fire and Ambulance Emergency Services

WHEREAS, Wisconsin is anticipated to have a budget surplus of \$3.8 billion in the fiscal period 2021-2023 according to the nonpartisan Legislative Fiscal Bureau estimates; and

WHEREAS, as a result of the anticipated surplus, Governor Evers has proposed a \$150 refund to every Wisconsin resident; and

WHEREAS, the Winnebago County Board of Supervisors recognizes that emergency services in rural areas around our State are struggling to keep up with rising costs; and

WHEREAS, it is expected that emergency services, such as ambulance and fire response, respond when needed, but few understand the fiscal struggles many emergency service providers have faced over the last several years in rural areas; and

WHEREAS, the current financing structure for public fire service comes from property taxes that includes both in state residents and out-of-state property owners, while ambulance services are paid for by in state residents alone; and

WHEREAS, the State has no greater responsibility than the safety of its people, and by using a small portion of the surplus funds to assist these important rural service providers, the State could go a long way in securing the safety of all who live, work, and vacation in Wisconsin.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby encourages the Governor, in conjunction with the State Legislators, to use a portion of the anticipated \$3.8 billion surplus to fund Wisconsin's rural emergency services.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that it encourages our elected State officials to allocate \$30 per resident to fund all public/government owned and operated ambulance services and \$30 per resident to fund all non-governmental owned ambulance agencies serving a rural area covering less than 15000 residents and \$20 per resident to fund volunteer fire departments, both in a pro-rata share based upon population.

Submitted by:

LEGISLATIVE COMMITTEE

Motion by Supervisor Farrey, seconded by Supervisor Harrison to adopt. After discussion, Supervisor Dowling requested a roll call vote. VOTE ON RESOLUTION: AYES: 24; NAYES: 10 – Dowling, Defferding, Wise, Stafford, Ponzer, Hinz, Hanson, Gustafson, Zastera and Miller; ABSTAIN: 0; ABSENT: 2 – Eisen and Buck. CARRIED.

RESOLUTION NO. 81-062022:

Amend Rules 11.6 and 9.15 of the Winnebago County Board of Supervisors to Require the Physical Presence of Supervisors in the Officially Designated County Board/Committee Meeting Physical Space to Cast Votes

WHEREAS, Rule 11.6 of the Winnebago County Board of Supervisors currently reads "All votes cast shall be cast only if the Supervisor is present at his or her desk, unless the chair of the board or committee has designated that the use of a remote session is permitted. If a remote option is permitted, the supervisor(s) attending remotely must have a camera and microphone on and must be in the visible range of the camera and auditory range of the microphone; and

WHEREAS, Rule 9.15 of the Winnebago County Board of Supervisors currently reads "Remote Option: A remote option allows supervisors to attend meetings remotely. The remote option requires the use of a device, application, or combination thereof. The remote option grants supervisor(s) the ability to attend a board or committee meeting as a regular voting member. The remote option requires that the public have equivalent access to remote board member(s), that they would have had if said board member(s) was/were in physical attendance. The remote option must allow the chair to mute all remote attendees and must allow supervisors the ability to identify themselves wanting to speak during times that they have the privilege of speaking. Utilization of a remote option requires that the chair or vice chair of the board or committee be physical present at a location that would be open to the public; and

WHEREAS, Rules 11.6 and 9.15 in their current form have created significant controversy; and

WHEREAS, Rule 11.6 of the Winnebago County Board of Supervisors shall read "All votes cast shall be cast only if the Supervisor is present at his or her desk in the officially designated county board/committee physical meeting space; and

WHEREAS, Rule 9.15 of the Winnebago County Board of Supervisors shall read "Remote Option: A remote option allows supervisors to attend meetings remotely. The remote option requires the use of a device, application, or combination thereof. The remote option grants supervisor(s) the ability to attend a board or committee meeting as a regular voting member. The remote option requires that the public have equivalent access to remote board member(s), that they would have had if said board member(s) was/were in physical attendance. The remote option must allow the chair to mute all remote attendees and must allow supervisors the ability to identify themselves wanting to speak during times that they have the privilege of speaking. Utilization of a remote option requires that the chair or vice chair of the board or committee be physical present at a location that would be open to the public.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends Rules 11.6 and 9.15 of the Winnebago County Board of Supervisors to Require the Physical Presence of Supervisors in the Officially Designated County Board/Committee Meeting Physical Space to Cast Votes.

Submitted by:

TOM EGAN, DISTRICT 33

Motion by Supervisor Egan, seconded by Supervisor Albrecht to adopt. After discussion, Supervisor Dowling requested a roll call vote. VOTE ON RESOLUTION: AYES – 25; NAYES: 9 – Nichols, Gordon, Ponzer, Poeschl, Norton, Zellmer, Schellenger, Powers and Farrey; ABSTAIN: 0; ABSENT: 2 – Eisen and Buck. CARRIED.

RESOLUTION NO. 82-062022: Requesting the State of Wisconsin Revise the Current Real Estate Transfer Fee Revenue Sharing Formula

WHEREAS, the collection by counties of a real estate transfer fee was mandated by the State of Wisconsin in 1969, and included a requirement that counties remit 50% of all transfer fees collected to the State: and

WHEREAS, in 1981 the State arbitrarily changed the transfer fee formula to now require counties to remit to the State 80% of all transfer fees collected; and

WHEREAS, the County through the Register of Deeds office assumes the annual operating costs of recording all real estate transfers occurring in Winnebago County, including the collection of real estate transfer fees; and

WHEREAS, in 2021 Winnebago County collected \$3,519.549.00 in real estate transfer fees with the County's 20% retained share totaling \$703,909.80, and was required to remit 80% or \$2,815,639.20 to the State; and

WHEREAS, in 2021 the State of Wisconsin has built up a budget surplus of approximately \$2.5 billion dollars, while many Wisconsin counties continue to struggle financially due to the ever-increasing costs of providing county government services in an inflationary economy, coupled with the financial restrictions imposed by State mandated levy limits; and

WHEREAS, in an effort to financially assist all Wisconsin Counties, Winnebago County requests that the State of Wisconsin return the real estate transfer fee share formula to again allow Wisconsin Counties to retain 50% of all total real estate transfer fees collected, with 50% to be remitted to the State.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that the State of Wisconsin is hereby requested to revise the real estate transfer fee share formula to again allow Wisconsin Counties to retain 50% of all real estate transfer fees collected, with 50% to be remitted to the State.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that a copy of this resolution is sent to Governor Tony Evers, all members of the State Legislature representing Winnebago County, the Wisconsin Counties Association and all other Wisconsin Counties.

Submitted by: LEGISLATIVE COMMITTEE JUDICIARY & PUBLIC SAFETY COMMITTEE

Motion by Supervisor Farrey, seconded by Supervisor Norton to adopt. VOTE ON RESOLUTION: AYES: 25; NAYES: 9 – Horan, Stafford, Floam, Hinz, Hanson, Gustafson, Zastera, Egan and Beem; ABSTAIN: 0; ABSENT: 2 – Eisen and Buck. FAILED. (Requires three-fourths of members present to pass.)

Motion by Supervisor Albrecht, seconded by Supervisor Cox to adjourn until the July 19, 2022 regular meeting at 6:00 p.m. The meeting was adjourned at 12:16 a.m. Wednesday, June 22.

Submitted by: Julie A. Barthels Winnebago County Deputy Clerk

State of Wisconsin) County of Winnebago) ss

I, Julie A. Barthels, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their regular meeting held June 21, 2022.

Julie A. Barthels Winnebago County Deputy Clerk