WINNEBAGO COUNTY BOARD OF SUPERVISORS MEETING TUESDAY, MARCH 16, 2021

Chairman Shiloh Ramos called the Virtual ZOOM meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Administration Building at 112 Otter Avenue, Oshkosh, Wisconsin. The meeting was opened with the Pledge of Allegiance and the invocation by Supervisor Powers.

The following Supervisors were present: 33 - Konetzke, Brunn, Borchart, Eisen, Ramos, Defferding, Lenz, Neuhoff, Nussbaum, Albrecht, Gabert, Binder, Konrad, Schorse, Gordon, Wingren, Lautenschlager, Norton, Warnke, Zellmer, Schellenger, Buck, Powers, Cox, Finch, Youngquist, Farrey, Rasmussen, Keller, Egan, Ellis, Snider and Joas; EXCUSED: 2 – Bolante and Locke; VACANT: 1.

Motion by Supervisor Albrecht and seconded by Supervisor Ellis to adopt the agenda for tonight's meeting. CARRIED BY VOICE VOTE.

PUBLIC HEARING

Three people spoke in opposition to COVID-19 related policies and procedures.

• Jennifer Koser – Winneconne; Diane Koser – Winneconne; Joan Paterson

COMMUNICATIONS and PETITIONS

- Notice of Claim:
 - Notice of Claim from Ralph Gratz for damage to his mailbox caused by a Winnebago County snow plow was referred to the Personnel & Finance Committee.
- Resolution from Other Counties:
 - Outagamie County Resolution No. 122-2020-21 "Health and Human Services Committee regarding COVID-19 Pandemic" was referred to the Legislative Committee.
 - Price County Resolution No. 8-21 "Request Elimination of the 0% Levy Cap Imposed on Wisconsin Counties" was referred to the Legislative Committee.
- Petition for Zoning:
 - 001 Diane Kromm, Town of Omro, request to rezone tax parcel 016-0199-01 from R1 Rural Residential to A2 General Agriculture was referred to the Planning & Zoning Committee.

REPORTS FROM COMMITTEES, COMMISSIONS AND BOARDS

Supervisor Lautenschlager reported on his virtual attendance at the National Association of Counties Organization Legislative conference. Supervisor Norton and Supervisor Snider participated in this conference too. He commented on the sessions and committee meetings that he attended.

Supervisor Egan reminded the board of the virtual Legislative Committee meeting to be held on Monday, March 22, 2021 at 8:30 a.m. He stated that there are some interesting items on the agenda and encouraged Supervisors to listen in.

Supervisor Norton reported that every Monday morning at 11:00 a.m., the Wisconsin Counties Association has leadership conference zoom meetings that are interesting and educational.

Supervisor Defferding reported on his virtual attendance at the National Association of Counties Organization Justice and Public Safety Committee meeting. The Wisconsin Counties Association had their virtual Judicial and Public Safety Committee meeting on March 12, 2021. Supervisor Defferding commented on highlights from both meetings.

The February 23, 2021 County Board proceedings were approved at the March 2, 2021 Special Orders Session.

COUNTY EXECUTIVE'S REPORT

Executive Harris spoke in favor of two resolutions:

- Resolution No. 140-032021 "Authorize a Capital Project for the Winnebago County Parks Department for Improvements to the East Exposition Campus (Expo) Stormwater Drainage, Camping and Road Infrastructure at a Cost of \$1,636,200 Funding with Either a Transfer from the Undesignated General Fund Balance, or an Advance from the General Fund to be Reimbursed with a Subsequent Bond Issue"
- Resolution No. 141-032021 "Authorize a Capital Project from the Winnebago County Parks Department to Purchase a Field and Trail Mower at a Cost of \$180,000, Funded with Either a Transfer from the Undesignated General Fund Balance, or an Advance from the General Fund to be Reimbursed with a Subsequent Bond Issue"

Executive Harris stated that there have been a lot of changes to the state budget. Some of the changes should include compensation to counties. Mr. Harris feels that close attention will need to be given to the Joint Finance Committee regarding the Juvenile Justice changes. There are state prisoners that are currently housed in county jails. There is not enough state money to reimburse the counties \$55.00 per day for each prisoner. This expense will be on the county.

Executive Harris explained the process for bond payments that will be paid on April 1, 2021.

COUNTY EXECUTIVE'S APPOINTMENTS

Director of the Parks Department and Exposition Center

Executive Mark Harris asked for the Board's approval of his appointment of Adam Breest as the Director of the Parks and Exposition Center. Motion by Supervisor Norton and seconded by Supervisor Ellis to accept. CARRIED BY VOICE VOTE. ABSTAIN: 1 – Finch

Winnebago County Housing Authority

Executive Mark Harris asked for the Board's approval of his re-appointment of Scott Waterworth, 2280 Willow Hill Drive, Neenah to the Winnebago County Housing Authority. This is a five-year term that will expire April 21, 2026. Motion by Supervisor Ellis and seconded by Supervisor Norton to accept. CARRIED BY VOICE VOTE.

COUNTY BOARD CHAIRMAN'S REPORT

Chairman Ramos reported on the vacancy for District 10. The public announcement was posted and they have two candidates. A decision should be made by the April 20th County Board meeting.

Chairman Ramos is researching the possibility of meeting in-person and virtually by ZOOM by the April 20th meeting.

Chairman Ramos provided an update to the motion to postpone indefinitely. By making this motion, it prohibits further action on that resolution for that session. Corporation Counsel, Mary Anne Mueller, agreed with Chairman Ramos' findings.

Chairman Ramos reported that he hopes to have the County Board tour in July, 2021.

COUNTY BOARD CHAIRMAN'S APPOINTMENTS

Information Systems Committee

Chairman Shiloh Ramos asked for the Board's approval of his appointment of Supervisor Jerry Finch to the Information Systems Committee. Supervisor Finch will replace Stephanie Spellman who has resigned from the Winnebago County Board. Motion by Supervisor Snider and seconded by Supervisor Ellis to accept. CARRIED BY VOICE VOTE.

Personnel & Finance Committee

Chairman Shiloh Ramos asked for the Board's approval of his appointment of Supervisor Morris Cox to the Personnel & Finance Committee. Supervisor Cox will replace Stephanie Spellman who has resigned from the Winnebago County Board. Motion by Supervisor Ellis and seconded by Supervisor Norton to accept. CARRIED BY VOICE VOTE. ABSTAIN: 1 – Wingren.

ZONING REPORTS AND ORDINANCES

- Report No. 001 A request for a zoning change from Katherine L. Biebl Trust, Carrice M. Faust, Gordon D. Faust and Marcia J. Faust; Town of Omro. Motion by Supervisor Ellis and seconded by Supervisor Joas to approve. CARRIED BY VOICE VOTE.
 - Amendatory Ordinance No. 03/01/21 Request to Rezone from R-1/A-2 Rural Residential/General Agriculture to R-2/A-2 Suburban Low Density Residential/General Agriculture for tax parcel no. 016-0311. Motion by Supervisor Ellis and seconded by Supervisor Gabert to adopt. CARRIED BY VOICE VOTE. (Effective Date: March 24, 2021)

RESOLUTIONS AND ORDINANCES

RESOLUTION NO. 135-032021: Commendation for Gina Eiden

WHEREAS, Gina Eiden has been employed with the Winnebago County of Information Systems Department for the past twenty-eight years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Gina Eiden has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere appreciation and commendation be and is hereby extended to Gina Eiden for the fine services she has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to Gina Eiden.

Submitted by: PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen and seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 136-032021: Commendation for Mark Binder

WHEREAS, Mark Binder has been employed with the Winnebago County Sheriff's Office for the past twenty-five years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Mark Binder has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere appreciation and commendation be and is hereby extended to Mark Binder for the fine services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to

Mark Binder.

Submitted by: PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen and seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 137-032021: Disallow Claim of Christopher J. Alexander

WHEREAS, your Personnel and Finance Committee has had the claim of Christopher J. Alexander referred to it for review; and

WHEREAS, your Committee has investigated the claim and recommends it be disallowed by Winnebago County. NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that the claim of

Christopher J. Alexander, filed with the County Clerk on January 25, 2021, is hereby disallowed since there is no basis for liability on the part of Winnebago County.

Submitted by: PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen and seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 138-032021: Disallow Claim of Peter Long

WHEREAS, your Personnel and Finance Committee has had the claim of Peter Long referred to it for review; and WHEREAS, your Committee has investigated the claim and recommends it be disallowed by Winnebago County. NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that the claim of Peter Long, filed with the County Clerk on December 21, 2020, is hereby disallowed since there is no basis for liability on the part of Winnebago County.

Submitted by: PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen and seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 139-032021: Disallow Claim of Christopher D. Turner

WHEREAS, your Personnel and Finance Committee has had the claim of Christopher D. Turner referred to it for review; and

WHEREAS, your Committee has investigated the claim and recommends it be disallowed by Winnebago County. NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that the claim of

Christopher D. Turner, filed with the County Clerk on January 20, 2021, is hereby disallowed since there is no basis for liability on the part of Winnebago County.

Submitted by: PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen and seconded by Supervisor Lautenschlager to adopt. CARRIED BY VOICE VOTE.

Authorize a Capital Project for the Winnebago County Parks Department for Improvements to the East Exposition Campus (Expo) Stormwater Drainage, Camping and Road Infrastructure at a Cost of \$1,636,200, Funded with Either a Transfer from the Undesignated General Fund Balance, or an Advance from the General Fund to be Reimbursed with a Subsequent Bond Issue

WHEREAS, the Winnebago County Parks Department Capital Project for improvements to the East Exposition Campus hereinafter "Expo" stormwater drainage, camping and road infrastructure at a cost of \$1,636,200 is a multiphased project which aims to address major infrastructure problems at the Expo; and

WHEREAS, this Resolution addresses Phase 1 of the project; and

WHEREAS, the intent of Phase 1 of the project is to address three longstanding areas of concern that negatively impact the programing and functionality of the expo grounds. These concerns consist of:

(1) absence of an effective means for addressing storm water drainage;

(2) pronounced deficiencies in the amount and quality of available camping facilities given the sustained increase multi-day event bookings;

(3) an inadequate and outmoded array of security and monitoring devices that does not provide for reliable security and property protection on the Expo grounds.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes a Capital Project for the Winnebago County Parks Department for improvements to the Expo for stormwater drainage, camping and road infrastructure, to be funded with either a transfer from the undesignated general fund balance, or with a subsequent bond issue.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that funds to pay for this Capital Project be advanced from the General Fund to be reimbursed from a subsequent bond issue if the project is funded with a bond issue.

Submitted by: PARKS & RECREATION COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Binder and seconded by Supervisor Ellis to adopt.

Motion by Supervisor Eisen to amend lines 24 & 25 to read as follows: "stormwater drainage, camping and road infrastructure. To be funded with an advance transfer from the undesignated general fund balance, to be paid with a subsequent bond issue." This motion died for lack of a second.

Vote on Resolution: AYES: 29; NAYES: 4 – Defferding, Wingren, Ellis and Farrey; ABSTAIN: 0; ABSENT: 2 – Bolante and Locke; VACANT: 1. CARRIED.

RESOLUTION NO. 141-032021:

Authorize a Capital Project for the Winnebago County Parks Department to Purchase a Field and Trail Mower at a Cost of \$180,000, Funded with Either a Transfer from the Undesignated General Fund Balance, or an Advance from the General Fund to be Reimbursed with a Subsequent Bond Issue

WHEREAS, Winnebago County Parks have over 20 miles of trails and over 100 acres of prairie and grassland that require mowing on a regular basis; and

WHEREAS, the department must make use of its inefficient older mowers to perform cutting operations on rough terrain; and

WHEREAS, a flail mower is needed to properly and safely mow these areas so that damage to equipment can be minimized and hazards from flying objects can be avoided, and

WHEREAS, the purchase of a 100+ HP tractor with rear and side flail mower attachments will facilitate the cutting of tall grass as well as heavy brush areas located both in and alongside numerous parks properties.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes a capital project for the Winnebago County Parks Department to purchase a field and trail mower at a cost of \$180,000, to be funded with either a transfer from the undesignated general fund balance, or with a subsequent bond issue.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that funds to pay for this capital project be advanced from the General Fund to be reimbursed from a subsequent bond issue if the project is funded with a bond issue.

Submitted by: PARKS & RECREATION COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Konetzke and seconded by Supervisor Farrey to adopt. CARRIED BY VOICE VOTE. NAYES: 1 – Gabert.

Approve the Winnebago County Coroner's Office to Transfer \$53,905 from the Other Fees Revenue and Automobile Allowance Accounts to Other Operating Expenses – Pathology Services and Transportation Accounts to Cover Additional Autopsy Fees Due to an Increase in Deaths

WHEREAS, the Winnebago County's Coroner's Office was under budget for the fiscal year 2020, however expenses associated with autopsies were over by \$53,903; and

WHEREAS, additional revenues were collected for cremations due to increased deaths; and

WHEREAS, in 2019 Winnebago County had 86 autopsies, which included 20 overdoses, and in 2020, Winnebago County had 111 autopsies, which included 37 overdoses; and

WHEREAS, in addition to the overdoses that required autopsies, Winnebago County had 18 inmate deaths due to the addition of the prison's palliative care unit; and

WHEREAS, autopsies are required for all inmate deaths as they are considered in custody deaths.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves the Winnebago County Coroner's Office to transfer \$53,905 from the other fees revenue and automobile allowance accounts to other operating expenses – pathology services and transportation accounts to cover additional autopsy fees due to an increase in deaths.

Submitted by: JUDICIARY & PUBLIC SAFETY COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Wingren and seconded by Supervisor Brunn to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 143-032021:

Approve the Winnebago County Treasurer's Office to Transfer \$25,100 from the Interest on Taxes Revenue Account to Other Operating Expenses – Accounting Fees Account to Cover Additional Banking Fees Due to the Decline in Banking Interest Income Rates

WHEREAS, Winnebago County's banking fee schedule for the operating checking account is offset by interest earned on the funds in the account; and

WHEREAS, in March 2020, interest rates decreased sharply, so the interest earned was not enough to offset the banking fees, as it was the past couple of years; and

WHEREAS, the interest on delinquent taxes was more than what was budgeted, thus allowing for a transfer to cover the additional banking fees.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves the Winnebago County Treasurer's Office to transfer \$25,100 from the interest on taxes revenue account to other operating expenses – accounting fees account to cover additional banking fees due to the decline in banking interest income rates

Submitted by: PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen and seconded by Supervisor Gordon to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 144-032021: Reauthorizing Self-Insured Program for Workers' Compensation

WHEREAS, Winnebago County is a qualified political subdivision of the State of Wisconsin; and

WHEREAS, the Wisconsin Worker's Compensation Act (Act) provides that employers covered by the Act either insure their liability with worker's compensation insurance carriers authorized to do business in Wisconsin, or be exempted from insuring liabilities with a carrier and be self-insured thereby assuming the responsibility for its own worker's compensation risk and payment; and

WHEREAS, the State and its political subdivisions may self-insure worker's compensation without a special order from the Department of Workforce Development (Department) if they agree to report faithfully all compensable injuries and agree to comply with the Act and rules of the Department; and

WHEREAS, the Personnel and Finance Committee at its meeting of March 4, 2021, approved the continuation of the self-insured worker's compensation program in compliance with Wisconsin Administrative Code DWD 80.60(3);

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that the self-insured program for workers' compensation for employees of Winnebago County, which is currently in effect, shall be continued; and that the County Clerk shall forward a certified copy of this Resolution to the Wisconsin Department of Workforce Development, Worker's Compensation Division.

Submitted by: PERSONNEL & FINANCE COMMITTEE Motion by Supervisor Rasmussen and seconded by Supervisor Gordon to adopt. CARRIED BY VOICE VOTE.

Motion by Supervisor Albrecht and seconded by Supervisor Ellis to adjourn until the April 20, 2021 meeting at 6:00 p.m. The meeting was adjourned at 7:38 p.m.

Submitted by: Julie A. Barthels Winnebago County Deputy Clerk

State of Wisconsin)

County of Winnebago) ss

I, Julie A. Barthels, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their regular meeting held March 16, 2021.

Julie A. Barthels, Winnebago County Deputy Clerk