

**SPECIAL ORDERS SESSION
COUNTY BOARD MEETING
TUESDAY, AUGUST 7, 2012**

Chairman David Albrecht called the meeting to order at 6:00 p.m. in the County Board Room, Fourth Floor, Courthouse, 415 Jackson Street, Oshkosh, Wisconsin.

The meeting was opened with the Pledge of Allegiance and an invocation by Supervisor Locke.

The following Supervisors were present: Konezke, Barker, Englebert, Eisen, Ramos, Miller, Roh, Smith, Widener, Albrecht, Gabert, Tews, Thompson, Reynolds, Hardy, Wingren, Lautenschlager, Norton, Warnke, Robl, Singstock, Neubauer, Kline, Locke, Hegg, Finch, Farrey, Rasmussen, Brennand, Ellis, Snider and Kriescher.

Excused: Hamblin, Lennon, Sievert and Egan.

Motion by Supervisor Robl and seconded to approve the agenda for this evening's meeting with the change of order of the presentations—Lakeland Care District Presentation will come before the Health Insurance Plan Renewal Update. CARRIED BY VOICE VOTE.

PUBLIC HEARING

No one addressed the Board.

COMMITTEE REPORTS

Supervisor Barker reminded the Board that the Winnebago County Fair started today and encouraged people to attend. Supervisor Barker distributed copies of the Glacierland Happenings newsletter for the Board to read.

Supervisor Eisen reported on his attendance at the WCA's educational seminar on open records law and parliamentary procedures. He also attended the WCA's Organization and Personnel Steering Committee meeting on July 24 in Stevens Point.

CHAIRMAN'S REPORT

Chairman Albrecht reported that Supervisors Sievert, Lennon, Hamblin and Egan are excused from tonight's meeting.

Chairman Albrecht stated that we are looking at replacing the voting system in the County Board room. Information on our options will be presented to the Board in the near future.

LAKELAND CARE DISTRICT PRESENTATION

Katherine Mnuk, Chief Executive Officer of the Lakeland Care District (LCD), updated the Board on Family Care and the Lakeland Care District. Ms. Mnuk explained that Family Care is a program funded by Medicaid that provides, "long-term care services for eligible frail elderly, as well as, people with developmental disabilities and physical disabilities in the community." LCD is the managed care organization that provides these services in Winnebago, Manitowoc and Fond du Lac Counties.

Ms. Mnuk explained that family care was created to provide services that the county no longer provides. Ms. Mnuk stated that the former system—the county waiver system—was complex and hard for people to understand. Insufficient funding and waiting lists were also problems.

Ms. Mnuk then went through the key program elements of Family Care:

- Member-centered, long-term care, outcome focused program
- Interdisciplinary care management teams
- Focused on quality
- Self-directed services
- Mandated to be cost-effective
- Risk-based funding

Ms. Mnuk then presented the history of the LCD, the LCD model and its governance.

Ms. Mnuk explained that since LCD opened approximately two years ago, more people are receiving services and 354 people have come off the wait list. In addition, 177 people who were previously in nursing homes are back in their communities receiving services. This is better for the individual and is less expensive. The LCD now serves over 2,725 members in the three county district.

Ms. Mnuk stated that surveys from the members show "strong member satisfaction" with LCD and the care they are receiving.

LCD recent successes include:

- Successful member transition
- Enhanced inter-disciplinary team tools and organization
- Strengthened financial position
- LCD strategic plan is completed
- Website is upgraded

Ms. Mnuk then took questions from the Board.

HEALTH INSURANCE PLAN RENEWAL UPDATE

Karon Kraft, Human Resources Director; and Jan Stage, Senior Vice President and Benefits Consultant with Associated Financial Group; explained the county's health insurance renewal that will take place on October 1, 2012. Ms. Kraft explained that tonight's presentation is the direct result of the Milliman study that was performed and in anticipation of the federal health care reform bill that will go into effect in the near future.

Ms. Kraft explained that this is a fifteen month contract that will run from October 1, 2012 through December 31, 2013. In the past, the county's health insurance ran from October 1 through September 30 and now the county is going to switch to a calendar year—January 1 through December 31. To get on that schedule in 2014, this contract will run for the fifteen months of October 1, 2012 through December 31, 2013.

Jan Stage went through the Renewal Presentation. He explained that their goal for the renewal was:

- keep total costs "flat" (no higher than the current cost of \$14,643,257)
- move to one carrier
- put the county in a position to manage future health care costs

Mr. Stage explained that they went out for bids and received offers from:

- Network Health Plan
- Wisconsin Counties Association
- Anthem Blue Cross
- Humana

Mr. Stage explained that rates of the Wisconsin state plan were reviewed. He also stated that Wisconsin Physician Services (WPS) declined to offer a bid for the county's insurance.

Mr. Stage explained that if the county kept the current carriers and plans in place, the renewal costs for next year would be \$16,991,488 or 16.04% higher than the previous year.

Mr. Stage said that after working with the various carriers and looking at what other counties are doing, they came up with the following proposal:

- Move to one carrier
- Offer two plans
 - \$200 deductible plan
 - high deductible plan - \$1,500 single/\$3,000 family
- Set up a Health Reimbursement Account (HRA) for employees who take the high deductible plan
- Move to a January 1 renewal date
- Base employee contribution on the high deductible plan

Mr. Stage reported that the cost of this plan is \$12,549,268, plus \$915,282 for the Health Reimbursement Account (HRA), for a total cost of \$13,464,550. This amount is \$1,178,707 less than the current cost of \$14,643,257. Mr. Stage explained that these figures are based on all employees taking the high deductible health plan.

Mr. Stage then discussed the Health Reimbursement Account. He stated that employees with single coverage will have \$750 in the HRA to offset their \$1,500 deductible. Employees with a family plan will have \$1,500 in their HRA to offset the \$3,000 deductible. Mr. Stage explained how the account works and what the employees have to do to receive their reimbursements.

Mr. Stage then explained the concerns they have with making the change to this plan:

- Aurora is not in the plan
- There will be costs associated with the run-out of the self-funded plan
- Educating employees about the plan and the HRA
- Out-of-area coverage in emergency situations – making sure employees understand how this works

Mr. Stage then explained why changing to this plan is a good idea for the county:

- Meets the budget number
- Three extra months at the same rates
- Plan is similar to other counties in the area
- Change to January renewal date gives the county the option to move to a Health Savings Account (HSA)
- No long term commitment to HRA or HSA at this time
- Employees have choice
- One carrier

Mr. Stage explained the Health Care Reform Impact Study that was performed by Milliman, a large international, independent actuarial and consulting firm. Milliman reviewed the county's current plan and looked at how it would be impacted by provisions of the Health Care Reform Act if no changes were made to the plan. On January 1, 2014 when the Health Care Reform exchanges begin, the county would have additional costs of \$849,400. On January 1, 2018, when the Cadillac Tax begins, additional costs to the county would be \$3,345,900.

Mr. Stage then took questions from the Board.

PUBLIC SAFETY ANSWERING POINT (PSAP) CONSOLIDATION PROJECT

Sheriff John Matz updated the Board on the Public Safety Answering Point (PSAP) consolidation project that began in July 2010 with Outagamie and Calumet Counties. He explained that the purpose of the project was to determine the feasibility of combining the three counties' 911 centers into one joint PSAP. The total cost of that study was \$110,000, of which Winnebago County's share was \$48,000.

L.R. Kimball and Associates performed the feasibility study, but Sheriff Matz stated that he was not happy with the report they produced. He felt it was, "cookie cutter" and didn't provide the kind of information the counties were looking for. Sheriff Matz stated that his department spent a lot of time using the study to develop policies, procedures and schedules before they met with Calumet and Outagamie Counties.

Sheriff Matz stated that the timing of developing the PSAP was very good, because Winnebago and Outagamie Counties were also collaborating on the 800 MHz radio system. He said that budget savings were forecasted to be approximately \$270,000 in capital expenses and \$614,000 in annual operational costs.

Sheriff Matz stated that the L.R. Kimball study indicated that Winnebago County would be the best location for the PSAP because we had the ability to expand the existing 911 Communications Center at a reasonable cost. Meetings were held with Outagamie and Calumet Counties to get their input, develop an inter-governmental agreement, reconcile PSAP operational issues and recommend best practices.

In June 2012, Outagamie County withdrew from the PSAP consolidation project. Sheriff Matz said one of the reasons Outagamie County withdrew was because they wanted an 18-member Board of Directors for the project—8 members from Outagamie County, 8 members from Winnebago County and 2 members from Calumet County. Outagamie County wanted some of these members to be fire fighters, police chiefs and fire chiefs. Sheriff Matz didn't agree with the membership of this board, because some of the members wouldn't have "fiscal responsibility to the county". Fire fighters, police and fire chiefs are responsible to their individual municipalities—not the county.

Another reason Outagamie County withdrew was the way that costs for capital purchases was to be shared. They did not want to use population as the way to determine each county's share of those expenses. They wanted those expenses split in thirds. Calumet County had an issue with that proposal as well.

In his written report, Sheriff Matz stated that with the "absence of Outagamie County and their resources, the feasibility of the PSAP consolidation was effectively terminated."

Sheriff Matz went over some other scheduling and Table of Organization issues that caused problems and then took questions from the Board.

UPDATE ON RELOCATION OF COURTHOUSE OFFICES

Mike Elder, Director of Facilities, discussed relocating county offices from the Oshkosh Public Safety Building to the courthouse and moving non-court related offices out of the courthouse. This would mean that Branch 6, the Court Commissioner's Office and Family Court Counseling would move to the courthouse and the County Clerk, County Treasurer and the Register of Deeds would be moved out of the courthouse—most likely to the county's administration building on Otter Avenue.

Mr. Elder said that they have looked at the space needs of Branch 6, the Court Commissioner and Family Court Counseling and determined where they could be placed in the courthouse. He said that traffic patterns were also study to determine how to improve security at the courthouse. This would include trying to keep most public activity on the first floor of the courthouse and limiting public access to the upper floors.

Mr. Elder showed the Board architectural plans that:

- Moves the Clerk of Courts offices from the 4th and 3rd floor to the 1st floor in the space currently occupied by the County Clerk and Treasurer's offices.
- Moves the Child Support Agency's offices to the current Register of Deeds Offices on the 1st floor
- Court Commissioners would be relocated to one area in the courthouse
- ADA restrooms would also be added to the 1st floor
- Family Court Counseling would be moved to the 2nd floor of the courthouse
- A break room and additional jury rooms would be placed on the 3rd floor
- Branch 6, Teen Court and Volunteers in Probation would be located on 4th floor

Mr. Elder then took questions from the Board.

FOX VALLEY YOUTH HOCKEY ASSOCIATION – TRI-COUNTY ICE AREA

Craig Engel, President of the Fox Valley Youth Hockey Association; Paul Kunding and Pat Callahan addressed the Board.

Mr. Engel explained that the Fox Valley Youth Hockey Association is divided up by three school districts—Neenah, Menasha and Hortonville. There are approximately 125 skaters ranging in age from 4 to 15 in the association.

Mr. Engel stated that his association feels that since the ownership of the Tri-County Ice Arena may be changing, now would also be a good time to change the management of the ice arena. Mr. Engel stated that the Fox Valley Youth Hockey Association plays an important and valuable role in the lives of children in the association and in the community.

Mr. Engel explained the goals of their association and stated that they are the primary user group of the Tri-County Ice Arena. They provide approximately 33% of the ice arena's total revenue.

Mr. Engel stated that they are concerned with their limited ability to influence the costs at the facility and the increase in ice rates. He said that these increases are negatively impacting their association's ability to afford, access and sustain youth hockey in the area.

Mr. Engel explained the three options that they feel would be best for the ice arena.

1. Work with the Fox Cities Sports Association. This is a group that is currently being formed and is made up of people with experience in accounting, fund raising, grant writing, ice scheduling, marketing, business ownership, etc.
2. Sell the facility to a third party.
3. Work with the Town of Greenville for inclusion in a multi-sport complex.

Mr. Engel recommends that the county resolve the ownership issue of the ice area, so that capital projects can be completed. He would also like the county to allow the Fox Cities Sports Association to present them with a management proposal for the ice arena.

Mr. Engel, Mr. Kunding and Mr. Callahan took questions from the Board.

Motion by Supervisor Robl and seconded to adjourn until Tuesday, August 21, 2012 at 6:00 p.m.

The meeting was adjourned at 8:20 p.m.

Respectfully submitted,
Susan Ertmer
Winnebago County Clerk

State of Wisconsin)
County of Winnebago) ss

I, Susan T. Ertmer, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their Special Orders meeting held August 7, 2012

Susan T. Ertmer, Winnebago County Clerk