

**OPEN SESSION MINUTES
WINNEBAGO COUNTY BOARD OF SUPERVISORS
SOLID WASTE MANAGEMENT BOARD**

DATE: October 5, 2011

TIME: 9:00 a.m.

LOCATION: Sunnyview Landfill
100 W. County Road Y
Oshkosh, WI

PRESENT: Pat O'Brien, Chairman
Ken Robl, Vice Chairman
Paul Eisen, Secretary
Pat Brennand
Jerry Finch
Gerald Konrad
Doug Nelson

EXCUSED: David Albrecht
Mike Easker

ALSO PRESENT: John Rabe, Director of Solid Waste
Adrienna Kumbier, Solid Waste Secretary
Kurt Pernsteiner, Financial Analyst
John Fink, County Executive Assistant
Jennifer Semrau, Recycling Specialist (9:00 a.m. – 9:40 a.m.)

1. Call to Order: P. O'Brien called the meeting to order at 9:00 a.m.
2. Approve Agenda: Motion to approve the October 5, 2011 agenda, made by J. Finch and seconded by G. Konrad. Motion carried 7-0.
3. Public Comments on Agenda Items: None.
4. Announcements/Communications: P. Eisen informed the Solid Waste Management Board (SWMB) that the County Board authorized an additional \$100,000 for the chiller project at the Law Enforcement Center.
5. Approval of Minutes – September 7, 2011 Open Session: Motion to approve the September 7, 2011 open session minutes, made by K. Robl and seconded by J. Finch. Motion carried 7-0.
6. Discussion – Pharmaceutical Collection Update: J. Semrau updated the SWMB on the pharmaceutical collections as follows:

- **Drug Drop Boxes**
 - The first sort of the Neenah Drug Drop, located at the City of Neenah Police Department, took place on August 16, 2011.
 - The sort took place and was coordinated with the third sort of the Oshkosh Drug Drop, located at the Oshkosh Safety Building.
 - Unsorted medications from the two (2) boxes were kept separate, with staff/volunteers from each community. Winnebago County (WC) staff (Solid Waste and Public Health), the pharmacist and the Lake Winnebago MEG unit officer assisted with all sorting. The sort itself occurred at the Oshkosh Safety Building, with Neenah transporting its totes to Oshkosh for the sort.
 - Oshkosh's gross weight was 760 lbs.; after packaging was removed and medications were sorted; 457 lbs. of non-controlled/over-the-counter (OTC) medications and 24 lbs. of controlled meds were collected.
 - Since the launch of the Oshkosh Drug Drop, 1,361 lbs. of non-controlled/OTC medications and 79 lbs. of controlled medications have been collected (packaging removed).
 - Neenah's gross weight was 526 lbs; after packaging was removed and medications sorted, 272 lbs. of non-controlled/OTC medications and 10 lbs. of controlled medications were collected.
 - The next joint sort of the Neenah and Oshkosh drug boxes is scheduled for November 30, 2011. Sorts are planned to take place at approximately quarterly intervals.
 - Non-controlled substances/OTC are stored in the secure Household Hazardous Waste (HHW) Facility until final disposal.
 - Controlled medications were taken by law enforcement for disposal.
- **Final Disposal of Medications**
 - WC, with Outagamie, Calumet and Waupaca Counties, have been researching various funding sources and proper disposal outlets for past and future collected medication.
 - In July 2011, accumulated medications from the Oshkosh Drug Drop, along with medications from the Appleton Drug Drop, were disposed of via Covanta Energy, a waste-to-energy incinerator in Indianapolis, IN via a free disposal program (no witness burn fee) called Rx4Safety. WC disposed of all collected medications from the first two drug sorts, weighing approximately 1,000 lbs.
 - Utilizing the above program was challenging and took many months, but it could be an option for future disposal if Rx4Safety continues.
 - Drug Enforcement Administration (DEA) will be conducting a nationwide drug take-back on October 29, 2011 (similar to events they ran on April 30, 2011 and September 25, 2010). It is via these events that law enforcement dispose of collected controlled substances from the Drug Drops.
 - Brad Dunlap, Lake Winnebago MEG Unit, has offered to also take accumulated non-controlled medications for disposal via this DEA event in October. The combined 729 lbs. of non-controlled medications from this August sort will be disposed of via the DEA event. (DEA also uses Covanta.)
 - In addition, the four (4) Counties applied for and received notification of a Department of Agriculture, Trade and Consumer Protection (DATCP) grant for 2011 of \$7,500.
 - The DATCP grant utilizes the state hazardous waste vendor, Veolia Environmental Services, for medication disposal. The four (4) Counties have scheduled Veolia Environmental Services (Veolia) to do a milk-run, picking up non-controlled

medications at two consolidated collection points (Oshkosh and Appleton) on December 1, 2011. This date was selected to dispose of medications from the next scheduled sort (November 30, 2011).

- Disposal of collected medications from the Oshkosh and Neenah Drug Drops (as well as those in Calumet, Outagamie and Waupaca Counties) in 2012 will likely be a combination of utilizing the DEA program, DATCP grant funds/Veolia (if received; notification expected within next two weeks) and Covanta.
- Mail-Back Program
 - The UW-Extension Solid and Hazardous Waste Education Center in collaboration with the Associated Recyclers of Wisconsin, the Product Stewardship Institute, the Wisconsin Department of Natural Resources and others, sought and successfully received a grant from the United States EPA Great Lakes Restoration Initiative.
 - With this grant, a medication mail-back program launched this August, targeting all Great Lakes Basin Counties (36 counties, including WC). This will be similar to the pilot mail-back WC participated in approximately 3 years ago, but with a much broader geographical scope.
 - Mail-back envelopes are available at over 300 locations in the 36 counties, including 14 locations in WC. Locations include pharmacies, health departments and senior centers.
 - Residents can request an envelope from a participating location (free). Envelope contains instructions for placing medications inside and mailing, as well as a survey.
 - Unlike the 2008 pilot, this mail-back DOES accept controlled substances, as well as other non-controlled (prescriptions) and OTC medications. Pills, liquids, creams, inhalers, etc. are all accepted. Needles and medical devices not accepted.
 - Filled envelopes can be placed in regular mail. They are sent to Maine DEA, the only state presently authorized to accept controlled substances from non-registrants.
 - Results from first month of program: 627 lbs. collected. Program has distributed approximately 60% of its envelopes already to collectors. Program was to last one year, but it seems likely funding will be exhausted before that time.
- Other Updates
 - Excellent session at Waupaca conference on pharmaceuticals.
 - According to a September 23, 2011 article in the Milwaukee Journal Sentinel, in 2009 more people died from drugs than vehicles. The drug mortality rate has nearly doubled over the past 10 years (article provided to the SWMB).
 - A statewide Pharmaceutical Waste Working Group (PWWG) has been meeting for approximately 1 year discussing all aspects of this issue including collection, regulation, disposal options, national and other state initiatives, etc.
 - The PWWG has participated with the Governor's State Council on Alcohol and Other Drug Abuse, providing recommendations to the State Legislators/Governor.
 - At the national level, Congresswoman Louise Slaughter introduced HR 2939, the Pharmaceutical Stewardship Act, on September 19, 2011, which may make collection programs easier.

P. Brennand suggested that the SWMB should draft a letter in support of HR 2939. J. Semrau stated she would draft a letter of support and bring it back to the SWMB to approve.

Discussion ensued amongst the SWMB.

7. Discussion – Solid Waste & Recycling Tonnage Report: K. Pernsteiner presented the SWMB with a Solid Waste and Recycling tonnage report (through September 30, 2011) as follows:

Waste Type	Year to Date		
	2011	2010	Variance
Residential	257,218	278,387	-21,169
Commercial	13,991	11,967	2,025
Absorbant	23,166	21,580	1,586
Non-Absorbant	8,048	10,512	-2,464
Ash Industrial	187	320	-132
Construction	31,090	32,015	-925
Tires	61	100	-39
Yard Waste/All Wood/ Wood Chips	5,512	5,181	331
Cover Materials	20,698	9,597	11,101
Asbestos	0	62	-62
Wastewater Sludge	803	4,388	-3,585
Papermill Sludge	34,723	53,702	-18,978
Contaminated Soil	0	184	-184
Single Stream	8,819	8,692	126
Menasha Single Stream (Direct Haul)	918	930	-12
Paper	0	13	-13
Totals	405,234	437,628	-32,370

Note: Solid waste tonnages are from Brown, Outagamie and Winnebago Counties, and recycling tonnages are from Winnebago County only.

K. Pernsteiner explained the larger tonnage variations as follows:

- Residential – tonnages are down as a result of higher tonnages in 2010 from the Oshkosh Quarry Park landfill remediation project, and Outagamie County is keeping more waste to fill their landfill thus far in 2011.
- Cover Materials – shredder fluff and foundry sand/slag deliveries have increased in 2011.
- Wastewater Sludge – Sara Lee Sludge and DePere Sludge are no longer customers in 2011.
- Papermill Sludge – Fox Valley Energy Center and Fox River Fiber have reduced the amount of sludge requiring disposal/beneficial reuse in 2011.

Discussion ensued amongst the SWMB.

8. Discussion – Fox Valley Energy Center Update: J. Rabe and K. Pernsteiner updated the SWMB on Fox Valley Energy Center (FVEC) operations to date.

- FVEC is running efficiently and they are sending very little to the landfill for disposal (especially over last 3 months – invoice amounts less than \$500).
- FVEC is invoiced monthly and they replenish their security deposit on time.
- FVEC's disposal agreement with the SWMB expires December 31, 2011.

Discussion ensued amongst the SWMB.

9. Discussion/Action – AB146 Amendment to Statutes Relating to Use of Renewable Resource Credits: J. Rabe updated the SWMB on AB146 as follows:

- Introduced on May 20, 2011 as an act to amend 196.378(3)(c) of the State statutes relating to use of renewable resource credits to comply with renewable portfolio standards. Referred to Committee on Energy and Utilities.
- Current rule – utilities can hold credits (as part of their renewable portfolio) for 4 years before they expire; AB146 proposes no expiration date for these credits; essentially allowing utilities to hold these credits in perpetuity and reduce the effective rates they are willing to pay for landfill gas-to-energy (LFGTE) projects.
- Many utilities including Alliant Energy, Dairyland Power, Wisconsin Energy Corporation support the bill; Waste Management and Veolia have gone on record opposing this bill.
- Public hearing held on September 6, 2011 in Madison – Melessa Johnson from Marathon County representing Wisconsin Counties Solid Waste Management Association (WCSWMA)/Solid Waste Association of North America (SWANA) attended in the hearing and registered – concerned that future LFGTE projects will not be economically feasible due to the low rates offered by utilities.
- Amendment proposed on September 14, 2011 – act would take effect the day after publication.
- The SWMB's 15-year agreement with Wisconsin Public Service Corporation (WPSC) is sound (through 2023), but adding another engine and/or extending the agreement will likely result in lower rates.
- WCSWMA/SWANA will continue to monitor progress of bill.

Discussion ensued amongst the SWMB.

10. Closed Session – Pursuant to 19.85(1)(c) and (e), Wisconsin Statutes for the purpose of considering employment, promotion, compensation or performance evaluation data of any public employee over which the governmental body has jurisdiction or exercises responsibility; and for the purpose of deliberating or negotiating the purchase of public property, the investing of public funds, or conducting other specified public business, whenever competitive or bargaining reasons require a closed session.

- a. Regional Personnel Transition Planning
- b. Veolia Environmental Services (Veolia) – Solid Waste Disposal Agreement

Motion made by K. Robl to and seconded by G. Konrad at 9:58 a.m. to convene into closed session. Motion carried 7-0 by roll call vote.

11. Return to Open Session to Resume Regular Business: Motion to return to open session at 10:29 a.m. made by J. Finch and seconded by D. Nelson. Motion carried 7-0 by roll call vote.
12. Discussion/Action – Consider Authorization of Veolia Solid Waste Disposal Agreement Amendment: No action taken by the SWMB.
13. Future Agenda Items: None.
14. Set Next Meeting Date: The next meeting date will be October 19, 2011 at 9:00 a.m.
15. Adjournment: Motion to adjourn made by J. Finch and seconded by G. Konrad. Motion carried 7-0. Meeting was adjourned at 10:36 a.m.

Respectfully Submitted,

Adrienna Bartell
Solid Waste Secretary

Approved by SWMB – October 19, 2011