## Adjourned Session Winnebago County Board of Supervisors Tuesday, August 17, 2021 @ 6:00 P.M. Sunnyview Exposition Center, 500 E. County Road Y, Oshkosh, Wisconsin

#### or via ZOOM link:

https://us02web.zoom.us/j/85696432950?pwd=WIN4NjVTTkNHd2pWbXA4OGdiQy95dz09

Passcode (if needed) – W1NNE

To join this meeting by telephone - (312) 626-6799 and enter the Meeting ID: 856 9643 2950 Passcode: 418560

At this meeting, the following will be presented to the Board for its consideration:

\*Roll Call \*Pledge of Allegiance \*Invocation \*Adopt agenda

# Time will be allowed for persons present to express their opinion on any resolution or ordinance that appears on the agenda, as well as, any matter over which this body has jurisdiction.

- Correspondence
  - Petitions for Zoning:
    - 001 Carven T. Blanck, Town of Black Wolf, rezone tax parcel no. 004-0386-04 from R-1 (Rural Residential District) to A-2 (General Agriculture District)
- Reports from Committees, Commissions & Boards
- Approval of July 20, 2021 Regular Session Board Proceedings
- County Executive's Report
- County Board Chairman's Report
- Presentation on County Board Size Recommendation from the Judiciary & Public Safety Committee

## ZONING REPORTS & ORDINANCES

- Report No. 001 Molly Beck, Patricia A. Ratajczak, Steven T. Ratajczak; Matthew J. Ziegenhagen, Town of Omro
  - Amendatory Ordinance No. 08/001/21 Rezoning from B-2/A-2 Community Business/General Agriculture to B-3/A-2 Regional Business/General Agriculture for tax parcel nos. 016-0385-05, 016-0385-04 and 016-0385(p)
- Amendatory Ordinance No. 08/02/21 Town of Vinland on behalf of Terry & Lea Loche; rezoning from B-3 (General Business) to B-2 (Highway Business Park) for tax parcel no. 026-0581-01
- Amendatory Ordinance No. 08/03/21 Town of Clayton on behalf of JBL Real Estate Investments; rezoning from R-2 (Suburban Residential District) to R-3 (Two Family Residential District) for tax parcel nos. 006-0348-01-05, 006-0348-01-06, 006-0348-01-07 and 006-0348-01-08

## **RESOLUTIONS AND ORDINANCES**

RESOLUTION NO. 192-082021: Commendation for John Fink Submitted by: PERSONNEL & FINANCE COMMITTEE Vote required: Majority of Those Present

RESOLUTION NO. 193-082021: Commendation for Kathleen Sternat Submitted by: PERSONNEL & FINANCE COMMITTEE Vote required: Majority of Those Present

RESOLUTION NO.	194-082021:	Commendation for Diana Ulrich Submitted by: PERSONNEL & FINANCE COMMITTEE Vote required: Majority of Those Present
RESOLUTION NO.	195-082021:	Authorize Winnebago County Planning Department to Develop Supervisory Districts Based on a County Board Size Comprised of 28 Supervisors Submitted by: JUDICIARY & PUBLIC SAFETY COMMITTEE Vote required: Majority of Those Present
RESOLUTION NO.	196-082021:	Authorize Winnebago County To Accept the Coronavirus State and Local Fiscal Recovery Funds Established by the American Rescue Plan Act (ARPA) in the Amount of \$16,695,459, with Expenditures to be appropriated at a Future Time Submitted by: PERSONNEL & FINANCE COMMITTEE Vote required: Two-Thirds of Membership
RESOLUTION NO.	197-082021:	Authorize an Easement Encroachment Agreement Between Winnebago County and We Energies Submitted by: FACILITIES AND PROPERTY MANAGEMENT COMMITTEE Vote required: Majority of Those Present
RESOLUTION NO.	198-082021:	Authorize the Winnebago County Sheriff's Office to Accept a Coronavirus Emergency Supplemental Funding Grant from the Wisconsin Department of Justice, Division of Law Enforcement Services, in the Amount of \$148,800, and Appropriate the Funds for Design to Convert Jail Cells to Quarantine Isolation Areas Submitted by: JUDICIARY & PUBLIC SAFETY COMMITTEE PERSONNEL & FINANCE COMMITTEE Vote required: Two-Thirds of Membership
RESOLUTION NO.	199-082021:	Authorize a memorandum of Understanding (MOU) That Will Provide Cross-Jurisdictional Wireless Emergency Alerts (WEA) Using the Integrated Public Alert Warning System (IPAWS) Submitted by: EMERGENCY MANAGEMENT COMMITTEE Vote required: Two-Thirds of Membership
RESOLUTION NO.	200-082021:	Authorize the Winnebago County Emergency Management Department to Accept a Supplemental Emergency Management Performance Grant (EMPG) from Wisconsin Emergency Management in the Amount of \$26,975, and Appropriate the Funds to Related Other Operating Expenditures Submitted by: EMERGENCY MANAGEMENT COMMITTEE PERSONNEL & FINANCE COMMITTEE Vote required: Two-Thirds of Membership

RESOLUTION NO. 201-082021:	Authorize the Winnebago County Emergency Management Department to Accept a Homeland Security Training and Exercise Grant from the Wisconsin Department of Military Affairs in the Amount of \$17,885, and Appropriate the Funds to Provide Training Submitted by: EMERGENCY MANAGEMENT COMMITTEE PERSONNEL & FINANCE COMMITTEE Vote required: Two-Thirds of Membership
RESOLUTION NO. 202-082021:	Amending the Table of Organization for the Human Services Department, Administrative Services Division Submitted by: PERSONNEL & FINANCE COMMITTEE HUMAN SERVICES BOARD Vote required: Majority of Those Present
RESOLUTION NO. 203-082021:	Request Authority to Accept Funds for Maintenance of County-Owned and Leased Snowmobile Trails from the Wisconsin Department of Natural Resources Submitted by: PARKS & RECREATON COMMITTEE Vote required: Two-Thirds of Membership
RESOLUTION NO. 204-082021:	Support the Commitment to Veterans Support and Outreach (CVSO) Act Submitted by: Supervisor Tom Snider, District 35 Supervisor Robert Warnke, District 21 Vote required: Three-Quarters of Those Members Present
RESOLUTION NO. 205-082021:	Proclaiming August 2021 to be Fair Housing Month in Winnebago County Submitted by: Supervisor Robert Keller, District 32 Vote required: Majority of Those Present

Respectfully submitted, Susan T. Ertmer Winnebago County Clerk (920) 232-3432

Upon request, provisions will be made for people with disabilities.

(Times provided are estimates. Any item on the agenda may be taken up by the Board after 6:00 P.M.)

# PROCEEDINGS OF THE WINNEBAGO COUNTY BOARD OF SUPERVISORS

Regular Session July 20, 2021

Winnebago County Courthouse 415 Jackson Street Oshkosh, Wisconsin

Printed by authority of the Winnebago County Board Shiloh Ramos, Chairman Susan T. Ertmer, Clerk

#### WINNEBAGO COUNTY BOARD OF SUPERVISORS MEETING TUESDAY, JULY 20, 2021

Chairman Shiloh Ramos called the meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin.

The meeting was opened with the Pledge of Allegiance and the invocation by Supervisor Powers.

The following Supervisors were present: 30 - Konetzke, Brunn, Eisen, Ramos, Defferding, Lenz, Nussbaum, Stafford, Albrecht, Gabert, Konrad, Schorse, Gordon, Wingren, Norton, Warnke, Zellmer, Schellenger, Buck, Powers, Cox, Finch, Youngquist, Farrey, Rasmussen, Keller, Egan, Ellis, Snider and Joas; EXCUSED: 6 – Borchart, Neuhoff, Binder, Bolante, Lautenschlager and Locke.

Motion by Supervisor Albrecht and seconded by Supervisor Ellis to adopt the agenda for tonight's meeting. CARRIED BY VOICE VOTE.

## **PUBLIC HEARING**

The following people spoke in support of Resolution No. 190-072021 - Resolution Urging the United States Congress to Enact the Energy Innovation and Carbon Dividend Act:

- Patricia Hallquist Oshkosh
- Michael Greif Fox Crossing

The following people spoke in opposition of Resolution No. 190-072021 – Resolution Urging the United States Congress to Enact the Energy Innovation and Carbon Dividend Act:

- Katie Campbell Oshkosh
- Eric Vlach Oshkosh
- Ed Demler Oshkosh
- Richard Bast Oshkosh

## **COMMUNICATIONS & PETITIONS**

Susan Ertmer, County Clerk, presented the following communications:

- Scholarship "Thank You" cards from Anna Kossolapov Oshkosh North High School; Katie Peters Omro High School; and John O. Scherer – Oshkosh North High School
  - Resolutions from other Counties were referred to the Legislative Committee:
    - Brown County "Resolution in Support of Legislative Changes to Wis. Stat. Ch. 980 Supervised Release"
    - Chippewa County "Resolution to Request the Wisconsin Counties Association to Address Clean Water Issues as a Matter of Statewide Concern at the 2021 Conference"
    - Eau Claire County "Resolution Requesting the State of Wisconsin Decriminalize Recreational Cannabis"
    - Kewaunee County "Resolution in Support of Increased County Child Support Funding"
    - Trempealeau County "Resolution in Opposition to Changes in the Wildlife Damage Abatement and Claims Program"

## REPORTS FROM COMMITTEES, COMMISSIONS AND BOARDS

Supervisor Powers thanked Supervisor Wingren for arranging to have Sheriff Matz read the Declaration of Independence on the courthouse steps on July 4<sup>th</sup>.

Supervisor Norton announced that the 4<sup>th</sup> Annual Wheel Chair Wash will be held on Saturday, August 7<sup>th</sup> from 10:00 a.m. to 1:00 p.m. at J & R Auto Repair Shop, 629 N. Main Street, Oshkosh.

Supervisor Norton reported on his attendance and participation at the National Association of Counties Organization (NACo) conference in Maryland from July 8<sup>th</sup> thru July 13<sup>th</sup>. Supervisor Lautenschlager and Supervisor Snider also attended this conference.

Supervisor Norton congratulated Supervisor Snider for being elected Chairman of the NACo Veterans and Military Services Committee.

Supervisor Defferding reported that there will be an in-person Wisconsin Counties Association Judicial and Public Safety Steering Committee meeting Thursday, July 22, 2021, at the Holiday Inn in Stevens Point.

Supervisor Albrecht reported that the County will be interviewing on July 28, 2021 for the Highway Commissioner position.

Supervisor Farrey reported on his attendance to a Wisconsin Counties Association Agriculture, Environment and Land Use Steering Committee meeting on Friday, July 16, 2021.

Motion by Supervisor Konetzke, seconded by Supervisor Ellis to approve the proceedings from the June 15, 2021 Winnebago County Board meeting. CARRIED BY VOICE VOTE.

### COUNTY EXECUTIVE'S REPORT

County Executive Jon Doemel reported on the timeline for redistricting for the State of Wisconsin. Governor Evers vetoed Assembly Bill 369, which would have delayed the completion redistricting process until 2023. Executive Doemel has met with Jerry Bougie, Director of Planning and Zoning and Sue Ertmer, Winnebago County Clerk to discuss the policy, procedure and timeline for redistricting. He will be meeting with Town Board Chairmen regarding redistricting. The census data will not be available until September 1, 2021. The timeline to complete this process is very short, it needs to be done before December 1, 2021.

### **COUNTY EXECUTIVE'S APPOINTMENTS**

#### **Board of Adjustment**

Executive Jon Doemel asked for the Board's approval of his re-appointments of Larry Kriescher, Larsen; and Thomas E. Tuschl, Oshkosh; to the Board of Adjustment. These are three-year terms that will expire on June 30, 2024. Motion by Supervisor Farrey and seconded by Supervisor Ellis to accept. CARRIED BY VOICE VOTE.

#### **Diversity Affairs Commission**

Executive Jon Doemel asked for the Board's approval of his appointments of Harry Van Burik, Oshkosh; Kathryn Noll-Arias, Neenah; and Supervisor Steven Binder to the Diversity Affairs Commission. These are two-year terms that will expire on June 19, 2023. Mr. Van Burik will replace Tanisha Alvarado who has resigned and Mr. Binder is a mandatory appointment as a member of the UW-Education, Extension & Agriculture Committee. Motion by Supervisor Farrey and seconded by Supervisor Ellis to accept. CARRIED BY VOICE VOTE.

### COUNTY BOARD CHAIRMAN'S REPORT

Chairman Ramos reported that Supervisors Borchart, Neuhoff, Binder, Bolante, Lautenschlager and Locke are excused from tonight's meeting.

Chairman Ramos thanked Supervisor Snider for his dedication and support for Veterans Affairs.

Chairman Ramos announced that the next County Board meeting will be held on Tuesday, August 17, 2021.

Chairman Ramos provided an update on the dog park that will be located in northern Winnebago County.

Chairman Ramos read a thank you card from John Scherer – Oshkosh North High School, for the scholarship that he received. Chairman Ramos noted that he has followed this individual throughout his career as a runner.

## ZONING REPORTS AND ORDINANCES

- Report No. 001 A report from the Planning & Zoning Committee regarding a requested zoning change from Dennis Lang; Town of Winneconne to change from A-1 Agribusiness to R-1 Rural Residential. Motion by Supervisor Snider, seconded by Supervisor Nussbaum to accept. CARRIED BY VOICE VOTE.
  - Amendatory Ordinance No. 07/01/21 (Dennis Lang) A request to rezone from A-1 Agribusiness to R-1 Rural Residential for tax parcel no. 030-0064-02(p). Motion by Supervisor Snider, seconded by Supervisor Defferding to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Report No. 002 A report from the Planning & Zoning Committee regarding a requested zoning change from Dennis R. Frerks; Town of Winneconne to change from R-8/A-2 Manufactured/Mobile Home Park/General Agriculture to R-8 Manufactured/Mobile Home Park. Motion by Supervisor Snider, seconded by Supervisor Finch to accept. CARRIED BY VOICE VOTE.
  - Amendatory Ordinance No. 07/02/21 (Dennis R. Frerks) A request to rezone from R-8/A-2 Manufactured/Mobile
     Home Park/General Agriculture to R-8 Manufactured/Mobile Home Park for tax parcel no. 030-0227. Motion by
     Supervisor Snider, seconded by Supervisor Finch to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Report No. 003 A report from the Planning & Zoning Committee regarding a requested zoning change from WI Tubing Properties, LLC – Steven Lowney; Town of Omro to change from A-2 General Agriculture to I-2 Heavy Industrial. Motion by Supervisor Egan, seconded by Supervisor Ellis to accept. CARRIED BY VOICE VOTE.
  - Amendatory Ordinance No. 07/03/21 (Steven Lowney) A request to rezone from A-2 General Agriculture to I-2 Heavy Industrial for tax parcel no. 016-0547-07. Motion by Supervisor Egan, seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Report No. 004 A report from the Planning & Zoning Committee regarding a requested zoning change from Tullar Road, LLC; Town of Neenah to change from A-2 General Agriculture to I-1 Light Industrial. Motion by Supervisor Nussbaum, seconded by Supervisor Finch to accept. CARRIED BY VOICE VOTE.
  - Amendatory Ordinance No. 07/04/21 (Tullar Road, LLC) A request to rezone from A-2 General Agriculture to I-1 Light Industrial for tax parcel nos. 010-0273 & 010-0218-04. Motion by Supervisor Nussbaum, seconded by Supervisor Finch to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Amendatory Ordinance No. 07/05/21 A request from the Town of Nepeuskun to change Text Amendments to the Town of Nepeuskun Municipal Code. Motion by Supervisor Egan, seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)

- Amendatory Ordinance No. 07/06/21 A request from the Town of Vinland on behalf of Christie Prahl to rezone from A-2/R-1 General Agriculture/Rural Residential to R-1 Rural Residential for tax parcel nos. 026-0308-02-01 & 026-0308-02-03. Motion by Supervisor Farrey, seconded by Supervisor Finch to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Amendatory Ordinance No. 07/07/21 A request from the Town of Vinland on behalf of Brad Starr to rezone from A-1 Agribusiness to A-2 General Farming for tax parcel nos. 026-0232, 026-0233-01, 026-0234, 026-0248-01, 026-0249 & 026-0250. Motion by Supervisor Farrey, seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Amendatory Ordinance No. 07/08/21 A request from the Town of Vinland on behalf of Muttart Revocable Trust to rezone from A-1 Agribusiness to A-2 General Farming for tax parcel nos. 026-0572 & 026-0573. Motion by Supervisor Farrey, seconded by Supervisor Stafford to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Amendatory Ordinance No. 07/09/21 A request from the Town of Vinland on behalf of Wilde Farms, Inc. to rezone from A-1 Agribusiness to A-2 General Farming for tax parcel nos. 026-0487 & 026-0489. Motion by Supervisor Farrey, seconded by Supervisor Cox to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Amendatory Ordinance No. 07/10/21 A request from the Town of Vinland on behalf of David Harness to rezone from A-1 Agribusiness to A-2 General Farming for tax parcel nos. 026-0001 & 026-0003. Motion by Supervisor Farrey, seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Amendatory Ordinance No. 07/11/21 A request from the Town of Vinland on behalf of Boss Real Estate Holding, LLC and Jay R. Boss Revocable Trust to rezone from A-1 Agribusiness to A-2 General Farming for tax parcel nos. 026-0501-03, 026-0501-01. Motion by Supervisor Farrey, seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Amendatory Ordinance No. 07/12/21 A request from the Town of Vinland on behalf of Roydon Fahley to rezone from A-1 Agribusiness to A-2 General Farming for tax parcel nos. 026-0165 & 026-0201. Motion by Supervisor Farrey, seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Amendatory Ordinance No. 07/13/21 A request from the Town of Vinland on behalf of Gary Schneider and Roger Erdman, etal to rezone from A-1 Agribusiness to A-2 General Farming for tax parcel nos. 026-0204 & 026-0205. Motion by Supervisor Farrey, seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Amendatory Ordinance No. 07/14/21 A request from the Town of Winchester on behalf of Lee Kester, Mary Danke, Susan Krueger, Dennis Krueger, Pat Rupple and Kay Home to rezone from A-2 General Farming to R-1 Rural Residential for tax parcel nos. 028-0106-02(p) and 028-0106-03. Motion by Supervisor Joas, seconded by Supervisor Gabert to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Amendatory Ordinance No. 07/15/21 A request from the Town of Utica on behalf of the Estate of David Davies to rezone from A-2 General Farming to RR Rural Residential Recreational Mixed Use District for tax parcel nos. 024-0525 & 024-0531. Motion by Supervisor Egan, seconded by Supervisor Cox to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Amendatory Ordinance No. 07/16/21 A request from the Town of Utica on behalf of Craig and Ashley Much to rezone from A-2 General Farming to RR Rural Residential Recreational Mixed Use District for tax parcel no. 024-0245. Motion by Supervisor Egan, seconded by Supervisor Finch to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)
- Amendatory Ordinance No. 07/17/21 A request from the Town of Utica on behalf of the Estate of David Davies to rezone from A-2 General Agriculture to RR Rural Residential Recreational Mixed Use District for tax parcel no. 024-0522. Motion by Supervisor Egan, seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE. (Effective Date: July 21, 2021)

## **RESOLUTIONS AND ORDINANCES**

#### **RESOLUTION NO. 186-072021:**

## Commendation for Teri Moon

WHEREAS, Teri Moon has been employed with the Winnebago County Sheriff's Office for the past twenty-one years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Teri Moon has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge twenty-one years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere appreciation and commendation is hereby extended to Teri Moon for the fine services she has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to

Teri Moon.

Submitted by: PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen, seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE.

## RESOLUTION NO. 187-072021: Disallow Claim of Peter J. Long

WHEREAS, your Personnel and Finance Committee has had the claim of Peter J. Long referred to it for review;

and

WHEREAS, your Committee has investigated the claim and recommends it be disallowed by Winnebago County. NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that the claim of Peter J. Long, filed with the County Clerk, is hereby disallowed since there is no basis for liability on the part of Winnebago County.

#### Submitted by: PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen, seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE.

#### ORDINANCE NO. 188-072021: Increase Marriage License Fee to \$100.00 and Decrease the Waiver Fee for Active Duty Military Applicants to \$10.00.

WHEREAS, a review of other Wisconsin counties marriage license fees has demonstrated that the average marriage license fee is \$100.00; and

WHEREAS, Winnebago County's current marriage license fee of \$95.00 has been in effect since 2005; and WHEREAS, 3 of the 5 adjoining counties to Winnebago County have a marriage license fee of \$100.00 or more;

and

WHEREAS, it appropriate to raise Winnebago County's marriage license fee to \$100.00 fee; and

WHEREAS, it is appropriate to decrease the 6-day waiting period waiver fee for marriage licenses for active duty military personal from \$25.00 to \$10.00; all other applicants will continue to be charged \$25.00 to waive the 6-day waiting period for marriage licenses; and

NOW, THEREFORE, THE WINNEBAGO COUNTY BOARD OF SUPERVISORS DOES ORDAIN that fees by the County Clerk's office to obtain a Wisconsin marriage license shall be as follows:

	<u>Amount</u>	<u>Distribution</u>
Marriage License Fee	\$ 100.00	\$ 25.00 State
		\$ 30.00 Family Court Counseling services
		\$ 45.00 County Clerk
Waiver Fee (Non-Military)	\$ 25.00	\$ 25.00 County Clerk
Waiver Fee (Military)	\$ 10.00	\$ 10.00 County Clerk
Travel Fee for Special Circumstances	\$ 10.00	\$ 10.00 County Clerk

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that this ordinance shall become effective January 1, 2022.

Submitted by: JUDICIARY & PUBLIC SAFETY COMMITTEE

Motion by Supervisor Wingren, seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE.

## **RESOLUTION NO. 189-072021:** Extending a Project Position in the District Attorney's Office

WHEREAS, in 2019 the Winnebago County District Attorney's Office was awarded a grant from the Department of Justice, and as a condition of the grant the District Attorney's Office was required to hire a dedicated program coordinator for opioid intervention, the actual costs for which are fully reimbursed by the grant; and

WHEREAS since the grant would be for a limited time, not expected to exceed two years, instead of adding a position to the permanent Table of Organization the District Attorney's Office hired a Regular Project Employee, which, under Human Resources Policy 3.03 as adopted by the Board, may continue for a maximum time period of two years for the same project; and

WHEREAS, due to the COVID-19 pandemic some portions of the work contemplated by this grant have been delayed, and it is expected that the grant will be extended through September 2022; and

WHEREAS, current policy does not permit the project position to continue past August 2021 unless an extension is approved by the Board;

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes a Regular Project Employee to be employed by the District Attorney's Office for the purpose of this grant through September 30, 2022, notwithstanding contrary provisions of Human Resources Policy 3.03.

Submitted by: PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen, seconded by Supervisor Finch to adopt. CARRIED BY VOICE VOTE. NAYES: 1 – Wingren.

## **RESOLUTION NO. 190-072021:**

# Resolution Urging the United States Congress to Enact the Energy Innovation and Carbon Dividend Act.

WHEREAS, an Intergovernmental Panel on Climate Change issued a special report on the impacts of global warming of 1.5°C above pre-industrial levels in October 2018, warning that global warming is likely to reach 1.5°C between 2030 and 2052 if it continues to increase at the current rate; and

WHEREAS, the United Nations climate science body said in a monumental climate report that we have only until 2030 to make massive unprecedented changes to global energy infrastructures to limit global warming to moderate levels; and

WHEREAS, the United States government released its Fourth Annual Climate Assessment in November 2018, reporting that the impacts of climate change are already being felt in communities across the county, and that more frequent and intense extreme weather and climate- related events, as well as changes in average climate conditions, are expected to continue to damage infrastructure, ecosystems, and social systems that provide essential benefits to communities; and

WHEREAS, conservation estimates by the world's climate scientists state that, to achieve climate stabilization and avoid cataclysmic climate change, emissions of greenhouse gases (GHGs) must be brought to 90-95% below 1990 levels by 2050; and

WHEREAS, the environmental, health, and social costs of carbon emissions are not included in prices paid for fossil fuels but rather these externalized costs are borne directly and indirectly by all Americans and global citizens; and

WHEREAS, to begin to correct this market failure, Congress can enact HR763 the Energy Innovation and Carbon Dividend Act to assess a national carbon fee on fossil fuels based on the amount of CO<sub>2</sub> the fuel will emit when burned and allocate the collected proceeds to all households in the United States in equal per-capita shares in the form of a monthly dividend; and

WHEREAS, for efficient administration, the fossil fuels fee can be applied once, as far upstream in the economy as practical, or at the port of entry in the United States; and

WHEREAS, as stated in HR763 the Energy Innovation and Carbon Dividend Act, a national, revenue-neutral carbon fee starting at a rate of \$15 per ton of  $CO_2$  equivalent emissions and resulting in equal charges per ton of  $CO_2$  equivalent emissions in each type of fuel or greenhouse gas, should be assessed to begin to lower dangerously high  $CO_2$  emissions. The yearly increase in carbon fees, including other greenhouse gases, shall be at least \$10 per ton of  $CO_2$  equivalent each year, with the provision that the annual increase will be \$15 per ton of  $CO_2$  equivalent if the statutory goals are not met; and

WHEREAS, the Energy Innovation and Carbon Dividend Act specifies that, in order to protect low- and middleincome citizens from the economic impact of rising prices due to carbon fees, equal monthly per-person dividend payments shall be made to all American households (one-half payment per child under 19 years old) each month from the fossil fuel fees collected. The total value of all monthly dividend payments shall represent 100% of the net carbon fees collected per month; and

WHEREAS, the Energy Innovation and Carbon Dividend Act encourages market-driven innovation of clean energy technologies and market efficiencies which will reduce harmful pollution and leave a healthier, more stable, and more prosperous nation for future generations; and

WHEREAS, the Energy Innovation and Carbon Dividend Act will, after 12 years, lead to a decrease in America's CO<sub>2</sub> emissions by 40 percent and preserve national employment; and

WHEREAS, board adjustments- carbon content-based levies on products imported from countries without comparable carbon pricing and refunds to our exporters of carbon fees paid- can maintain the competitiveness of U.S. business in global markets; and

WHEREAS, a national carbon fee can be implemented quickly and efficiently, and will respond to the urgency of the climate crisis because the federal government already has in place mechanisms needed to implement and enforce the fee, and already collects fees from fossil fuel producers and importers; and

WHEREAS, a national revenue-neutral carbon fee would make the United States a leader in mitigation climate changes and in the clean energy technologies of the 21<sup>st</sup> century and would provide incentives to other countries to enact similar carbon fees, reducing global CO<sub>2</sub> emissions without the need for complex international agreements.

NOW, THEREFORE, BE IT RESOLVED that the of Winnebago County Board of Supervisors, urges the United States Congress to enact without delay HR763 the Energy Innovation and Carbon Dividend Act; and

BE IT FURTHER RESOLVED, by the Winnebago County Supervisors that it hereby directs the Winnebago County Clerk to forward a copy of this Resolution to the President and Vice President of the United States, to the Speaker of the House of Representatives, to the Majority Leader of the Senate, to each U.S Senator and Representative from the State of Wisconsin in the Congress of the United State, and to nearby city and county government urging that they pass similar resolutions.

Submitted by: LEGISLATIVE COMMITTEE

Motion by Supervisor Egan, seconded by Supervisor Gabert to adopt. Supervisor Eisen requested a recorded vote for this resolution. Per County Board Rule 7.7, this resolution requires three-quarters of the members present to pass. Vote on Resolution: AYES: 15; NAYES: 14 – Brunn, Eisen, Defferding, Nussbaum, Stafford, Albrecht, Gabert, Wingren, Warnke, Finch, Farrey, Rasmussen, Egan and Joas; ABSTAIN: 1 – Schorse; ABSENT: 6 – Borchart, Neuhoff, Binder, Bolante, Lautenschlager and Locke. LOST.

#### **RESOLUTION NO. 191-072021:**

#### Amending the Table of Organization for the Sheriff's Office to Convert Part-Time Corrections Officer Positions to Full-Time Correction Officer Positions

WHEREAS, the Table of Organization for the Winnebago County Sheriff's Office currently authorizes 59 full-time Corrections Officer positions and five part-time Corrections Officer positions; and

WHEREAS, for a number of years the part-time Corrections Officers have been budgeted to work, and have in fact worked, as many hours as full-time Corrections Officers, and under the terms of the Collective Bargaining Agreement are entitled to the same benefits as full-time officers; and

WHEREAS, there is a statewide and nationwide shortage of qualified individuals wishing to serve as Corrections Officers, and we have not been able to keep all of the authorized positions filled; and

WHEREAS, having part-time positions adds to the difficulty in recruiting, since part-time positions are not as attractive to potential applicants as are full-time positions; and

WHEREAS, while part-time positions were previously advantageous in regard to flexibility in scheduling, this is no longer the situation due to the required overtime for part-time Correctional Officers caused by vacant positions;

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that the Table of Organization of Classified Positions for the Winnebago County Sheriff's Office is amended by eliminating five part-time Corrections Officer positions and adding five full-time Corrections Officer positions.

Submitted by: PERSONNEL & FINANCE COMMITTEE JUDICIARY & PUBLIC SAFTEY COMMITTEE

Motion by Supervisor Rasmussen, seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE.

Motion by Supervisor Albrecht, seconded by Supervisor Nussbaum to adjourn until the August 17, 2021 meeting at 6:00 p.m. The meeting was adjourned at 7:35 p.m.

Submitted by: Julie A. Barthels Winnebago County Deputy Clerk

State of Wisconsin)

County of Winnebago) ss

I, Julie A. Barthels, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their regular meeting held July 20, 2021.

Julie A. Barthels Winnebago County Deputy Clerk



# 2021 Winnebago County Redistricting

- The redistricting process begins when the County receives the Federal Decennial Census numbers from the State. Once the data is received, a rigid three-stage process starts. Starting with the county developing a supervisory district plan. After which the municipalities develop ward and aldermanic district plans. Lastly, the county adopts the final supervisory district plan.
- This year due to the pandemic, the timeline to begin the redistricting process at the county level has been reduced from the normal 180 days to about 80 days. This is due to the delay in receiving Census data from the Federal Government. We anticipate the Census data will be released to counties on September 1<sup>st</sup> at the latest. In addition, on July 9, 2021 the Governor vetoed Assembly Bill 369, which would have allowed local redistricting to be completed in the normal length of time.

Winnebago County has developed a proposed compressed redistricting timeline to be ready for the 2022 spring election. To meet the proposed timeline special meetings may be necessary for municipalities and the county. With the Cities of Appleton and Menasha being in multiple counties Winnebago, Calumet, and Outagamie Counties are coordinating our timelines to ensure municipalities can complete their work.

# How Can Local Municipal Clerks and Officials Prepare

- Confirm your credentials are up to date in WISE-LR the state local redistricting software.
- Review your meeting schedule and create a timeline for stage 2 of the redistricting process.
- Review the training materials provided by the LTSB. <u>https://legis.wisconsin.gov/ltsb/local-redistricting</u>

# Stages of Local Redistricting in Wisconsin

# Stage 1 – Compressed Timeline for 2021

- The County Board must develop a tentative county supervisory district plan.
- The County Board **must hold a public hearing on the tentative county plan** and solicit suggestions from the municipalities concerning the development of an appropriate plan.
- The County Board must adopt the tentative county supervisory district plan and send a copy of this plan to every municipality in the county.

# Stage 2 – Compressed Timeline for 2021 After tentative plan adoption

- All cities, villages and towns with a population of 1,000 or more must establish wards that comply with the population ranges as set by law.
- Any ward created or adjusted must accommodate the tentative county plan.
- Adjustments to wards are required if any municipal annexations, attachments, or detachments occur after the tentative plan is adopted, up to a given date to be set by the State.
- An ordinance or resolution describing the ward boundaries must be adopted by the municipality.
- Within five (5) days after adoption, each municipality must submit to the county clerk the census blocks contained within each ward as well as a map of the municipality showing the revised ward boundaries.

# Stage 3 – Compressed Timeline for 2021

- The County Board shall hold a second public hearing and then adopt the <u>final</u> county supervisory district plan.
- The county board chairperson is to file a copy of the final plan with the Secretary of State.

#### 2021 Winnebago County & TENTATIVE **Municipal Redistricting Timeline** Sept. 21<sup>i</sup> Nov. 2-16<sup>iii</sup> Julv 26-30 August 17 Aug 23 – Sept. 14<sup>i</sup> Nov. 16 Dec. 1 **County Holds County Adopts** County Informs **County Board Counties Publish** County Holds **County Nomination** Sept 1 Public Papers Available for Municipalities and **Public Hearing** Action on **Tentative Plan** and Post Notice of P.L. Data the Public about Board Size and Transmitted to Hearing and Adopts final 2022 Spring Election Transmit Plan to Hearing Special **Municipalities** the Redistricting Direction for Counties (3 insertions) **County Plan** County Begins County Board Timeline and Public Tentative Plan Nov 2, Nov 9, Meeting Drafting and Nov 16 Informational Tentative Plan Meetings STAGE 1 **STAGE 2 STAGE 3** The common council of every Oct. 25<sup>ii</sup> Nov. 18<sup>iv</sup> August 9 & 17 Aug 31-Sept 14<sup>i</sup> Sept 13 city must redistrict the Winnebago County Winnebago County Judiciary & Public **Municipalities** County and boundaries of its aldermanic districts, by an ordinance will hold a Public Publish/Post Notice Safety Committee transmit ward Municipal introduced at a regular meeting plan back to **Clerks** publish Informational **Forwards Tentative** of Hearing of the council, published as a County class 2 notice and thereafter (3 insertions) Plan(s) to County Meetings Type A Notice adopted by a majority vote of all Judiciary & Public Safety Aug 31, Sept 7, Board the members of the council. Committee - Aug 9th and Sept 14 Adoption of the aldermanic After receiving the county's tentative supervisory County Board – Aug 17th district plan should be district plan, municipalities adjust ward boundaries accomplished by November 10. and transmit ward plan back to counties by Timeline adapted from the Wisconsin (Wis. State. § 62.08(1)). October 25. (Wis. Stat. § 5.15 (1)((b)) Counties Association Template July 2021

i Wis. Stat. § 59.10(3)(b)1. (NOTE: Publication/posting requirements are being discussed with LRB. Review publication/posting requirements and alternatives under ss. 985.02 and 985.05 with corporation counsel.)

ii Wis. Stat. § 5.15(1)(b).

iii Wis. Stat. § 59.10(3)(b)2. (NOTE: Publication/posting requirements are being discussed with LRB. Review publication/posting requirements and alternatives under ss. 985.02 and 985.05 with corporation counsel.)

iv Wis. Stat. § 10.06(2)(a). Some counties may publish earlier depending upon publication frequency. (NOTE: Elections commission must deliver Type A Notice regarding state offices to county clerk pursuant to Wis. Stat. § 10.06(1)(a))

# 2021 Winnebago County Redistricting Key Dates

Date	Milestone	Event
7/30/2021		County Informs Municipalities about Redistricting
8/9/2021		Public Informational Meeting at the Judiciary & Public Safety Committee Meeting
8/17/2021		Public Informational Meeting at the County Board Meeting
8/17/2021		County Board Action on Board Size and Direction for Tentative Plan
8/31/2021		Winnebago County Publish/Post Notice of Hearing for Tentative Plan
9/1/2021	Start Tenitive Plan	P.L. Data Transmitted to Counties - County Begins Drafting Tentative Plan - Could be as early as August 23
9/7/2021		Winnebago County Publish/Post Notice of Hearing for Tentative Plan
9/13/2021		Judiciary & Public Safety Committee Forwards Tentative Plan(s) to County Board
9/14/2021		Winnebago County Publish/Post Notice of Hearing for Tentative Plan
9/14/2021		County Holds Public Hearing - Special County Board Meeting
9/21/2021	Tenitive County Plan Adopted	County Adopts Tentative Plan - Transmit Plan to Municipalities
10/25/2021	Municipal Wards Adopted	Municipalities Transmit Ward Plan Back to County
11/2/2021		Counties Publish and Post Notice of Hearing for Final Plan Adoption
11/9/2021		Counties Publish and Post Notice of Hearing for Final Plan Adoption
11/16/2021		Counties Publish and Post Notice of Hearing for Final Plan Adoption
11/16/2021	Final County Plan Adopted	County Holds Public Hearing and Adopts final County Plan
11/18/2021		County and Municipal Clerks publish Type A Notice
12/1/2021		County Nomination Papers Available for 2022 Spring Election



# <u>Winnebago County</u> The Wave of the Future

2021 Judiciary and Public Safety Committee

**Board of Supervisors Size Recommendation** 



# <u>Winnebago County</u> The Wave of the Future

"Good boards are, very simply, high-functioning work groups. They are distinguished by a climate of respect, trust, and candor among board members and between the board and management.
Information is shared openly and on time; emergent political factions are quickly eliminated." (Source: "What Makes Great Boards
Great" Harvard Business Review 80(9):106-13, 126, October 2002)

# Background

- Standing issue for constituents and community leaders
- Authority to Reduce Board of Supervisors Size WI Statute 59.10
- Number of supervisors has been reducing since Act 10 in 2006, allowing for the "right sizing" of county boards
- Winnebago County Actions:
  - November 1990 (31 years ago)
    - "Winnebago County Task Force of Government Efficiency and Effectiveness"
      - Winnebago County had the second largest county board in the nation out of 3044 counties with 45 supervisors
      - Recommended a minimum of 15 and maximum of 30 supervisors to improve efficiency
      - Reduced board size to 38 (7 members)

# Background

- October 31, 2001
  - "Winnebago County Exploration Committee Final Report"
  - Committee restructuring and supervisor pay
- 2006 2007
  - Findings from a "Temporary Committee on County Board Size"
  - Citizen request to reduce size to 18 supervisors
  - Committee recommended reduction to 28 supervisors to be implemented following the 2010 Census report
  - Noted number of supervisors to be adequate for rural representation and complete committee, board and commission coverage
  - Supervisors took no action in 2010

# **Current State**

- All surrounding counties have reduced board size to 25 26 members, including considerably larger, Brown county
- Winnebago and Outagamie Counties remain at 36 members
- Wisconsin Counties Association recommends one supervisor for every 10,000 constituents, +/- 10 percent

# **Current State**

Current Board Size by Adjacent/Comparable Counties (Source UW Extension/WCA)

(Maximum 47 members allowed by law)

- Winnebago: 36
- Outagamie: 36
- Brown: 26
- Fond du Lac: 25
- Sheboygan: 25
- Washington: 26
- Other counties with 30 or more supervisors: Dane, Marathon (72 to 38 in '06 due to area size), Sauk, Dodge, Jefferson, Oconto and Outagamie
- Only Dane, Marathon, Outagamie and Winnebago have over 35 supervisors.

# **Current State**

# **Supervisors by Constituent Population (2010)**

	<b>Population</b>	Constituents per Supervisor
<ul> <li>Winnebago:</li> </ul>	166,994	4,639
• Brown:	267,296	10,280
<ul> <li>Outagamie:</li> </ul>	173,656	4,824
• Fond du Lac:	101,633	4,065
<ul> <li>Washington:</li> </ul>	131,887	5,047
<ul> <li>Marathon:</li> </ul>	136,234	3,585
• Dane:	556,189	15,032

Judiciary & Public Safety Committee Recommendation for Winnebago County

- 28 supervisors strikes a balance between a maximum size allowed supervisors of 47 and a minimum of 18
- •28 supervisors would each serve about 5,964 citizens (2010 Census); approximately an additional 1,325 constituents

# **Impact on Voting/Representation**

Votes Required:	36 Districts:	<u>%</u>	28 Districts	<u>%</u>
Majority	19	53	15	54
1/3 for negative quorum	12	33	10	36
2/3 for override veto	24	67	19	68
3/4 for bonding	27	75	21	75

 Percentages rounded up; 28 supervisors slightly increases the voting power of individual supervisors

# Committees, boards, commissions

- Current board rules (23.1) provide for 12 standing committees of 5 members each, plus (1), the Legislative Committee with 15 county board members (including County Board Chairman/Vice Chairman, Board, Commission and Committee Chairpersons)
- At 28 members, 24 supervisors qualify for 2 committees and 4 qualify for 3 committees (down from 12 at 3 committees), plus Legislative Committee service for 15 members
- Other boards and commissions provide additional opportunity for supervisor involvement

# Rationale for Board "Right Sizing"

- Constituent/community leader long-standing request to further reduce board size
- Wisconsin Counties Association redistricting presentation, recommended the "ideal district size" of 10,000 constituents per supervisor (with 10 percent +/-)
- Winnebago and Outagamie boards, at 36 members, remain the largest in the NE WI region
- Possible benefits include: more competition for elected positions (hopefully translating to qualified/experienced/engaged candidates; fewer board vacancies, appointments and write-in candidates who lack a vetting process); increased communication and decision-making ability; reduced administrative cost, etc.
- Constituents maintain and possibly increase access to supervisors due to the smaller number; large enough to maintain rigorous rural representation

# **Respectfully Submitted:**

Winnebago County Judiciary and Public Safety Committee Bill Wingren, Chairman Tom Ellis, Vice Chairman Vicki Schorse, Secretary Paul Eisen \* Michael Braun

\* Special thanks to Supervisors Eisen and Schorse for research on this issue and preparation of this document. Supervisor Eisen maintains an extensive archive of Winnebago County board discussion and actions on this issue.

# Winnebago County Judiciary and Public Safety Committee

May, 2021 Board of Supervisors Size Recommendation Summary

"Good boards are, very simply, high-functioning work groups. They are distinguished by a climate of respect, trust, and candor among board members and between the board and management. Information is shared openly and on time; emergent political factions are quickly eliminated." (Source: "What Makes Great Boards Great" <u>Harvard Business Review</u> 80(9):106-13, 126, October 2002)

# **Background**

As most County board supervisors are aware, interest in board size reduction has been and is on the minds of many Winnebago County constituents and shared by some supervisors. An analysis of required board size was completed in November 1990, an extensive study titled: Winnebago County Task Force of Government Efficiency and Effectiveness, conducted by a group of county board and citizen members. The task force included county board member, Orrin King, and former board member (and future County Executive), James Coughlin, five additional county board members, and seven community leaders including UWO professor, Steve Hintz and UW Fox Valley professor, Larry White. At the time, Winnebago County had the second largest county board in the nation out of 3044 counties with 45 supervisors. The task force recommended a minimum of 15 and maximum of 30 supervisors to improve efficiency (pg. 10). The Board of Supervisors in service at the time reduced board size to 38. (Source: Task Force Study: "Efficiency and Effectiveness of Winnebago County Government, Final *Report*," dated November 1990, pp. 7-10; Report available at the Oshkosh **Public Library**).

Another study, "Winnebago County Exploration Committee Final Report," dated October 31, 2001, designed to reform committee structure and supervisor pay equity, was submitted for full board consideration by task force members Tom Brown, professor, Dale Feinauer, Julie Pung, Joe Maehl, Dave Metzig, Mark Nielsen, Harvey Rengstorf and John Schaidler. (Source: Paul Eisen; report available at the Oshkosh Public Library). In 2006-2007, then Chairman David Albrecht, reported findings from a *Temporary Committee on County Board Size* to counterbalance the citizen initiative to reduce board size to 18 supervisors, resulting in a recommended board size of 28 members. County board supervisors voted to reduce size from 38 to 36 members. The *Temporary Committee's* recommendations became a task to carry out at the next census having found that 28 members should provide adequate rural constituent representation and enough members to cover committee, board and commission responsibilities. As evidenced by current board size, the board of supervisors took no action on the plan following the 2010 census.

In 2010/2011, the League of Women Voters conducted a public forum to discuss board size reduction and present Waukesha, Wood and Fond du Lac counties experience with board size reduction, streamlining the boards and yet maintaining adequate public representation.

UW Extension has provided a map of counties that includes the number of supervisors on boards. With the exception of Outagamie and Winnebago Counties, all of the immediate surrounding counties have reduced board size to 25 or 26 supervisors. This includes Brown County with a considerably larger population.

The total number of Wisconsin County Board members has been decreasing since the enactment of Act 100 in 2006.

**Current Board Size by Adjacent/Comparable Counties** 

- Winnebago: 36 (of 47 members allowed by law)
- Outagamie: 36 (of 47)
- Brown: 26 (of 47)
- Fond du Lac: 25 (of 47)
- Sheboygan: 25 (of 47)
- Washington: 26 (of 47)
- Dane, Marathon (72 to 38 in '06 due to area size), Sauk, Dodge, Jefferson, Oconto and Outagamie: 30 or more supervisors.
- Only Dane, Marathon, Outagamie and Winnebago have over 35 supervisors.

# **Supervisors by Constituent Population (2010)**

Winnebago: 166,994 (2010) – 4,639 per supervisor Brown: 267,296 – 10,280 per supervisor Outagamie: 173,656 – 4,824 per supervisor Fond du Lac: 101,633 – 4,065 per supervisor Washington: 131,887 – 5,047 per supervisor Marathon: 136,234 – 3,585 per supervisor Dane: 556,189 – 15,032 per supervisor

If Winnebago County targeted 10,000 people per supervisor, the board size would be about 17. At 25 supervisors, there would be about 6,679 constituents represented by each supervisor; 28 supervisors would each serve about 5,964 citizens. A size of 28 supervisors strikes a balance between a maximum size allowed board of 47 and minimum of 18 and is, therefore, recommended.

Authority to Reduce Board of Supervisors Size

WI Statute 59.10:

# SUBCHAPTER III COUNTY BOARD OF SUPERVISORS

59.10 **59.10 Boards: composition; election; terms; compensation; compatibility.** The boards of the several counties shall be composed of representatives from within the county who are elected and compensated as provided in this section. Each board shall act under sub. (2), (3) or (5), unless the board enacts an ordinance, by a majority vote of the entire membership, to act under sub. (1). If a board enacts such ordinance, a certified copy shall be filed with the secretary of state.

# **Rationale for Downsizing**

- 1. Constituent History County and newspaper records show continuous public, community leadership and County supervisor interest in board size reduction. Articles and documents date back to 1987 and through the most recent 2021 Judiciary and Public Safety Committee unanimous vote. Winnebago County supervisors have failed to act on the recommendations of previous reports and trends of other counties.
- 2. Winnebago and Outagamie County boards remain the largest in the region.

- 3. The advantages of "right -sized" boards (and committees) include: more competition for elected positions (hopefully translating to qualified/experienced/engaged candidates; fewer board vacancies, appointments and write-in candidates (who lack a vetting process); increased communication and decision-making ability; reduced administrative cost, etc.
- 4. Disadvantages include modest cost savings other than administrative labor hours and expenses.
- 5. Board size reduction does impact the number of people available for committee, board and commission assignments. The solution is to consolidate committees/commission/boards where possible and recruit non-voting, advisory members of committees who demonstrate skills related to the scope of work.
  - a. Current County board rules (23.1) provide for 12 standing committees of 5 members each, plus (1), the Legislative Committee with 15 county board members (County Board Chairman/Vice Chairman, Board, Commission and Committee Chairpersons. At 36 members, 24 supervisors qualify for 2 committees and 12 qualify for 3 committees. At 28 members, 24 supervisors qualify for 2 committees. Other boards and commissions provide additional opportunity for supervisor involvement (15 Citizen Involved Commissions, Boards and Committees, approximately 35 positions may be filled by supervisors, some require Chairman/Vice Chairman only and a few do not require supervisor representation).
- 6. In a recent Wisconsin Counties Association redistricting presentation, the recommendation for the "ideal district size" was 10,000 constituents (with 10 percent +/-). Presenters added that differences between the largest and smallest districts must be justified, for example, due to a population area that has few people or special groups unable or unwilling to hold office. District size should also be very sensitive to minority populations and reasonably compact, "looking like other districts." (Ben Conrad and Marcie Rainbolt, posted online at WCA).
- 7. In general, not-for-profit and county government boards are trending to smaller sizes that maintain adequate representation.
- 8. Constituents maintain and possibly increase access to supervisors due to the smaller number. A board size of 28 members is also large enough to maintain a rigorous presence of rural representation. Recommending that the criteria used in district mapmaking include the factors of

compactness, contiguity, respect for political subdivisions and community interests, maximizing rural representation will be maintained.

- 9. Although yet another Winnebago County study could be contracted, it appears to be more appropriate to walk through the open door of the census and act now.
- **10.**Checks and balances apropos to a 36-member board extends similarly to a 28-member board:

Votes Required:	36 Districts:	<u>%</u>	28 Districts
<u>%</u> Majority	19	53	15
54 1/3 for negative quorum	12	33	10
36 2/3 for override veto	24	67	19
68			
3/4 for bonding 75	27	75	21

• Percentages rounded up; 28 supervisors slightly increases the voting power of individual supervisors

# **Suggested Research Resources**

1. "Winnebago County Exploration Committee Final Report," October 31, 2001 (Oshkosh Public Library)

2. "Task Force on the Size of Marathon County Board of Supervisors Final Report," December 2020

3. "Washington County Board Size and Committee Restructure," UW Extension July 9, 2020; County website

**Respectfully Submitted,** 

Winnebago County Judiciary and Public Safety Committee Bill Wingren, Chairman Tom Ellis, Vice Chairman Vicki Schorse, Secretary Paul Eisen \* Mike Braun

\* Special thanks to Supervisors Eisen and Schorse for research on this issue and preparation of this document. Supervisor Eisen maintains an extensive archive of Winnebago County board discussion and actions on this issue.

FINAL 8/7/21

#### TO THE WINNEBAGO COUNTY BOARD SUPERVISORS

Your Planning and Zoning Committee begs leave to report:

WHEREAS, it has reviewed the Petition for Zoning Amendment 2021-ZC-5730 filed with the County Clerk by:

BECK, MOLLY C ; RATAJCZAK, PATRICIA A ; RATAJCZAK, STEVEN T ; ZIEGENHAGEN, MATTHEW J,

Town of OMRO and referred to the Planning and Zoning Committee on 6/15/2021 and

WHEREAS, a Public Hearing was held on 7/27/2021, pursuant to mailed and published notice as provided by as on the following:

#### **PROPERTY INFORMATION:**

Owner(s) of Property: BECK, MOLLY C ; RATAJCZAK, PATRICIA A ; RATAJCZAK, STEVEN T ; ZIEGENHAGEN, MATTHEW J Agent(s): E SMITH, JAMES - MARTENSON & EISELE

Location of Premises Affected: NE CORNER REIGHMOOR RD & STATE RD 21 OMRO, WI 54963

*Legal Description:* Being all of Lots 7 and 8 of CSM-4494 and part of Lot 9 of CSM-4502, all located in the SW 1/4 of the NE 1/4, Section 14, Township 18 North, Range 15 East, Town of Omro, Winnebago County, Wisconsin.

*Tax Parcel No.:* 016-0385-05, 016-0385-04, 016-0385 (p)

Sewer:	[]	Existing	[] Required	[] Municipal	[] Private System
Overlay:	[]	Airport	[] SWDD	[X] Shoreland	
	[]	Floodplain	[] Microwave	[] Wetlands	

WHEREAS,

Applicant is requesting a rezoning to B-3 Regional Business, A-2 General Agriculture, And

WHEREAS, we received notification from the Town of OMRO recommending Approval And

WHEREAS, your Planning and Zoning Committee, being fully informed of the facts, and after full consideration of the matter, making the following findings:

The Town of OMRO has Approved. Town has right of approval or denial per terms of zoning ordinance. Town findings for Approval were as follows: 1. Consistent with county and town comprehensive plan. 2. Eliminates dual zoning.

Findings were made in consideration of Section 23.7-5(b)(1),(2),&(3).

NOW THEREFORE BE IT RESOLVED, that this committee hereby reports our findings for your consideration and is hereby recommending Approval by a vote of 5-0

AND BE IT FURTHER RESOLVED, by the Winnebago County Board of Supervisors, that the enclosed Ordinance is hereby [ADOPTED] OR [DENIED].

## AMENDATORY ORDINANCE # 08/001/21

The Winnebago County Board of Supervisors do ordain Zoning Amendment # 2021-ZC-5730 as follows:

Being all of Lots 7 and 8 of CSM-4494 and part of Lot 9 of CSM-4502, all located in the SW 1/4 of the NE 1/4, Section 14, Township 18 North, Range 15 East, Town of Omro, Winnebago County, Wisconsin.

FROM: B-2 Community Business, A-2 General Agriculture,

TO: B-3 Regional Business, A-2 General Agriculture,

Adopted/ Denied this \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_

Shiloh Ramos, Chairperson

ATTEST:

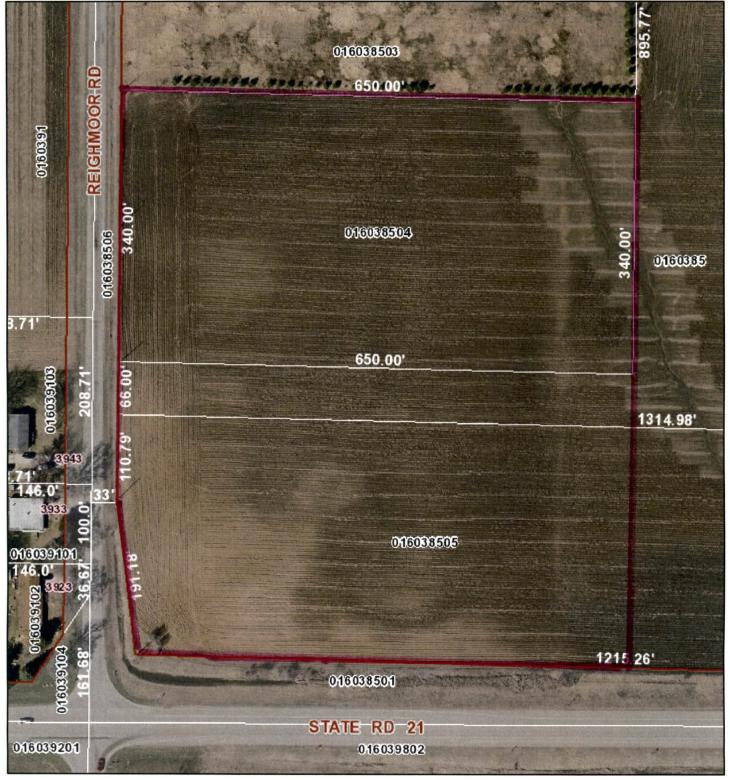
Susan T. Ertmer, Clerk

APPROVED BY WINNEBAGO COUNTY EXECUTIVE THIS \_\_\_\_\_ DAY OF \_\_\_\_\_, 20\_\_\_\_\_.

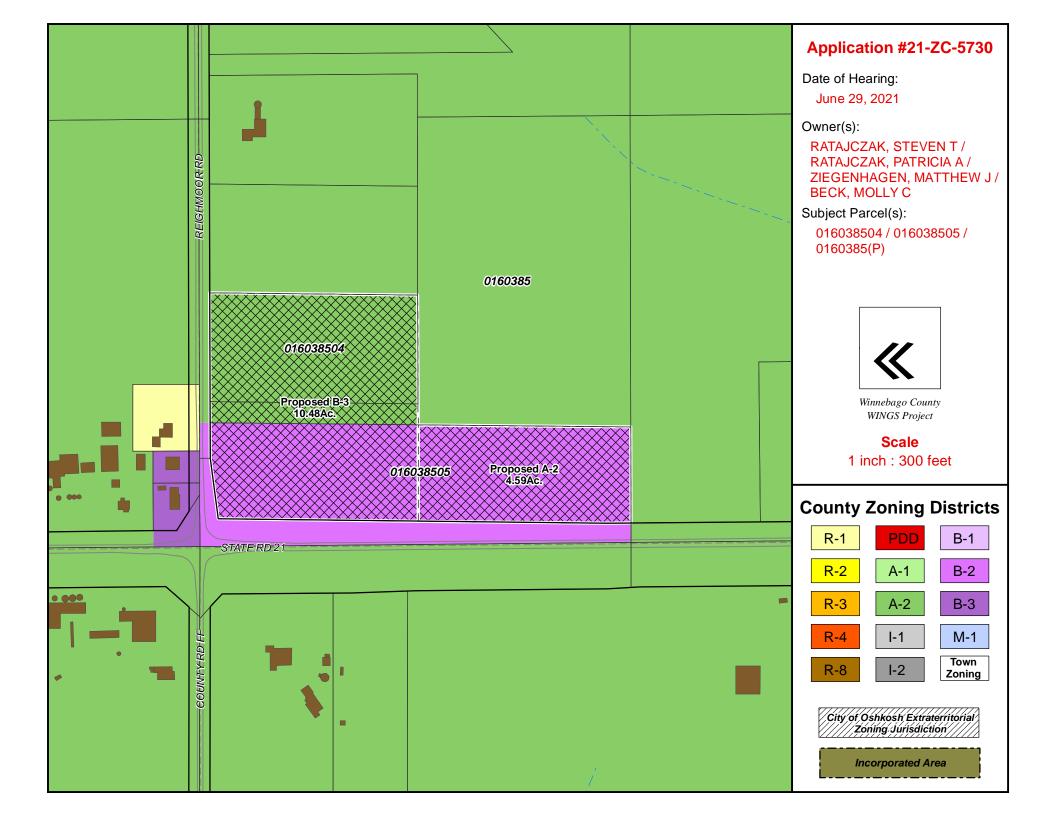
Jon Doemel County Executive

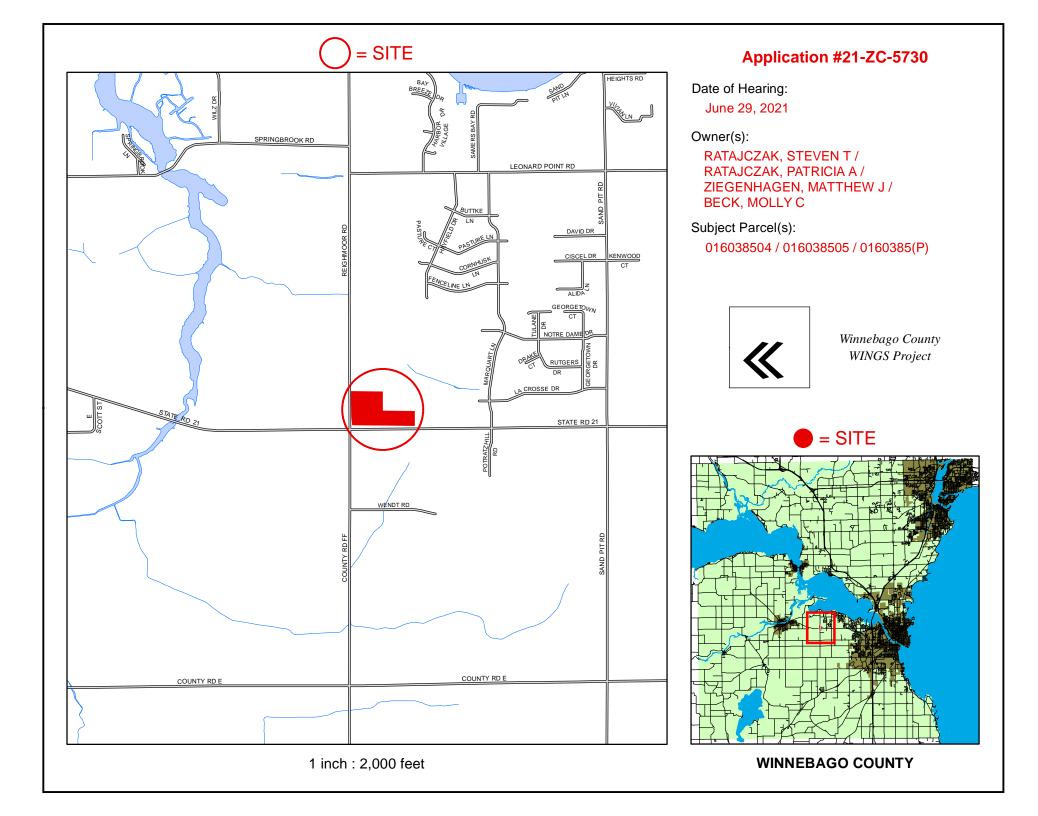
County Board Supervisory district 34 - ELLIS

# Site Map









To The Board of Supervisors of Winnebago County, Wisconsin:

## AMENDATORY ORDINANCE 08/02/21

WHEREAS, it is desirable to amend the Zoning Map of the TOWN OF Vinland in accordance with the petition of Terry & Lea Loche and

WHEREAS, said request is in compliance with the adopted Winnebago County Land Use Plan.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the TOWN OF Vinland, be and the same, are amended to provide that the attached described property be changed from the classification of **B-3** (General Business District) of said ordinance, which it now and heretofore had, to the zoned district of **B-2** (Highway Business Park).

AND BE IT FURTHER RESOLVED, by the Winnebago County Board of Supervisors, that the enclosed Ordinance is hereby **ADOPTED** OR **DENIED**.

County Board Supervisor (Town of Vinland)

PARCEL NO: 026-0581-01; FROM B-3 TO B-2

## COUNTY DISCLAIMER:

County Board approval does not include any responsibility for County liability for the legality or effectiveness of the Town Zoning Amendment or the Town Zoning Ordinance.

APPROVED BY WINNEBAGO COUNTY EXECUTIVE THIS \_\_\_\_\_ DAY OF\_\_\_\_\_, 2021.

Jon Doemel

County Board Supervisory district 30 - Farrey

112 OTTER AVE., PO BOX 2808 OSHKOSH, WISCONSIN 54903-2808

> OSHKOSH (920) 232-3344 FOX CITIES (920) 727-2880 FAX (920) 232-3347

zoningdepartment@co.winnebago.wi.us

Winnebago County Zoning Department The Wave of the Future

MEMO FOR P & Z MEETING AGENDA OF AUGUST 6, 2021

- TO: Planning & Zoning Committee
- Zoning Administrator FM:
- RE: Review of Town Zoning Changes
  - 1. Terry & Lea Loche Town Zoning Change (Tax ID No: 026-0581-01) Town of Vinland.

The town zoning change for Terry & Lea Loche is consistent with Winnebago County's Future Land Use Plan. The Town of Vinland approved the zoning change from B-3 (General Business District) to B-2 (Highway Business Park) and Winnebago County's future land use plan shows future land use as Nonresidential.

**RECOMMENDATION:** Approve a motion to forward zone change to County Board for action. Approved 5-0

2. JBL Real Estate Investments - Town Zoning Change (Tax ID Nos: 006-0348-01-05, 006-0348-01-06, 006-0348-01-07 & 006-0348-01-08) - Town of Clayton.

The town zoning change for JBL Real Estate Investments is consistent with Winnebago County's Future Land Use Plan. The Town of Clayton approved the zoning change from R-2 (Suburban Residential District) to R-3 (Two - Family Residential District) and Winnebago County's future land use plan shows future land use as Residential.

**RECOMMENDATION:** Approve a motion to forward zone change to County Board for action. Approved 5-0

ELU. Non-Kes

# TOWN OF VINLAND 6085 COUNTY ROAD T OSHKOSH, WI. 54904 PHONE: (920) 235-6953 \*\* FAX: (920) 235-6994

# **ZONING SUBMITTAL FORM**

Name of Property Owner: TERRY & LEA LOCKE

Address of Owner: 967 EHLERS RD NEENAH WI 54956

Name of Applicant: **PRECEPT PROPERTIES LLC** 

Address of Applicant: P.O. BOX 626 APPLETON WI 54912

Legal Description of Area to be Rezoned: APPROXIMATELY 5.26 ACRES

Tax Parcel Number (if Existing Parcel): 026-0581-01

Section <u>18</u>	Town <u>19 N.</u>	Range <u>17 E.</u>

Existing Zoning: **<u>B-3</u>** Name of District: **<u>GENERAL BUSINESS DISTRICT</u>**.

Proposed Zoning: **<u>B-2</u>** Name of District: **<u>HIGHWAY BUSINESS PARK.</u>** 

Town Board Action: Approved: XX Denied: \_\_\_\_

Findings:

- 1. Does the Town have an adopted land use plan? Yes
- 2. Does the request agree with the plan? <u>Yes</u>
- 3. Other findings (List). Approved by Town Board vote 3-0

I, Karen Brazee, Clerk of the Town of Vinland, hereby certify that a public hearing was conducted on July 21, 2021 and that all required notices were posted and/or mailed as required by local ordinance.

Karen Brazel Dated: 7.21.21 Signed:

# Town of Vinland General Application Form

APPLICATION TYPE:	VARIANCE CONDITION	IIT (\$50.00)	
SITE PLAN IS REQUIRED			
PLEASE PRINT OR TYPE:			
PROPERTY OWNER:	ocke and Lea Locke		
MAILING ADDRESS: <u>967 Ehle</u>			
CITY: <u>Neenah</u>			
PHONE:	FAX:	D.	ATE:
SIGNATURE:			
APPLICANT'S NAME:Prece	pt Properties LLC		
MAILING ADDRESS:P.O.	Box 626		
CITY:Appleton	STATE:W	ZIP CODE:	54912
		-6055D	ATE:
SIGNATURE: 73-A	f	ــــــــــــــــــــــــــــــــــــــ	
ADDRESS OF AFFECTED PRO		SM 3829, Green Valley	Rd, Oshkosh, WI
TAX KEY/PARCEL NO. <u>Towr</u> SECTION <u>18</u> R.	of Vinland PIN 058101 ANGE: 17E		
1. ZONING: EXISTINGB3			
2. SEWER: EXISTING:	NEW	COUNTY PERMIT#	
3. EXISTING USE OF PROPE	RTY: vacant land		

# Town of Vinland General Application Form

# 4. PROPOSED USE OF THE PROPERTY: Self-storage including ambient, climate-controlled and outdoor.

## 5. ATTACH A COPY OF A DETAILED LEGAL DESCRIPTION OF THE PROPERTY.

## PLEASE MAKE ALL CHECKS PAYABLE TO THE TOWN OF VINLAND

## PLEASE SEND THE REQUIRED INFORMATION TO:

TOM SPIEROWSKI 6085 County Rd. T Oshkosh, WI 54904

# IF YOU HAVE ANY QUESTIONS, PLEASE CALL TOM AT: 920-428-3361

## <u>REMEMBER!</u> ALL APPLICATIONS MUST BE RECEIVED A MINIMUM OF TWENTY-ONE (21) DAYS PRIOR TO MONTHLY TOWN BOARD MEETINGS WHICH ARE HELD THE SECOND MONDAY OF EACH MONTH.

# Town of Vinland General Application Form

4. PROPOSED USE OF THE PROPERTY: Self-storage including ambient, climate-controlled and outdoor.

# 5. ATTACH A COPY OF A DETAILED LEGAL DESCRIPTION OF THE PROPERTY.

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# TOWN OF VINLAND 6085 COUNTY ROAD T OSHKOSH, WI. 54904 PHONE: (920) 235-6953 \*\* FAX: (920) 235-6994

# **NOTICE OF PUBLIC HEARING**

The Town of Vinland, Winnebago County, WI. Plan Commission & Town Board will hold the following Public Hearings at the Vinland Town Hall.

DATES/TIMES: JUNE 7, 2021 @ 6:30 PM.--PLAN COMMISSION JUNE 14 9, 2021 @ 6:45 PM.-- TOWN BOARD

**SUBJECT:** ZONING CHANGE/ CONDITIONAL USE PERMIT (CUP) APPLICATION.

**DESCRIPTION OF SUBJECT SITE:** 5.26 ACRES OF COMMERCIAL ZONED PROPERTY WITH FRONTAGE ON GREEN VALLEY RD & HIDDEN FARM LN.

PROPERTY OWNER: TERRY LOCKE & LEA LOCKE 967 EHLERS RD NEENAH WI 54956

**APPLICANT: PRECEPT PROPERTIES LLC P.O. BX 626 APPLETON WI 54912** 

**EXISTING ZONING:** B-3, GENERAL BUSINESS DISTRICT.

**PROPOSED ZONING:** B-2 HIGHWAY BUSINESS PARK DISTRICT

**LOCATION OF PREMISES AFFECTED:** HIDDEN FARM LN.

**LEGAL DESCRIPTION:** PART OF SECTION 18, TOWN 19N. RANGE17E., TOWN OF VINLAND, WINNEBAGO COUNTY, WI.

TAX PARCEL NOS: 026-0581-01

**EXPLANATION:** APPLICANT IS APPLYING FOR A ZONING CHANGE AND A CONDITIONAL USE PERMIT FOR SELF STORAGE INCLUDING AMBIENT, CLIMATE-CONTOLLED AND OUTDOOR.

<u>ORDINANCE & SECTION AFFECTED:</u> CHAPTER 410, TOWN OF VINLAND ZONING CODE, ARTICLE IV, CONDITIONAL USES, SECTIONS: 410-34, 410-35, 410-36, 410-37, 410-38, 410-39, 410-40, 410-41, 410-42,410,43, 410-44.

All interested persons wishing to be heard are invited to be present. Tom Spierowski, Zoning Administrator, Town of Vinland.

## MINUTES

## Town of Vinland Special Board Meeting of June 16, 2021

Chairman O'Connell called the meeting to order at 1:15pm. Present were Chairman O'Connell, Supervisor Frakes, Clerk/Treasurer Brazee, and 4 others.

1. Discussion/Action Item: Zoning change Application for Precept Properties LLC on tax parcel# 026-058101:

O'Connell asked for any public comment strickly on the zoning change. Plan Commission Chairman Kuehnl said he had nothing to add. O'Connell noted he saw no reason to not approve the zoning change. Frakes made motion to approve zoning change for Precept Properties LLC/seconded by O'Connell. Motion carried.

2. Discussion/Action Item: CSM Review for Elizabeth and Michael Kaiser for tax parcel# 026-0237 Per input from PC Chairman Kuehnl, he indicated that it was a 5+ acre split off of a 40 acre lot. No change in zoning and the Plan Commission had recommended approval for the CSM. **Motion made by Frakes to approve CSM/seconded by O'Connell. Motion carried.** 

Review/Discuss:

## 3. MS4 application and filing requirements:

Phil Kleman w/ McMahon and Associates provided information to the Board regarding the Town having a MS4 permit and that the annual required report was submitted and is due annually by 3/31. He recommended that Clerk/Treasurer Brazee contact the DNR to obtain the remaining pages of the letter dated 4/5/21 to Clerk Brown- to ensure we haven't missed additional information or deadlines. In 2008 a Storm Water Management Plan was created.

Based on US census boundaries, we have a total of 40 acres that are included in urban boundaries. Municipal Stormwater Permit has TMDL standards on stormwater discharge planning. Several permit requirements are needed. TMDL's started in 2020.

Phil provided Municipal Stormwater Permit and TMDL Planning handouts to everyone. Handout noted the permit requirements and the public education required.

Specifics obtained from Phil:

- Today's meeting would be one fall into one of the active delivery mechanisms covered under public education to help get the Town in compliance.
- O'Connell suggested that we find someone for a representative to join the Fox Wolf outreach for public involvement.
- Illicit Discharge Detection- we have 4 culverts in TOV. We should have an ordinance in place which requires cleaning outfalls every 5 years. The location of the culverts that need to be monitored are located on Paynes Point Road and Cowling Bay Road. The culverts should be tested on a dry day. If the culvert is draining, then there's probably something that shouldn't be draining into that culvert. Water should be tested to determine if it's illicit. McMahon can be hired to do the testing, but can be done by the Board. Hardest part of testing is to follow the flow of the discharge to determine its origin.
- Winnebago County provides much of the information needed to do the MS4 annual report.

- Permits are issued every 5 years. We had permit issued in 2014 and an extension in 2019. Now we should be working towards being compliant by 2024.
- There is a planning grant application that is available from the DNR in 2023. We should plan on applying, so if we can get funding then we can have the study completed to get our requirements done. McMahon and Associates do have grant writers available for an estimated cost of \$3000-\$4000. The DNR grant is a 50/50 grant which caps out at about \$120-\$130k.
- Phil will get us an estimate on their engineering costs to do the TMDL study. ARPA funds may
  possibly be available for building a required pond, but probably not for the engineering study.
  Phil is hoping that the Town of Vinland meets the TMDL requirements, so we don't have to
  do anything to be in compliance.

Made motion to adjourn/seconded by Motion carried. Adjourned at 2:20pm.

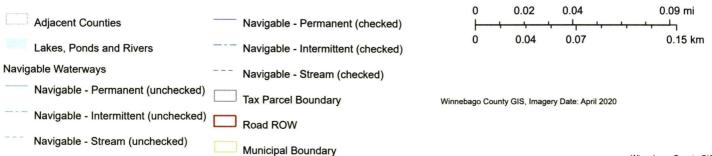
Respectfully submitted,

Ment Sazee

Karen Brazee Clerk/Treasurer

# Site Map





# Site Map





To The Board of Supervisors of Winnebago County, Wisconsin:

## AMENDATORY ORDINANCE 08/03/21

WHEREAS, it is desirable to amend the Zoning Map of the TOWN OF CLAYTON in accordance with the petition of JBL Real Estate Investments and

WHEREAS, said request is in compliance with the adopted Winnebago County Land Use Plan.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the TOWN OF CLAYTON, be and the same, are amended to provide that the attached described property be changed from the classification of **R-2** (Suburban Residential District) of said ordinance, which it now and heretofore had, to the zoned district of **R-3** (Two-Family Residential District).

AND BE IT FURTHER RESOLVED, by the Winnebago County Board of Supervisors, that the enclosed Ordinance is hereby **ADOPTED** OR **DENIED**.

County Board Supervisor (Town of Clayton)

PARCEL NO: 006-0348-01-05, 006-0348-01-06, 006-0348-01-07, 006-0348-01-08; FROM R-2 TO R-3

## **COUNTY DISCLAIMER:**

County Board approval does not include any responsibility for County liability for the legality or effectiveness of the Town Zoning Amendment or the Town Zoning Ordinance.

APPROVED BY WINNEBAGO COUNTY EXECUTIVE THIS \_\_\_\_\_ DAY OF \_\_\_\_\_, 2021.

Jon Doemel

County Board Supervisory district 29 - Youngquist

-



112 OTTER AVE., PO BOX 2808 OSHKOSH, WISCONSIN 54903-2808

> OSHKOSH (920) 232-3344 FOX CITIES (920) 727-2880 FAX (920) 232-3347

zoningdepartment@co.winnebago.wi.us

Winnebago County **Zoning Department** 

The Wave of the Future

MEMO FOR P & Z MEETING AGENDA OF AUGUST 6, 2021

- TO: Planning & Zoning Committee
- Zoning Administrator FM:
- RE: Review of Town Zoning Changes
  - 1. Terry & Lea Loche Town Zoning Change (Tax ID No: 026-0581-01) Town of Vinland.

The town zoning change for Terry & Lea Loche is consistent with Winnebago County's Future Land Use Plan. The Town of Vinland approved the zoning change from B-3 (General Business District) to B-2 (Highway Business Park) and Winnebago County's future land use plan shows future land use as Nonresidential.

**RECOMMENDATION:** Approve a motion to forward zone change to County Approved 5-0 Board for action.

2. JBL Real Estate Investments - Town Zoning Change (Tax ID Nos: 006-0348-01-05, 006-0348-01-06, 006-0348-01-07 & 006-0348-01-08) – Town of Clayton.

The town zoning change for JBL Real Estate Investments is consistent with Winnebago County's Future Land Use Plan. The Town of Clayton approved the zoning change from R-2 (Suburban Residential District) to R-3 (Two – Family Residential District) and Winnebago County's future land use plan shows future land use as Residential.

**RECOMMENDATION:** Approve a motion to forward zone change to County Board for action. Approved 5-0

FLU: Res

1

#### TOWN OF CLAYTON

#### ORDINANCE 2021-Z004 AN ORDINANCE TO AMEND THE OFFICIAL TOWN OF CLAYTON ZONING ORDINANCE MAP

- WHEREAS, one or more applications for amendments to the Map of the Town of Clayton Zoning Code of Ordinances have been filed with the Town Clerk as described herein; and
- WHEREAS, following the requisite Notices and Public Hearings the proposed amendments have been reviewed and recommended to the Town Board by the Town's Plan Commission; and
- WHEREAS, the applications for amendments to the Map of the Town of Clayton Zoning Code of Ordinances does comply with both the Town's existing land use and future land use elements of the CY 2015/16 update to the Town's Comprehensive Plan; and
- WHEREAS, all other procedural requirements have been met for purposes of consideration of the amendment(s) as provided in Section 7 of the Town of Clayton Zoning Code of Ordinances; and
- NOW, THEREFORE BE IT ORDAINED THAT, the Town Board of the Town of Clayton, County of Winnebago, State of Wisconsin, pursuant to Article 7 of the Town of Clayton Zoning Code of Ordinances, hereby adopts the following Amendment(s) to the Map of the Town's Zoning Code of Ordinances:
- Section 1: The Official Zoning Map of the Town of Clayton is amended as follows:

#### Property Owner(s):

JBL Real Estate Investments, LLC, 517 N Westhill Blvd., Appleton, WI 54914

#### Legal description of property:

For properties located on Fairview Road at its intersection with Clayton Ave, Neenah, specifically describe as Tax IDs# 006-0348-01-05, 006-0348-01-06, 006-0348-01-07, 006-0348-01-08 being a part of the Northeast ¼ of the Northeast ¼ of Section 13, Township 20 North, Range 16 East, Town of Clayton, County of Winnebago, State of Wisconsin.

#### The above-described property is hereby rezoned from:

The application is to re-zone the property from R-2 (Suburban Residential District) to R-3 (Two-Family Residential District).

Section 2: This Ordinance shall be submitted to the Winnebago County Board for approval. This amendment to the Town of Clayton Zoning Code of Ordinances shall be effective upon approval by the Winnebago County Board.

Adopted this 21st day of July, 2021

Vote: Yes: 5 No: 0 Abs	tain: Absent:
Runde Dellar	ATTEST: John Schut
Russell D. Geise, Chair	Holly Stevens, Town Clerk/Dep. +



Friday, July 23, 2021

County Zoning Office Attn: Cary A. Rowe 112 Otter Avenue Oshkosh, W1 54901

Re: Town Board approved amendment to the Town's Zoning Code of Ordinances Map.

Mr. Cary A. Rowe:

Enclosed please find the material relative to the following amendment(s) to the Zoning Code of Ordinances, Zoning Map in the Town of Clayton:

A Re-zoning application submitted by Ben LaFrombois for the properties located on Fairview Road at its intersection with Clayton Avenue, Neenah, specifically described as Tax IDs# 006-0348-0105, 006-0348-0106, 006-0348-0107, 006-0348-0108 being a part of Section 13, Township 20 North, Range 16 East, Town of Clayton, County of Winnebago, State of Wisconsin. The application is to re-zone the property from R-2 (Suburban Residential) to R-3 (Two-family Residential).

Should you have any questions relative to this request please feel free to call or e-mail me.

Sincerely,

1. There

Tori Straw Town Administrator

CC County Clerk, Sue Ertmer

# Town of Clayton RE-ZONING APPLICATION

Mail: 8348 County Road T -- Larsen, W1 54947 Phone -- 920-836-2007 Fax -- 920-836-2026 Email -- tocadmin@new.rr.com

Property Owner(s	): JBL Real Estate I	nvestments L	LC			
Address/Zip: 617	N. Westhill Blvd., App	leton, WI 549				
Phone:	Fax:		E-Mail:			
Applicant: Ben La	aFrombols			** ** **	-	
	Engineer					
	P.O. Box 626, Applet					
Phone: 920-284-678	35 Fax:				@preceptco	o.com
	for the Re-Zoning:					
allows for single fam	ily or duplex. We requ	lest rezoning	to R-3 to permit	a two-family b	uilding to b	e constructed.
Re-Zoning Specifi	cs:					
No. of Lots: 4	Total Acreage:	2.23	Tax Key No.:	006-0348-01	05, 006-034	8-0107
Legal Description:	Lots 1-4 of CSM 7619			006-0348-01	08, 006-034	8-0108

I certify that the attached drawings are to the best of my knowledge complete and drawn in accordance with all Town of Clayton codes.

Applicant Signature:	For Town Use O	tant the second descent and the second
	Fee (see Fee Sched	ule)
Fee: Check #	Receipt	Date
Date Received Complete	By	App. No
Review Meetings - Plan Comm		Town Board
Newspaper Publication Dates	&	Posting Date
300' Neighborhood Notice Distribution		
Re-Zoning is: Approved		Denied
Comments		
		ng ng mananana ana mananananananana karaka karaka ang na

Notes: I. Please notify utility companies regarding your proposed development. 2. A Re-Zoning approval does not constitute approval of a building permit or any required approval of a highway connection permit. 3. A Re-Zoning Application & Fee must be submitted 20 working days prior to meeting.

Rev 03-2018

Current Zoning: R-2

1	192-082021	
2 3	RESOLUTION: Commendation for John Fink	
4	TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:	
5 6	WHEREAS, John Fink has been employed with the Winnebago County Executive's Office for the past	
7	twenty-four years, and during that time has been a most conscientious and devoted County employee; and	
8	WHEREAS, John Fink has now retired from those duties, and it is appropriate for the Winnebago Count	/
9	Board of Supervisors to acknowledge his years of service.	
10 11	NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere	;
12	appreciation and commendation is hereby extended to John Fink for the fine services he has rendered to Winneb	ago
13	County.	
14 15	BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to	
16	John Fink.	
17	Respectfully submitted by:	
18	PERSONNEL AND FINANCE COMMITTEE	
19		
20	Committee Vote: 5-0	
21	Vote Required for Passage: Majority of Those Present.	
22		
23		
24	Approved by the Winnebago County Executive this day of, 2021	
25		
26 27	Jonathan D. Doemel	-
28	Winnebago County Executive	
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1	193-082021
2 3	RESOLUTION: Commendation for Kathleen Sternat
4	TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:
5 6	WHEREAS, Kathleen Sternat has been employed with the Winnebago County Park View Health Center for
7 8	the past twenty-seven years, and during that time has been a most conscientious and devoted County employee; and
9	WHEREAS, Kathleen Sternat has now retired from those duties, and it is appropriate for the Winnebago
10	County Board of Supervisors to acknowledge her years of service.
11 12	NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere
13	appreciation and commendation is hereby extended to Kathleen Sternat for the fine services she has rendered to
14	Winnebago County.
15 16	BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to
17	Kathleen Sternat.
18	Respectfully submitted by:
19	PERSONNEL AND FINANCE COMMITTEE
20	
21	Committee Vote: 5-0
22	Vote Required for Passage: Majority of Those Present.
23	
24	
25	Approved by the Winnebago County Executive this day of, 2021
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28 29	Jonathan D. Doemel Winnebago County Executive
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1	194-082021	
2 3	RESOLUTION: Commendation for Diana Ulrich	
4	TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:	
5 6	WHEREAS, Diana Ulrich has been employed with the Winnebago County Wittman Regional Airport for the	าย
7	past thirty years, and during that time has been a most conscientious and devoted County employee; and	
8	WHEREAS, Diana Ulrich has now retired from those duties, and it is appropriate for the Winnebago Court	nty
9	Board of Supervisors to acknowledge her years of service.	
10 11	NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere	
12	appreciation and commendation is hereby extended to Diana Ulrich for the fine services she has rendered to	
13	Winnebago County.	
14 15	BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to	
16	Diana Ulrich.	
17	Respectfully submitted by:	
18	PERSONNEL AND FINANCE COMMITTEE	
19		
20	Committee Vote: 5-0	
21	Vote Required for Passage: Majority of Those Present.	
22		
23		
24	Approved by the Winnebago County Executive this day of, 2021	
25		
26 27	Jonathan D. Doemel	•
28	Winnebago County Executive	
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1 195-082021

1	195-082021	
2 3 4 5 6	RESOLUTION:	Authorize Winnebago County Planning Department to Develop Supervisory Districts based on a County Board Size Comprised of 28 Supervisors
7	TO THE WINNER	AGO COUNTY BOARD OF SUPERVISORS:
8	WHEREAS,	pursuant to state and federal law, Winnebago County Is required to amend the size of County
9	supervisory districts	every ten (10) years to comply with the "equal representation" requirements placed upon local
10	governmental units b	by the United States Supreme Court; and
11		
12		the over-riding objective of the equal representation requirement is the creation of substantial
13		ation in each individual district so that the weight given to the vote of any one citizen is
14	approximately equal	to the weight of that of any other citizen in any other supervisory district within the county; and
15		
16		actual population figures from the 2020 U.S Census will be provided by the federal government
17 18	and the State of Wis	consin to Winnebago County by September 2021; and
19	WHEREAS	once census population figures are provided to Winnebago County, Winnebago County
20		i0) days to forward a preliminary supervisory district plan to cities, villages and towns within
21	Winnebago County;	
22		
23	WHEREAS,	in keeping with the equal representation requirement, it is necessary that the total population of
24	Winnebago County b	be divided into supervisory districts of approximately equal size; and
25		
26	WHEREAS,	your undersigned Committee believes that no district should exceed the quotient of the total
27	population of Winnel	bago County divided by the number of supervisory districts by more or less than 5%; and
28		
29	WHEREAS,	your undersigned Committee believes that it is of the utmost importance that the Winnebago
30	County Planning Dep	partment be provided direction immediately in order that it may begin work as soon as possible
31	with regard to drawir	ng new supervisory district boundaries.
32 33	NOW THE	REFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby
34		ebago County Planning Department to draft preliminary County Board Supervisory District
35		as it is possible based on a county board size comprised of 28 supervisors and that the size of
36		ricts be within 5% of the quotient of the total population of Winnebago County divided by the
37	number supervisory	
38		
39		<b>HER RESOLVED</b> by the Winnebago County Board of Supervisors that there shall be 28
40	supervisory districts	created within Winnebago County.
41		

42	BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that there shall be no split	ting
43	of census blocks in preparing said supervisory districts.	
44		
45	BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that natural boundary line	s,
46	such as roads, river and streams, shall be used whenever possible in creating supervisory districts and municipal	
47	boundaries.	
48		
49	BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that all districts shall be	
50	composed of naturally contiguous territories and shall be designed in a geographically compact manner.	
51		
52	Respectfully submitted by:	
53	JUDICIARY & PUBLIC SAFETY COMMITTE	
54	Committee Vote: 5-0	
55		
56		
57	Vote Required for Passage: Majority of Those Present.	
58		
59	Approved by the Winnebago County Executive this day of, 2021.	
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61		_
62 63	Jonathan D. Doemel Winnebago County Executive	
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196-082021

# RESOLUTION: Authorize Winnebago County to Accept the Coronavirus State and Local Fiscal Recovery Funds Established by the American Rescue Plan Act (ARPA) in the Amount of \$16,695,459, with Expenditures to be Appropriated at a Future Time

6 7

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## 8 TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

9 WHEREAS, state, local, territorial and tribal governments have been on the front-lines of responding to the
 10 immense public health and economic needs created by the COVID-19 crisis, even as these governments confronted
 11 revenue shortfalls during the downturn; and

WHEREAS, to support the immediate pandemic response, bring back jobs, and lay the groundwork for a strong equitable recovery, the American Rescue Plan Act of 2021 (ARPA) established the Coronavirus State and Local Fiscal Recovery Funds, designed to deliver \$350 billion to state, local, territorial, and tribal governments to bolster their response to the COVID-19 emergency and its economic impacts; and

WHEREAS, of the \$350 billion earmarked, Winnebago County was allocated \$33,390,918, this amount
 disbursed in two tranches. The first tranche was received by Winnebago County on May 19, 2021 in the amount of
 \$16,695,459, the remaining \$16,695,459 tranche will be received by approximately May 19,2022; and

WHEREAS, per the United States Treasury's Interim Final Rule, recipients may use the Coronavirus Stateand Local Fiscal Recovery Funds to:

21	1.	Support public health expenditures,	
22	2.		
23	3.		
24	4.	Provide premium pay for essential workers,	
25	5.	Invest in water, sewer and broadband infrastructure,	
26	6.	Replace lost public sector revenue.	
27			
28	NOW,	THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby	
29	authorizes Win	nebago County to accept the Coronavirus State and Local Fiscal Recovery Funds established by t	ne
30	American Reso	cue Plan Act in the amount of \$16,695,459, with expenditures to be appropriated at a future time.	
31			
32	Fiscal Impact:	The \$16,695,459 received thus far to increase revenue to Winnebago County that will be	
33	appropriated as	s expenditures at a future time.	
34		Respectfully submitted by:	
35		PERSONNEL & FINANCE COMMITTEE	
36	Committee Vot	e: <u>5-0</u>	
37	Vote Required	for Passage: Two-Thirds of Membership.	
38			
39	Approv	ved by the Winnebago County Executive this day of, 2021.	
40			
41			
42		Jonathan D. Doemel	
43		Winnebago County Executive	

1	197-082021	
2 3 4	RESOLUTION:	Authorize an Easement Encroachment Agreement Between Winnebago County and We Energies.
5 6	TO THE WINNEB	AGO COUNTY BOARD OF SUPERVISORS:
7	WHEREAS	to improve service and reliability We Energies will be upgrading facilities at 211 East Forest
8	Avenue in Neenah.;	and
9		
10	WHEREAS	, the required work will involve replacing poles, overhead wire, underground cables, transformers,
11	and other equipmen	t along the route; and
12		
13	WHEREAS	to undertake the work, We Energies requires an easement. An easement gives We Energies
14	land rights to use a	defined portion of property for a specific purpose; and
15		
16		, your undersigned Facilities and Property Management Committee believes that approving said
17		ment agreement is appropriate and necessary to maintain and upgrade facilities at 211 East
18	Forest Avenue in Ne	enah.
19 20	NOW. THE	REFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby
21		n of the Easement Encroachment Agreement between Winnebago County and We Energies.
22		
23	BE IT FURT	<b>FHER RESOLVED</b> by the Winnebago County Board of Supervisors that a copy of said Easement
24	Encroachment Agre	ement, attached hereto, is made a part of this Resolution and incorporated herein by reference.
25		
26		
27		Respectfully submitted by:
28		FACILITIES AND PROPERTY MANAGEMENT COMMITTEE
29		
30	Committee Vote: 5-	<u>o</u>
31		
32		

33 Vote Required for Passage: <u>Majority of Those Present.</u>
34

35 Approved by the Winnebago County Executive this \_\_\_\_\_ day of \_\_\_\_\_\_, 2021.

Jonathan D. Doemel Winnebago County Executive

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We Energies 800 S. Lynndale Dr. Appleton, WI 54914 Phone 800-972-8856 www.we-energies.com



June 22, 2021

Winnebago County 415 Jackson St, Room 120 Oshkosh, WI 54903

Subject: FV21001 – Abbey Avenue Conversion Project Work Request No. 4546367 #6

**Dear Customer:** 

As a part of our continuing effort to improve service and reliability, we will be upgrading facilities at 211 E. Forest Avenue in Neenah. This work will involve replacing poles, overhead wire, underground cables, transformers, and other equipment along the route. Due to changes in standards and the use of upgraded equipment, size or height of newly installed facilities may not be identical to current facilities.

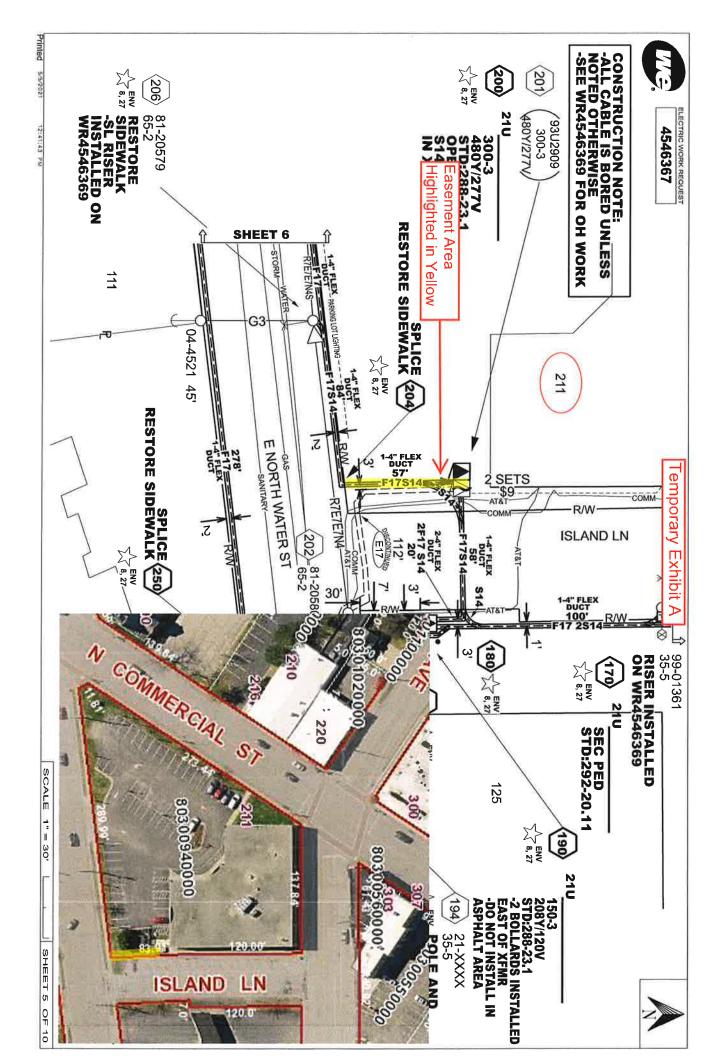
To complete this project, we will need your permission in the form of an easement. An easement gives us land rights to use a defined part of a property for a specific purpose such as the installation, maintenance, and inspection of utility facilities. The easement agreement is enclosed. If you are agreeable, please sign one copy of the easement agreement in the presence of a notary public and return it in the enclosed postage-paid envelope. Keep the other copy for your records.

Construction is expected to begin in July or August 2021. We will continue to communicate details about our work as we move through the project – including notification a few weeks prior to start of construction. If you have any questions, please contact me at 920-380-3654 or kathy.curren@weenergies.com and reference the work request number in the subject line above. Thank you for your cooperation and understanding as construction takes place in your area.

Sincerely,

Kathy Curren

Kathy Curren Right of Way Agent



Document Number

## DISTRIBUTION EASEMENT UNDERGROUND ELECTRIC AND COMMUNICATIONS

### WR NO. 4546367 IO NO. 52772

For good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, **WINNEBAGO COUNTY**, a municipal corporation, hereinafter referred to as "Grantor", owner of land, hereby grants and warrants to **WISCONSIN ELECTRIC POWER COMPANY**, a **Wisconsin corporation doing business as We Energies and SPECTRUM MID-AMERICA**, LLC, hereinafter referred to as "Grantee", a permanent easement upon, within, beneath, over and across a part of Grantor's land hereinafter referred to as "easement area".

The easement area is described as a strip of land Twelve (12) Feet in width of Grantor's land, being part of Lots Six (6), Seven (7), Eleven (11), and Twelve (12), Block Nine (9) in ASSESSOR'S PLAT OF BLOCK 9, JONES' PLAT OF THE ISLAND, in the Third Ward, City of Neenah, located in the Southwest 1/4, Section 22, Township 20 North, Range 17 East, City of Neenah, Winnebago County, Wisconsin; said premises being more particularly described in that certain Warranty Deed recorded in the office of the Register of Deeds for Winnebago County as Document No. 824519.

The location of the easement area with respect to Grantor's land is as shown on the attached drawing, marked Exhibit "A", and made a part of this document.

RETURN TO: We Energies PROPERTY RIGHTS & INFORMATION GROUP 231 W. MICHIGAN STREET, ROOM P129 PO BOX 2046 MILWAUKEE, WI 53201-2046

> 80300940000 (Parcel Identification Number)

- 1. Purpose: The purpose of this easement is to construct, install, operate, maintain, repair, replace and extend underground utility facilities, conduit and cables, electric pad-mounted transformers, manhole, electric pad-mounted switch-fuse units, electric pad-mounted vacuum fault interrupter, concrete slabs, power pedestals, riser equipment, terminals and markers, together with all necessary and appurtenant equipment under and above ground as deemed necessary by Grantee, all to transmit electric energy, signals, television and telecommunication services, including the customary growth and replacement thereof. Trees, bushes, branches and roots may be trimmed or removed so as not to interfere with Grantee's use of the easement area.
- 2. Access: Grantee or its agents shall have the right to enter and use Grantor's land with full right of ingress and egress over and across the easement area and adjacent lands of Grantor for the purpose of exercising its rights in the easement area.
- 3. Buildings or Other Structures: Grantor agrees that no structures will be erected in the easement area or in such close proximity to Grantee's facilities as to create a violation of all applicable State of Wisconsin electric codes or any amendments thereto.
- 4. Elevation: Grantor agrees that the elevation of the ground surface existing as of the date of the initial installation of Grantee's facilities within the easement area will not be altered by more than 4 inches without the written consent of Grantee.
- 5. **Restoration:** Grantee agrees to restore or cause to have restored Grantor's land, as nearly as is reasonably possible, to the condition existing prior to such entry by Grantee or its agents. This restoration, however, does not apply to any trees, bushes, branches or roots which may interfere with Grantee's use of the easement area.
- 6. Exercise of Rights: It is agreed that the complete exercise of the rights herein conveyed may be gradual and not fully exercised until sometime in the future, and that none of the rights herein granted shall be lost by non-use.
- 7. Binding on Future Parties: This grant of easement shall be binding upon and inure to the benefit of the heirs, successors and assigns of all parties hereto.

8. Easement Review: Grantor acknowledges receipt of materials which describe Grantor's rights and options in the easement negotiation process and furthermore acknowledges that Grantor has had at least 5 days to review this easement document *or* voluntarily waives the five day review period.

	Grantor: WINNEBAGO COUNTY, a municipal corporation
	By:
	By (Print name and title):
	ounty, Wisconsin on, 2021,, the
	, the
of WINNEBAGO COUNTY, a municipal corporation purs	suant to a Resolution adopted by the County Board on
as Resolution No	
	Notary Public Signature, State of Wisconsin
	Notary Public Name (Typed or Printed)
(NOTARY STAMP/SEAL)	My commission expires

This instrument was drafted by Kathy Curren on behalf of Wisconsin Electric Power Company, PO Box 2046, Milwaukee, Wisconsin 53201-2046.

1	198-082021		
2 3 4 5 6 7 8 9	RESOLUTION:	Authorize the Winnebago County Sheriff's Office to Accept a Coronaviru Emergency Supplemental Funding Grant from the Wisconsin Departmer Justice, Division of Law Enforcement Services, in the Amount of \$148,80 Appropriate the Funds for Design to Convert Jail Cells to Quarantine Iso Areas	nt of 00, and
10	TO THE WINNE	BAGO COUNTY BOARD OF SUPERVISORS:	
11	WHEREA	${f S}$ , the Winnebago County Sheriff's Office was awarded a Coronavirus Emergency Supp	lemental
12	Funding grant from	n the Department of Wisconsin Department of Justice, Division of Law Enforcement Ser	vices in the
13	amount of \$148,80	)0; and	
14	WHEREA	S, this grant will be used to design the cell conversions that are needed to comply with t	he COVID
15	quarantine isolatio	n areas.	
16			
17	NOW, TH	EREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it h	ereby
18	authorizes the Wir	nnebago County Sheriff's Office to accept a Coronavirus Emergency Supplemental Fund	ding grant
19	from the Wisconsin	n Department of Justice, Division of Law Enforcement Services, in the amount of \$148,8	300, and
20	appropriate the fur	nds for the design to convert jail cells for quarantine isolation areas.	
21			
22	<u>Fiscal Impact</u> : No	o fiscal impact. The grant funds will cover the related expenditures.	
23		Respectfully submitted by:	
24		JUDICIARY AND PUBLIC SAFETY COMMITTEE	
25	Committee Vote:	<u>5-0</u>	
26	Respectfully subm	litted by:	
27		PERSONNEL AND FINANCE COMMITTEE	
28	Committee Vote:	<u>5-0</u>	
29	Vote Required for	Passage: Two-Thirds of Membership.	
30			
31	Approved	by the Winnebago County Executive this day of	<u>,</u> 2021.
32			
<ul> <li>33</li> <li>34</li> <li>35</li> <li>36</li> <li>37</li> <li>38</li> <li>39</li> <li>40</li> <li>41</li> <li>42</li> <li>43</li> <li>44</li> <li>45</li> <li>46</li> </ul>		Jonathan D. Doemel Winnebago County Executive	

2 3 4 5	RESOLUTION: Authorize a Memorandum of Understanding (MOU) That Will Provide Cross-Jurisdictional Wireless Emergency Alerts (WEA) Using the Integrated Public Alert Warning System (IPAWS)
6 7	TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:
8	WHEREAS, this Memorandum of Understanding (MOU) allows jurisdictions to improve their ability to warn
9	the public of emergencies in a timely manner where a multi-jurisdictional impact is likely; and
10	
11	WHEREAS, this MOU will allow Wireless Emergency Alerts (WEA) to reach those affected and help to
12	eliminate duplicative or conflicting instructions. Each jurisdiction participating in this MOU can activate the Integrated
13 14	Public Alert Warning System (IPAWS) in an Emergency; and
15	WHEREAS, this MOU may be used when there is an incident, other than a weather event, that has occurred
16	in a neighboring jurisdiction, but which may impact an area outside of the incident jurisdiction and the incident may
17	impact the outside jurisdiction within 30 minutes or when back-up alerting is requested; and
18	
19	WHEREAS, this MOU will allow for back up alerting capabilities to the other participating jurisdictions in the
20	event that the impacted jurisdiction is not able to initiate an alert e.g. system accessibility or failure, time constraints,
21	or other issues that prevent the jurisdiction from issuing an emergency alert message; and
22 23	NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby
24	authorizes the Winnebago County Emergency Management Department to enter into this Memorandum of
25	Understanding (MOU) which will provided cross-jurisdictional Wireless Emergency Alerts (WEA) using Integrated
26	Public Alert Warning System (IPAWS) with adjacent counties.
27	
28	Fiscal Impact: No Fiscal Impact.
29	Respectfully submitted by:
30	EMERGENCY MANAGEMENT COMMITTEE
31	
32	Committee Vote: 5-0
33	
34	
35	Vote Required for Passage: Two-Thirds of Membership.
36	
37	Approved by the Winnebago County Executive this day of, 2021.
38	
39	
40 41	Jonathan D. Doemel Winnebago County Executive
41 42	winnebago County Executive
43	

199-082021

# Memorandum of Understanding for Wireless Emergency Alerting (WEA) to the Public

# 1. Introduction

The jurisdictions of Outagamie and Winnebago Counties recognize the need for interagency cooperation to enhance public alerting capabilities. This Memorandum of Understanding (MOU) allows the jurisdictions to improve their ability to warn the public of emergencies in a timely manner, where a multi-jurisdictional impact is likely.

## 2. Purpose

This MOU will allow Wireless Emergency Alerts (WEA) notifications to reach those affected by an incident and help to eliminate duplicate or conflicting instructions. Each jurisdiction participating in this MOU can activate IPAWS in an emergency.

# 3. Scope

This Wireless Emergency Alerts (WEA) MOU is effective as of August 1, 2021 and will continue until revoked by all parties following the procedures listed in section 7 Changes to Memorandum of Understanding. The MOU may be used when there is an incident other than a weather event that has occurred in a respective jurisdiction, but which may impact an area outside of the incident jurisdiction and the incident may impact the outside jurisdiction within 30 minutes or when back-up alerting is requested.

Parties to the MOU are:

Jurisdiction: Outagamie County	Jurisdiction: Winnebago County
POC: Paula Rieder	POC: Eric Rasmussen
Address: 320 S Walnut Street	Address: 4311 Jackson Street
City, State Zip: Appleton, WI 54911	City, State Zip: Oshkosh, WI 54901
E-mail: paula.rieder@outagamie.org	E-mail: erasmussen@co.winnebago.wi.us
Office phone: 920-832-6361	Office phone: 920-236-7463
24 x 7 phone: 920-832-5000	24 x 7 phone: 920-236-7512
FIPS Code: 55087	FIPS Code: 55139

# 4. Definitions

COG – Collaborative Operating Group is a term used by IPAWS to designate an organization that has been granted access to the IPAWS Alert Aggregator. A COG is established with IPAWS when a Federal, State, territorial, tribal, or local alerting authority executes a Memorandum of Agreement (MOA) with FEMA in order to access and use IPAWS.

FEMA – Federal Emergency Management Agency

IPAWS – Integrated Public Alert and Warning System is available to United States Federal, State, local, territorial and tribal government officials that improves alert and warning capabilities by allowing the delivery of the message from a single portal to multiple communication pathways. These pathways include; Emergency Alert System (EAS), Wireless Emergency Alerts (WEA), National Weather Service Dissemination Systems including NOAA Weather Radio, Unique Systems (i.e., emergency telephone networks, sirens, or digital road signs), and Future Systems.

MOU – Memorandum of Understanding is an agreement between two or more parties for the purpose of formalizing an agreed upon process or procedure.

WEA – Wireless Emergency Alerts enable alerting authorities to broadcast emergency alerts to cellular carrier customers with compatible mobile devices who are located in the geographic vicinity of cellular towers serving an affected area.

# 5. Policy and Procedures

All parties agree that in the event of an emergency incident that meets the following criteria, the jurisdiction where the emergency originated can initiate an alert for the other participating jurisdiction to this MOU.

Incident Criteria:

- Event is not a weather emergency. (National Weather Service will lead these incidents.)
- The incident will impact people outside of the incident jurisdiction within 30 minutes of the onset.
- The incident's impact to people outside of the jurisdiction may be endangered if action is not taken by the public (such as evacuation or shelter in place)
- The County of Outagamie may issue an alert to the impacted or potentially affected areas of the following jurisdictions
  - The County of Winnebago (FIPS 55139)
- The County of Winnebago may issue an alert to the impacted or potentially affected areas of the following jurisdictions
  - The County of Outagamie (FIPS 55087)
- A message is limited to the following event codes:
  - CDW Civil Danger Warning
  - EVI Evacuate Immediate
  - FRW Fire Warning
  - HMW Hazardous Materials Warning
  - LAE Local Area Emergency
  - LEW Law Enforcement Warning
  - RHW Radiological Hazard Warning
  - SPW Shelter in Place Warning
  - TOE 911 Telephone Outage Emergency

Wireless Emergency Alerts to other jurisdiction will be limited to the geographic area impacted, or the entire county or FIPS code, as deemed appropriate.

The originating jurisdiction will use the following procedures:

- 1) Identify an incident that may impact neighboring jurisdictions.
- 2) Determine if that impact meets the policy of this MOU
- 3) If time permits, inform the other party to this agreement and provide detailed information on the incident and that an alert will be issued.
- 4) Compose an IPAWS message that includes the impacted other jurisdictions' geographic area.
- 5) Send the IPAWS message.
- 6) Contact impacted jurisdiction to provide detailed information on the incident, if not done prior to alert activation.
- 7) Coordinate further alerts with all impacted jurisdictions.

The impacted jurisdiction will use the following procedures:

- 1) Monitor IPAWS feeds for all incidents or messages for the jurisdiction.
- 2) Coordinate with originating jurisdiction for any ongoing alerts or follow up messages.

# 6. Back Up Alerting

In addition to cross jurisdictional emergency messaging, each party will provide back-up alerting capability to the other participating jurisdiction in the event that the impacted jurisdiction is not able to initiate an alert; i.e., system accessibility or failure, time constraints, or other issue that prevents the jurisdiction from issuing an emergency alert message. The Event Codes available for use by the back-up jurisdiction to issue an alert for the impacted jurisdiction will be consistent with the impacted jurisdiction's COG permissions for alert activation. The back-up jurisdiction will not issue an alert for an event type that is not included in the impacted jurisdiction's FEMA IPAWS approved alerting permissions.

If the activation of this section is requested, the impacted jurisdiction will use the following procedures:

- Contact the other jurisdiction to request assistance to issue an alert
- Provide the required information to the assisting jurisdiction to issue the alert
  - Event Type
  - Alert Duration
  - Urgency, Severity and Certainty information
  - o Identify the Distribution Channels, or alert paths, to be used
    - Emergency Alert System
    - Wireless Emergency Alert
    - National Weather Service
    - If a WEA message, provide the geographical information for a polygon
    - Provide the text for EAS and/or WEA 90 and 360 character messages as appropriate
- Provide updates as needed for follow-up or cancellation messages

The assisting jurisdiction will provide the status of the issued alert to the requesting jurisdiction; sent, received, activated, failure, etc. and issue updates and/or cancel the alert as requested.

# 7. Changes to Memorandum of Understanding

This MOU will be reviewed and automatically renewed each year in January. The originating jurisdiction will send notification to each other party to the MOU that the MOU has been reviewed and notice of changes requested. A completed copy of the MOU will be forwarded to the State and to the FEMA IPAWS office.

If changes are requested to this MOU, the requesting jurisdiction will submit the respective changes to the other party. The other party will review and provide acceptance, modification or rejection to the originating jurisdiction. Should all parties agree to the change(s), the originating jurisdiction will prepare a new version of the MOU for signature by all parties.

If a jurisdiction elects to revoke the MOU, the respective jurisdiction will notify the other party of the MOU in writing with a 30 day notice. The State needs to be notified of any changes to the MOU including changes of participants.

Each jurisdiction will submit requested changes to their alerting authority to the State for review and approval and then to FEMA IPAWS for an update to their respective Collaborative Operating Group permissions.

County of Outagamie	County of Winnebago
Printed/Title	Printed/Title
Signed	Signed
Date	Date
Printed/Title	Printed/Title
Signed	Signed
Date	Date

1	200-082021	
2 3 4 5 6 7 8	RESOLUTION:	Authorize the Winnebago County Emergency Management Department to Accept a Supplemental Emergency Management Performance Grant (EMPG) from Wisconsin Emergency Management in the amount of \$26,975, and Appropriate the Funds to Related Other Operating Expenditures
9	TO THE WINNE	BAGO COUNTY BOARD OF SUPERVISORS:
10	WHEREA	${f s}$ , the Winnebago County Emergency Management Department received a supplemental
11	Emergency Manag	gement Performance grant (EMPG) from Wisconsin Emergency Management; and
12		
13	WHEREA	S, this grant will replace an aging printer, increase the communication capabilities of the mobile
14	command post, su	pport siren maintenance, increase the capabilities of the Emergency Operations Center, and
15	provide additional	exercise and training opportunities; and
16		
17	WHEREA	<b>S</b> , accepting the additional funding and applying the funds to these operating expenses would be
18	beneficial to the re	sidents of Winnebago County.
19		
20	NOW, TH	EREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby
21		nnebago County Emergency Management department to accept a supplemental Emergency
22	-	ormance grant (EMPG) from the Wisconsin Emergency Management in the amount of \$26,975,
23	and appropriate th	e funds to related other operating expenditures.
24		· · · · · ·
25	<u>Fiscal Impact:</u> N	o fiscal impact. The grant will cover the related expenditures.
26		
27		Respectfully submitted by:
28		
29 30	Committee Vote:	
30 31		PERSONNEL & FINANCE COMMITTEE
32	Committee Vote:	
33		- <u></u> Passage: <u>Two-Thirds of Membership.</u>
34	vote required for	rassage. Two minus of membership.
35	Approved	by the Winnebago County Executive this day of, 2021.
36	Approvod	
37 38 39		Jonathan D. Doemel Winnebago County Executive
40 41 42 43 44		

201-082021		
RESOLUTION:	Authorize the Winnebago County Emergency Management Department to a Homeland Security Training and Exercise Grant from the Wisconsin De of Military Affairs in the amount of \$17,885, and Appropriate the Funds to Training	partm
TO THE WINNE	BAGO COUNTY BOARD OF SUPERVISORS:	
WHEREA	<b>S</b> , the Winnebago County Emergency Management Department received a Homeland S	ecurity
Training and Exer	cise grant from the Wisconsin Department of Military Affairs; and	
WHEREA	AS, this grant will provide a continued training series with the Village of Fox Crossing; and	
WHEREA	S, accepting the additional funding and applying the funds to these training expenses wo	uld be
beneficial to the re	esidents of Winnebago County.	
NOW, TH	IEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it he	reby
authorizes the Wir	nnebago County Emergency Management Department to accept a Homeland Security Tr	aining
Exercise grant in t	the amount of \$17,885 and appropriate the funds to provide training.	
Fiscal Impact: N	lo fiscal impact. The grant will cover the related expenditures.	
	Respectfully submitted by:	
•	EMERGENCY MANAGEMENT COMMITTEE	
Committee Vote:	—	
	Respectfully submitted by:	
<b>O W N C</b>	PERSONNEL & FINANCE COMMITTEE	
Committee Vote:	—	
Vote Required for	Passage: Two-thirds of Membership.	
Approved	by the Winnehage County Executive this day of	2024
Approved	by the Winnebago County Executive this day of,	2021.
	Jonathan D. Doemel	
	Winnebago County Executive	

1 <b>2</b>	02-082021
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2 3 4	RESOLUTION:	Amending the Table of Organization for the Human Services Department, Administrative Services Division
5 6	TO THE WINNEB	AGO COUNTY BOARD OF SUPERVISORS:
7	WHEREAS,	as part of a restructuring of financial functions in the Human Services Department,
8	Administrative Servio	ces Division, an Accountant position was eliminated; and
9		
10	WHEREAS,	a Financial Associate II position has recently become vacant due to a retirement; and
11		
12	WHEREAS,	there is a need for a position to complete important tasks such as claims denials, follow-up, and
13	resolution, aging reviews, and coding and billing reviews, some of which had previously been performed by the	
14	Accountant position;	and
15		
16		these functions can most appropriately be assigned to a position at the Accounting Associate
17	level (grade 20), inst	read of a Financial Associate II (grade 16) or Accountant (grade 22); and
18 19		the relatively minor cost of upgrading the currently vacant position can be absorbed by the
20		g labor budgets, so that no budget transfer is necessary;
20		J abor budgets, so that no budget transfer is necessary,
22	NOW, THEF	REFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby
23		f Organization for the Human Services Department, Administrative Services Division, by
24		ime Financial Associate II position and by adding one full-time Accounting Associate position.
25	<b>J</b>	
26	Fiscal Impact: No fi	scal Impact as no budget transfer is necessary.
27		
28		Respectfully submitted by:
29		PERSONNEL AND FINANCE COMMITTEE
30	Committee Vote: 5.	<u>• 0</u>
31		
32		HUMAN SERVICES BOARD
33	Committee Vote: 5	<u>• 0</u>
34		
35		
36	Vote Required for Pa	assage: Majority of Those Present.
37		
38	Approved by	/ the Winnebago County Executive this day of, 2021.
39		
40 41		Jonathan D. Doemel
42		Winnebago County Executive

2 3 4 5 6	<b>RESOLUTION:</b>	Request Authority to Accept Funds for Maintenance of Cour and Leased Snowmobile Trails from the Wisconsin Departm Natural Resources.	
7	TO THE WINNEBA	AGO COUNTY BOARD OF SUPERVISORS:	
8	WHEREAS,	Winnebago County is interested in maintaining County owned and leased lands	s for public
9	snowmobile trail use;	and	
10			
11		the Winnebago County Parks Department applied for a Wisconsin Department	
12	Resources grant for t	the maintenance of 137.5 miles of snowmobile trails within Winnebago County;	and
13 14	WHEREAS	the funding for these trails supports the 10 snowmobile clubs located within Wir	nnebago County
15			literage countyr
16	NOW THERE	EFORE BE IT RESOLVED by the Winnebago County Board of Supervisors tha	t the Winnebago
17		ment is allowed to accept the funding for snowmobile maintenance from the Wi	-
18		al Resources in the amount of \$41,250.	
19			
20	Fiscal Impact: The V	NI DNR has awarded the Winnebago County Parks Department \$41,250 for the	e purpose of
21	maintaining 137.5 mil	les of snowmobile trails within Winnebago County. These funds were budgeted	as revenue
22	within the Parks Depa	artment's annual budget.	
23			
24		Respectfully submitted by:	
25		PARKS & RECREATION COMMITTEE	
26			
27	Committee Vote:		
28			
29			
30	Vote Required for Pa	issage: <u>Two-Thirds Membership.</u>	
31	A service of the se		0004
32 33	Approved by	the Winnebago County Executive this day of	, 2021.
34			
35 36 37 38 39 40 41 42 43 44		Jonathan D. Doemel Winnebago County Executive	

203-082021

State of Wisconsin DEPARTMENT OF NATURAL RESOURCES 101 S. Webster St Box 7921 Madison, WI 53707-7921

July 14, 2021

Tony Evers, Governor Preston D. Cole, Secretary Telephone 608-266-2621 Toll Free 1-888-936-7463 TTY Access via relay - 711



► REQUIRES IMMEDIATE ACTION Snowmobile Trail Aids Grant# S-5604 Grant Amount: \$41,250.00

Mark Harris, County Executive Winnebago County PO Box 2808, 415 Jackson St Oshkosh, WI 54901-2808

Dear Mr Harris:

Congratulations! On behalf of the Governor, we are pleased to forward to you a grant agreement for financial assistance for the following project: *Winnebago County Snowmobile Trail Maintenance 2021-22* 

Please review the agreement and return a copy signed by the authorized official **within 30 days of this letter's date** to Faith Murray at the Northeast Region, 2984 Shawano Ave, Green Bay, WI 54313. Please read the items checked below. They apply to your project and grant award.

Grant Award Time Period: 07/01/2021 through 06/30/2022. All project activities <u>must</u> occur within this time period to be eligible for reimbursement.

**E** Important Change Regarding Payment: Grant payments now be sent via ACH transfer (electronic bank transfer), as opposed to physical checks. ACH payments are an efficient, secure payment method and will reduce the amount of time it takes to receive payment from DNR. As your requests are approved, you will receive an email notification from Faith Murray to notify you that payment will arrive shortly. When the ACH transfer occurs, your county treasurer will receive an email from the State of Wisconsin with payment details, including a "memo" with details on the project to help them process the payment appropriately.

### **X** You are entitled to a project advance of: \$20,625.00.

This advance payment is made available to you to cover costs you may incur in the initial stages of your project. The advance payment is equal to 50% of the state cost sharing assistance. Due to the timing of our fiscal year, advance payment funds will not be available until August. *If you wish to request the advance payment, check the box provided on the last page of the project agreement.* 

**Changes to the approved project scope** may not be made without prior approval from the Department.

**Please note:** To simplify record keeping on chargebacks for equipment referenced in county machinery agreements, we will use rates approved by the Snowmobile Recreation and Off-Road Vehicle Councils based on Department of Transportation established rates. As soon as the equipment and labor rates for the current season are approved by the Councils they will be updated on the web at <a href="https://dnr.wi.gov/Aid/SnowmobileTrails.html">https://dnr.wi.gov/Aid/SnowmobileTrails.html</a> under the **Resources** tab after September 1, 2021.

**Reporting Work:** All grooming and non-grooming maintenance work for which reimbursement is claimed, must be reported through the automated snowmobile reporting system (SNARS) at

<u>https://wi.groomertrackingsystems.com/</u>. All club and county work must be reported in SNARS prior to August 1, 2022. Google Chrome works best for accessing SNARS.



Reimbursement claim forms and/or financial administration information can be found by going to: <u>http://dnr.wi.gov/Aid/SnowmobileTrails.html</u>. Please submit reimbursement claim forms for your project to Faith. Feel free to contact Faith at (920)461–8206, if you have any questions about your grant award or the reimbursement procedures. You may be contacted by the Office of the Governor or your state Legislator concerning the issuance of a press release to publicize the grant award. We are pleased to have the opportunity to participate with you on this project.

Sincerely,

Jillian Steffres For

Jim Ritchie, Director Bureau of Community Financial Assistance

Enclosure(s)

C: Faith Murray – NER

**Notice:** Collection of this information is authorized under ss. 23.09(11), 23.09(26), 350.12(4), 23.33, and 30.92, Wis. Stats., and chs. NR 7, NR 50, NR 51, and NR 64, Wis. Admin. Code. Personally identifiable information collected will be used for program administration and may be made available to requesters as required under Wisconsin's Open Records Law [ss.19.31 - 19.39, Wis. Stats].

Grantee/Project Sponsor		Project Number
WINNEBAGO COUNTY		S-5604
Project Title		
Winnebago County Snowmobile Tra	ail Maintenance 2021-22	
Period Covered by This Agreement		Name of Program
July 1, 2021 through June 30, 2022	1	Snowmobile Trail Aids
Project Scope and Description of Pro	oject	L
Winnebago County proposes to ma	intain 137.5 miles of Snowr	nobile Trail in their county.
PROJECT FINANCIAL ASSISTAN	CE SUMMARY:	The following documents are hereby incorporated Into and made part of this agreement:
Total Project Cost	\$41,250.00	1. Chapter NR 50, Wisconsin Administrative Code
Cost-Share Percentage	100%	2. Application Dated February 26, 2021
State Aid Amount	\$41,250.00	
Project Sponsor Share	\$ 0.00	

### A. General Conditions:

- 1. The State of Wisconsin Department of Natural Resources (Department) and the Sponsor mutually agree to perform this agreement in accordance with the Snowmobile Trail Aids and with the project proposal, application, terms, promises, conditions, plans, specifications, estimates, procedures, maps and also any assurances attached and made a part of this agreement.
- 2. This agreement, together with any referenced parts and attachments, shall constitute the entire agreement and previous communications or agreements pertaining to the subject matter of this agreement are superseded. Any revisions, including cost adjustments, must be made by an amendment to this agreement or other written documentation, signed by both parties, prior to the termination date of the agreement. Time extensions and scope changes to the agreement may be granted to the Sponsor by the Department in writing without the requirements of Sponsor signature.
- 3. Failure by the sponsor to comply with the terms of this agreement shall not cause the suspension of all obligations of the State if, in the judgment of the Secretary of the Department, such failure was due to no fault of the Sponsor. In such case, any amount required to settle at minimum costs any irrevocable obligations properly incurred shall be eligible for assistance under this agreement, at the Department's discretion.

### The Project Sponsor:

- 4. Agrees to comply with all applicable Wisconsin Statutes and Wisconsin Administrative codes in fulfilling terms of this agreement. In particular, the Sponsor agrees to comply with the provisions of Chapter NR 50, Wis. Adm. Code, as well as comply with all applicable local and state contract and bidding requirements. The sponsor should consult its legal counsel with questions concerning contracts and bidding.
- 5. May decline the offer of financial assistance provided through this agreement, in writing, at any time prior to the starting of the project and before expending any funds. After the project has been started or funds expended, this agreement may be rescinded, modified, or amended only by mutual agreement in writing.
- 6. Agrees, to save, keep harmless, defend and indemnify the Department and all its officers, employees and agents, against any and all liability claims, costs of whatever kind and nature, for injury to or death of any person or persons, and for loss or damage to any property (state or other) occurring in connection with or in any way incident to or arising out of the occupancy, use, service, operation or performance of work in connection with this agreement or omissions of Sponsor's employees, agents or representatives.
- 7. Agrees to reimburse the Department of any and all funds the Department deems appropriate in the event the Sponsor fails to comply with the conditions of this agreement or project proposal as described, or fails to provide public benefits as indicated in the project application, proposal description or this agreement. In addition, should the Sponsor fail to comply with the conditions of this agreement, fail to progress due to non-appropriation of funds, or fail to progress with or complete the project to the satisfaction of the Department, all obligations of the Department under this agreement may be terminated, including further project cost payment.
- 8. Agrees, in connection with the performance of work under this agreement, not to discriminate against any employee or applicant for employment because of age, race, religion, color, disability, handicap, sex, physical condition, developmental disability as defined in s. 51.01(5), Wis. Status, sexual orientation or national origin. This provision shall include, but not be limited to, the following: employment, upgrading, demotion or transfer, recruitment or recruitment advertising, layoff or termination, rates of pay or other forms of compensation; and selection for training, including apprenticeship. Except with respect to sexual orientation, the Sponsor further agrees to take affirmative action to ensure equal employment opportunities, as required by law. The Sponsor agrees to post in conspicuous places available, for employees and applicants for employment, notices to be provided by the contracting officer setting forth the provisions of the nondiscrimination clause.
- 9. Agrees to coordinate the opening and closing of trails for the county. Whenever possible this should be done on a county-wide basis, however if localized conditions are such that county-wide action cannot occur, the sponsor may choose to partially open and close trails. The sponsor is responsible for notifying adjoining counties, local media outlets, local ATV and snowmobile clubs, Travel Wisconsin for the Snow Report, telephone hotlines, etc.
- **10.** Agrees to report all grant-eligible maintenance trail work in the Snowmobile On-line Reporting System (SNARS). All club and county maintenance work must be reported prior to August 1, 2022.

### The Department:

- 11. Promises, in consideration of the covenants and agreements made by the Sponsor, to obligate for the Sponsor the amount of \$41,250.00, and to tender to the Sponsor that portion of the obligation which is required to pay the Department's share of the costs based upon the state providing 100% of eligible project costs. The Sponsor promises, in consideration of the promises made by the Department, to execute the project described in accordance with this agreement.
- 12. Agrees that the Sponsor shall have sole control of the method, hours worked, and time and manner of any performance under this agreement other than as specifically provided in this document. The Department reserves the right only to inspect the job site or premises for the sole purpose of insuring that the performance is progressing or has been completed in compliance with the

agreement. The Department takes no responsibility of supervision or direction of the performance of the agreement to be performed by the Sponsor or the Sponsor's employees or agents. The Sponsor is an Independent Contractor for all purposes, not an employee or agent of the Department. The Department further agrees that it will exercise no control over the selection and dismissal of the Sponsor's employees or agents.

### **B. Special Conditions:**

### The following special project terms and conditions were added to this agreement before it was signed by the parties hereto:

- a. If SPONSOR expends federal grant funds totaling \$750,000 or more during the fiscal year and the those funds were received from a State or Federal agency, the SPONSOR agrees to have an annual audit performed in accordance with 2 CFR Part 200 Uniform -- Administrative Requirements, Cost Principles, & Audit Requirements for Federal Awards (also known as "Uniform Guidance") and WI State Single Audit Guidelines found at <a href="http://www.doa.state.wi.us/Divisions/Budget-and-Finance/Financial-Reporting/state-controllers-office/state-single-audit-guidelines">http://www.doa.state.wi.us/Divisions/Budget-and-Finance/
- b. By entering this contract, the Sponsor accepts the responsibility for providing safe, well maintained trails during the period that the trails are declared officially open for use. The Sponsor, for itself and all cooperating clubs and associations, further agrees that all signing and grooming of the trails will be performed consistent with standards specified by Wisconsin Statutes and Chapter NR 50, Wisconsin Administrative Code.
- c. Fund reductions for failure to comply with the requirements of this agreement will be made on a case by case basis. A reduction, (partial or entire) in funds must be preceded by specific written documentation of poor performance and include a timetable for improvement in performance. Continued failure to improve the trail after notification to the sponsor by the Department within a prescribed timetable can result in a reduction of grant funds. The reduction will be calculated based on a percentage of poor performance in relation to the total trail system.
- d. The Sponsor agrees to provide the Department a certification that all landowners on whose property the trail crosses have given their permission for such crossing.
- e. The Sponsor agrees to secure all necessary permits and approvals required by Wisconsin Statutes or Administrative Rule prior to trail opening. Failure to obtain all necessary permits and approvals may be basis for denying payment of any or all funds indicated in this agreement.

Check here if you request advance payment totaling \$20,625.00

The persons signing for the Sponsor represents both personally and as an agent of his or her principal that he or she is authorized to execute this agreement and bind his or her principal, either by a duly adopted resolution or otherwise.

STATE OF WISCONSIN DEPARTMENT OF NATURAL RESOURCES FOR THE SECRETARY

Jellian Stelles Bv

Jim Ritchie, Director Bureau of Community Financial Assistance

(Title)

(Signature)

By

July 14, 2021

(Date)

(Date)

3

1 204-082021

2 3	<b>RESOLUTION:</b> Support the Commitment to Veterans Support and Outreach (CVSO) Ac	t
4 5	TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:	
6	WHEREAS, the number of veteran suicides continues to rise nationwide. Approximately fourteen (14) of the	he
7	twenty (20) veterans who die by suicide each day are not under the care of the Department of Veterans Affairs (VA	<b>\)</b> ;
8	and	
9		
10	WHEREAS, County Veterans Service Officers (CVSOs) are generally the first point of contact when a	
11	veteran transitions from active duty status to civilian life. CVSOs provide assistance on a wide range of benefits,	
12	including service-connected benefits, enrollment in the VA health care system, VA home loans, VA education	
13	benefits, and assistance with job placement where available; and	
14		
15	WHEREAS, transitioning veterans are not always aware of benefits they may be eligible for, and CVSOs a	ire
16	often the first to inform veterans of these available benefits; and	
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18	WHEREAS, CVSOs are employed by counties and are nationally accredited to prepare, present, and	
19	prosecute these claims on behalf of veterans; and	
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21	WHEREAS, there is no direct federal funding currently available for CVSOs and TVSOs (Tribal Veterans	
22	Service Officers); and	
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24	WHEREAS, there is legislation currently pending in both houses of Congress, known as the "Commitment	to
25	Veteran Support and Outreach Act (SB-2405 / HR 4601), which would authorize the Secretary of Veterans Affairs t	to
26	enter into contracts with the individual states, or to award grants to states to promote health and wellness, help	
27	prevent veteran suicide, and improve outreach to veterans; and	
28		
29	WHEREAS, the CVSO Act would provide for \$50 Million annually for five (5) years to expand outreach and	
30	support CVSOs, TVSOs, or similar entities which currently assist veterans in obtaining over \$50 Billion annually; ar	nd
31		
32	WHEREAS, Winnebago County has been a front-runner in working with our federal legislators in the	
33	development and presentation of said legislation since 2017.	
34 35	NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby	
36	supports this pending legislation in both houses of Congress, known as the "Commitment to Veteran Support and	
37	Outreach Act (SB-2405 / HR 4601) that authorizes the Secretary of Veterans Affairs to enter into contracts or award	ď
38	grants directly to individual states to help prevent suicide, and to promote the health and wellness and improve	
39	outreach to veterans.	
40		

41	BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that it directs the Winnebago
42	County Clerk to forward a copy of this Resolution to all other Wisconsin counties, the Winnebago County Veterans
43	Service Officer, all Tribal Veterans Service Officers, the Secretary of the Wisconsin Department of Veteran Affairs,
44	the National Association of Counties (NACo), Veterans and Military Services Committee, the National Association of
45	County Veterans Service Officers (NAVCVSO), the County Veterans Service Officers Association of Wisconsin
46	(CVSOA-WI), and the Wisconsin State Association of County Veterans Service Commissions (WSACVSC).
47	
48	
49	Respectfully submitted by:
50	Tom Snider
51	Robert Warnke
52	
53	Vote Required for Passage: Three-Quarters of Those Members Present.
54	
55	Approved by the Winnebago County Executive this day of, 2020.
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58	Jonathan D. Doemel
59 60	Winnebago County Executive
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Reply to: Veterans Service Office P.O. Box 1005 Elkhorn, WI 53121

### OFFICERS

Andy Miller, Dodge President

Rock Larson, Wood 1<sup>st</sup> Vice President

Ali Nelson, Kenosha 2<sup>nd</sup> Vice President

#### **EXECUTIVE COMMITTEE**

Doug Stubbe, Pierce, Past President Nathan Bond, Walworth, Legislative Chair Kris Bergh, Marquette, Treasurer Jesse Cuff, Waupaca, NE Rep. Kevin Johnson, Ozaukee, SE Rep. Phil Landgraf, St. Croix, NW Rep. Laura Moore, Crawford, SW Rep. Bruce Wilbur Jr, Menominee, TVSO Rep. Rebekka Cary, Columbia, Training Co-Chair Charles Weaver, Monroe, Training Co-Chair Tony Tyczynski, Sauk, Planning Chair

July 19, 2021

### The Commitment to Veteran Support and Outreach (CVSO) Act

1. The County Veterans Service Officers Association of Wisconsin supports the passage of the "Commitment to Veteran Support and Outreach (CVSO) Act."

2. The number of Veteran suicides continues to rise nationwide, and approximately 14 out of 20 Veterans who currently die by suicide are not under United States Department of Affairs' (VA) care. County Veteran Service Officers and Tribal Veteran Service Officers (C/TVSOs) are often the first point of contact in the local community for Veterans services, and these Officers provide assistance to Veterans regarding a wide range of benefits, including mental health services, VA disability and pension benefits, enrollment in VA healthcare, VA home loans, education benefits, and available job placement assistance.

3. Veterans are not always aware of available benefits, and C/TVSOs are often the first to inform Veterans of their eligibility. CVSO's are county employees who are nationally accredited by the VA to prepare, present, and prosecute VA claims, but currently there is no Federal funding available for CVSO. TVSOs are employees of their Federally Recognized Tribal Governments and likewise are nationally accredited by the VA and are also receive no designated Federal funding. This legislation will start to address the needs of this vital resource to veterans and their families.

4. The Association point of Contact for this matter is, Nathan M. Bond, Legislative Committee Chair, at 262-741-4250.

Sincerely 1/h

Andy Miller President, CVSO Association of Wisconsin

Felicia Hagar, Secretary, 407 S. 2<sup>nd</sup> Street/P.O. Box 492, Alma, WI 54610; (608)686-6291 Toll Free: 1-844-WIS-CVSO (947-2876) www.wicvso.org



July 15, 2021

Hon. Tammy Baldwin Member United States Senate

Hon. Mark Levin Member United States House of Representatives

Hon. Tim Ryan Member United States House of Representatives Hon. Dan Sullivan Member United States Senate

Hon. Matt Rosendale Member United States House of Representatives

Hon. Cathy McMorris Rodgers Member United States House of Representatives

Dear Senators Baldwin and Sullivan and Representatives Levin, Rosendale, Ryan and McMorris Rodgers,

On behalf of the National Association of Counties (NACo), the only organization representing the nation's 3,069 counties, parishes, and boroughs, I write to thank you for introducing the bipartisan *Commitment to Veteran Support and Outreach (CVSO) Act of 2021* to provide critical new resources to county veterans service officers (CVSOs.) Counties support this legislation, which would meaningfully increase our ability to support veterans as they navigate the cumbersome bureaucracy of the U.S. Department of Veterans Affairs (VA) benefits process.

At the local level, CVSOs help veterans access a range of service-connected federal benefits, including VA health care, housing and transition assistance programs. CVSOs are often the first point of contact in the community for veteran's services. Across the country, CVSOs in 36 states and two Native American tribes process more than \$22 billion annually in claims for direct compensation and pension benefits for veterans. Though CVSOs' primary focus is helping veterans navigate the federal benefits system, these officers are currently funded almost entirely by counties, which creates challenges for areas with high demand or counties that serve veterans in rural areas.

The CVSO act will provide critical federal resources to help us meet our growing caseloads by awarding competitive grants worth \$250 million over five years for states to create, expand, or support CVSOs or similar local entities. This is especially important as the twenty-year anniversary of September 11<sup>th</sup>, 2001 approaches and corresponding active duty service members become eligible for retirement, potentially increasing our caseloads by large volumes. Should it pass, pending legislation to address toxic exposure among veterans in a comprehensive manner will make additional resources for CVSOs even more important to help impacted veterans access the health care and disability benefits for which they are newly eligible.

Thank you for your ongoing, bipartisan commitment to our nation's veterans and for acknowledging the important role that CVSOs play in providing them with the federal benefits they earned through their service. Counties look forward to working with you to ensure this legislation passes during the 117<sup>th</sup> Congressional session.

Sincerely,

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Matthew Chase, Executive Director

# **2021 POLICY BRIEF**



### Authorize Resources for County Veteran Service Officers

### **ACTION NEEDED:**

Urge your members of Congress - especially those who serve on the House and Senate Veterans Affairs Committees – to reintroduce and pass the *Commitment to Veteran Support and Outreach Act*, which would authorize federal funding to expand and strengthen County Veteran Service Officers (CVSOs)

### **BACKGROUND:**

CVSOs are local county employees who are nationally accredited by the VA to prepare, present, and prosecute U.S. Department of Veterans Affairs (VA) claims. Often, CVSOs are veteran's first point of contact in the community for accessing services, CVSOs assist veterans in accessing a range of benefits, including service-connected benefits, enrollment in VA health care, VA home loans, education benefits and available job placement assistance. Veterans are not always aware of the benefits available to them, and CVSOs are often the first to inform them about their eligibility.

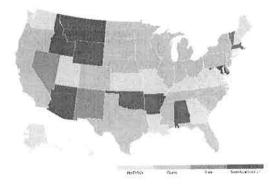
CVSOs operate in 36 states and perform much of the VA's legwork for filing claims in their counties. In fact, CVSOs are responsible for helping veterans obtain more than \$50 billion annually in federal health, disability, pension and compensation benefits. Though CVSOs' primary focus is helping veterans navigate the federal benefits system, these offices are currently funded almost entirely by counties, which creates challenges for areas with high demand or counties that serve veterans in rural areas. There is currently no federal funding directly available for CVSOs.

### THE CVSO ACT:

The *Commitment to Veteran Support and Outreach (CVSO) Act,* last introduced by Reps. Mike Levin (D-Calif.) and Gregory Steube (R-Fla.) and Sens. Tammy Baldwin (D-Wis.) and Dan Sullivan (R-Alaska) during the 116th Session, would offer federal funding for CVSOs for the first time. The *CVSO Act* would authorize \$50 million annually for five years to expand and support CVSOs or similar local entities. The VA would award competitive grants to CVSOs, through the states, to create, expand, or support programs that promote health and wellness, CVSOs operate in 36 states and are responsible for helping veterans obtain more than \$50 billion annually in federal health, disability, pension and compensation benefits

Though CVSOs' primary focus is helping veterans navigate the federal benefits system, these offices are currently funded almost entirely by counties

Map: 2017 CVSO Status by State



Source, National Association of County Velerans Service Officers (NACVSO)

prevent suicide and reach veterans who need help navigating the often-burdensome VA process.

Under the bill, states would submit an application containing a detailed plan for the use of these funds, demonstrating that the dollars will not supplant current state or local funding. The legislation would also direct the VA Secretary to develop guidance for outcome measures to determine the effectiveness of the programs. The new personnel resources outlined under the *CVSO Act* would enable counties to better meet the needs of local veterans. States without CVSOs would also benefit under this legislation, as it would allow the VA Secretary to partner with state, local or tribal entities to improve service delivery.

The creation of a new federal funding stream for CVSOs is especially critical during the COVID-19 pandemic, which has had a significant economic impact on county finances across the nation.

### **KEY TALKING POINTS:**

County Veteran Service Officers (CVSOs) are local county employees who are nationally accredited by the VA to prepare, present, and prosecute U.S. Department of Veterans Affairs (VA) claims

CVSOs operate in 36 states and are responsible for helping veterans obtain more than \$50 billion annually in federal health, disability, pension and compensation benefits

Though CVSOs' primary focus is helping veterans navigate the federal benefits system, these offices are currently funded almost entirely by counties, which creates challenges for areas with high demand or counties that serve veterans in rural areas

The Commitment to Veteran Support and Outreach (CVSO) Act would authorize \$250 million over five years in federal competitive grant funding to expand and support CVSOs or similar local entities

The new personnel resources outlined under the CVSO Act would enable counties to better meet the needs of local veterans and are especially critical given the impact of COVID-19 on county finances

For further information, contact Rachel Mackey at 202.661.8843 or rmackey@naco.org.



07.21.21

## SENATORS BALDWIN AND SULLIVAN ANNOUNCE REINTRODUCTION OF BIPARTISAN LEGISLATION TO IMPROVE ACCESS TO VETERANS' SERVICES

The CVSO Act will expand community-based outreach that will help veterans access services to improve their health and wellness and prevent suicides

**Washington, D.C.** – Today, Senators Tammy Baldwin (D-WI) and Dan Sullivan (R-AK) reintroduced the *Commitment to Veteran Support and Outreach Act*, a bipartisan bill to authorize federal funding for county veterans service officers (CVSOs).

Out of the estimated 19 million veterans in the United States, only a small fraction utilize the care and benefits they've earned from the Department of Veterans Affairs (VA). CVSOs are often the first to inform veterans of their eligibility in these programs and services, particularly in rural areas. CVSOs are local county employees who are nationally accredited by the VA to help veterans process their VA claims. These employees are responsible for successfully processing more than \$42 billion in claims annually for direct compensation and pension benefits for veterans. They also provide assistance to veterans on a range of benefits and services, including compensation benefits, home loans, education benefits and job placement assistance. Unfortunately, there is currently no federal funding support directly available for CVSOs.

### U.S. Senator Tammy Baldwin of Wisconsin

"County Veteran Service Officers are often the first point of contact for our veterans to access the benefits and services available to them—particularly in rural communities," **said Senator Baldwin**. "It is nothing short of our duty to ensure that those who bravely serve our country can better access and utilize their VA benefits with ease. This bipartisan legislation will make federal investments to help connect veterans and their families to the resources and care they've earned."

"Less than half of Alaska's more than 75,000 veterans are currently enrolled in the VA system, meaning a majority are not accessing the benefits and health care services that they have earned, including those struggling with mental illness. That is unacceptable," **said Senator Sullivan.** "Alaska's vast size and sparse population certainly contribute to this challenge, but local partners and veteran service officers present an opportunity to reach these off-the-grid veterans. Senator Baldwin and I are introducing legislation that will reinforce the VA's mission to expand its reach and ensure veterans who live in rural, frontier states—like Alaska—do not get left behind."

The bill was also introduced in the House by Representatives Mike Levin (D-CA), Tim Ryan (D-OH), and Cathy McMorris Rodgers (R-WA).

"We have a responsibility to ensure that veterans and their families have easy access to the benefits and services that they have earned," said **Rep. Levin.** "That is why my colleagues and I are reintroducing this bipartisan legislation to support the work of county veterans service officers who interact directly with our local veterans every day. I'm proud to introduce the bicameral *CVSO Act* and look forward to advancing this legislation through the House with bipartisan support once again."

"Navigating the VA's bureaucracy can be a nightmare for those who have served, but our county's veteran services officers are at the tip of the spear helping our veterans access the benefits they've earned," **said Rep. Ryan.** "The least we can do for the men and women who serve our country is to make sure they have they support they need when they get home. This bill is a step in the right direction to ensure the federal government does more to support our community heroes."

### U.S. Senator Tammy Baldwin of Wisconsin

"I have had too many conversations with veterans in Eastern Washington who tell me they don't have the resources they need to access their benefits. This is heartbreaking, and it should not be the case," **said Rep. Rodgers.** "By funding additional VSOs in communities across the country – especially in rural areas – we are making a commitment to our veterans that we will not let them slip through the cracks. This common sense legislation is overdue, and it will go a long way towards ensuring those who served receive the benefits they've earned."

The *CVSO Act* will authorize \$50 million annually for five years for competitive grants to expand the work of CVSOs or comparable entities. The VA will award grants to states in order to improve outreach to veterans, assist in the development and submittal of claims on behalf of veterans, hire additional CVSOs, and train CVSOs for VA accreditation. To receive funds, a state must submit an application including a detailed plan for the use of these funds, how they will meet underserved veterans' needs, and other relevant information. States must also show that that these federal funds do not simply supplant current state or local funding. By increasing the number of CVSOs, states will be better able to leverage their local and federal resources to serve our veterans.

"NACVSO applauds the introduction of the bipartisan *Commitment to Veteran Support and Outreach Act* by Senator Tammy Baldwin," **said Herm Breuer, NACVSO President.** "Federal investment for County, Tribal, and State Veterans Service Officers is an investment in the men and women who served this Country. It is critical to ensure that veterans seeking to utilize their VA benefits have continued and expanded access to advocates right in their communities that can help guide them through the bureaucratic VA systems to secure the services they need."

"As President of the National Association of State Directors of Veterans Affairs, I would like to express our support for the *Commitment to Veteran Support and Outreach Act* and applaud Senator Tammy Baldwin for reintroducing this legislation," **said Thomas Palladino, President of the National Association of State Directors of Veterans Affairs.** "This proposed grant program will definitely assist the State Departments of Veterans Affairs in the efforts to improve outreach and assistance to veterans and their family members. It will directly help with funding and training for State, County, local and Tribal government service officers. After passage, we look forward to working with the VA in the preparation of implementing regulations."

8/2/2021

### U.S. Senator Tammy Baldwin of Wisconsin

"The Wisconsin Department of Veterans Affairs supports Senator Tammy Baldwin's bill to expand financial support to County and Tribal Veteran Services Offices," **said Secretary of the Wisconsin Department of Veterans Affairs Mary Kolar**. "This funding will provide additional resources towards increased efforts to reach veterans who have not yet connected to critical services and benefits. Our strong partnerships with Wisconsin's County and Tribal Veterans Service Officers, Veteran service organizations, and private-sector partners, help meet the needs of veterans and their families, and ensure they are receiving the health care and other benefits and services they have earned by virtue of their military service and personal sacrifice. We thank Senator Baldwin for leadership and her commitment to assisting veterans."

"I, as both President of the Wisconsin State Association of County Veterans Service Commissions and Committees and Chair of the NACo Veterans & Military Services Committee do hereby state that all of the membership of both organizations are in full support of the CVSO Act," **said Tom Snider, Vice-Chair Winnebago County Veterans Service Commission, President for WSACVSC, and Chair NACo Veterans and Military Services Committee.** "It is high time we act to provide 'support and outreach' to address the fact that we are still losing an average of 22 of our brothers and sisters to suicide on a daily basis. Any and all steps we can take to identify those in urgent need will be appreciated."

The legislation is currently supported by the National Association of Counties (NACo), the National Association of County Veteran Service Officers (NACVSO), the Wisconsin and Alaska Departments of Veterans Affairs, the Wisconsin State Association of County Veterans Service Commissions and Committees (WSACVSC), the Wisconsin Association of Counties, the National Association of State Directors of Veterans Affairs (NASDVA), and multiple individual CVSOs and local officials in Wisconsin and Alaska.

###

2 3	<b>RESOLUTION:</b> Proclaiming August 2021 to be Fair Housing Month in Winnebago County
4 5	TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:
6	WHEREAS, August is traditionally designed as Fair Housing Month; and
7	
8	WHEREAS, it is important to reaffirm the commitment of Winnebago County regarding citizens' right to buy,
9	sell, rent or otherwise secure housing in Winnebago County without regard to sex, race, religion. marital status, age,
10	national origin, income or financial status in conformance with Title VIII of the Civil Rights Action of 1968 also known
11	as the Federal Fair Housing Law and State Open Housing Law.
12	
13	NOW THERFORE BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby
14	proclaims August 2021 as Fair Housing Month in Winnebago County and encourages all housing providers to
15	support and affirm their commitment to Fair Housing.
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18	Respectfully submitted by:
19	Supervisor Robert Keller, District 32
20	•
21	Committee Vote: Majority of Those Present.
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23	Approved by the Winnebago County Executive this day of, 2021.
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26	Jonathan D. Doemel
27 28	Winnebago County Executive
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