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Winnebago County Clerk
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(920) 232-3430

NOTICE OF COMMISSION, BOARD OR COMMITTEE MEETING

NAME OF COMMISSION,
BOARD OR COMMITTEE: Legislative Committee

TIME OF MEETING: 8:30 A.M.

DATE OF MEETING: Monday, January 09, 2023

PLACE OF MEETING: James P. Coughlin Center
625 E. County Road Y, Oshkosh

VOTING COMMITTEES: Aviation; Board of Health; Facilities & Property Management; Highway; Human Services Board; Judiciary & Public Safety; Industrial Development Board; Information Technology; Land & Water Conservation; Parks & Recreation; Park View Health Center; Personnel & Finance; Planning & Zoning; Solid Waste Management Board; UW Education, Extension and Agriculture and Veterans Service Commission.

To join this Zoom Meeting via video, use this link:

<https://us02web.zoom.us/j/82688823317?pwd=RFIWRkly1lhQk1Dakd1ZmxkZ3FxUT09>

Meeting ID: 826 8882 3317 **Passcode** – Legi010923

To join this meeting by telephone (312) 626-6799 and enter the Meeting ID: 826 8882 3317

Passcode 9384813358

SUBJECT MATTER OF THE MEETING

The Chairman reserves the right to take up any item on the agenda at any time after the meeting commences.

1. Call to Order.
2. Pledge of Allegiance.
3. Approval of minutes of October 24, 2022 meeting.
4. Public comments.
5. Correspondence.
6. Discussion/Action: Winnebago County Resolution 151-122022 Authorize the Winnebago County Clerk to Publish a Notice of Referendum Regarding the Legalization and Decriminalization of Cannabis in the State of Wisconsin
 - o This resolution was presented to the Winnebago County Board of Supervisors in December on 12/20/2022. The resolution was referred back to the Legislative Committee.
7. Discussion: Shared Revenue Reform
8. Discuss proposed State and Federal Legislation from the Legislative Committee members
9. Discuss proposed/potential state legislation as presented by local legislators and committee members.
10. Update from County Executive Jon Doemel

11. Update from State Legislators:
Sen. Dan Feyen – District 18; Sen. Rachael Cabral-Guervara – District 19; Rep. Michael Schraa – District 53; Rep. Lori Palmeri – District 54; Rep. Nate Gustafson – District 55; Rep. Rep. Lee Snodgrass – District 57
12. Update from Federal Representatives: Senator Baldwin, Senator Johnson, Congressman Grothman and Congressman Mike Gallagher (invited).
13. Discussion: Topics to be discussed at next Legislative Committee Meeting (i.e. Resolutions from other Counties)
14. Next Meeting Date: To be determined by membership.
15. Adjourn.

**This meeting is also being posted as a committee meeting for:

*Aviation

*Planning & Zoning

*Highway

* Personnel & Finance

*Park View Health Center

*Information Systems

*Parks & Recreation

Upon request, provisions will be made for people with disabilities upon 24 hours prior notice to the Office of the County Clerk. Phone Number: (920) 232-3430

LEGISLATIVE COMMITTEE
Monday, October 24, 2022
James P. Coughlin Center
625 E. County Road Y, Oshkosh

Members Present: Chuck Farrey, David Albrecht, Steven Binder, Robert Keller, Larry Lautenschlager, Michael Norton, Koby Schellenger, Morris Cox, Nate Gustafson, Ralph Harrison and Patrick O'Brien (Virtual).

Also Present: Winnebago County Chairman Thomas Egan, Winnebago County Supervisors Brian Defferding and Jacob Floam, Mary Anne Mueller (Corporation Counsel), Eric Sparr (District Attorney), John Casper, State Representatives Gordon Hintz and Michael Schraa

Present Via Zoom: Patrick O'Brien, Doug Gieryn, Linda Palmer, Heidi Keating, and Fawn George (Office of Representative Lee Snodgrass)

1. Call to Order

Chairman Farrey called the meeting to order at 8:36 a.m.

2. Pledge of Allegiance

Chairman Farrey opened the meeting with the Pledge of Allegiance.

3. Approval of minutes of May 23, 2022 meeting

Motion by Supervisor Albrecht and seconded by Supervisor Norton to approve the minutes of the May 23, 2022 meeting. MOTION CARRIES.

4. Public Comments

County Board Supervisor Brian Defferding spoke about agenda item 6 from Kenosha County possibly becoming a 2nd Amendment Sanctuary State. He is in favor of either Winnebago County or Wisconsin being a 2nd Amendment Sanctuary State and continued to voice his opinion and concerns regarding this matter.

5. Correspondence

No correspondence.

6. Discussion/Action: Kenosha County Resolution No. 22: Resolution to Conduct Countywide Advisory Referendum on making the State of Wisconsin a 2nd Sanctuary State

A brief and informal discussion of this resolution. Chuck Farrey stated that this resolution is being brought forward by a committee from Kenosha County asking for support from other counties for them to bring it forward to their county board. Supervisor Cox thought maybe they could also be bringing it forward to the WCA.

Motion by Supervisor Binder and seconded by Supervisor Gustafson to bring discussion to the floor.

Motion by Supervisor Norton and seconded by Supervisor Cox to take no action on this resolution. MOTION CARRIES 9-1 (Nay – Gustafson; Patrick O'Brien appeared virtually and could not vote due to the new County Board rule)

7. Discussion/Action: Resolution Requesting the State of Wisconsin Review and Revise its Policy on Foreign Ownership of Farmland by Entities Party to Adversarial Governments – County Board Supervisors Jacob Floam and Nate Gustafson

Motion made by Supervisor Gustafson and seconded by Supervisor Binder to bring discussion to the floor.

Supervisor Jacob Floam briefly discussed this agenda item. The core point of this resolution is asking the state to take a look at its policy on foreign ownership of farmland by Congress, Madison and the United States and governments themselves. The state did try to revise the policy back in 2014 but was voted down but this resolution would be a much narrower description than that.

State Representative Michael Schraa stated that he has a bill being drafted right now to deal with this issue at the state level. Chuck Farrey confirmed that the passage of this resolution here today would only support Rep. Schraa's point of view and position for the upcoming bill headed to Legislation. If anyone is interested and would like to look at the state statute, it is 710.02.

Supervisor Schellenger voiced his questions and concerns regarding this issue.

Motion by Supervisor Schellenger to amend resolution: to delete the entire last WHEREAS paragraph; and in the NOW, THEREFORE BE IT RESOLVED, end the paragraph after farmland and delete everything after. Motion seconded. MOTION CARRIES for amendment.

Motion made by Supervisor Gustafson and seconded by Supervisor Binder to bring resolution back to floor as amended. MOTION CARRIES 9-1 (Nay – Schellenger; Patrick O'Brien appeared virtually and count not vote due to the new County Board rule)

8. Discussion: Chapter 92 Wisconsin Statue specific to Winnebago County Land Conservation Committee

Chairman Farrey wanted this on the agenda to make the members and the legislators aware of what Chapter 92 really entails. There is quite an issue that has been presented to all the Farm Service Agency (FSA) chairmen from the FSA Committees. Under statutory requirement, the chairman or their designee of that committee is on the Land Conservation Committee (LCC) of each county. The FSA director for the State of Wisconsin has issued an order that the FSA representative cannot vote, generally speaking on anything that would involve an agricultural issue that would affect the FSA on a LCC committee. With this ruling from the state, it circumvents the intent of state law under Chapter 92. There is a lot of discussion going on between conservation groups within the state, the executive committees of the conservation groups and the WCA as how to address the issue. The current proposal is to amend state law to coincide with the directive from the FSA. This is primarily an awareness issue and Chairman Farrey will keep everyone updated as things move forward.

9. Discussion/Action: Resolution – "Requesting the State of Wisconsin Review and Revise the Entry Level Compensation Rate for Assistant District Attorneys"

Motion made by Supervisor Norton and seconded by Supervisor Cox to bring discussion to the floor. District Attorney Eric Sparr gave a brief and informal discussion of this resolution.

Motion by Norton and seconded to vote on resolution. CARRIED BY VOICE VOTE.

10. Discuss proposed State and Federal Legislation from the Legislative Committee members

None

11. Discuss Proposed / Potential State Legislation as Presented by Local Legislators and Committee Members

Rep. Gordon Hintz stated the County Parks department contacted Legislators regarding a motion going through the finance committee for the Grundman boat landing renovation and improvement project. At this time, he hasn't heard anything on that.

Rep. Schraa wanted to take this opportunity to thank Rep. Gordon Hintz for all his insight and wish him the best in his future endeavors.

Rep Schraa stated they will go back into session in January. He will be involved in Legislative Counsel Study committee hearings for increasing offender employment opportunities and briefly discussed that in more detail and possible bill ideas that should help that situation. He also stated they are getting a lot of complaints on solar farms and they are working on that in Legislation.

12. Update from County Executive Jon Doemel

County Executive Jon Doemel was not present.

13. Update from State Legislators

Representative Michael Schraa – District 53:

Representative Gordon Hintz – District 54:

14. Update from Federal Representatives

Alan Ott, District Director—Rep. Glenn Grothman

- Congress passed resolution in September to fund government through the middle of December.
- Introducing a bill for Age Discrimination in Employment Parity Act
- Introducing a Bill for Senior Independence Act
- Introducing a Bill for Member Financial Transparency Act

15. Topics to be discussed at next Legislative Committee Meeting

Supervisor Norton would like to have a discussion on Shared Revenue Reform.

16. Next Meeting Date and Time

Discussion among all members. Supervisor Albrecht stated that the current set up works well and State Representative Michael Schraa stated Mondays at 8:30 am works best for legislators. Decision to continue to keep current schedule, 4 times/year (January, March, May and October) on the 4th Monday of the month at 8:30 am, unless an emergency issue would need to be addressed, then a meeting would be scheduled. Motion by Supervisor Albrecht and seconded by Larry Lautenschlager. CARRIED BY VOICE VOTE.

17. Adjourn

Motion by Supervisor Albrecht and seconded by Supervisor Gustafson to adjourn. CARRIED BY VOICE VOTE.
The meeting was adjourned at 9:51 a.m.

Respectfully Submitted by:

Cassie Smith-Gregor, Recording Secretary

1 151-122022

2

3 **RESOLUTION:** Authorize the Winnebago County Clerk to Publish a Notice of Referendum
4 Regarding the Legalization and Decriminalization of Cannabis in the State of
5 Wisconsin
6

7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, legalizing and taxing cannabis could significantly increase state and local revenues; and

9 **WHEREAS**, the amount of time law enforcement spends enforcing existing cannabis laws and ordinances
10 negatively impacts the time available to solve more serious crimes and apprehend more dangerous criminals; and

11 **WHEREAS**, cannabis prohibition makes product quality control and sales regulation impossible, leaving
12 cannabis sellers free to target children as potential customers and to peddle potentially adulterated products; and

13 **WHEREAS**, there are now 19 states and territories where cannabis is legal in the United States of America,
14 11 of the 19 since the start of 2020; and

15 **WHEREAS**, Governor Evers has stated he will put the legalization of marijuana in the next state budget.
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17 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that it hereby
18 authorizes Winnebago County to conduct a countywide advisory referendum to appear on ballots during the April
19 2023 general election.
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21 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that a concise statement of
22 the question be given and shall read as follows:
23

24 **Question: Cannabis Should:**

25 *(Please select one of the alternatives below or your vote will be invalid)*

26 (a) **Be legal for recreational use for adults 21 years of age and older, and legal for medical**
27 **use, taxes and regulated similar to alcohol.**

28
29 (b) **Be legal for medical purposes only.**

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31 (c) **Remain a criminally illegal drug as provided under current law.**

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33 (d) **None of the above.**
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35 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that it hereby directs the
36 Winnebago County Corporation Counsel to prepare a Notice of Referendum to be published by the Winnebago
37 County Clerk in accordance with statutory requirements.
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39 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that this Resolution and the
40 Referendum shall be filed with the Winnebago County Clerk no later than 70 days prior to the election at which the
41 question will appear on the ballot.

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BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that it hereby directs the Winnebago County Clerk to forward a copy of this Resolution to the Winnebago County Corporation Counsel and the Winnebago County Executive in accordance with statutory requirements.

Fiscal Note: The referendum would cause the County to incur costs of about \$1,300 for publication of legal notices.

Respectfully submitted by:
MICHAEL NORTON, District 20
BRIAN DEFFERDING, District 6
STEVEN BINDER, District 13
JULIE GORDON, District 17
DOUG ZELLMER, District 22
RACHAEL DOWLING, District 1

Vote Required for Passage: **Majority of Members Present**

Approved by the Winnebago County Executive this ____ day of _____, 2022.

Jonathan D. Doemel
Winnebago County Executive

VOTE RESULTS

151-122022

Refer to Legislative Committee and JPS Committee

21 YES 12 NO 0 ABSTAIN 3 ABSENT

Passed By Majority Vote

R. Dowling	NAY	S. Binder	NAY	K. Powers	NAY
R. Nichols	NAY	T. Swan	AYE	C. Hanson	AYE
T. Borchart	ABSENT	M. Robinson	AYE	M. Cox	AYE
P. Eisen	AYE	J. Floam	ABSENT	N. Gustafson	AYE
K. Horan	AYE	J. Gordon	NAY	R. Youngquist	AYE
B. Defferding	NAY	J. Ponzer	NAY	C. Farrey	NAY
B. Ellenberger	NAY	J. Belville	AYE	R. Harrison	NAY
J. Wise	AYE	M. Norton	NAY	S. Zastera	AYE
D. Nussbaum	AYE	J. Hinz	AYE	T. Egan	AYE
B. Stafford	AYE	D. Zellmer	AYE	J. Beem	AYE
D. Albrecht	AYE	K. Schellenger	ABSENT	D. Nelson	AYE
M. Gabert	AYE	A. Buck	NAY	H. Miller	AYE



Winnebago County Board of Supervisors - December 20 2022 08:12:35 PM

Winnebago County
December 20, 2022



