

**WINNEBAGO COUNTY BOARD OF SUPERVISORS
TUESDAY, FEBRUARY 27, 2024 @ 6:00 PM
FOURTH FLOOR – WINNEBAGO COUNTY COURTHOUSE
415 JACKSON STREET, OSHKOSH, WISCONSIN
Via ZOOM**

To join this meeting via Zoom, use this link:

<https://us02web.zoom.us/j/85884143236?pwd=VWgzbjl3YlZMeUFGc0VOamdZ1FCUT09>

Passcode: W1NNE

To join this meeting by telephone, dial (312) 626-6799. Enter the Meeting ID: 858 8414 3236

Passcode: 569520

A Regular Business Meeting of the Winnebago County Board of Supervisors will be held on Tuesday, February 27, 2024, at 6:00 PM in the Winnebago County Board Room, Fourth Floor, Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin.

At this meeting, the following will be presented to the Board for its consideration:

A. Call to Order

B. Roll Call

C. Pledge of Allegiance

D. Invocation

Supervisor Karen Powers

E. Adopt Agenda

F. Public Comments

Time will be allowed for persons present to express their opinion on any resolution or ordinance that appears on the agenda, as well as, any matter over which this body has jurisdiction.

Pursuant to Rules 6.4, 8.1 and 10.1 of the 2022-2024 Rules of the Winnebago County Board of Supervisors, the County Board Chairman shall limit all public comments to two (2) minutes.

G. Communications, Petitions, Memorials, Accounts, Commendations, Etc.

1. Notice of Claim from Paula and Dan Rabideau for damage to her vehicle caused by a county department vehicle.
2. Recognition of recently retired employees: Jamie Bates, Lisa Krause, John Rabe, Laura Ruedinger, and Robin Voss
3. Petition for Zoning Amendment: 001 - Family Lucky 7 Farm, LLC, Town of Nekimi; Rezone from A-2 (General Agriculture District) to R-1 (Rural Residential District) for tax parcel no. 012-0148(p)
4. Petition for Zoning Amendment: 002 - Thomas & Deborah Rosenfeldt, Town of Neenah; rezone from A-2 (General Agriculture District) to R-1 (Rural Residential District) for tax parcel no. 010-0310-01(p)

H. Reports from Committees, Commissions and Boards

I. County Executive's Report

1. Report on Winter Storm Bennett
2. Harm Reduction Vending Machines
3. Update on Strategic Plan
4. Comments on Items on Agenda

J. County Board Chair's Report

1. Excused County Board Supervisors

K. Consent Calendar

Consent Calendar Items are those items which are voted on by the Winnebago County Board of Supervisors in a single roll call vote. Committees recommend approval of all items. Any Winnebago County Board of Supervisor may request an Item be removed from the Consent Calendar for discussion. Questions relating to items on the Consent Calendar do not require the item be removed from the Consent Calendar.

1. Approval of Proceedings from January 2, 2024, Special Orders Session and January 16, 2024, Adjourned Session of the Winnebago County Board of Supervisors
2. Ordinance 316-022024: Amend Winnebago County General Code Chapter 7.02 "Speed Limit Regulations" to Decrease the Speed Limits in the Town of Black Wolf and Nekimi on County Trunk Highway "I" to 40 miles per hour

Submitted by: Highway Committee

Vote Required: **MAJORITY OF MEMBERS PRESENT**

3. Ordinance 317-022024: Amend Winnebago County General Code Section 1.12(10) to Increase and Expand Citizen Member Compensation on Committees, Commissions, Boards and other Entities as well as Board of Canvas Citizen Member Compensation

Submitted by: Supervisor Paul Eisen, District 4

Judiciary & Public Safety Committee

Personnel & Finance Committee

Vote Required: **MAJORITY OF MEMBERS PRESENT**

4. Resolution 318-20224: Commendation for Jamie Bates

Submitted by: Personnel & Finance Committee

Vote Required: **MAJORITY OF MEMBERS PRESENT**

5. Resolution 319-022024: Commendation for Lisa Krause

Submitted by: Personnel & Finance Committee

Vote Required: **MAJORITY OF MEMBERS PRESENT**

6. Resolution 320-022024: Commendation for John Rabe

Submitted by: Personnel & Finance Committee

Vote Required: **MAJORITY OF MEMBERS PRESENT**

7. Resolution: 321-022024 Commendation for Laura Ruedinger

Submitted by: Personnel & Finance Committee

Vote Required: **MAJORITY OF MEMBERS PRESENT**

8. Resolution 322-022024: Commendation for Robin Voss

Submitted by: Personnel & Finance Committee

Vote Required: **MAJORITY OF MEMBERS PRESENT**

9. Resolution 323-022024: Approve Airport Hangar Lease Renewal between Fred Stadler and Winnebago County

Submitted by: Aviation Committee

Vote Required: **MAJORITY OF MEMBERS PRESENT**

10. Resolution 325-022024: Support the SPEAR (Sturgeon Protected and Exempt from Absurd Regulations) Act which Exempts Wisconsin from Any Listing of Lake Sturgeon under the Endangered Species Act

Submitted by: Supervisor Doug Nelson, District 35
Vote Required: **THREE-FOURTHS OF MEMBERSHIP**

L. Presentation of Resolutions and Ordinances previously tabled or laid over to a day certain, and disposition of same

1. Resolution 313-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Expand the Building of NOVA Counseling Services Facilities

Submitted by: ARPA Strategy and Outcomes Commission
Vote Required: **TWO-THIRDS OF MEMBERSHIP**

M. Presentation of new Resolutions and Ordinances and disposition of same

1. Resolution 324-022024: Establish Salaries for County Clerk, Register of Deeds, and County Treasurer of Winnebago County

Submitted by: Personnel & Finance Committee
Vote Required: **MAJORITY OF MEMBERS PRESENT**

2. Resolution 326-022024: Ratifying Tentative Agreement between Winnebago County and the Winnebago County Deputies' Association Covering January 1, 2024 through December 31, 2026

Submitted by: Personnel & Finance Committee
Vote Required: **MAJORITY OF MEMBERS PRESENT**

3. Resolution 327-022024: Individual Health Decisions Pertaining to COVID-19 Government Lockdowns, Vaccine, and Mask Mandates

Submitted by: Legislative Committee
Vote Required: **MAJORITY OF MEMBERS PRESENT**

4. Resolution 328-022024 Winnebago County Statement Regarding Informed Choice and Consent to Make Personal Healthcare Decisions

Submitted by: Supervisor Conley Hanson, District 26
Supervisor Brian Defferding, District 6
Vote Required: **MAJORITY OF MEMBERS PRESENT**

5. Resolution 329-022024: Supporting a Restitution Court Program for Winnebago County

Submitted by: Legislative Committee
Vote Required: **MAJORITY OF MEMBERS PRESENT**

6. Resolution 330-022024: Approving \$343,000 from the Spirit Fund's Government Identified Community Projects Category to Update of Water and Sewer Lines Under the Fox River in the City of Omro

Submitted by: ARPA Strategy and Outcomes Commission
Vote Required: **TWO-THIRDS OF MEMBERSHIP**

7. Resolution 331-022024: Approving \$75,000 from the Spirit Fund's Government Identified Community Projects Category to NEW Mental Health Connection to Implement Innovative Features in the Service Directory and Update Technology and Website Content

Submitted by: ARPA Strategy and Outcomes Commission
Vote Required: **TWO-THIRDS OF MEMBERSHIP**

8. Resolution 332-022024 Approving \$403,625 from the Spirit Fund's Government Identified Community Projects Category for the Tri-County Dental Clinic, Inc. To Purchase Equipment to Provide Better Dental Care to Those People in Need

Submitted by: ARPA Strategy and Outcomes Commission
Vote Required: **TWO-THIRDS OF MEMBERSHIP**

9. Resolution 333-022024: Approving \$350,000 from the Spirit Fund's Government Identified Community Projects Category for Child Care Resource and Referral To Support Child Care Providers with Training and Mentoring and In Turn Provide Increased Available Child Care Openings in Winnebago County

Submitted by: ARPA Strategy and Outcomes Commission
Vote Required: **TWO-THIRDS OF MEMBERSHIP**

10. Resolution 334-022024: Approving \$50,000 from the Spirit Fund's Government Identified Community Projects Category for Pillars, Inc Ascend Program

Submitted by: ARPA Strategy and Outcomes Commission
Vote Required: **TWO-THIRDS OF MEMBERSHIP**

11. Resolution 335: Approving \$184,957 from the Spirit Fund's Government Identified Community Projects Category to Purchase Mobile Traffic Barriers for the City of Menasha

Submitted by: ARPA Strategy and Outcomes Commission
Vote Required: **TWO-THIRDS OF MEMBERSHIP**

12. Resolution 336-022024: Approving \$300,000 from the Spirit Fund's Government Identified Community Projects Category to Purchase Mobile Traffic Barriers for the City of Neenah

Submitted by: ARPA Strategy and Outcomes Commission
Vote Required: **TWO-THIRDS OF MEMBERSHIP**

13. Resolution 337-022024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Build an Emergency Service Training Facility for the Neenah/Menasha Fire Department

Submitted by: ARPA Strategy and Outcomes Commission
Vote Required: **TWO-THIRDS OF MEMBERSHIP**

14. Resolution 338-022024: Approving \$324,500 from the Spirit Fund's Government Identified Community Projects Category to Upgrade the Winneconne Parks including Remodeling the Barn and Improving Boat Ramps and Piers, Fish Cleaning Stations, Larger Bulk Heads, Extended Parking in the Village of Winneconne

Submitted by: ARPA Strategy and Outcomes Commission
Vote Required: **TWO-THIRDS OF MEMBERSHIP**

15. Resolution 339-022024: Resolution to Oppose any Money being Used for American Library Association Membership, Training, Information Services, Materials, Events, Promotions, or Campaigns

Submitted by: Supervisor Shanah Zastera, District 32
Supervisor George Bureau, District 29
Vote Required: **MAJORITY OF MEMBERS PRESENT**

16. Resolution 340-022024: Resolution for Library Policy to Protect Children from Harmful, Sexually Explicit Material in Areas Designated for Minors

Submitted by: Supervisor Shanah Zastera, District 32
Supervisor George Bureau, District 29
Vote Required: **MAJORITY OF MEMBERS PRESENT**

N. Adjourn

Respectfully Submitted,
Julie A. Barthels
Winnebago County Clerk | (920) 232-3431

Upon request, provisions will be made for people with disabilities.



Winnebago County
Office of the County Executive

The Wave of the Future

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OSHKOSH, WI 54903-2808

OSHKOSH (920) 232-3450
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February 20, 2024

Dear County Board Supervisor,

I am writing to request your reconsideration and support for the resolution allowing for increased access to Narcan in our community. As the opioid epidemic continues to devastate lives, families, and the economy nationwide, and here in our county, we must take bold steps to effectively address the deaths resulting from use and overdose. Across County services we see, firsthand, how each death impacts our community, and we are motivated to find creative and new ways to reduce the harm caused. Please join us in this effort to save lives in Winnebago County.

Background: Narcan (Naloxone) is a critical overdose-reversal drug that saves lives. With the recent approval by U.S. regulators to sell Narcan without a prescription, we have a unique opportunity to make this life-saving medication more accessible to those in need. Access to Narcan, in workplaces, apartment complexes, and public spaces can play a pivotal role in harm reduction efforts.

Why Access to Narcan Matters:

1. **Immediate Access:** 24-hour access to Narcan, ensuring that anyone witnessing an opioid overdose can provide timely assistance. Lives are saved within minutes. 24-hour access extends availability to community members who work odd hours, many of whom are unable to get Narcan currently.
2. **Reducing Stigma:** By placing Narcan in public places throughout the community, we reduce the barrier of a stigma associated with seeking help. Individuals can obtain Narcan discreetly, without judgment or embarrassment.
3. **Evidence-Based Impact:**
 - New research from the University of Cincinnati, in partnership with local nonprofit Caracole, demonstrates the effectiveness of self-service locations containing naloxone.
 - [The study](#) showed that these Narcan access locations helped prevent overdoses and significantly contributed to Hamilton County's overdose deaths decreasing in 2021.
 - The study found that the fatal overdoses in Hamilton decreased by 10% while the U.S. increased by 15%.

**Data Study: Opioid Overdose Prevention Programs Providing Naloxone to Laypersons
— United States, 2014:**

- The study found that the availability of Narcan led to a **17% reduction in opioid overdose incidents** in areas where they were deployed from [1996-2014](#).
- Response times, and outcomes, for providing life-saving emergency care improved significantly when a friend, neighbor, or loved one is able to administer Narcan at the first sign of overdose.
- Evidence underscores the urgent need for access to Narcan as part of Winnebago County's harm reduction strategy.

With implementation of this new resource, we could reasonably expect around a 10% decrease in opioid fatalities. That equals roughly four more people, four lives saved and able to seek recovery, each year. To help with the recovery aspect and provide wrap-around resources, Solutions Recovery is able and willing to add an option in their free "We Heart You" mobile app to request the code by contacting a trained peer recovery specialist.

By supporting this resolution, you prioritize the health and recovery of county residents, constituents across all walks of life, and take a crucial step toward combating the opioid epidemic, utilizing grant money that is waiting to be put toward saving lives. Let us act swiftly to improve access and empower our community.

Thank you for your dedication to our community's well-being and thank you for hearing me out on the issue.

Sincerely,

Jon Doemel
Winnebago County Executive

Subject: Access to Narcan as a Tool to Combat Winnebago County's Opioid Epidemic

**SPECIAL ORDERS SESSION
WINNEBAGO COUNTY BOARD MEETING
TUESDAY, JANUARY 2, 2024**

CALL TO ORDER

Chairman Thomas Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:05 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by ZOOM.

ROLL CALL

The following Supervisors were present: 34 – Dowling (via ZOOM), Nichols (via ZOOM), Borchart (via ZOOM), Eisen, Horan, Ellenberger, Wise, Nussbaum, Stafford, Albrecht, Gabert, Binder, Swan, Robinson, Floam, Gordon, Ponzer, Belville, Ernst (via ZOOM), Hinz, Zellmer, Schellenger, Buck, Powers, Hanson, Cox, Bureau, Farrey, Harrison, Zastera, Egan, Jeziorny, Nelson and Miller; Excused: 2 – Defferding and Gustafson.

PLEDGE OF ALLEGIANCE

The meeting was opened with the Pledge of Allegiance.

INVOCATION

Invocation by Supervisor Karen Powers

ADOPT AGENDA

Motion by Supervisor Albrecht, seconded by Supervisor Ellenberger, to adopt the agenda for tonight's meeting.
CARRIED BY VOICE VOTE.

PUBLIC COMMENTS

There were no public comments.

COMMUNICATIONS, PETITIONS, MEMORIALS, ACCOUNTS, COMMENDATIONS, ETC.

Julie Barthels, Winnebago County Clerk, presented the following communication:

1. The following Notice of Claim has been referred to the Personnel & Finance Committee:
 - Notice of Claim from Ronald Recla, his cell phone was stolen while he was in jail.

REPORTS FROM COMMITTEES, COMMISSIONS & BOARDS

Supervisor Powers made a comment regarding the drawers at their seats. Ms. Powers wanted to go on record and state that there has to be a better way to handle the drawers at their seats. The County Clerk's office shouldn't have to open and unlock the drawers at the beginning and the end of the meetings.

Supervisor Farrey informed everyone that there will a Legislative Committee meeting taking place on Monday, January 22, 2024, beginning at 8:30 a.m. at the J.P. Coughlin Center.

COUNTY EXECUTIVE APPOINTMENT

Winnefox Library Board

Executive Doemel asked for the board's approval of his appointment of Mark Arend, Oshkosh to the Winnefox Library Board. This is a three-year term which expires December 31, 2026.

Motion by Supervisor Binder, seconded by Supervisor Gordon to accept. CARRIED BY VOICE VOTE.

COUNTY BOARD CHAIRMAN'S REPORT

County Board Chairman Egan reported on the following topics:

- Supervisors Nichols, Borchart, Defferding, Ernst and Gustafson are excused from tonight's meeting.
- Chairman Egan hoped everyone and their families had a "Merry Christmas" and wished them a "Happy New Year".

AGENDA ITEMS

1. Facility Condition Assessment – Mike Elder – Director of Facilities & Property Management

Mike Elder, Facilities & Property Management Director, presented a brief overview of the 2023 Facility Condition Assessment to the board.

The County hired McKinstry to review all the County buildings except for the Fox Cities Campus. A total of 113 buildings were accessed for their condition and took about 4 months to complete. The results of the assessment provided the following information: overall condition of the buildings; overall condition of the building components; a schedule of outstanding and future repairs; and an opinion of probable cost for the repairs. Mr. Elder discussed the

projected repair costs, yearly expenditures, and the facility condition ranking. The assessment report provided the input for the building capital plan. The next few years will be seeing a large need for capital investment.

The Facilities and Property Management 2024 Capital Improvement Plan projects include:

- Coughlin Building Boiler Replacement
- Courthouse Fall Protection Install
- Courthouse 4th Floor Ceiling Repairs – Room 410 County Board Room
- Neenah Human Services Building Boiler Replacement
- Roof Replacement Program – Neenah Human Services Roof
- Masonry Repair Program – David W. Albrecht Administration Building Masonry Repair
- David W. Albrecht Administration Building and True Academy Roof Replacement

Additional information is available in the Executive Capital Improvement Plan 2024 handout, pages 8-18.

Mike Elder, Facilities & Property Management Director, spoke briefly on the UW Oshkosh Fox Cities Campus projects that are included in the Executive Capital Improvement Plan 2024:

- Boiler System Replacement, 1800 Wing
- Roof Top Air Handling Unit (AHU) Replacement for the Art/Music Wing

Kurt Leibold, Acting Vice Chancellor, was in attendance to answer any questions relating to the projects for the UW Fox Cities Campus.

Additional information is available in the Executive Capital Improvement Plan 2024 handout, pages 42-43.

Mr. Elder then took questions from the board. A copy of this presentation is available in the County Clerk's Office.

2. Update on 2023 Hangar Project and Presentation for Airport Fire Station 14 and Truck Replacement – Jim Schell – Airport Director

Jim Schell, Airport Director, presented an update on 2023 Hangar Project and a presentation for the Airport Fire Station 14 and Truck Replacement Projects to the board.

East General Aviation (GA) Area T-Hangar Project

Mr. Schell updated the board on the East General Aviation (GA) Area T-Hangar Project Scope. The hangar space is full and there is a waiting list of 60+ prospective tenants. Mr. Schell shared details of the project that had taken place this past year and what is still expected for 2024. This included the removal of 5 existing hangars; grading the entire site for proper drainage and functionality; constructing 20 new units in two buildings of 10 units each and a public use restroom; constructing new aircraft parking aprons & taxi lanes; and preparing 6 shovel ready pad sites for future development. Overall total construction costs \$4.3 Million which 1.3 Million would consist of Federal/State grant funding and 3 Million of County Funding.

Airport Fire Station – Station 14

As part of the County Executive's Capital Plan is a request for design funding on replacement of the airport's fire station. The fire station on the field was built in 1974 and since that time, it has been operated by a joint-use agreement between Winnebago County and the City of Oshkosh. The Airport Fire Station is nearing the end of its useful life and is no longer adequate for modern fire-fighting requirements and standards. This project would construct a new fire station adjacent to the existing one on Knapp Street. Winnebago County has a great partnership with the City of Oshkosh and it has worked out well for many years. The county is re-evaluating the joint-use agreement to the best of their ability to get the best operating agreement going forward. At this point in time, Mr. Schell is requesting funding for the design of a new station.

Aircraft Rescue & Fire Fighting (ARFF) Truck Replacement

Currently, the county has three vehicles at the airport and fire station, two larger trucks and then one smaller truck. Mr. Schell is requesting a replacement for the existing 1986 Oshkosh T-1500 with a new Oshkosh Striker. The existing truck is 37 years old and it is difficult to acquire parts. Mr. Schell stated that during the EAA Venture, they have a real need for both of these large 1500 gallon trucks to cover what they call the ARFF index for the event and for the type of commercial service that they do see during the event.

Additional information is available in the Executive Capital Improvement Plan 2024 handout, pages 5-7.

Mr. Schell then took questions from the board. A copy of these presentations are available in the County Clerk's Office.

3. Parks Department 2024 Projects – Adam Breest – Director of Parks & Expo Center

Adam Breest, Parks & Expo Center Director, presented and discussed the Parks Department 2024 Projects. The projects include:

- Sunnyview Exposition Center West Campus Engineering – Hire an engineer to narrow down the design, scope, and cost for the Sunnyview Exposition Center West Campus Improvements. These improvements consist of installing a new pond; pulverize, resize, and pave main lot; replace parking lot and entrance lighting; reroute and pave entry road; new entrance sign; historic archway; redesign drop off at front of main expo building and

additional gravel, electric, and camping pedestals near County Road Y. The total cost of this project is \$443,254.

- Shelter's 1, 2, and 4 Repairs and American Disability Act Updates (ADA) – Repair and update the existing 4 shelters for ADA compliance, safety and longevity. These would include replacing the asphalt pad with a concrete pad; replacing the asphalt access path to concrete; replace bathroom doors and widen entries; remove partitions in the bathrooms; seal the bathroom and kitchen floors; sandblast and paint the steel beams; convert lighting to LED; repair and replace soffit around shelters 1 and 2; and install ceiling in shelter 4 and replace siding. The total cost of this project is \$250,000.
- Parks Paving Project (Community Park, Jerry Finch, and Boom Bay) – Perform several paving projects. These include pulverizing and repaving 2 adjacent roads to Shelter 1 and 1 adjacent road to Shelter 4; removing parking lot across from Best Friends Dog Park; pulverizing and repaving service road and also fix culverts; seal community park trail; grade and pave Jerry Finch Winnebago County Dog Park entry drive and parking lot; and pulverize and pave Boom Bay Boat Landing parking lot. The total cost of this project is \$487,000.
- Sunnyview Exposition Center Room Dividers – Replace the room dividers in the Sunnyview Exposition Center South Wing and Center Hall. The room dividers are original with the building and they can no longer find parts for the room dividers. The dividers are utilized by many paid renters in order to divide into breakout rooms. The dividers are also utilized so they can book multiple renters at one time (dividers for center hall and west wing for example). The total cost of this project is \$150,000.
- Sunnyview Exposition Center Seal Floor – Seal the Expo Floor. The main hall, west wing, front entrance, and vestibule areas need to be resealed. The front entrance and vestibules are further behind than the main hall and west wing. They have many users who utilize this space. It is the first impression as someone walks into the building. The joints also need to be caulked and filled. The total cost of this project is \$200,000.

Additional information is available in the Executive Capital Improvement Plan 2024 handout, pages 33-41.

Mr. Breest then took questions from the board. A copy of this presentation is available in the County Clerk's Office.

Supervisor Eisen made a motion to postpone this presentation/meeting to the first Tuesday of February; February 5, 2024, at 6:00 pm, at a Special Orders Session. This motion did not have a second. Therefore, the meeting continued.

4. Winnebago County Highway Department Capital Improvement Plan 2024 – Bob Doemel – Highway Commissioner

Bob Doemel, Winnebago County Highway Commissioner, presented the 2024 Highway Department Capital Improvement Projects to the board. The projects include:

- CTH P (Midway Road to STH 47) – The segment of road between STH 47 and Midway Road involves designing and constructing the roadway to current standards. CTH P is in need of reconstruction. The current two lane rural cross section between STH 47 and Midway Road does not function effectively; numerous driveways to multiple businesses are causing issues with drainage. The pavement is failing and is inadequate to handle the current traffic. Requesting \$600,000 for the purchase of a right of way.
- CTH II (CTH CB – Clayton Avenue) – Milling the existing roadway and installing an asphalt overlay to improve the paved surface which is deteriorating and in need of improvement. Requesting an additional \$135,000 to complete the project. \$107,724 LRIP funding will be received upon project completion.
- CTH S (Ryf Road to STH 116) – Milling the existing roadway and installing an asphalt overlay to improve the paved surface which is deteriorating and in need of improvement. Requesting \$1,573,082 to complete the project. \$393,662 LRIP funding will be received upon project completion.
- CTH MM (CTH II to Richter Ln) – Milling the existing roadway and installing an asphalt overlay to improve the paved surface which is deteriorating and in need of improvement. A box culvert will also be installed. Requesting \$1,699,259 to complete the project. \$444,104 LRIP funding will be received upon project completion.
- CTH HH (CTH AH to West Co Line) – Pulverizing the existing asphalt pavement, installing a new asphalt surface and minor drainage improvements. Requesting \$450,000 to complete this project.
- Miscellaneous concrete repairs – Some areas have concrete panels of roadway that have spalled, cracked, or have settled, creating conditions of unsafe travel or an extremely rough riding surface. These areas of failure are among the following sections of county roads: CTH A, CTH AA, CTH AP, CTH CB and CTH II. The project would include removing/replacing failed panels and filling small concrete spalls with a hot asphalt material. This will be part of an annual concrete repair program to ensure safe driving conditions on our concrete roads. Requesting \$300,000 to complete this project.

Additional information is available in the Executive Capital Improvement Plan 2024 handout, pages 21-32.

Commissioner Doemel then took questions from the board. A copy of this presentation is available in the County Clerk's office.

5. Executive Capital Improvement Plan 2024 – Jon Doemel – County Executive

County Executive Jon Doemel made a quick correction. The Second Chance school have changed their name to the True Academy. They felt it was more uplifting for the students than Second Chance.

County Executive Jon Doemel presented a brief overview of the Capital Improvements Plan (CIP) for 2024. He stated it is very important in the capital plan that we keep it around \$10 million every year. That is what Baird recommends that we do to make sure our levy remains flat.

Mr. Doemel mentioned that Facilities Director, Mike Elder, will be bringing forward, with the Executive's approval, a Spirit Fund ask for a master plan to help us better understand what our space needs and uses are throughout the county and where efficiencies can be found. He also stated that in the Facility Condition Assessment, there are some department buildings that may need to be addressed or coming due at the same time. They will need to prioritize and decide which buildings come first, second and so forth so they can smooth it out the best way they can.

Mr. Doemel also stated that they did a deep review of the Highway maintenance schedule. They have determined that they are doing an appropriate amount of roads every year to keep up so those don't fall behind.

County Executive Doemel informed everyone that he wanted to be sure there was an appendix in the CIP Book.

Executive Doemel then took questions from the board.

Motion by Supervisor Albrecht, seconded by Supervisor Stafford, to adjourn until the Board's next meeting on Tuesday, January 16, 2024, at 6:00 p.m. The meeting was adjourned at 9:50 p.m.

Submitted by:
Cassie J. Smith-Gregor
Winnebago County Deputy Clerk

State of Wisconsin)
County of Winnebago) ss

I, Cassie J. Smith-Gregor, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their Special Orders Session meeting held January 2, 2024.

Cassie J. Smith-Gregor
Winnebago County Deputy Clerk

**ADJOURNED SESSION
WINNEBAGO COUNTY BOARD OF SUPERVISORS MEETING
TUESDAY, JANUARY 16, 2024**

A. CALL TO ORDER

Chairman Thomas Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:03 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by ZOOM.

B. ROLL CALL

The following Supervisors were present: 34 – Dowling, Borchart, Eisen, Horan, Defferding, Ellenberger, Wise, Nussbaum, Stafford, Albrecht, Gabert, Binder, Swan, Robinson, Floam, Gordon, Ponzer, Belville, Ernst, Hinz, Zellmer, Schellenger, Buck, Powers, Hanson, Cox, Bureau, Farrey, Harrison, Zastera, Egan, Jeziorny, Nelson and Miller; Excused: 2 – Nichols and Gustafson.

C. PLEDGE OF ALLEGIANCE

The meeting was opened with the Pledge of Allegiance.

D. INVOCATION

Invocation by Supervisor Karen Powers

E. ADOPT AGENDA

Motion by Supervisor Albrecht, seconded by Supervisor Horan, to adopt the agenda for tonight's meeting.
CARRIED BY VOICE VOTE.

F. PUBLIC COMMENTS

The following people spoke in support of Resolution No. 311-012024: "Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Help the Boys and Girls Club of Oshkosh Expand the Youth-Focused Community Center":

- Tracy Ogden, CEO of the Boys and Girls Club of Oshkosh
- Jeff Trembly, Board President of the Boys and Girls Club of Oshkosh
- Mark Laske, Capital Campaign Chair, Boys and Girls Club

The following people spoke in support of Resolution No. 312-012024: "Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Help Greater Fox Cities Area Habitat for Humanity Build or Rehabilitate 10 Homes in Northern Winnebago County":

- Amy McGowan, Director of Development - Greater Fox Cities Area Habitat for Humanity
- Gina Glover, Greater Fox Cities Area Habitat for Humanity Board Member

The following people spoke in support of Resolution No. 314-012024: "Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Expand Solutions Recovery Housing":

- Trevor Fenrich, Executive Director for Solutions Recovery
- Tina Poulos, Solutions Recovery Sober Living Coordinator
- Dr. Ezra Lyon, ThedaCare Family Medical Physician

The following people spoke in support of Resolution No. 310-012024: "Authorize Acceptance of an \$80,083 Grant from the Wisconsin Department of Health Services for Public Health & Harm Reduction Vending Machines and Items to be Distributed":

- Leah Kitz, City of Oshkosh resident
- Cheryl Brehmer, Winnebago County Medical Examiner supports this with the stipulation that none of the intravenous materials are placed in the vending machines.
- Ashley Hesse, Town of Oshkosh resident
- Dr. Ezra Lyon, ThedaCare Family Medical Physician
- Deb Martin

Deb Martin expressed appreciation seeing all the wonderful programs that the County Board will have to vote on at tonight's meeting from the ARPA Strategy and Outcomes Commission. She urged the supervisors to support them as she has been advocating for some time to use those Spirit Funds for good in our community and all these projects will do that.

Court Commissioner Michael Rust introduced himself to the public and the County Board. He is a candidate running for the Branch 1 Circuit Court Judge. Mr. Rust reminded everyone that there is a primary election coming up on Tuesday, February 20, 2024.

G. COMMUNICATIONS, PETITIONS, MEMORIALS, ACCOUNTS, COMMENDATIONS, ETC.

Julie Barthels, Winnebago County Clerk, presented the following communications:

1. There was a Notice of Claim from Progressive Insurance on behalf of Ashley N. Solvang for damage to her vehicle caused by a Winnebago County Snowplow. An email was received from the insurance company stating that this is an old claim and beyond the statute of limitations so they will not be re-opening the file at this time.
2. Commendations for Thomas Burns, Brian Kaye, Thomas Makurat, Sharon Schneckenberg, Rosanne Smerling, and Randy Woldt

H. REPORTS FROM COMMITTEES, COMMISSIONS & BOARDS

Vice-Chairman Farrey announced that there will be a Legislative Committee meeting on Monday, January 22, 2024, at the JP Coughlin Center at 8:30 am.

Supervisor Powers requested that the supervisors hold the keys to the drawers because the County Clerk's Office should not have to open and close them prior to and after the meetings.

Supervisor Defferding announced that the next Safe Streets Initiative meeting will take place on Friday, January 26, 2024, at 12:00 pm in Branch 3 at the Courthouse.

I. COUNTY EXECUTIVE'S REPORT

Executive Doemel reported on the following topics:

- Executive Doemel stated that snowstorm Bennett has come and gone. They have been tracking their efforts thus far and will be bringing a full report of their efforts to the next county board meeting. This will include what they have done up to this point and what they've done through the rest of it.
- Executive Doemel mentioned there was a memo included in their packet for the upcoming strategic planning sessions. Mr. Doemel asked the board members to complete a survey to help with the facilitation. A link has been provided on the memo and he will also send out an email with the survey link on it. The survey will take about 15 minutes. Please submit that survey by January 19, 2024, if possible. This will help them ahead of the strategic planning session. Chris Fabian, the Priority Based Budgeting Consultant and Strategic Plan Facilitator, will be on-site January 23 & 24 to provide a summary of the Strategic Plan survey and to facilitate a session to clarify survey input.
- Executive Doemel commented and asked for support on the following resolutions:
 - Resolution 310-012024; regarding the Public Health & Harm Reduction Vending Machines and Items to be Distributed. The purpose of these vending machines is to keep people alive. Mr. Doemel asked the Board to please take the time to make an objective decision on this. The only thing he is asking is for an opportunity in the access for the tools to keep people alive long enough to get to sobriety.
 - Resolution 311-012024; Approving Spirit Funds to Help the Boys and Girls Club of Oshkosh Expand the Youth-Focused Community Center
 - Resolution 312-012024; Approving Spirit Funds to Help Greater Fox Cities Area Habitat for Humanity Build or Rehabilitate 10 Homes in Northern Winnebago County
 - Resolution 313-012024; Approving Spirit Funds to Expand the Building of NOVA Counseling Services Facilities
 - Resolution 314-012024; Approving Spirit Funds to Expand Solutions Recovery Housing

J. COUNTY EXECUTIVE'S APPOINTMENTS

Executive Doemel asked for the board's approval of the following appointment:

- Winnefox Library System Board of Trustees
 - Mellisa Stafford, Neenah; this term will expire December 31, 2026Motion by Supervisor Ellenberger, seconded by Supervisor Nussbaum, to accept. CARRIED BY VOICE VOTE.

K. COUNTY BOARD CHAIRMAN'S REPORT

- Chairman Egan reported that Supervisors Nichols and Gustafson are excused from tonight's meeting.
- Chairman Egan expressed his condolences to Supervisor Nichols for the loss of her father.
- Chairman Egan explained to the County Board why he put all the agenda items on the consent agenda for tonight's meeting.

L. NEIGHBORHOOD INVESTMENT FUND UPDATES

- **Day by Day Shelter – Molly Yatso Butz, Executive Director; Karl Buelow, Operations Director and Denise Holz, Program Director**

Ms. Yatso Butz presented information on the Day-by-Day Shelter. As of May 15, 2023, the Day-by-Day Shelter became the State of Wisconsin's first ever purpose-built shelter putting a place for people who have nothing and give them a place to go in Winnebago County offering them temporary shelter, support services and an opportunity to improve their lives through everything that they offer at the shelter. The money they received was used to construct the new 50 bed 365-day shelter and that shelter is located at 420 Ceape Avenue in Oshkosh. Ms. Butz discussed information about the actual construction of the building.

The Day-by-Day Shelter collaboratively provides temporary shelter, individualized services, and opportunities for self-sufficiency to empower the most vulnerable adults in our community. They provide shelter programming also known as "Gateways to Goals" that include basic needs, housing, employment, health and wellness and education among others. The new shelter has addressed some previous challenges by increasing overnight capacity, increasing overnight services, have an operational kitchen and additional showers, bathrooms and a larger laundry room and proper security.

Ms. Yatso Butz, Mr. Buelow, and Ms. Holz then took questions from the board. A copy of this presentation is available in the County Clerk's Office.

- **Covey – Pam Schutz, Chief Executive Officer**

Pam Schutz, CEO for Covey presented information to the Board regarding this program. This program has been around for 70 years and was founded in 1954. It is an innovator of services and programs, unique respite services and is shaping the future. It was rebranded in 2017 and became Covey. At Covey, the participants, staff, and caregivers believe in creating possibilities, and believe in doing it together. Covey has a vision that the world embraces individuals with disabilities for who they are. Their mission is to create opportunities that foster personal growth. They do this through Community Based Programs: Covey Connect, Community Based Adult Day Services, iCanBike, Meaningful Meals, Respite Care, and soon – Adult Family Homes. Work has been done at 250 W. 9th Avenue in Oshkosh. They have a site at Woodhaven Lane #2 and #3 of a fully accessible home built by Fox Valley Technical College Construction Program. They have identified a location for a third house. A site plan has been completed and the target to begin construction will be in late spring/early summer.

Ms. Schutz then took questions from the board. A copy of this presentation is available in the County Clerk's Office.

M. CONSENT CALENDAR

Consent Calendar Items are those items which are Voted on by the Winnebago County Board of Supervisors in a Single Roll Call Vote. Staff Recommends Approval of all Items. Any Winnebago County Board of Supervisor may Request that an Item be Removed from the Consent Calendar for Discussion. Questions relating to items on the Consent Calendar do not require the item be removed from the Consent Calendar if a satisfactory answer is provided.

1. **Approval of Proceedings from December 19, 2023, Adjourned Session of the Winnebago County Board of Supervisors**

ZONING & ORDINANCES

4. **Report No. 002 – Kuznacki, ET AL, Town of Winneconne**
5. **Amendatory Ordinance No. 01/002/24 – Rezoning from R-1 and R-2 (Rural Residential and Suburban Low Density Residential) to R-2 (Suburban Low Density Residential) for tax parcel nos. 030-0053-05 and 030-0813 (Effective Date: 01/23/2024)**
6. **Amendatory Ordinance No. 01/03/24 – Michael Docta, Town of Nepeuskun – Rezoning from A-2 (FLPO) (General Agriculture District with the Farmland Preservation Overlay) to A-2 (General Agriculture District) and Winnebago County's future land use plan shows future land use as Agriculture and Undeveloped for tax parcel no. 014-0710-02 (Effective Date: 01/23/2024)**

RESOLUTIONS & ORDINANCES

- 7. Resolution No. 300-012024: Commendation for Thomas Burns**
WHEREAS, Thomas Burns has been employed with the Sheriff for the past twenty-three years, and during that time has been a most conscientious and devoted County employee; and
WHEREAS, Thomas Burns has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.
NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be, and it hereby is extended to Thomas Burns for the fine services he has rendered to Winnebago County.
BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Thomas Burns.
Submitted by: PERSONNEL & FINANCE COMMITTEE
- 8. Resolution No. 301-012024: Commendation for Brian Kaye**
WHEREAS, Brian Kaye has been employed with the Sheriff for the past twenty-four years, and during that time has been a most conscientious and devoted County employee; and
WHEREAS, Brian Kaye has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.
NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be, and it hereby is extended to Brian Kaye for the fine services he has rendered to Winnebago County.
BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Brian Kaye.
Submitted by: PERSONNEL & FINANCE COMMITTEE
- 9. Resolution No. 302-012024: Commendation for Thomas Makurat**
WHEREAS, Thomas Makurat has been employed with the Sheriff for the past thirty years, and during that time has been a most conscientious and devoted County employee; and
WHEREAS, Thomas Makurat has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.
NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be, and it hereby is extended to Thomas Makurat for the fine services he has rendered to Winnebago County.
BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Thomas Makurat.
Submitted by: PERSONNEL & FINANCE COMMITTEE
- 10. Resolution No. 303-012024: Commendation for Sharon Schneckenberg**
WHEREAS, Sharon Schneckenberg has been employed with Human Services for the past twenty-six years, and during that time has been a most conscientious and devoted County employee; and
WHEREAS, Sharon Schneckenberg has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.
NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be, and it hereby is extended to Sharon Schneckenberg for the fine services she has rendered to Winnebago County.
BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Sharon Schneckenberg.
Submitted by: PERSONNEL & FINANCE COMMITTEE
- 11. Resolution No. 304-012024: Commendation for Rosanne Smerling**
WHEREAS, Rosanne Smerling has been employed with Human Services for the past twenty-nine years, and during that time has been a most conscientious and devoted County employee; and
WHEREAS, Rosanne Smerling has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.
NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be, and it hereby is extended to Rosanne Smerling for the fine services she has rendered to Winnebago County.
BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Rosanne Smerling.
Submitted by: PERSONNEL & FINANCE COMMITTEE

12. Resolution No. 305-012024: Commendation for Randy Woldt

WHEREAS, Randy Woldt has been employed with the Sheriff, for the past thirty-two years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Randy Woldt has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be, and it hereby is extended to Randy Woldt for the fine services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Randy Woldt.

Submitted by: PERSONNEL & FINANCE COMMITTEE

14. Resolution No. 307-012024: Disallow Claim of Ronald Recla

WHEREAS, your Personnel and Finance Committee has had the claim of Ronald Recla referred to it for review; and

WHEREAS, your Committee has investigated the claim and recommends it be disallowed by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that the claim of Ronald Recla, filed with the County Clerk on December 15, 2023, is hereby disallowed since there is no basis for liability on the part of Winnebago County.

Submitted by: PERSONNEL & FINANCE COMMITTEE

16. Resolution No. 309-012024: Approve the FY 2023 Budget Amendment to add \$1,409,050 in Capital Asset Depreciation Expense

WHEREAS, the current depreciation of the active assets for the Airport cost was projected to be \$1,344,162.90 based on the fixed asset software for the 2023 budget; and

WHEREAS, the Finance Department added four items (between capital projects and capital outlay) that were budgeted to the yearly cost. This increased the yearly budget amount by \$98,340; and

WHEREAS, the Bureau of Aeronautics has not closed out 5 capital projects and the Finance Department has not added the projects to the yearly budget. At the end of 2022, these assets were valued at \$27,447,989.55. Based on their depreciation life, this added \$1.5M to their annual depreciation cost; and

WHEREAS, based on the hangar project, tower window panel replacement, plow truck and Taxiway A not being completed and capitalized coupled with two more assets that were not fully depreciated and 60% disposed of as of October, the final amount needed by a budget amendment is \$1,409,050.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it approves the FY 2023 Budget Amendment to add \$1,409,050 in capital asset depreciation expense.

Submitted by: AVIATION COMMITTEE

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Ellenberger and seconded by Supervisor Jeziorny, to adopt the consent calendar excluding:

Supervisor Hinz requested that these items be pulled from the Consent Calendar.

2. Report No. 001 – Steve Seegers, Patron Properties, LLC, Town of Neenah
3. Amending Ordinance No. 01/001/24 – Rezoning from A-2 (General Agriculture) to I-1 (Light Industrial) for tax parcel no. 010-0298-07

Supervisor Hanson requested that these items be pulled from the Consent Calendar.

15. Ordinance No. 308-012024: Amend Winnebago County General Code Chapter 19.27 "Recreation Trail Regulations" to Include Language that Grants Permission to the Parks Director or County Executive to Allow ATVs on Portions of the WIOUWASH Trail with Advanced Permission and Notice
17. Resolution No. 310-012024: Authorize Acceptance of an \$80,083 Grant from the Wisconsin Department of Health Services for Public Health & Harm Reduction Vending Machines and Items to be Distributed

CONSENT CALENDAR (cont.)

18. Resolution No. 311-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Help The Boys and Girls Club of Oshkosh Expand the Youth-Focused Community Center
19. Resolution No. 312-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Help Greater Fox Cities Area Habitat for Humanity Build or Rehabilitate 10 Homes in Northern Winnebago County
20. Resolution No. 313-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Expand the Building of NOVA Counseling Services Facilities
21. Resolution No. 314-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Expand Solutions Recovery Housing

Supervisor Swan requested that this item be pulled from the Consent Calendar.

22. Resolution No. 315-012024: Approval of Capital Improvement Projects for 2024, to Be Funded with Transfers from the Unassigned General Fund Balance Which Will Either Reduce the Unassigned General Fund Balance or Will Be Later Reimbursed by a Subsequent Bond Issue

Supervisor Eisen requested that this item be pulled from the Consent Calendar.

13. Resolution No. 306-012024: Honoring former Winnebago County Supervisor Patrick "Pat" O'Brien in Memoriam

Vote on Consent Calendar: CARRIED BY VOICE VOTE.

ZONING & ORDINANCES

2. Report No. 001 – Steve Seegers, Patron Properties, LLC, Town of Neenah

This item was pulled from the Consent Calendar by Supervisor Hinz.

Motion by Supervisor Hinz, seconded by Supervisor Gabert, to accept Report No. 001 with the correction made to the vote to reflect 4-0 on the report.

Motion by Supervisor Defferding, seconded by Supervisor Horan, to refer this back to the Planning & Zoning Committee.

After further discussion, Supervisor Horan rescinded her second. Supervisor Defferding rescinded his motion.

Back to the original motion to accept. CARRIED BY VOICE VOTE.

3. Amendatory Ordinance No. 01/001/24 – Rezoning from A-2 (General Agriculture) to I-1 (Light Industrial) for tax parcel no. 010-0298-07

This item was pulled from the Consent Calendar by Supervisor Hinz.

Motion by Supervisor Hinz, seconded by Supervisor Zastera, to accept. FAILED BY VOICE VOTE.

RESOLUTIONS & ORDINANCES

13. Resolution No. 306-012024: Honoring former Winnebago County Supervisor Patrick "Pat" O'Brien in Memoriam

WHEREAS, Pat O'Brien was a Winnebago County Board Supervisor from 1982 – 2002 ~~1988 – 2008~~, and then a County Board Advisor from 2008 - 2023, most recently serving as the chairman of the Solid Waste Management Board, serving his community for the past thirty-five years, and during that time was a most conscientious and devoted County servant; and

WHEREAS, Pat O'Brien passed away on November 30, 2023.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere recognition and commendation be and is hereby extended in memory of Pat O'Brien for his years of dedicated public service to Winnebago County.

Submitted by: PERSONNEL & FINANCE COMMITTEE

This item was pulled from the Consent Calendar by Supervisor Eisen.
Motion by Supervisor Cox, seconded by Supervisor Jeziorny, to adopt.
Motion by Supervisor Eisen, seconded by Supervisor Wise, to amend the resolution; on line 7, strike 1988-2008 and insert 1982-2002.
Vote on amendment. CARRIED BY VOICE VOTE.
Vote on resolution as amended. CARRIED BY VOICE VOTE.

15. Ordinance No. 308-012024: Amend Winnebago County General Code Chapter 19.27 "Recreation Trail Regulations" to Include Language that Grants Permission to the Parks Director or County Executive to Allow ATVs on Portions of the WIOUWASH Trail with Advanced Permission and Notice

WHEREAS, the Parks and Recreation Committee has reviewed and recommends approval of the following amendments to the Winnebago County General Code Chapter 19.27 Recreation Trail Regulations as attached; and

WHEREAS, the amendments add language to allow the Parks Director or County Executive to expand usage on a County owned recreational trail, specifically to allow ATVs on portions of the WIOUWASH Trail; and

WHEREAS, the Winnebago County Parks Department has received requests from the Town of Oshkosh to allow ATVs on the WIOUWASH Trail for the sole purpose of accessing Lake Butte des Morts in early and late winter to ice fish; and

WHEREAS, the Parks Director will determine when the weather conditions are appropriate to allow ATVs on the WIOUWASH Trail from West Wind Road to the first bridge crossing. The Public will be notified of the opening and closing dates each year; and

WHEREAS, the Parks Department will not allow ATVs on the remainder of the WIOUWASH Trail north of the bridge.

NOW, THEREFORE, THE WINNEBAGO COUNTY BOARD OF SUPERVISORS DOES ORDAIN AS FOLLOWS:

That Chapter 19.27 Recreation Trail Regulations of the General Code of Winnebago County be revised as listed in Exhibit A.

BE IT FURTHER ORDAINED by the Winnebago County Board of Supervisors that said amendment to the General Code of Winnebago County shall become effective on the date following the date of publication.

Submitted by: PARKS & RECREATION COMMITTEE

This item was pulled from the Consent Calendar by Supervisor Hanson.

Motion by Supervisor Powers, seconded by Supervisor Dowling, to adopt.

Motion by Supervisor Farrey, seconded by Supervisor Nussbaum, to amend the Ordinance. Remove "or County Executive" in the title of the Ordinance and on Line 11 in the Ordinance verbiage.

Vote on amendment. CARRIED BY VOICE VOTE. (Abstain: Eisen)

Motion by Supervisor Farrey, seconded by Supervisor Buck, to amend the language in the Exhibit A attachment and strike "or County Executive" in (1)(b) and (4)(b).

Vote on amendment. CARRIED BY VOICE VOTE.

Vote on Ordinance as amended. CARRIED BY VOICE VOTE. (Nay: Eisen)

17. Resolution No. 310-012024: Authorize Acceptance of an \$80,083 Grant from the Wisconsin Department of Health Services for Public Health & Harm Reduction Vending Machines and Items to be Distributed

WHEREAS, the Winnebago County Public Health Department runs a substance use harm reduction program with support from Vivent Health; and

WHEREAS, increasing the availability of opioid antagonists commonly known as Narcan or Naloxone and materials which test for fentanyl and other substances will help reduce opioid overdose deaths; and

WHEREAS, the Wisconsin Department of Health Services (WDHS) offered a statewide funding opportunity statewide for public health vending machines; and

WHEREAS, WDHS has approved the Winnebago County's application for the installation of two vending machines on county owned property in Oshkosh and Neenah to distribute opioid antagonists commonly known as Narcan or Naloxone and materials which test for the presence of fentanyl and other substances.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it acknowledges the necessity of a harm reduction program and authorizes approval to accept and spend \$80,083 from the Wisconsin Department of Health Services to implement the Public Health & Harm Reduction Vending Machine grant.

BE IT FURTHER RESOLVED that access to harm reduction materials in the vending machine will be granted to individuals who have been provided access only after consultation with the county or community partner organizations.

BE IT FURTHER RESOLVED that harm reduction materials available in the vending machines shall include opioid antagonists commonly known as Narcan or Naloxone, materials to test for the presence of

fentanyl and other drugs, and Deterra drug deactivation system product provided that education materials are included with every item dispensed from the vending machines and the material includes treatment and recovery information.

BE IT FURTHER RESOLVED that hypodermic syringes, needles and other objects used or intended for use in parenterally injecting substances into the human body are prohibited from the inventories of the vending machines.

BE IT FURTHER RESOLVED that other public health materials which aid in the overall health of our community such as CPR masks, hats, gloves, water, food, et cetera may be included in the vending machine with the approval of the county executive provided that the materials are not commonly known to be used to procure or use illicit drugs of any kind.

Submitted by: BOARD OF HEALTH
PERSONNEL & FINANCE COMMITTEE

This item was pulled from the Consent Calendar by Supervisor Hanson.

Motion by Supervisor Harrison, seconded by Supervisor Horan, to adopt.

Motion by Supervisor Bureau, seconded by Supervisor Hanson, to make an amendment, striking lines 31-34.

Vote on amendment. AYES: 17; NAYES: 17 – Borchart, Eisen, Horan, Wise, Binder, Ponzer, Belville, Ernst, Hinz, Zellmer, Schellenger, Buck, Powers, Cox, Farrey, Harrison, and Nelson; ABSTAIN: 0; ABSENT: 2 – Nichols and Gustafson. MOTION FAILED.

Motion by Supervisor Zastera, seconded by Supervisor Floam, to make an amendment. On line 31, strike "the overall health of" and replace with "harm reduction in"; and on line 32, strike "hats, gloves, water, food, et cetera" It should state: "BE IT FURTHER RESOLVED that other public health materials which aid in ~~the overall health of~~ **harm reduction in** our community such as CPR masks, ~~hats, gloves, water, food, et cetera~~ may be included in the vending machine with the approval of the county executive provided that the materials are not commonly known to be used to procure or use illicit drugs of any kind."

Motion by Supervisor Horan, seconded by Supervisor Dowling, to call the question on the amendment.

Vote on call the question: CARRIED BY VOICE VOTE.

Vote on amendment. FAILED BY VOICE VOTE.

Back to the original resolution.

Motion by Supervisor Ernst, seconded by Supervisor Robinson, to call the question.

Vote on call the question: AYES: 22; NAYES: 12 – Dowling, Ellenberger, Nussbaum, Stafford, Albrecht, Swan, Floam, Schellenger, Hanson, Bureau, Zastera, and Miller; ABSTAIN: 0; ABSENT: 2 – Nichols and Gustafson. MOTION FAILED.

After further discussion, Motion by Supervisor Harrison, seconded by Supervisor Zellmer, to call the question. CARRIED BY VOICE VOTE.

Vote on original resolution. AYES: 22; NAYES: 11 – Dowling, Eisen, Ellenberger, Nussbaum, Albrecht, Gabert, Swan, Hanson, Bureau, Zastera, and Miller; ABSTAIN: 1 – Stafford; ABSENT: 2 – Nichols and Gustafson. MOTION FAILED. (Required 2/3 of Membership to Pass)

18. Resolution No. 311-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Help The Boys and Girls Club of Oshkosh Expand the Youth-Focused Community Center

WHEREAS, The Boys & Girls Club of Oshkosh (hereinafter "The Club") serves youth ages 6 to 18 Monday through Friday after school and during the summer; and

WHEREAS, The Club provides a safe environment, excellent facilities, caring adults and engaging programs in three key areas: healthy lifestyles, good character and citizenship, and academic success; and

WHEREAS, The Club offers quality programs for children, addressing today's most pressing youth issues and assisting in teaching young people the skills needed to succeed in life; and

WHEREAS, programs fall under the following categories: Education & Career Development, Arts, Health & Life Skills, Character and Leadership, Sports, Fitness & Recreation; and

WHEREAS, expanding the Community Center with a youth-focused design will provide Winnebago County with a centralized services center for all residents.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$500,000 from the Spirit Fund's Government Identified Community Project category be approved to help The Boys & Girls Club of Oshkosh expand the youth-focused community center. Funding is contingent on The Club remaining committed to its mission to strengthen the lives of individuals, families, and the community.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion, The Boys & Girls Club of Oshkosh will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the Boys and Girls Club shall be responsible for reimbursement to Winnebago County for any disbursed funds which are

determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Submitted by: ARPA STRATEGY & OUTCOMES COMMISSION

This item was pulled from the Consent Calendar by Supervisor Hanson.

Motion by Supervisor Farrey, seconded by Supervisor Horan, to adopt.

Motion by Supervisor Horan, seconded by Supervisor Zellmer, to make an amendment, adding an additional amount of \$250,000, increasing the amount on the resolution from \$500,000 to \$750,000.

Vote on amendment. AYES: 6 – Horan, Binder, Gordon, Zellmer, Cox and Harrison; NAYES: 26; ABSTAIN: 2 – Stafford and Jeziorny; ABSENT: 2 – Nichols and Gustafson. MOTION FAILED.

Back to original resolution.

Motion by Supervisor Zellmer, seconded by Supervisor Buck, to call the question.

Vote on call the question: CARRIED BY VOICE VOTE.

Vote on original resolution. AYES: 29; NAYES: 5 – Dowling, Defferding, Hanson, Bureau, and Zastera; ABSTAIN: 0; ABSENT: 2 – Nichols and Gustafson. MOTION PASSED.

19. Resolution No. 312-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Help Greater Fox Cities Area Habitat for Humanity Build or Rehabilitate 10 Homes in Northern Winnebago County

WHEREAS, Habitat for Humanity International was originally founded in 1976 by farmers in Americus, Georgia, providing partnership housing focused on people in need of adequate shelter; and

WHEREAS, Greater Fox Cities Area Habitat for Humanity (hereinafter "Habitat") started serving families in Winnebago County through new home construction in 1993. Since then, services have expanded to include home repairs, Rock the Block events, Almost Home guidance and the Appleton Habitat ReStore; and

WHEREAS, families work in partnership with Habitat to build their home and later purchase their home at a no-interest loan permanently set at 25 – 30% of their household income at closing; and

WHEREAS, Fox Cities Habitat has built 141 homes, and repaired 292 homes, including the lead-abatement work in 35 homes in Winnebago County; and

WHEREAS, the Home Buyer Program directly improves and increases the housing stock in Winnebago County and encourages economic development; and

WHEREAS, increased demand and rising costs have contributed to record increases in home prices in the Fox Valley. In May 2023, Winnebago County home prices were up 18.4% (compared to 2022), selling for a median price of \$261K; and

WHEREAS, Habitat is one of the only options for families that would never qualify for a traditional loan to build sustainable wealth and equity through homeownership.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$500,000 from the Spirit Fund's Government Identified Community Project category be approved to help Greater Fox Cities Area Habitat for Humanity build or rehabilitate 10 homes. Funding is contingent on Habitat remaining committed to its mission to strengthen the lives of individuals, families, and the community.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion, Greater Fox Cities Area Habitat for Humanity will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that Greater Fox Cities Habitat for Humanity shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Submitted by: ARPA STRATEGY & OUTCOMES COMMISSION

This item was pulled from the Consent Calendar by Supervisor Hanson.

Motion by Supervisor Farrey, seconded by Supervisor Ellenberger, to adopt.

Vote on resolution. AYES: 29; NAYES: 5 – Dowling, Defferding, Gabert, Hanson, and Zastera; ABSTAIN: 0; ABSENT: 2 – Nichols and Gustafson. MOTION PASSED.

20. Resolution No. 313-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Expand the Building of NOVA Counseling Services Facilities

WHEREAS, Nova Counseling Services (hereinafter "Nova") is a State of Wisconsin-licensed provider of medically monitored residential treatment for people suffering from substance use disorders; and

WHEREAS, treatment at Nova is for individuals who have lost control of their lives and need a safe, structured environment in which to learn about their disease. Nova provides therapy to change the behaviors that accompany substance use; and

WHEREAS, for over four decades, Nova has been grounded in the 12 Steps of Alcoholics Anonymous® philosophy and believes it is the surest way to recover from the disease. Education about the illness, knowledge of the 12 Steps, and caring feedback are the cornerstones for change; and

WHEREAS, Nova provides treatment in a variety of ways, including a 28-day residential program, 90-day transitional program (Terra Program), Family Program and outpatient aftercare; and

WHEREAS, an expansion of Nova's existing facilities will better serve people suffering from substance use disorder, including the STAR Program.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$500,000 from the Spirit Fund's Government Identified Community Project category be approved to expand the facilities of Nova Counseling Services. This funding is contingent on Nova remaining committed to its mission to strengthen the lives of individuals, families, and the community.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion, Nova Counseling Services will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that Nova Counseling Services shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Submitted by: ARPA STRATEGY & OUTCOMES COMMISSION

This item was pulled from the Consent Calendar by Supervisor Hanson.

Motion by Supervisor Farrey, seconded by Supervisor Gordon, to adopt.

Motion by Supervisor Nussbaum, seconded by Supervisor Gabert, to refer this back to the ARPA Strategy and Outcomes Commission. CARRIED BY VOICE VOTE.

21. Resolution No. 314-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Expand Solutions Recovery Housing

WHEREAS, Solutions Recovery started serving the local recovery community as a 12-step fellowship club and meeting venue; and

WHEREAS, 2013 marked the beginning of Solutions' shift from a recovery club to a recovery community organization with an art fair featuring the works of people in recovery; and

WHEREAS, in 2015 Solutions opened its first sober living home; and

WHEREAS, the sober living program has grown; and

WHEREAS, in 2017 Solutions first Program Coordinator was hired and a more structured approach to sober living, together with a curriculum, was offered; and

WHEREAS, Solutions Recovery has grown to offer more than 30 sober living beds for men and women in Winnebago County.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$500,000 from the Spirit Fund's Government Identified Community Project category be approved to expand Solutions Recovery Housing, and contingent on Solutions Recovery remaining committed to its mission to strengthen the lives of individuals, families, and the community.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion of the expansion, Solutions Recovery Housing will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that Solutions Recovery shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Submitted by: ARPA STRATEGY & OUTCOMES COMMISSION

This item was pulled from the Consent Calendar by Supervisor Hanson.

Motion by Supervisor Farrey, seconded by Supervisor Ellenberger, to adopt.

Vote on resolution. CARRIED BY VOICE VOTE.

22. **Resolution No. 315-012024:** **Approval of Capital Improvement Projects for 2024, to Be Funded with Transfers from the Unassigned General Fund Balance Which Will Either Reduce the Unassigned General Fund Balance or Will Be Later Reimbursed by a Subsequent Bond Issue**
(Specific Projects 1-23 are listed in the Resolution)

WHEREAS, the County annually engages in a capital improvement planning process, and prepares a Capital Improvements Plan which projects capital needs over a five-year period as well as listing projects anticipated for the current year; and

WHEREAS, the Capital Improvements Plan for 2024 through 2028 calls for 23 specific Capital Improvement Projects to be funded in whole or in part in 2024, and which are recommended by staff for approval at this time; and

WHEREAS, department heads have made presentations at previous meetings of the County Board providing information about each of these 2024 projects including information about the need for each project and the associated costs expected; and

WHEREAS, the total amount of County funding that will be needed for these 2024 projects is within the range of capital spending approved by the Board in previous years, and is a reasonable and prudent amount which will avoid sharp fluctuations or increases to the debt service levy; and

WHEREAS, it is desirable to approve the 2024 projects promptly in order to avoid any delay or potential cost increases; and

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes capital improvement projects in the amounts and for the purposes listed below, for a total of ~~\$8,210,605~~ ~~10,060,605~~ in 2024 County funding and total expenditures of ~~\$9,193,595~~ ~~\$11,043,595~~ including outside funding sources:

- (1) ~~Design costs for replacement of fire station at the airport, with 2024 County funding of \$450,000;~~
- (2) ~~Replacement of a large fire truck at the airport, with 2024 County funding of \$1,400,000;~~
- (3) J.P. Coughlin Center boiler replacement, with 2024 County funding of \$203,000;
- (4) Courthouse fall protection measures, with 2024 County funding of \$30,000;
- (5) Courthouse fourth floor ceiling repairs, with 2024 County funding of \$106,000;
- (6) Neenah Human Services Building boiler replacement, with 2024 County funding of \$203,000;
- (7) Neenah Human Services Building roof replacement, with 2024 County funding of \$440,000;
- (8) David W. Albrecht Administration Building masonry repair, with 2024 County funding of \$355,000;
- (9) David W. Albrecht Administration Building and Second Chance building roof replacement, with 2024 County funding of \$712,000;
- (10) Sheriff Evidence Storage and Morgue building, with 2024 County funding of \$782,000;
- (11) CTH P (Midway Road to STH 47), with 2024 County funding of \$600,000;
- (12) CTH II (CTH CB to Clayton Ave), with 2024 County funding of \$27,276, and additional outside funding of \$107,724, for total 2024 funding of \$135,000;
- (13) CTH S (Ryf Road to STH 116), with 2024 County funding of \$1,179,420 and additional outside funding of \$393,662, for total 2024 funding of \$1,573,082;
- (14) CTH MM (CTH II – New Pavement and Box Culvert), with 2024 County funding of \$1,255,155 and additional outside funding of \$444,104, for total 2024 funding of \$1,699,259;
- (15) CTH concrete repair, various roads, with 2024 County funding of \$300,000;
- (16) CTH HH (CTH AH to west county line), with 2024 County funding of \$450,000;
- (17) Expo West Drainage/Parking Lot Improvements and Repair, with 2024 County funding of \$443,254;
- (18) Sunnyview Exposition Center Room Dividers, with 2024 County funding of \$150,000;
- (19) Parks Paving Project, with 2024 County funding of \$487,000;
- (20) Shelters 1, 2, and 4 Repairs and ADA Updates, with 2024 County funding of \$250,000;
- (21) Sunnyview Exposition Center Seal Expo Floor, with 2024 County funding of \$200,000;
- (22) UWO-Fox Cities Boiler System Replacement 1800 Wing, with 2024 County funding of \$12,500 and additional outside funding of \$12,500, for total 2024 funding of \$25,000; and
- (23) UWO-Fox Cities ~~Roof Top AHU Replacement for Art\Music Wing~~, with 2024 County funding of \$25,000 and additional outside funding of \$25,000, for total 2024 funding of \$50,000.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that each of these projects will receive a transfer from the unassigned general fund balance in the amount of the County funding stated above, and project funding will either reduce the unassigned general fund balance or will be later reimbursed by a subsequent bond issue.

Fiscal Note: The total expenditures of ~~\$9,193,595~~ ~~\$11,043,595~~ authorized by this resolution will be funded with \$982,990 in outside funding and County funding of ~~\$8,210,605~~ ~~\$10,060,605~~, which will come from transfers from the unassigned general fund balance and will either reduce the unassigned general fund or will be later reimbursed by a subsequent bond issue, or a combination of these two funding sources.

Submitted by: PERSONNEL & FINANCE COMMITTEE

This item was pulled from the Consent Calendar by Supervisor Swan.

Motion by Supervisor Cox, seconded by Supervisor Ellenberger, to adopt.

Motion by Supervisor Swan, seconded by Supervisor Hanson, to make an amendment to the resolution.

Remove line 25 and line 26 for renegotiation and later reconsideration of fair cost participation agreement with the City of Oshkosh based on the percentage usage rate of the fire station and the fire truck and then bring it back in a separate resolution.

Supervisor Swan amended his motion for when the Board is ready to vote, these two amendments would be split and voted on separately.

Vote on amendment, to strike line 25 on the resolution for renegotiation and later reconsideration of fair cost participation agreement with the City of Oshkosh based on the percentage usage rate of the fire station.

AYES: 14 – Borchart, Stafford, Albrecht, Swan, Robinson, Gordon, Ernst, Buck, Powers, Hanson, Farrey, Zastera, Egan, and Nelson; NAYES: 20; ABSTAIN: 0; ABSENT: 2 – Nichols and Gustafson. MOTION FAILED.

Supervisor Swan withdrew his motion for the amendment striking line 26 based on Supervisor Schellenger's analysis regarding the fire truck.

Motion by Supervisor Farrey, seconded by Supervisor Binder, to make an amendment, to remove line 25 and 26 and refer it back to the Aviation Committee. The Aviation Committee can discuss all the comments that were brought up and come back with a recommendation that Supervisor Farrey suggested it to be to the Spirit Fund for covering the cost of what the committee recommends.

Supervisor Farrey clarified his amendment. His intent for line 25 is that the Aviation Committee continue negotiations with the City of Oshkosh. Before the committee requests the funding, they need to know where they are with the City. Line 26, concerning the truck, the Aviation Committee needs to evaluate the truck whether they really need a new truck or are there other options. That is Supervisor Farrey's request for referring it back to the Aviation Committee. Once the committee reaches those conclusions, then Supervisor Farrey would request that the Aviation Committee requests those recommendations to be funded by the Spirit Fund.

Mary Anne Mueller, Corporation Counsel, refreshed everyone that back in 2022 when there was the creation of the ARPA Strategy and Outcomes Commission, it specifically said all ARPA spending and appropriation requests are to be submitted to the ARPA Strategy and Outcomes Commission for its recommendation prior to action by the full County Board.

Motion by Supervisor Stafford, seconded by Supervisor Zellmer, to call the question.

Vote on call the question: CARRIED BY VOICE VOTE.

Vote on amendment to refer lines 25 and 26 back to the Aviation Committee and Aviation Committee bringing their recommendations to the ARPA & Strategy Outcomes Commission for funding from Spirit Funds.

AYES: 25; NAYES: 9 – Eisen, Ellenberger, Nussbaum, Gabert, Robinson, Schellenger, Hanson, Harrison, and Jeziorny; ABSTAIN: 0; ABSENT: 2 – Nichols and Gustafson. MOTION PASSED.

Vote on resolution as amended.

On line 52 of the resolution, item number (23), the following verbiage was removed "Boiler System Replacement 1800 Wing" and replaced with "Roof Top AHU Replacement for Art/Music Wing". There was a typo on the resolution and an amendment was made to correct that error. The resolution was approved as amended by the Personnel & Finance Committee held immediately prior to the County Board meeting. Since that motion to amend was made and passed at the Personnel & Finance Committee that is what the board will be voting on.

AYES: 31; NAYES: 2 – Defferding, and Ponzer; ABSTAIN: 1 - Dowling; ABSENT: 2 – Nichols and Gustafson. MOTION PASSED.

N. ADJOURN

Motion by Supervisor Albrecht, seconded by Supervisor Dowling, to adjourn until the Board's next meeting on Tuesday, February 27, 2024, at 6:00 p.m. The meeting was adjourned at 11:16 p.m.

Submitted by:

Cassie J. Smith-Gregor

Winnebago County Deputy Clerk

State of Wisconsin)

County of Winnebago) ss

I, Cassie J. Smith-Gregor do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their regular meeting held January 16, 2024.

Cassie J. Smith-Gregor

Winnebago County Deputy Clerk

1 316-002024

2
3 **ORDINANCE: Amend Winnebago County General Code Chapter 7.02 "Speed Limit Regulations"**
4 **to Decrease the Speed Limits in the Town of Black Wolf and Nekimi on County**
5 **Trunk Highway "I" to 40 miles per hour**
6

7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, the Highway Committee has reviewed and recommends approval of the following amendments
9 to the Winnebago County General Code Chapter 7.02: Speed Limit Regulations as attached; and

10 **WHEREAS**, the amendments define and decrease the speed limits in the Town of Black Wolf and Nekimi on
11 County Trunk Highway "I" to 40 miles per hour from its intersection with W. Waukau Avenue southerly for a distance
12 of 1.38 miles to the intersection with Hartland Road.
13

14 **NOW, THEREFORE, THE WINNEBAGO COUNTY BOARD OF SUPERVISORS DOES ORDAIN AS**
15 **FOLLOWS:**

16 (9) COUNTY TRUNK HIGHWAY "I"

17 (a) Town of Black Wolf and Nekimi:

18 1. 40 miles per hour from its intersection with W. Waukau Avenue southerly for a
19 distance of 1.38 miles to its intersection with Hartland Road.
20
21

22 **BE IT FURTHER ORDAINED** by the Winnebago County Board of Supervisors that said amendments to the
23 General Code of Winnebago County shall become effective on the date following the date of publication.
24

25 **Fiscal Impact:** No fiscal impact

26 Respectfully submitted by:

27 **THE HIGHWAY COMMITTEE**

28 Committee Vote:
29
30

31 Vote Required for Passage: **Majority of Members Present**

32 Approved by the Winnebago County Executive this ____ day of _____, 2024.
33
34

35 _____
36 Jonathan D. Doemel
Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: February 27, 2024

FROM: Highway

RE: Ordinance 316-022024: Amend Winnebago County General Code Chapter 7.02 "Speed Limit Regulations" to Decrease the Speed Limits in the Town of Black Wolf and Nekimi on County Trunk Highway "I" to 40 miles per hour

General Description:

The Highway Department is requesting the County Board to amend Winnebago County General Code Chapter 7.02 "Speed Limit Regulations" to define and expand the speed limits in the Town of Black Wolf and Nekimi on County Trunk Highway "I" to 40 miles per hour from its intersection with W. Waukau Avenue southerly for a distance of 1.38 miles to the intersection with Hartland Road.

Action Requested:

Recommend Passage

Procedural Steps:

Committee of Jurisdiction: Highway Committee Meeting Date: 02/19/2024

Action taken: Recommend Passage Vote: 4-1

Background

In March of 2021 a State/Municipal Agreement was signed to initiate design of a reconstruction project on CTH-I from W. Waukau Avenue to W. Ripple Avenue. The scope of the project included diamond grinding of the existing four-lane concrete pavement and create a new cross section to incorporate a two-lane urban facility with a center two-way left turn lane (TWLTL), bike lanes, storm sewer and curb and gutter. A CTH-I Reconstruction Design Criteria was created by an engineer at EXP Engineering. To meet current design standards for modernization of a minor arterial, to accommodate the developing area and future left turn movements, and to accommodate on-road bicycle lanes, it is recommended to design CTH-I to desirable standards for a Design Class 2b (48 ft f-f), reduce the posted speed limit to 40 MPH, and change CTH-I from 35th Avenue to W. Waukau Avenue from a 4-lane to a 3-lane section with on-road bike accommodations.

Policy Discussion

Wisconsin State Statutes Sections 346.57(4), 349.11(3), and 349.11(7) allow County Road speed limits to be lowered 10 MPH or less when the posted speed limit is 55 MPH. Those findings were presented to the Highway Committee and the vote was 4-1 in favor of reducing the speed to 40 MPH to meet design standards.

Attachments:

1. Current Traffic Code
2. Map of Area
3. Design Memorandum

- c. The failure of such person to make the aforementioned payment shall render such person subject to penalties hereinafter provided.
 - d. Each time a designated violation is noted by issuance of a citation, even though each violation shall be consecutive, shall constitute a separate violation.
2. **Handicapped Parking Violations.** A person to whom a citation has been issued for violation of Sec. 7.01(l) (g) of the Code may within 48 hours after six o'clock (6:00) P.M. of the day of the violation, appear at the Winnebago County Sheriff's Department in answer to the said violation as set forth in the citation and may sign a Stipulation and pay a forfeiture of \$50.00.
- a. The amount of the forfeiture shall increase to \$75.00 if not paid within 5 days after 6:00 P.M. of the day of the violation.
 - b. Thereafter and prior to commencement of court proceedings pertaining to said violation, the amount of the forfeiture shall be \$100.00.
 - c. The failure of such person to make the aforementioned payment shall render such person subject to penalties hereinafter provided.
 - d. Each time a designated violation is noted by issuance of a citation, even though each violation shall be consecutive, shall constitute a separate violation.
- (b) § 345.28 Wis. Stats. Procedures. The procedures for disposition of nonmoving traffic violations as provided in § 345.28 Wis. Stats. are hereby authorized and directed for use in disposition of violations of this section of the Code and, as provided in § 345.28(4)(b) Wis. Stats., shall include both the suspension of vehicle registration under § 341.63 (1)(c) Wis. Stats. and refusal of registration of any vehicle owned by said person under § 341.10 (7m) Wis. Stats.

7.01

SPEED LIMIT REGULATIONS. A traffic and engineering investigation having been made on the following described highways, the maximum permissible speed at which vehicles may be operated on such highways, which speed is herewith established as reasonable and safe pursuant to § 349.11, Wisconsin Statutes, shall be as set forth herein, subject to approval of the Department of Transportation and upon erection of standard signs giving notice thereof:

(1) COUNTY TRUNK HIGHWAY "A"**(a) Towns of Neenah, Oshkosh and Vinland:**

- 1. 35 miles per hour for all vehicles from the city limits of the City of Neenah; southerly to Muttart Road.
- 2. 45 miles per hour from its intersection with Muttart Road southerly to the city limits of the City of Oshkosh.

(2) COUNTY TRUNK HIGHWAY "AP".

(a) Town of Menasha:

1. 35 miles per hour from its intersection with County Trunk Highway "P" easterly to its intersection with USH 10.

(3) COUNTY TRUNK HIGHWAY "BB".**(a) Town of Menasha:**

1. 45 miles per hour from its intersection with Irish Road easterly to its intersection with Cold Spring Road.

(4) COUNTY TRUNK HIGHWAY "CB".**(a) Town of Menasha and Town of Neenah:**

1. 45 miles per hour from CTH BB in Town of Menasha to the intersection of CTH JJ in the Town of Neenah.

(5) COUNTY TRUNK HIGHWAY "E".**(a) Town of Algoma:**

1. 35 miles per hour from the city limits from the City of Oshkosh westerly to its intersection with Overland Trail.
2. 45 miles per hour from its intersection with Overland Trail to a point 0.45 of a mile west of its intersection with Horseshoe Road.

(b) Town of Rushford:

1. 25 miles per hour from a point 0.50 of a mile south of its intersection with County Trunk Highway "K", thence easterly for a distance of 0.40 of a mile from its intersection with County Trunk Highway "K".

(c) Town of Nepeuskun:

1. 45 miles per hour from a point 0.30 of a mile south of its intersection with County Trunk Highway "V" northerly to a point 0.50 of a mile north of its intersection with County Trunk Highway "V".

(6) COUNTY TRUNK HIGHWAY "FF".**(a) Town of Utica:**

1. 45 miles per hour from its intersection with STH 44 northerly 1,380 feet, and thereafter 35 miles per hour northerly for 4,850 feet.

(7) COUNTY TRUNK HIGHWAY "G".**(a) Town of Neenah:**

1. 45 miles per hour from its intersection with Woodenshoe Road easterly to its intersection with County Trunk Highway "A".

(b) Town of Vinland:

1. 45 miles per hour from a point 450 feet northeast of its 0.08 of a mile east of its intersection with Hilltop Road westerly for a distance of 0.52 of a mile.
2. 45 miles per hour from its intersection with USH 45 westerly for a distance of 1.0 miles.

(8) **COUNTY TRUNK HIGHWAY "H".**

(a) Town of Wolf River:

1. 35 miles per hour from the Waushara County Line easterly for a distance of 0.55 of a mile.

(9) **COUNTY TRUNK HIGHWAY "I".**

(a) Towns of Black Wolf and Nekimi:

1. 45 miles per hour from its intersection with Waukau Avenue southerly for a distance of 1.38 miles.

(10) **COUNTY TRUNK HIGHWAY "II"**

(a) Towns of Neenah, Menasha, and Clayton:

1. 35 miles per hour from its intersection with USH 41 westerly for a distance of 1.58 miles.
2. 45 miles per hour from a point 1.58 miles west of USH 41 to a distance of 0.30 of a mile west of STH 76.

(b) Town of Winchester:

1. 30 miles per hour from a point 0.225 of a mile east of its intersection with County Trunk Highway "M" westerly 1.25 miles.
2. 45 miles per hour from a point 1.00 miles from County Trunk Highway "M" westerly to Bison Road.

(c) Town of Wolf River:

1. 45 miles per hour from a point 0.83 of a mile west of Town Line Road westerly for a distance of 0.35 of a mile.

(11) **COUNTY TRUNK HIGHWAY "JJ"**

(a) Towns of Vinland, Clayton and Neenah:

1. 45 miles per hour from its intersection with STH 76 easterly for a distance of 2.20 miles.
2. 40 miles per hour from point 2.20 miles east of STH 76 easterly to Tullar Road.

(12) COUNTY TRUNK HIGHWAY "K"**(a) Town of Algoma:**

1. 35 miles per hour from the city limits of the City of Oshkosh westerly to its intersection with Clairville Road.

(b) Town of Rushford:

1. 25 miles per hour from a point 0.40 of a mile southeast of its intersection with County Trunk Highway "E" northwesterly for a distance of 0.70 of a mile.
2. 35 miles per hour from its intersection with STH 116 northwesterly for a distance of 0.38 of a mile.

(13) COUNTY TRUNK HIGHWAY "M"**(a) Town of Utica:**

1. 35 miles per hour from its intersection with STH 44 southeasterly for a distance of 0.35 of a mile.
2. 25 miles per hour from its intersection with STH 44 northerly for a distance of 0.19 of a mile.
3. 45 miles per hour from a point 0.19 of a mile north of STH 44 to its intersection with Mountain Road.

(b) Town of Winneconne:

1. 45 miles per hour from its intersection with STH 116 northerly to its intersection with County Trunk Highway "G".

(14) COUNTY TRUNK HIGHWAY "N"**(a) Towns of Nekimi and Utica**

1. 45 miles per hour from its intersection with USH 26 and westerly to its intersection with USH 44.

(15) COUNTY TRUNK HIGHWAY "O"**(a) Towns of Neenah and Menasha:**

1. 35 miles per hour from its intersection with USH 41 westerly to its intersection with County Trunk Highway "I".

(16) COUNTY TRUNK HIGHWAY "P"**(a) Town of Menasha:**

1. 35 miles per hour from its intersection with STH 47 westerly and southerly to its intersection with Ninth Street in the City of Menasha.

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(17) COUNTY TRUNK HIGHWAY "R".**(a) Town of Black Wolf**

1. 45 miles per hour from USH 45 southerly for a distance of .63 miles and then;
2. 55 miles per hour from that point to the south Winnebago County line or boundary with Fond du Lac County (Elm Avenue).

(18) COUNTY TRUNK HIGHWAY "S"**(a) Town of Oshkosh**

1. 45 miles per hour from its intersection with County trunk Highway "T" northerly for a distance of 0.68 of a mile.

(b) Towns of Vinland and Winneconne:

1. 45 miles per hour from a point 1.49 miles south of its intersection with STH 116 northerly to STH 116.

(19) COUNTY TRUNK HIGHWAY "T".**(a) Town of Clayton:**

1. 25 miles per hour from its intersection with County Trunk Highway "I" southerly to a point 0.25 of a mile easterly from its intersection with Grandview Road.
2. 45 miles per hour from its intersection with Breezewood Lane northerly and westerly to a point 0.25 of a mile southeast of Grandview Road.

(b) Town of Oshkosh:

1. 45 miles per hour from its intersection with USH 45 northerly to its intersection with Brooks Road.

(20) COUNTY TRUNK HIGHWAY "Y".**(a) Town of Oshkosh:**

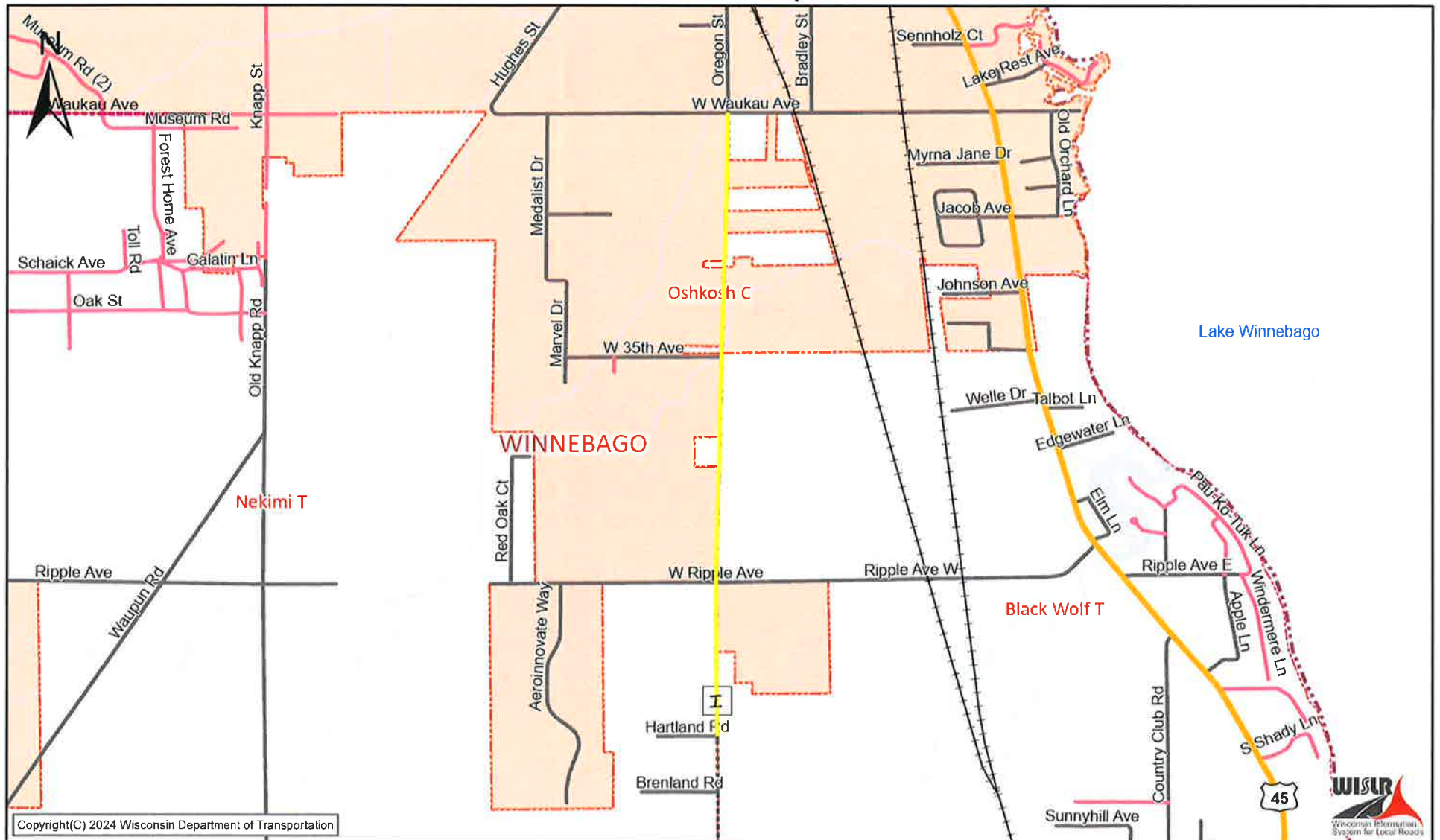
1. 45 miles per hour from its intersection with County Trunk Highway "S" easterly to its intersection with County Trunk Highway "A".

7.02**LICENSING OF HAYRACK & SLEIGH RIDES, AND THE LIKE.**

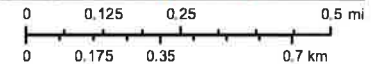
- (1) **License Required.** As provided in [§ 349.25](#) Wis. Stats., no vehicle commonly known as a hayrack ride, a sleigh, box sled or bobsled ride or a ride of similar nature may be operated upon a highway in Winnebago County without the owner thereof obtaining a license from the Winnebago County Board of Supervisors before operating such vehicle. All such licenses issued shall include a provision for expiration not later than 1 year after date of County Board approval.

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WISLR Map



The information contained in this data set and information produced from this dataset were created for the official use of the Wisconsin Department of Transportation (WisDOT). Any other use while not prohibited, is the sole responsibility of the user. WisDOT expressly disclaims all liability regarding fitness of use of the information for other than official WisDOT business. Map created on January 12, 2024



Selected Feature	USH Connecting Highway	Frontage Road	County Roads	Local Roads	Cities/Villages/Towns
Railroads	State Trunk Highways	Wayside	County Trunk Hwy	Municipal/Local Roads	City
State Trunk Network	STH Connecting Highways	Rest Area	County Forest Roads	Ineligible Roads	Village
Interstate Highway	On-Off Ramp	Weigh Station	Other County Roads	Rivers	Town
USH Highway	Connector			Lakes	Counties



Memorandum

To:	Robert Doemel Winnebago County	From:	Jeff Roemer, PE
Date:	January 31, 2022		
Project Name:	ID 4636-05-00 City of Oshkosh, CTH I Ripple Ave to 35 th Ave Winnebago County	Project #:	WIS-21007788-A0
Subject:	CTH I Reconstruction Design Criteria		
Prepared By:	Jeff Roemer, PE		
Distribution	Jim Collins and Justin Gierach/Oshkosh Jodi Jarosinski/WisDOT NER Rowland Hoslet and John Bourgeois/EXP		

Summary

This memorandum presents the Design Criteria used to set the roadway typical section and design constraints for CTH I at the 10% Level.

Background

The project is located along CTH I from Ripple Avenue to Waukau Avenue in the City of Oshkosh and Towns of Black Wolf and Nekimi. The existing roadway from south of Ripple Avenue to 35th Avenue is a two-lane rural roadway with gravel shoulders. From 35th Avenue to Waukau Avenue, the existing roadway is a four-lane undivided urban roadway. The existing pavement is in poor condition, utilities will be replaced along the corridor, and the roadway is in need of modernization.

From south of Ripple Avenue to 35th Avenue, it is proposed to modernize CTH I to a three-lane roadway with on-road bicycle lanes. The typical section will include two travel lanes, center two-way left-turn lane, and bicycle lanes. From 35th Avenue to Waukau Avenue, it is proposed to diamond grind the existing concrete pavement to improve the driving surface.

The purpose of this memorandum is to evaluate the design criteria required to modernize CTH I and to document decisions early in the design phase of the project. Design criteria to be evaluated include two-way left-turn lanes, on-road bicycle accommodations, lateral clearances, number of lanes and widths, and posted/design speeds.

Design Criteria Summary

FDM 11-25-5.4.2 Two-Way Left-Turn Lane (TWLTL)

Two-way left-turn lanes (TWLTLs) consist of a traffic lane in the median area, 14-16 feet in clear width, delineated by pavement marking strips. The lane serves as a separation for opposing lanes of travel and an acceleration lane for vehicles turning left to enter the street from midblock driveways. TWLTLs are intended for use by vehicles traveling in either direction for deceleration and refuge while making a midblock left-turn maneuver.

Consider installing a two-way left-turn lane (TWLTL) in existing commercial or residential areas where the existing roadway is undivided (flush median) and where there is a combination of traffic congestion and numerous left-turn maneuvers.

Two Way Left Turn Lane Design Criteria

1. Posted Speed:
 - a. Only use on roads with posted speeds ≤ 45 mph
2. TWLTL Widths:
 - a. 14.0-ft Typical; 12.0-ft Lower Minimum; 16.0-ft Maximum
3. Design Year AADT:
 - a. 3-Lane TWLTL: between 8,000 and 17,500 vpd
4. Length of TWLTL:
 - a. The length of the TWLTL should have sufficient length to operate properly at the posted speed. Site conditions and the types of intersection treatments will also influence the length of the TWLTL. Use the following guidelines: - Posted speed of greater than 30 mph: 1000-foot lower minimum uninterrupted length.
5. Intersection Treatment:
 - a. At signalized intersections and at non-signalized intersections/driveways with left-turning turning volumes > 100 vph, convert a TWLTL to an exclusive left-turn lane (see FDM 11-25-2.3 for guidance on turn bay length). Use a raised median at intersections and driveways with a high concentration of left turning vehicles and at other locations as needed for pedestrian and bicycle refuge.
 - b. If turning volumes to a non-signalized minor street/driveway are low, it is not necessary to convert the TWLTL to an exclusive left-turn lane. However, pedestrians and bicyclists may still need median refuge.
6. Operational/Safety Factors:
 - a. For traffic to move safely through intersections, drivers need to be able to see stop signs, traffic signals, and oncoming traffic in time to react accordingly. Do not locate a TWLTL where there is inadequate stopping sight distance. Provide decision sight distance, where practical, in advance of stop signs, traffic signals, and roundabouts. Appropriate design speed intersection sight distance should be provided for the drivers of vehicles that are stopped, waiting to cross or enter a through roadway. - Marking and Signing: Mark and sign TWLTLs in accordance with the Manual on Uniform Traffic Control Devices to identify the lane and regulate its proper use. Additional delineation is possible by either using a different type of pavement material with contrasting color or texture, or a mountable raised median.

Urban On-Road Bicycle Accommodations without Parking

FDM 11-46-1 Bicycle and Pedestrian Elements Affecting Complete Streets

Federal legislation currently requires that bicycle and pedestrian needs must be given due consideration under Federal Surface Transportation law (23 U.S.C. 217(g)(1)), and this should include, at a minimum, a presumption that bicyclists, pedestrians, and persons with disabilities will be accommodated in the design of new and improved transportation facilities. In the planning, design, and operation of transportation facilities, bicyclists, pedestrians, and persons with disabilities should be included as a matter of routine, and the decision to not accommodate them should be the exception rather than the rule. There must be exceptional circumstances for denying bicycle and pedestrian access (23 U.S.C 217(g)(1)).

Federal Highway Administration (FHWA) policy requires the inclusion of bicycle and pedestrian accommodation on all modernization projects, with three exceptions:

1. Bicyclists and pedestrians are prohibited by law from using the roadway.
2. The cost of establishing bikeways would be excessively disproportionate to the need or probable use. Excessively disproportionate is defined by FHWA and state statutes as bicycle and pedestrian facilities together exceeding 20 percent of the cost of the larger transportation project.
3. Sparsity of population or other factors indicate an absence of need.

FDM 11-46-15.3 discusses Urban On-Road Bicycle Accommodations. An urban on-road bicycle accommodation can be a bike lane, an urban paved shoulder, a wide outside lane or a combined parking/bike lane. Requirements for on-road bicycle accommodations depend on whether there is parking or no parking as well as traffic volumes and speeds. Give due consideration to on-road bicycle accommodations on urban and suburban projects that use state or federal funding. Most cyclists will be most comfortable and feel safest when separation markings are used with wider bicycle accommodations, equating to higher use. Minimum bikeway widths should not be used unless cost or land constraints prevent additional widths. WisDOT provides a sequential preference and dimensions needed for bicycle accommodations (bike lanes, urban paved shoulders or wide outside lanes for urban roadways without parking).

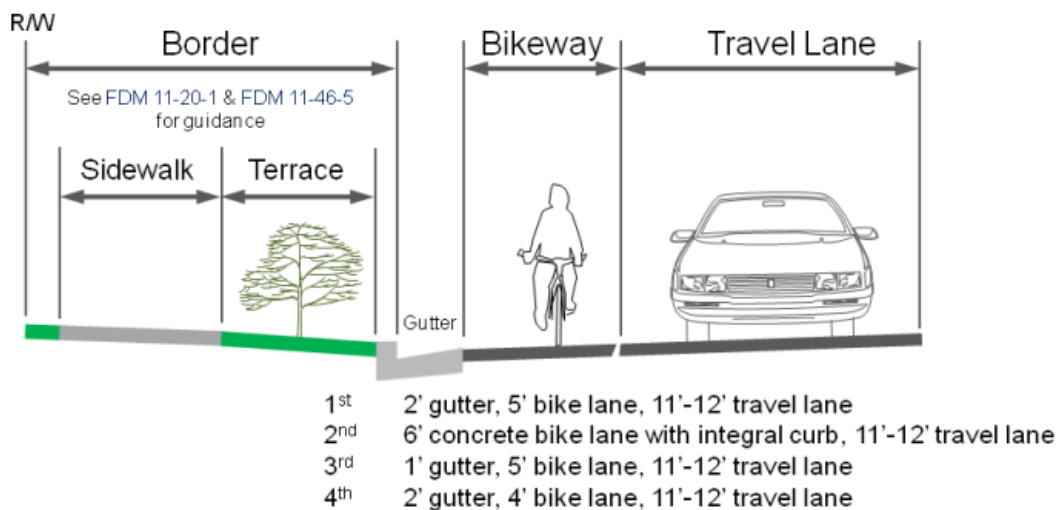


Figure 15.1 Urban Bicycle Accommodations without Parking (in order of preference)

Lateral Clearances

On urban roadways without roadside barriers, lateral clearances should be provided from the edges of driving lanes to at least a small distance behind the faces of curbs. On urban roadways with roadside barriers, provide the required lateral clearances between the edges of driving lanes and the faces of the barriers. FDM 11-20-1.9.1 Lateral Clearance for Urban Roadways Table 1.5 shows lateral clearance design criteria.

Table 1.5 Lateral Clearance from Edge of Driving Lane for Modernization of Urban Streets ^A

Parking Condition	Urban Roadway Type	WITHOUT roadside barrier ^B	WITH roadside barrier at curb face ^C
With Parking	ALL	Parking lane width + 4-feet ^D (Lower Value) (Parking lane width + 2 feet ^D)	Should not allow parking where roadside barrier is used
Without Parking	HIGH SPEED and TRANSITIONAL	<u>The Larger of</u> 6 feet OR the offset from edge of driving lane to face of curb + 4 feet ^E (Lower Value) (The offset from edge of driving lane to face of curb + 2 feet ^E)	<u>The Larger of</u> 6 feet OR the offset from edge of driving lane to face of curb ^E (Lower Value) (The GREATER of 1.8 feet OR the offset from edge of driving lane to face of curb ^E)
	LOW SPEED AND TURNING LANES	<u>The Larger of</u> 4 feet OR the offset from edge of driving lane to face of curb + 2 feet ^E (Lower Value) (The offset from edge of driving lane to face of curb + 2 feet ^E)	<u>The Larger of</u> 4 feet OR the offset from edge of driving lane to face of curb ^E (Lower Value) (The GREATER of 1.8 feet OR the offset from edge of driving lane to face of curb ^E)

Lateral clearance computations for urban roadway without parking and without roadside barrier are:

Design Standard Low Speed Urban (<=40 MPH Posted Speed)

Larger of 4 feet from edge of travel lane or 2 feet from f/c

Design Standard Transitional Urban (=45 MPH Posted Speed)

Larger of 6 feet from edge of travel lane or 2 feet from f/c

Design Criteria Summary

FDM Criteria

Roadway design criteria is based on FDM 11-20 for urban roadways. The two tables shown below present criteria based on posted speed limits of proposed roadway.

Urban Streets Modernization Roadway Design Criteria for Posted Speed Limits of 40 mph or Less

Functional Class	Design Year ADT Thresholds at Levels of Service C, D & E ¹				Design Basis	Roadway Criteria ⁹							
	Scenarios	C ² LOS 4.0 ADTs (DHVs)	D LOS 5.0 ADTs (DHVs)	Middle E LOS 5.5 ADTs (DHVs)		Urban Design Class [Design Speed] (mph) ³	Travel Lanes		Median Widths (feet)	Roadway (Face of Curb to Face of Curb) Width (feet) ⁴			
							No.	Lane Widths (feet) ⁵		No Parking ^{6,7}		Parking ^{6,7}	
										Range of Normal Widths ⁸	Range of Widths including Bike Accommodations/ Lanes	Range of Normal Widths ⁸	Range of Widths including Bike Accommodations/ Lanes
Locals	N/A	Low Volume Residential (0-250 ADT)			1a [20-25]	1	12	No	N/A	N/A	28	N/A	
		Volume not a consideration			1b [25-30(20)]	2	10-12 (9)	No	24-28 (22)	32-36 (30)	36-40 (32)	46-56 (44)	
Arterials and Collectors	N/A	≤ 4,500 ADT (660 DHV)			2a [30-45]	2	11-12 (10)	No	34-36 (24)	34-36 (32)	46-48 (34)	48-56 (46)	
	Worst Best	6,500 (1086) 20,000 (2260)	7,500 (1170) 22,500 (2475)	8,000 (1216) 25,000 (2700)	2b [30-45]	2	11-12 (10)	No	34-36 (24)	34-36 (32)	46-48 (34)	48-56 (46)	
	Worst Best	16,000-(1888) 41,000 (4100)	17,500 (2048) 47,000 (4610)	18,000 (2088) 50,500 (4900)	3 [30-45]	4	11-12 (10)	No	48-60 (44)	56-60 (52)	68-72 (54)	70-80 (66)	

FDM 11-20 Attachment 1.5 Transitional and High Speed Urban Roadway Criteria for Posted Speed Limits of 45 - 55 mph

Design Class ¹	Design ADT	No. of Lanes	Lane Widths By Posted Speed ²		Median Width ³	Shoulder (Curb Offset) Width Based on Posted Speed ⁴				
			45-50 mph	55 mph		45 mph (By Level of Development)			50-55 mph	Bike Lanes ⁵
						Undeveloped	Developing ⁵	Developed ⁵		
Collectors & Locals										
UCL1	0-400	2	11-12 (10)	11-12 (10)		2 (1.8)	2 (1.8)	2 (1)	2	5
UCL2	400-1500	2	11-12	11-12		6 (5)	6 (1.8)	4-6 (1-1.8)	6	5-6
UCL3	1500-2000	2	11-12	12		6	6 (1.8)	4-6 (1-1.8)	6	5-6
UCL4	2000-3500	2	12	12		6	6 (1.8)	4-6 (1-1.8)	6	5-6
UCL5	3500-20,000	2	12	12		8	8 (1.8)	4-8 (1-1.8)	8	5-8

Design Criteria Summary Table

Design Criteria	Existing Value	Design Standard Posted Speed ≤40 MPH	Design Standard Posted Speed =45 MPH
Functional Class	Minor Arterial	Minor Arterial - Urban	Minor Arterial - Urban
Design Class		2b	UCL5 (Developing)
AADT	3,700 (WisDOT Map)	6,500 - 20,000	3,500 - 20,000
Posted Speed	45 mph	40 mph	45 mph
Design Speed	50 mph	45 mph	50 mph
Two Way Left Turn Lane ADT Width	N/A N/A	8,000 – 17,500 12-16 feet	8,000 – 17,500 12-16 feet
Roadway (No Parking) Rural Section Urban Section	2-12' Lanes 4-11' Lanes (44' f-f)	N/A 2-11' Lanes 12' - 14' TWLTL 5' - 6' Bike Lanes (44' - 48' f-f)	N/A 2-12' Lanes 14' - 16' TWLTL 6' Bike Lanes (54' f-f)
Sidewalk	None	None	None
Curb and Gutter	6" Vertical Face	6" Vertical Face	6" Slope Face
Lateral Clearance	---	4 feet	6 feet

Conclusion

The northern limits of the proposed CTH I modernization project ties into an existing urban section that has four travel lanes, no on-road bicycle accommodations, and is 44 feet wide from face of curb to face of curb. The following decisions need to be made prior to moving forward in preliminary design. The decisions include:

1. Will the roadway from 35th Avenue to Waukau Avenue remain a 4-lane section with no bike accommodations or will it be modernized to a 3-lane section with bike accommodations?
2. For a posted speed limit of 40 mph or less, the minimum width of roadway to accommodate two travel lanes, TWLTL, and on-road bike lanes is 44 feet face to face of curb. The desirable width is 48 feet face to face of curb. Will the posted speed limit be reduced from 45 mph to 40 mph or less? Will the roadway be designed to minimum standards or desirable standards?
3. For a posted speed limit of 45 mph, the minimum width of roadway to accommodate two travel lanes, TWLTL, and on-road bike lanes is 54 feet face to face of curb. Will the roadway from 35th Avenue to Waukau Avenue be widened to 54 feet to match the new proposed typical section?

Recommendation

To meet design standards for modernization of a minor arterial, to accommodate the developing area and future left turn movements, and to accommodate on-road bicycle lanes, it is recommended to design CTH I to desirable standards for a Design Class 2b (48' f-f), reduce the posted speed limit to 40 mph, and change CTH I from 35th Avenue to Waukau Avenue from a 4-lane section to a 3-lane section with on-road bike accommodations.

1 **317-022024**

2
3 **ORDINANCE: Amend Winnebago County General Code Section 1.12 (10) to increase and**
4 **expand citizen member compensation on Committees, Commissions, Boards,**
5 **and other Entities as well as Board of Canvas Citizen Member Compensation**
6
7

8 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

9 **WHEREAS**, citizen membership of Winnebago County committees, commissions, and boards as well as
10 other entities is integral to carry out the mission of the Winnebago County Board of Supervisors; and

11 **WHEREAS**, the Winnebago County Board of Supervisors has reviewed and upgraded compensation for
12 Winnebago County Board Supervisors; and

13 **WHEREAS**, it is in the interest of the Winnebago County Board of Supervisors and citizens of Winnebago
14 County to adequately compensate citizen members appointed to committees, commissions, and boards and other
15 entities.

16 **NOW, THEREFORE, THE WINNEBAGO COUNTY BOARD OF SUPERVISORS DOES ORDAIN AS**

17 **FOLLOWS:** Section 1.12 (10) is amended as follows:

18 Non-supervisors who are duly appointed to serve on committees, boards, commissions, who are not acting
19 within the scope of their employment or office in so doing, shall be eligible for a \$50 payment for a half day meeting
20 (4 hours or less) but not more than \$75 per day and expense reimbursements as supervisors: (a) Board of
21 Adjustment (b) Land Conservation Committee (c) Solid Waste Management Board (d) Committee on Aging (e)
22 Health Board (f) Public Safety Building Board — Members at Large (g) Information Systems Committee (h) Grievance
23 Review Board (i) Veteran Service Commission (j) Housing Authority paid \$75.00 per half day of service (4 hours or
24 less) and \$100 per full day of service (more than 4 hours). Board of Canvas Citizen Members, in recognition of the
25 stress and concerted effort required, shall be paid \$100 per half day of service (4 hours or less) and \$150 per full day
26 of service (more than 4 hours).
27

28 *Fiscal Note: Approved budgeted expenditures for 2024 are \$23,000 for the Citizen Board. This ordinance will*
29 *increase the expected amount of expenditures for the Citizen Board to \$34,500.*
30

31 Respectfully submitted by:

32 **SUPERVISOR PAUL EISEN, District 4**
33

34 Respectfully submitted by:

35 **JUDICIARY & PUBLIC SAFETY**

36 Committee Vote: **4-0-1** (Supervisor Brian Stafford abstained due to his wife's appointment to WinneFox Library
37 System Board)

38 Respectfully submitted by:

39 **PERSONNEL & FINANCE COMMITTEE**

40 Committee Vote: **5-0**
41

42 Vote Required for Passage: **Majority of Members Present**

43

44 Approved by the Winnebago County Executive this ____ day of _____, 2023.

45

46

47

48

Jonathan D. Doemel
Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: February 27, 2024

FROM: County Board

RE: Ordinance 317-022024: Amend Winnebago County General Code Section 1.12(10) to Increase and Expand Citizen Member Compensation on Committees, Commissions, Boards and other Entities as well as Board of Canvas Citizen Member Compensation

General Description:

Proposal from Supervisor Eisen to increase per diem of citizen members of committees, commission, and boards to \$75 for a half day and \$100 for a full day.

Action Requested:

Recommend to the County Board passage of the ordinance change.

Procedural Steps:

Committee of Jurisdiction:	JPS P&F	Meeting Date:	01/08/2024 02/01/2024 4-0-1 (Supervisor Brian Stafford abstained due to his wife's appointment to WinneFox Library System Board)
Action taken:	JPS P&F	Vote:	5-0
County Board:	_____	Meeting Date:	02/27/2024

Background

Supervisor Eisen proposed to JPS to increase the per diem of citizen members by \$25. JPS recommended passage of the ordinance change.

A half day is defined as four hours or fewer. A full day is defined as more than four hours.

Policy Discussion

The resolution changes the amount for most of the citizen members. Under the resolution, Board of Canvass Citizen Members, in recognition of the stress and concerted effort required, shall be paid \$100 per half day of service (4 hours or less) and \$150 per full day of service (more than 4 hours).

The proposal passed both JPS and P&F unanimously.

Attachments:

None

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TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Jamie Bates has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Jamie Bates.

PERSONNEL & FINANCE COMMITTEE

Vote Required for Passage: **Majority of Members Present**

Approved by the Winnebago County Executive this _____ day of _____, 2024.

Resolution Number:

1
2 **RESOLUTION: Commendation for Lisa Krause**

3
4 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

5 **WHEREAS**, Lisa Krause has been employed with the Winnebago County Human Services Department, for
6 the past twenty-five years, and during that time has been a most conscientious and devoted County employee; and

7 **WHEREAS**, Lisa Krause has now retired from those duties, and it is appropriate for the Winnebago County
8 Board of Supervisors to acknowledge her years of service.

9
10 **NOW, THEREFORE, BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that sincere
11 appreciation and commendation is extended to Lisa Krause for the fine services she has rendered to Winnebago
12 County.

13 **BE IT FURTHER RESOLVED**, that the County Clerk send a copy of this Resolution to Lisa Krause.

14
15 Respectfully submitted by:

16 **PERSONNEL & FINANCE COMMITTEE**

17 Committee Vote: 5-0

18
19 Vote Required for Passage: **Majority of Members Present**

20
21 Approved by the Winnebago County Executive this ____ day of _____, 2024.

22
23 _____
24 Jonathan D. Doemel
25 Winnebago County Executive

1
2 **RESOLUTION: Commendation for John Rabe**

3
4 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

5 **WHEREAS**, John Rabe has been employed with the Winnebago County Solid Waste Department, for the
6 past twenty-five years, and during that time has been a most conscientious and devoted County employee; and

7 **WHEREAS**, John Rabe has now retired from those duties, and it is appropriate for the Winnebago County
8 Board of Supervisors to acknowledge his years of service.

9
10 **NOW, THEREFORE, BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that sincere
11 appreciation and commendation is extended to John Rabe for the fine services he has rendered to Winnebago
12 County.

13 **BE IT FURTHER RESOLVED**, that the County Clerk send a copy of this Resolution to John Rabe.

14
15 Respectfully submitted by:

16 **PERSONNEL & FINANCE COMMITTEE**

17 Committee Vote: 5-0

18
19 Vote Required for Passage: **Majority of Members Present**

20
21 Approved by the Winnebago County Executive this ____ day of _____, 2024.

22
23 _____
24 Jonathan D. Doemel
25 Winnebago County Executive

1
2 **RESOLUTION: Commendation for Laura Ruedinger**

3
4 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

5 **WHEREAS**, Laura Ruedinger has been employed with the Winnebago County Human Services Department,
6 for the past twenty years, and during that time has been a most conscientious and devoted County employee; and

7 **WHEREAS**, Laura Ruedinger has now retired from those duties, and it is appropriate for the Winnebago
8 County Board of Supervisors to acknowledge her years of service.

9
10 **NOW, THEREFORE, BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that sincere
11 appreciation and commendation is extended to Laura Ruedinger for the fine services she has rendered to
12 Winnebago County.

13 **BE IT FURTHER RESOLVED**, that the County Clerk send a copy of this Resolution to Laura Ruedinger.

14
15 Respectfully submitted by:

16 **PERSONNEL & FINANCE COMMITTEE**

17 Committee Vote: 5-0

18
19 Vote Required for Passage: **Majority of Members Present**

20
21 Approved by the Winnebago County Executive this ____ day of _____, 2024.

22
23 _____
24 Jonathan D. Doemel
25 Winnebago County Executive

1
2 **RESOLUTION: Commendation for Robin Voss**

3
4 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

5 **WHEREAS**, Robin Voss has been employed with the Winnebago County Circuit Court I, for the past twenty-
6 five years, and during that time has been a most conscientious and devoted County employee; and

7 **WHEREAS**, Robin Voss has now retired from those duties, and it is appropriate for the Winnebago County
8 Board of Supervisors to acknowledge her years of service.

9
10 **NOW, THEREFORE, BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that sincere
11 appreciation and commendation is extended to Robin Voss for the fine services she has rendered to Winnebago
12 County.

13 **BE IT FURTHER RESOLVED**, that the County Clerk send a copy of this Resolution to Robin Voss.

14
15 Respectfully submitted by:

16 **PERSONNEL & FINANCE COMMITTEE**

17 Committee Vote: 5-0

18
19 Vote Required for Passage: **Majority of Members Present**

20
21 Approved by the Winnebago County Executive this ____ day of _____, 2024.

22
23 _____
24 Jonathan D. Doemel
25 Winnebago County Executive

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TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Fred Stadler has been a long-time tenant in a different hangar on county-owned grounds at
n Regional Airport.; and

WHEREAS, Fred Stadler agrees to pay Winnebago County \$415.73 plus tax per year for hangar L-809B and with an increase adjusted by the percentage change in CPI-U on the anniversary of the agreement at each one (1) year interval.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves execution by the Winnebago County Executive and Winnebago County Clerk of the renewal of an Airport Hangar Lease Agreement between Fred Stadler and Winnebago County for the purpose of conducting aircraft storage.

Fiscal Note: Increase in lease agreement per CPI-U (3.3%) will result in additional annual revenue of \$159.36.

Respectfully submitted by:

AVIATION COMMITTEE

Committee Vote: 4-0

Vote Required for Passage: **Majority of Members Present**

Approved by the Winnebago County Executive this _____ day of _____, 2024.

Jonathan D. Doemel
Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: February 27, 2024
FROM: Airport
RE: Resolution 323-022024: Approve Airport Hangar Lease Renewal between Fred Stadler and Winnebago County

General Description:

Authorize a hangar lease for three years to Fred Stadler.

Action Requested:

Recommend Passage

Procedural Steps:

Committee of Jurisdiction:	Aviation	Meeting Date:	02/07/2024
Action taken:	Recommend Passage	Vote:	4-0
County Board:	_____	Meeting Date:	02/27/2024

Background

The current tenant in hangar L-809B has decided to not renew her lease. After consulting the waiting list, the hangar is to be leased to Fred Stadler, who is a long-time tenant in a different hangar on the airport. Fred will be vacating his current hangar to move into L-809B. The 1,386 sq. ft. county-owned hangar is located on the north side of the airport near Knapp Street.

Policy Discussion

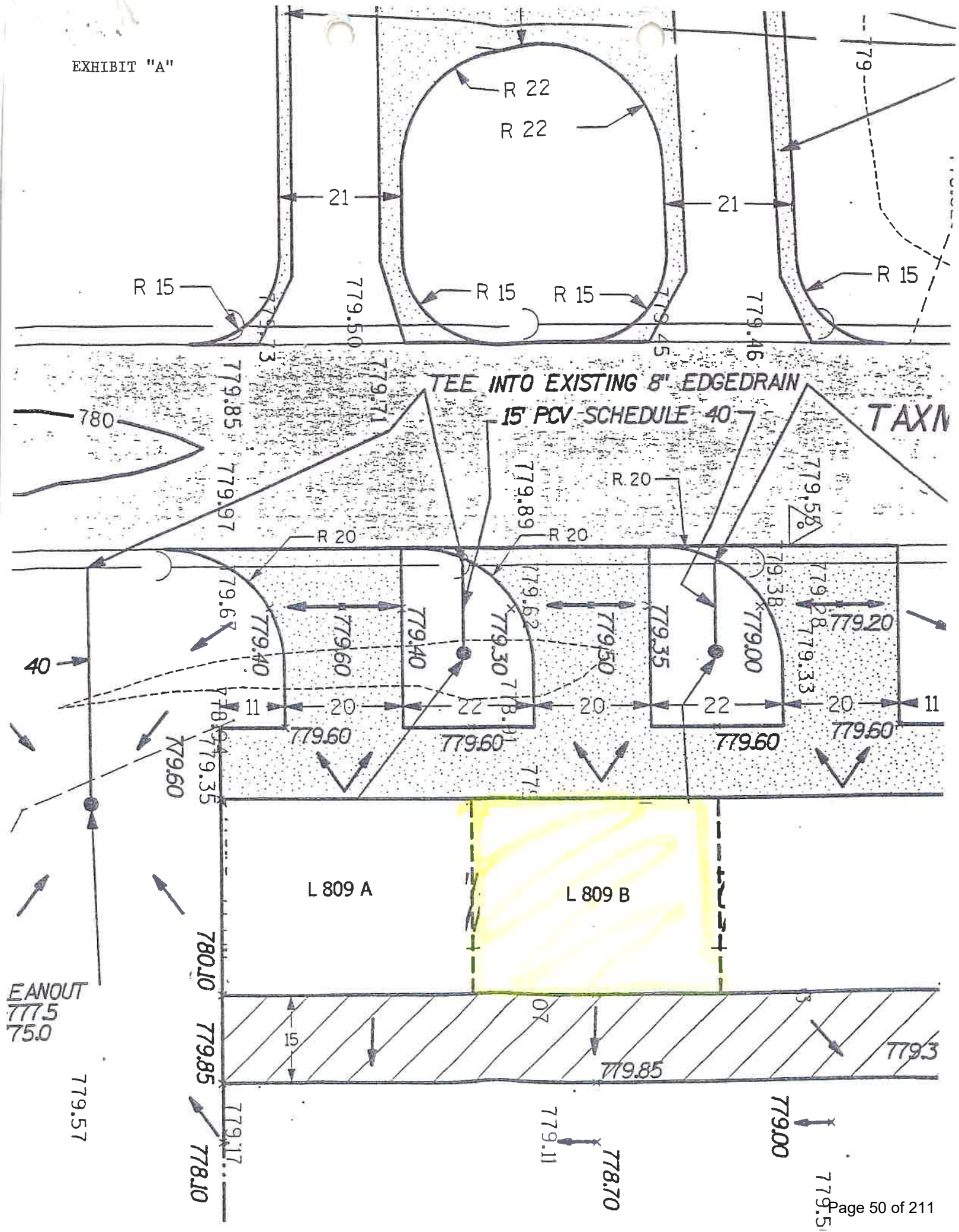
The hangar rate for 2024 is the rate set for the previous tenant who is vacating. Each year after this year the rate will increase by the change in CPI-U. The term is February 1, 2024, to January 31, 2027.

Hangar Building, L-809B.
Hangar Rental: **\$415.73/month (plus tax)**

Attachments:

1. Exhibit A - Map
2. Stadler Lease 2024-2027

EXHIBIT "A"



AIRPORT HANGAR LEASE

BETWEEN

WITTMAN REGIONAL AIRPORT (WINNEBAGO COUNTY)

AND

FRED STADLER

THIS AGREEMENT, made and entered into this 1st day of February, 2024, by and between WINNEBAGO COUNTY, by its Aviation Committee, hereinafter referred to as the "LESSOR", and Fred Stadler, hereinafter referred to as the "LESSEE".

WITNESSETH:

WHEREAS, the LESSOR owns and operates an airport which includes all aviation navigation facilities, said airport being known as Wittman Regional Airport located in Winnebago County, Wisconsin, and the LESSOR is desirous of leasing to LESSEE certain premises hereinafter more fully described, located on said airport, together with the right to use and enjoy individually and in common with others the facilities referred to; and

WHEREAS, the LESSEE will operate aircraft subject to Part 91 and other applicable Federal Aviation Regulations and said operations shall not be "for hire", and as said LESSEE desires to lease certain aircraft storage property and rights from the LESSOR.

NOW, THEREFORE, in consideration of the rents, covenants, and agreements herein contained, LESSOR does hereby lease, demise and let to LESSEE, and said LESSEE does hereby hire, take and lease from LESSOR, the following premises, rights and easements on and to the airport upon the following terms and conditions.

1. **PREMISES LEASED**

The LESSOR does hereby lease to LESSEE the following described premises at said airport, with respect to which LESSEE is to have for the term of this Lease the exclusive use of said described premises as follows: (See Exhibit "A" attached for location of specific leased premises). Hangar Building L 809-B, 1,386 sq. ft. of aircraft storage building space.

2. RENTAL

The operator shall pay to the LESSOR rent for the leased premises hereunder as follows.

Hangar Building L 809-B.

Year 1 - February 1, 2024 through January 31, 2025 - \$415.73 per month plus tax.

Year 2 - February 1, 2025 through January 31, 2026 - \$415.73 per month plus CPI-U for previous year

Year 3 - February 1, 2026 through January 31, 2027 - Previous rate plus CPI-U for previous year

Plus sales tax, if applicable.

3. TERM

A. The term of this Agreement shall be for three (3) years beginning February 1, 2024, and ending on January 31, 2027.

4. ACCEPTANCE OF PRESENT PREMISES

The LESSEE agrees to accept the land premises leased in present condition, and as presently equipped, and further agrees to surrender the same at the end of the term in as good condition as they are now, ordinary wear and depreciation by the elements only excepted.

5. ALTERATIONS AND IMPROVEMENTS

The LESSEE shall have the right to make improvements to the leased premises upon receipt of written approval from the LESSOR. Should the LESSEE install approved heating units at the sole expense of the LESSEE, the LESSEE shall have the right to remove or have the option to sell to the next LESSEE the actual heating units installed, provided that all permanent piping and hardware other than the actual units are left intact. All improvements shall be at LESSEE's sole expense. Such approval shall not be unreasonably withheld or delayed.

6. UTILITIES

The LESSEE shall pay for all necessary fuel for the premises leased during the period of his occupancy, and pay for all electricity, water, telephone and other similar type charges for facilities used by said LESSEE. LESSEE shall provide adequate trash removal services to meet his needs.

7. INSURANCE

A. User or Tenant agrees, at its own cost and expense, to furnish County with Certificate of Insurance indicating proof of the following insurance from companies licensed in the State.

Such insurance shall include Winnebago County as an additional insured as pertains to the negligence of the user or LESSEE. Such insurance shall include a thirty (30) day notice prior to cancellation or material policy change, which notice shall be given to the Winnebago County Insurance Administrator, c/o Courthouse, P.O. Box 2808, Oshkosh, WI 54903. All such notices will name the user or LESSEE and identify the contract.

1. Aircraft Liability - with a minimum of \$1,000,000 - \$5,000,000 individuals, \$10,000,000 for commercial risks, \$50,000,000 for scheduled airlines Combined Single Limit of liability for Bodily Injury and Property Damage.

2. Commercial General Liability Insurance

(non aircraft) - with a minimum limit of \$1,000,000 Combined Single Limit for Bodily Injury and Property Damage Liability.

This insurance shall include on the Certificate of Insurance the following coverage:

- a. Premises - Operations
- b. Products and Completed Operations
- c. Broad Form Property Damage
- d. Personal Injury
- e. Errors and Omissions; if applicable

3. Automobile Liability - insurance with a minimum limit of \$1,000,000 Combined Single Limit for Bodily Injury and Property Damage Liability. This insurance shall include Bodily Injury and Property Damage for the following coverage:

- a. Owned Automobiles
- b. Hired Automobiles

c. Non-Owned Automobiles

4. Worker's Compensation - Statutory in compliance with the Compensation Law of the State. Included a Federal Longshoremen and Harbor Workers Endorsement, if applicable.

8. RIGHTS OF LESSEE

The LESSEE shall have:

A. The right in common with others authorized so to do, to use common areas of the Airport, including runways, taxiways, aprons, roadways, floodlights, landing lights, signals and other conveniences for the take-off, flying and landing of aircraft of LESSEE.

B. The non-exclusive use, in common with others, of the airport parking areas, appurtenances and improvements thereon, but this shall not restrict the right of the LESSOR to charge visitors a fee for the use of such areas.

C. The right to install, operate, maintain, repair and store, subject to approval of the LESSOR in the interests of safety and convenience of all concerned, all equipment necessary for the conduct of the LESSEE's operation.

D. The right in ingress to and egress from the demised premises limited to streets, driveways or sidewalks designated for such purposes by the LESSOR, which right shall extend to LESSEE's employees, passengers, guests, invitee, and patrons.

9. MAINTENANCE OF PREMISES LEASED

LESSEE will maintain the leased premises occupied by him in good order, and make such basic repairs and maintenance as are necessary.

In the event of fire or other casualty, the LESSOR may either repair or replace the building promptly; replace the damaged building, or cancel this agreements at LESSOR's sole option. LESSOR shall be responsible for structural repairs and maintenance of the leased premises, including roof, and electrical service. Replacement of light bulbs and air filters, together with custodial services, shall be the responsibility of the LESSEE.

10. ASSIGNMENT

LESSEE may not, at any time during the term of this Lease, assign, hypothecate, or transfer this Agreement or any interest therein, without the prior written consent of the LESSOR, but such consent shall not be unreasonably withheld or delayed. Aeronautical use, personal character and financial capacity shall be the three key factors evaluated by the LESSOR in reviewing a lease assignment request.

11. OTHER TERMS

The parties hereto, for themselves, their legal representatives, successors, and assigns, further covenant and agree as follows:

A. LESSEE agrees to observe and obey, during the term of this Lease, all laws, ordinances, rules and regulations promulgated and enforced by LESSOR and by any other proper authority having jurisdiction over the conduct of the LESSOR's operations at the Airport.

B. LESSEE agrees to at all times during the term of this Lease, indemnify, save harmless and defend the LESSOR, its boards, commissions, agencies, officers, employees and representatives against any and all liability, loss, damages, costs or expenses, whether personal injury or property damage, with the LESSOR, its officers, employees, agencies, boards, commissions and representatives may sustain, incur or be required to pay by reason of the LESSEE's acts, error or omissions, provided, however, that the provisions of this section shall not apply to liabilities, losses, charges, costs, or expenses caused by or resulting from the acts, errors or omissions of the LESSOR, its agencies, boards, commissions, officers, employees or representatives.

C. So long as LESSEE conducts his operation in a fair, reasonable and workmanlike manner, he shall peaceably have and enjoy the leased premises, and all the rights and privileges herein granted.

D. LESSEE agrees that no signs or advertising matter may be erected without the written consent of the LESSOR.

12. CLOSING OF AIRPORT

During any period when the Airport shall be closed by any lawful authority restricting the use of the Airport in excess of 72 consecutive hours in such a manner as to interfere with the use of same by LESSEE, for his business operation, the rent shall abate and at the LESSEE's option, the period of such closure shall be added to the term of the Lease or any option period so as to extend and postpone the expiration thereof.

13. FIRE AND POLICE PROTECTION AND SNOW REMOVAL

The LESSOR agrees to extend to the LESSEE the same fire and police protection extended to the other tenants and facilities on the Airport. The LESSOR also agrees to provide snow removal services to within three feet of the LESSEE's hangar. All of the foregoing services to be at the LESSOR's expense and consistent with airport snow removal priorities.

14. FAILURE TO PAY RENT

Failure on the part of the LESSEE to pay the rent hereunder within thirty (30) days after same shall become due, except as provided in Paragraph 12, shall authorize LESSOR, at its option and without any legal proceedings, to declare this Lease void, cancel the same, and re-enter and take possession of the premises.

15. PERSONAL PROPERTY TAXES

The LESSEE shall pay all taxes or assessments that may be levied against the personal property of the LESSEE.

16. BREACH OF CONDITIONS

If the LESSEE shall violate any of the restrictions in this Lease, or shall fail to keep any of its covenants after written notice to cease such violation, and shall fail to correct such violation within thirty (30) days, the LESSOR may at once, if it so elects, terminate the same and take possession of the premises.

17. INSPECTION: LEASED PREMISES AND BOOKS & RECORDS OF LESSEE

The LESSOR, through its Airport Director, his/her designee, or its Aviation Committee, reserves the right to enter upon the premises at any reasonable time for the purpose of making any inspection it may deem expedient to the

proper enforcement of any of the covenants or conditions of this agreement.

18. FURTHER DEVELOPMENT

The LESSOR reserves the right to further develop or improve the landing area and any or all other areas at the Airport as it deems proper. Any material change in LESSEE's use or enjoyment of the leased premises or the efficient operation of its business thereon shall require renegotiation of the agreement, or, LESSEE may, at its option and with 90 days written notice to LESSOR, terminate this agreement.

19. MAINTENANCE OF LANDING AREA

The LESSOR shall maintain and keep in repair the landing area of the Airport and all publicly-owned facilities of the Airport within its financial ability.

20. EMERGENCY CONDITIONS

During the time of war or national emergency, the LESSOR shall have the right to lease the landing area or any part thereof to the United States Government for military or naval use, and if such lease is executed, the provision of this instrument, insofar as they are inconsistent with the provisions of the lease to the Government, shall be suspended.

21. PROTECTION OF AIRPORT

The LESSOR reserves the right to take any action it reasonably considers necessary to protect the aerial approaches of the Airport against obstruction, together with the right to prevent LESSEE from erecting, or permitting to be erected, any building or other structure on the Airport which, in the reasonable opinion of the LESSOR, would limit the usefulness of the Airport or constitute a hazard to aircraft.

22. SUBORDINATION TO LEASE WITH UNITED STATES

This Lease shall be subordinate to the provisions of any existing or future agreement between the LESSOR and the United States, relative to the operation or maintenance of the Airport, the execution of which has been or may be required as a condition precedent to the expenditure of federal funds for the development of the Airport. If the subordination of this agreement to any agreements now or hereafter entered into between the LESSOR and the United States materially alters or inhibits LESSEE's use or enjoyment of the leased premises, LESSEE may, at its option and

with 90 days written notice to LESSOR, terminate this agreement.

23. LESSEE TO OBEY RULES

The LESSEE shall abide by all the rules and regulations of the Town, City, County, State and Federal authorities respecting safety measure to be taken and observed in the use of said premises. The LESSEE shall be subject to such written rules and regulations as the Winnebago County Board or its Aviation Committee may adopt. Such rules and regulations shall not, however, be in conflict with the terms of this Agreement.

24. COMPLIANCE WITH CIVIL RIGHTS ACT OF 1964

The LESSEE, in the use of the leased premises for himself, her personal representatives, successors in interest, and assigns, as a part of the consideration hereof, does hereby covenant and agree as a covenant running with the premises that (1) no person on the grounds of race, color or national origin shall be excluded from participation in, denied the benefits of, or be otherwise subjected to discrimination in the use of said facilities; (2) that in the construction of any improvements on, over, or under such premises and the furnishing of services thereon, no person on the grounds of race, color, or national origin shall be excluded from participation in, denied the benefits of, or otherwise be subjected to discrimination; (3) that the premises shall be used in compliance with all other requirements imposed by, or pursuant to Title 49, Code of Federal Regulations, Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Nondiscrimination in Federally-Assisted Programs of the Department of Transportation-Effectuation of Title VI of the Civil Rights Act of 1964, and as said Regulations may be amended.

LESSEE, in the conduct of its authorized business activities on said demised premises and on said airport, shall furnish good, prompt, and efficient service adequate to meet the demands for its service at the airport, and shall furnish such service on a fair, equal, and not unjustly discriminatory basis to all users thereof, and shall charge fair, reasonable, and not unjustly discriminatory prices for each unit of sale or service; provided, however, that LESSEE shall be allowed to make reasonable and nondiscriminatory discounts, rebates, or other similar types of price reductions to volume purchasers.

LESSEE shall have the right and privilege to engage in, and conduct all business operations authorized under

the terms of this Lease, provided, however, that this agreement shall not be construed in any manner to grant the LESSEE, or those claiming under him the exclusive right to use the premises or facilities of the aforementioned Airport other than those premises leased exclusively to the LESSEE hereunder. (See Exhibit C).

25. RESOLUTION OF DISPUTES

This Agreement shall be covered by the laws of the State of Wisconsin. Claims, disputes, and other matters in question between the parties to this Agreement arising out of, or relating to, this Agreement or the breach thereof, shall be decided by arbitration in accordance with the Arbitration Rules of the American Arbitration Association then pertaining, upon the express written consent of all parties to this Agreement. In the event the parties proceed to arbitration; the following shall govern any such proceedings:

- A. The American Arbitration Association shall submit a panel of five arbitrators to the parties. The parties shall alternate strikes until one-arbitrator remains who shall arbitrate the dispute. The party initiating the first strike shall be determined by the winner of a coin flip.
- B. The costs of the arbitration proceeding (except for the filing fee, which shall be paid by the party initiating the proceeding) shall be borne equally by the parties. Each party shall pay his own legal fees and expenses incurred in connection with the proceeding.
- C. Any arbitration shall take place in the City of Oshkosh, Winnebago County, Wisconsin.
- D. Unless otherwise agreed by the parties, the arbitration hearing in this matter shall be limited to one day in length with the arbitrator providing each side equal time to present its case during the day.
- E. That any discovery proceeding shall be limited to the thirty (30) day period prior to the date of the arbitration hearing. The party requesting the discovery shall pay for all costs incurred by the opposite party, except for attorney's fees. Related to the discovery procedure, including but not limited to, witness and reporter's fees related to depositions, photocopying fees, postage fees, and delivery fees.
- F. That the arbitrator, in issuing any ruling with regard to any arbitration matter, shall issue a written decision which shall include written findings of fact and conclusions of law.

G. The proceeding and arbitration shall be governed by the laws of the State of Wisconsin, including specifically, Chapter 788 of the Wisconsin Statutes.

26. COVENANTS TO BE BINDING

The covenants, conditions and terms of this Agreement shall be binding upon the respective parties hereto, and on their heirs, executors, administrators and assigns.

27. COMPLIANCE WITH WISCONSIN PUBLIC RECORDS LAW: Lessee understands that Winnebago County is bound by the Wisconsin Public Records Law, Wis. Stat. sec. 19.21, et. seq. Pursuant to Wis. Stat. sec. 19.36 (3), the County may be obligated to produce to a third party the records of a Lessee that are “produced or collected” by the Lessee under this Agreement (“Records”). Lessee is further directed to Wis. Stat. sec. 19.21, et. seq. for the statutory definition of Records subject to disclosure under this paragraph, and Lessee acknowledges that it has read and understands that definition. Notwithstanding any other term of this Agreement, Lessee is (1) obligated to retain Records for seven (7) years from the date of the Record’s creation; and (2) produce such Records to County if, in County’s determination, County is required to produce the records to a third party in response to a public records request. Lessee’s failure to retain and produce Records as required by this paragraph shall constitute a material breach of this Agreement, and Lessee must defend and hold the County harmless from liability due such breach.

IN WITNESS WHEREOF, the parties have hereunto set their hands and seals on the day and year first above written.

WINNEBAGO COUNTY (LESSOR)

By: _____
Jon Domel
County Executive

Julie Barthels
County Clerk

(LESSEE)

By: _____
Fred Stadler

2

3 **RESOLUTION: Support the SPEAR (Sturgeon Protected and Exempt from Absurd**

4 **Regulations) Act which Exempts Wisconsin from Any Listing of Lake**

5 **Sturgeon under the Endangered Species Act**

6

7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, the US Fish & Wildlife Service is currently considering recommending that lake sturgeon be

9 listed as an endangered species under the Federal Endangered Species Act; and

10 **WHEREAS**, the 1973 Federal Endangered Species Act was designed to protect critically imperiled species

11 from extinction; and

12 **WHEREAS**, lake sturgeon in Wisconsin are abundant in many waters, and are not identified by Wisconsin

13 endangered species laws as either endangered or threatened, nor heading towards extinction; and

14 **WHEREAS**, Wisconsin has a world-renowned statewide lake sturgeon conservation, management and recovery

15 program implemented over 100 years ago, and is currently recognized as a world leader in effective and sustainable

16 management of sturgeon populations and fisheries; and

17 **WHEREAS**, the citizens of Winnebago County, the greater Winnebago System region, and the state have

18 worked in partnership with the Wisconsin Department of Natural Resources over the last 50 years to develop, fine

19 tune, and continuously improve and implement the Wisconsin and Winnebago System Sturgeon Management

20 Programs; and

21 **WHEREAS**, Federal Endangered Species Act listing of lake sturgeon as endangered will bring an unnecessary

22 intrusion of federal bureaucracy and regulation into Wisconsin, seriously hampering the state's ability to continue its long-

23 term world class sturgeon management program in its historic form, and potentially seriously impacting lake sturgeon

24 research and management activities and fisheries in the state in a negative fashion. Additionally, it will ignore the

25 cultural importance and economic impact of lake sturgeon and sturgeon spearing in Wisconsin.

26 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that it

27 supports the SPEAR (Sturgeon Protected and Exempt from Absurd Regulations) Act which exempts Wisconsin from

28 any listing of lake sturgeon under the Endangered Species Act.

29

30 Respectfully submitted by:

31 **Supervisor Doug Nelson, District 35**

32

33 Vote Required for Passage: **Three-fourths of Members Present (Rule 7.7)**

34 Approved by the Winnebago County Executive this ____ day of _____, 2024.

35

36

37 _____
Jonathan D. Doemel

38 Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: February 27, 2024
FROM: County Board
RE: Resolution 325-022024: Support the SPEAR (Sturgeon Protected and Exempt from Absurd Regulations) Act which Exempts Wisconsin from Any Listing of Lake Sturgeon under the Endangered Species Act

General Description:

Recent litigation has suggested that Lake Sturgeon should be listed on the endangered species list, which would prevent spearing each February in Winnebago County.

Action Requested:

Recommend Passage

Procedural Steps:

Direct referral to County Board

Background

In 2018, the Center for Biological Diversity advocated for U.S. lake sturgeon to be classified as “threatened”. In 2020, conservation organizations filed a lawsuit in Illinois to expedite the listing of Lake Sturgeon as threatened or endangered.

In order for Winnebago County's rich sturgeon spearing history to continue, Congress must act on an exemption. In late-January, Winnebago County's members of congress Mike Gallagher and Glenn Grothman introduced legislation with such an exemption for Wisconsin, which would allow for the continued strict conservation efforts of the historic sturgeon.

Policy Discussion

Winnebago County officials should support the SPEAR Act to ensure lake sturgeon are protected for generations to come. An attached power point provides more details on the current status of sturgeon in Wisconsin.

Attachments:

1. Power Point on Sturgeon
2. Federal Legislation



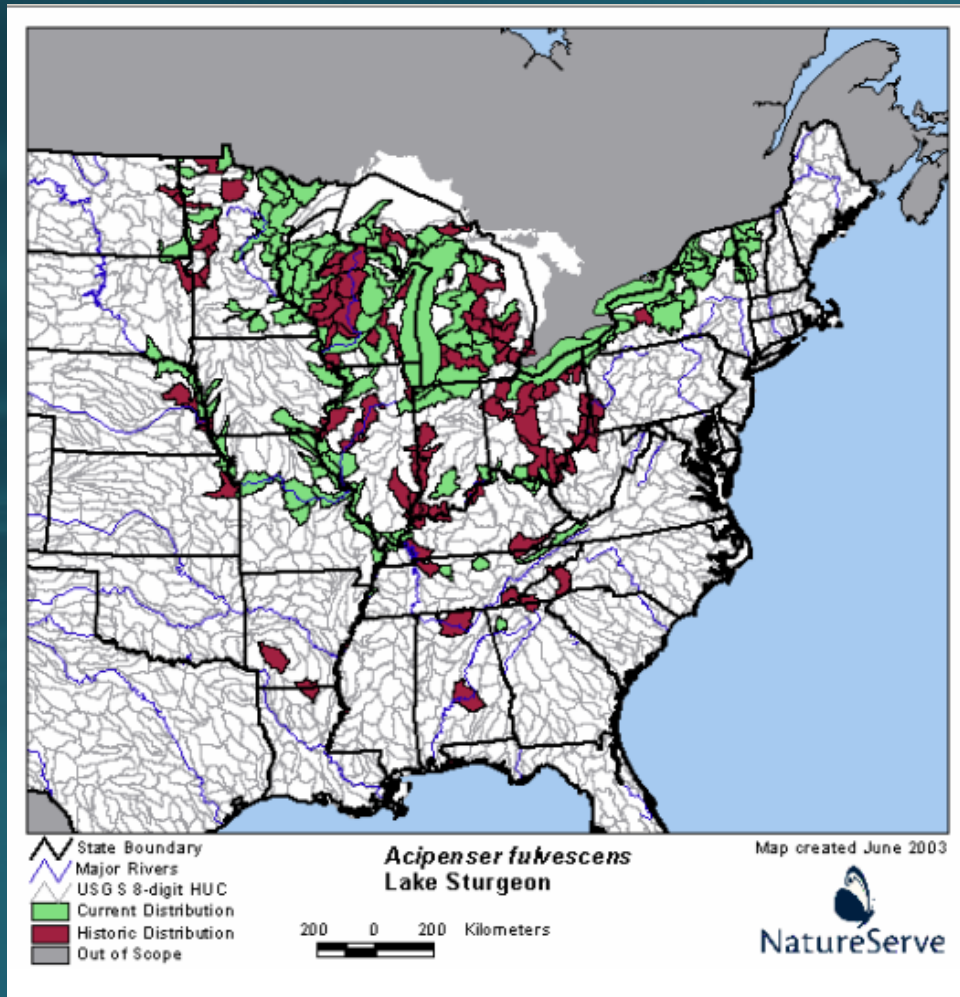
Lake Sturgeon US Fish & Wildlife Endangered Species Listing

Prepared by Casey Bryant

U.S. Lake Sturgeon Distribution

Wisconsin's Lake Sturgeon are found in the Mississippi River tributaries, Lake Michigan watershed, and Lake Superior basin

- Lake Winnebago is the center of Wisconsin's healthy Lake Sturgeon population
- Despite continued high population densities locally, Lake Sturgeon, once plentiful in many freshwater lakes, are now considered rare in much of the U.S.



The Push for Threatened Status

Lake Sturgeon Distribution and Abundance

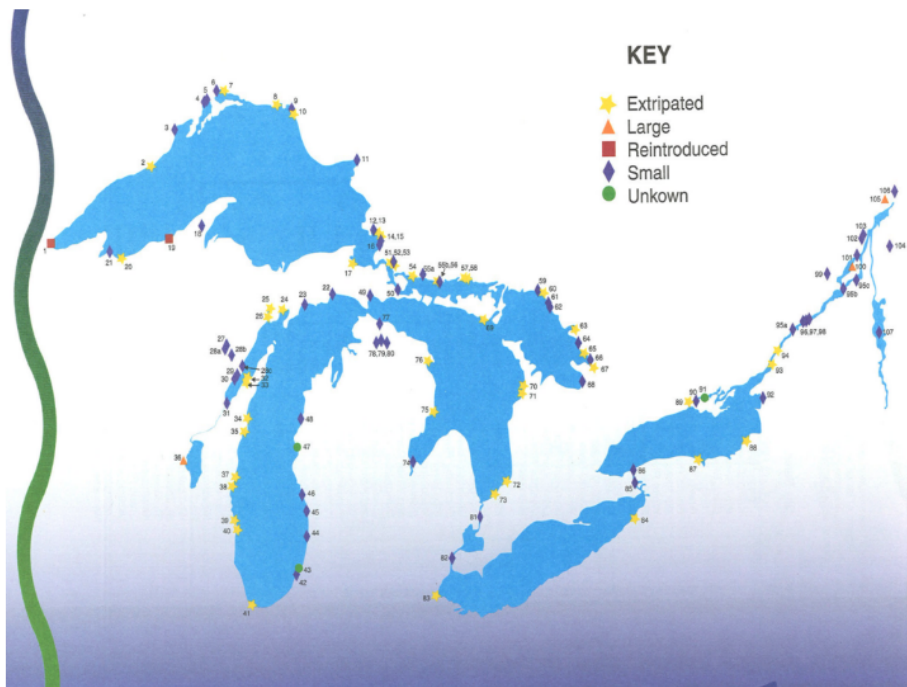


Figure reproduced from the Holeý et al (2000) Great Lakes Fishery Trust report "Research and assessment needs to restore lake sturgeon in the Great Lakes". The figure shows the locations and status of lake sturgeon populations in the Great Lakes. Researchers believe that lake sturgeon abundance and distribution is currently less than 1% of historical levels.

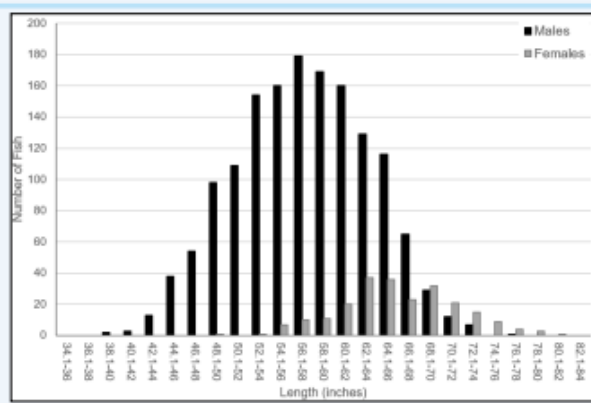
- 2018: The Center for Biological Diversity advocated for U.S. lake sturgeon to be classified as "threatened"
- 2019: U.S. Fish and Wildlife Service acknowledged the need for a potential change in listing
- 2020: Conservation organizations filed a lawsuit to expedite the process.
 - Abrams Environmental Law Clinic at the University of Chicago Law School served as legal representation

Opposition to Endangered Listing

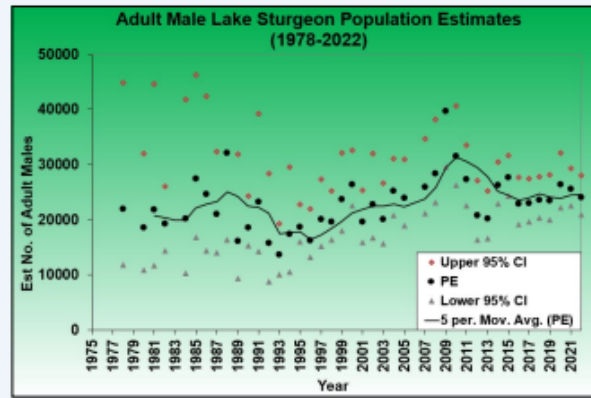
Wisconsin State Representative Ty Bodden opposes the endangered listing of Lake Sturgeon:

- Argues that Wisconsin has efficient sturgeon management, sustainability, and cultural bond with the sturgeon
- Fears that the listing would disrupt Wisconsin's sustainable, yearly sturgeon spearing season, a cherished cultural and economic event
- Has bipartisan support from federal elected officials who share these concerns about the disruption and economic loss

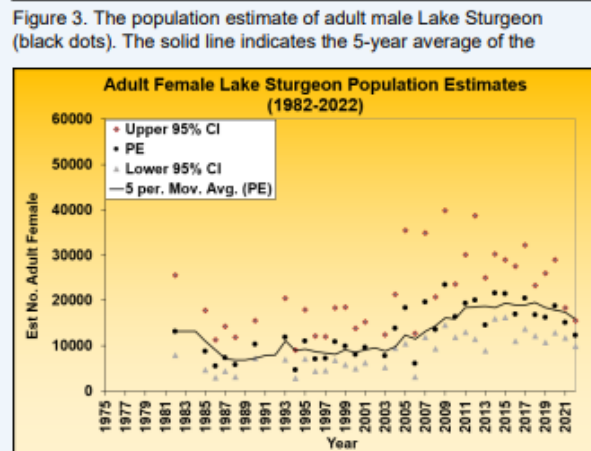
Current Winnebago Lake Sturgeon Population Status



Winnebago's Lake Sturgeon population is healthy at 40,000 mature fish



- Wisconsin officials argue that increased regulation of the closely monitored population would harm the local economy



- North America's largest reproducing Lake Sturgeon populations are in Minnesota and the Lake Winnebago watershed
- Spearing of Lake Sturgeon is a cultural event dating back to the Native Americans and later taught to European settlers

.....
(Original Signature of Member)

118TH CONGRESS
2D SESSION

H. R. _____

To amend the Endangered Species Act of 1973 to exclude certain
populations of the lake sturgeon from the authority of such Act.

IN THE HOUSE OF REPRESENTATIVES

Mr. GALLAGHER introduced the following bill; which was referred to the Committee on _____

A BILL

To amend the Endangered Species Act of 1973 to exclude certain
populations of the lake sturgeon from the authority of such Act.

*Be it enacted by the Senate and House of Representatives of the United States
of America in Congress assembled,*

SECTION 1. SHORT TITLE.

This Act may be cited as the “Sturgeon Protected and Exempt from Absurd
Regulations Act” or the “SPEAR Act”.

SEC. 2. EXCLUSION OF CERTAIN POPULATIONS OF LAKE STURGEON UNDER ENDANGERED SPECIES ACT OF 1973.

(a) FINDINGS.—Congress finds the following:

(1) The lake sturgeon (*Acipenser fulvescens*) holds a special place in the cultural fabric of Wisconsin~~ites~~, especially for the communities located on Lake Winnebago and the Winnebago System.

(2) Through the staunch dedication and close ~~private~~-public-private collaboration of the Wisconsin Department of Natural Resources, Sturgeon for Tomorrow, the Sturgeon Advisory Committee, the Sturgeon Guard, and local fishing, sportsmen, and conservation groups, Wisconsin has become the global leader in lake sturgeon management.

(3) As a result of these efforts and the development and implementation of a comprehensive management plan, the Lake Winnebago system is home to a thriving lake sturgeon population, one of the largest in North America, and the most successful sustainable sturgeon fisheries in the world.

(4) An integral component of this management plan is the annual sturgeon spearing season that is meticulously managed and provides the data necessary, along with data from detailed spawning assessments, to maintain an accurate account of population levels needed and allowable maximum harvest rates to ensure the health and sustainability of the species.

(5) Mandatory registration stations are established to collect detailed data on the length, weight, sex, and tag status of each harvested fish and ensures strict seasonal harvest caps are followed.

(6) The spearing season has grown into a unique cultural event filled with strong traditions and community ties, drawing participants from throughout Wisconsin and many other states, and is crucial to the livelihoods of local communities and small businesses near the Winnebago System who rely on the annual season.

(7) It is vital that this long-standing and cherished tradition be protected and that Wisconsin is allowed to continue its successful Winnebago System and statewide management of lake sturgeon.

(b) EXCLUSION FROM LISTING.—Section 4(a) of the Endangered Species Act of 1973 (16 U.S.C. 1533(a)) is amended—

(1) in paragraph (1), by striking “The Secretary shall by regulation” and inserting “Except as provided in paragraph (4), the Secretary shall by regulation”; and

(2) by adding at the end the following:

“(4) APPLICABILITY TO LAKE STURGEON.—The Secretary may not make a determination under this subsection that any population of the lake sturgeon (*Acipenser fulvescens*) in Wisconsin is threatened or endangered.”.

2
3 **RESOLUTION: Approving \$500,000 from the Spirit Fund's Government Identified**
4 **Community Projects Category to Expand the Building of NOVA Counseling Services**
5 **Facilities**

6
7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, Nova Counseling Services (hereinafter "Nova") is a State of Wisconsin-licensed provider of
9 medically monitored residential treatment for people suffering from substance use disorders; and

10 **WHEREAS**, treatment at Nova is for individuals who have lost control of their lives and need a safe,
11 structured environment in which to learn about their disease. Nova provides therapy to change the behaviors that
12 accompany substance use; and

13 **WHEREAS**, for over four decades, Nova has been grounded in the 12 Steps of Alcoholics Anonymous®
14 philosophy and believes it is the surest way to recover from the disease. Education about the illness, knowledge of
15 the 12 Steps, and caring feedback are the cornerstones for change; and

16 **WHEREAS**, Nova provides treatment in a variety of ways, including a 28-day residential program, 90-day
17 transitional program (Terra Program), Family Program and outpatient aftercare; and

18 **WHEREAS**, an expansion of Nova's existing facilities will better serve people suffering from substance use
19 disorder, including the STAR Program.

20 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$500,000 from
21 the Spirit Fund's Government Identified Community Project category be approved to expand the facilities of Nova
22 Counseling Services. This funding is contingent on Nova remaining committed to its mission to strengthen the lives of
23 individuals, families, and the community.

24 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that upon completion, Nova
25 Counseling Services will submit supporting documentation to the Winnebago County Finance Director outlining the
26 expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed
27 5 years from date of disbursement.

28 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that Nova Counseling
29 Services shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined
30 by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by
31 Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or
32 misappropriation.

33 *Fiscal Note: This resolution will not amend the County Budget. \$500,000 will be authorized for use from the*
34 *Spirit Fund.*

35 Respectfully submitted by:

36 **ARPA STRATEGY AND OUTCOMES COMMISSION**

37 Commission Vote: **7-0, 2 absent**

38
39 Vote Required for Passage: **Two-Thirds of Membership**

40
41 Approved by the Winnebago County Executive this ____ day of _____, 2024.

42
43
44
45

Jonathan D. Doemel
Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: February 27, 2024
FROM: County Executive
RE: Resolution 313-012024: Approving \$500,000 from the Spirit Fund's Government Identified Community Projects Category to Expand the Building of NOVA Counseling Services Facilities

General Description:

Nova Counseling's Substance Use Disorder Treatment Programs for Women include Residential Treatment and Terra Program Transitional Living. Expansion of current facilities is expected to cost \$1,900,776.00

Action Requested:

The ARPA Commission recommended passage twice.

Procedural Steps:

Committee of Jurisdiction:	ARPA Strategy & Outcomes	Meeting Date:	1/29/2024
Action taken:		Vote:	_____
County Board:	County Board	Meeting Date:	January 2024

Background

Nova Counseling Services is a State of Wisconsin-licensed provider of medically monitored residential treatment for people suffering from substance use disorders. The mission is to provide the highest quality care at the lowest possible cost to clients and their families. Treatment at Nova is for individuals who have lost control of their lives and need a safe, structured environment in which to learn about their disease. At Nova, therapy is provided to change the behaviors that accompany substance use. Compassionate, dedicated staff include many individuals who have been personally impacted by substance use disorders.

Nova provides treatment in a variety of ways, including Nova's 28-day residential program, 90-day transitional program (Terra Program), Family Program and outpatient aftercare.

For over four decades, Nova has been grounded in the 12 Steps of Alcoholics Anonymous® philosophy and believes it is the surest way to recover from the disease. Education about the illness, knowledge of the 12 Steps, and caring feedback are the cornerstones for change.

With a total project cost of \$1,900,776.00 to expand existing facilities, Nova Counseling has secured 25% funds from local, state, and federal funding.

The NOVA funding resolution was sent back to the commission due to a perceived lack of transparency

with the organization's 990 tax filing. The tax filing is available to the public through the IRS. The organization is willing to publicly post its tax filings and has been willing to submit audit and other financial disclosures required of all Spirit Fund grant awards. The organization's 990 form was reviewed before recommendation. No conflicts of interest exist with this organization.

Policy Discussion

Under a waiver, Wisconsinites on Medicaid receive funding for some substance abuse treatment. There is no payment for room and board. Often, counties pay for these services for those who would not otherwise afford treatment.

The expansion of NOVA would greatly increase the county's ability to refer for treatment which would keep the individual in our community. Out of county placements can increase the cost.

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) Nova Counseling Services serves as the residential program provides treatment for 40-50 people at a time, suffering from substance use disorders with the fundamental tools of recovery.
- 2) Women are an underserved population in substance abuse treatment
- 3) \$500,000 would equal 26% of the total project cost to renovate and expand current facilities.

Attachments:

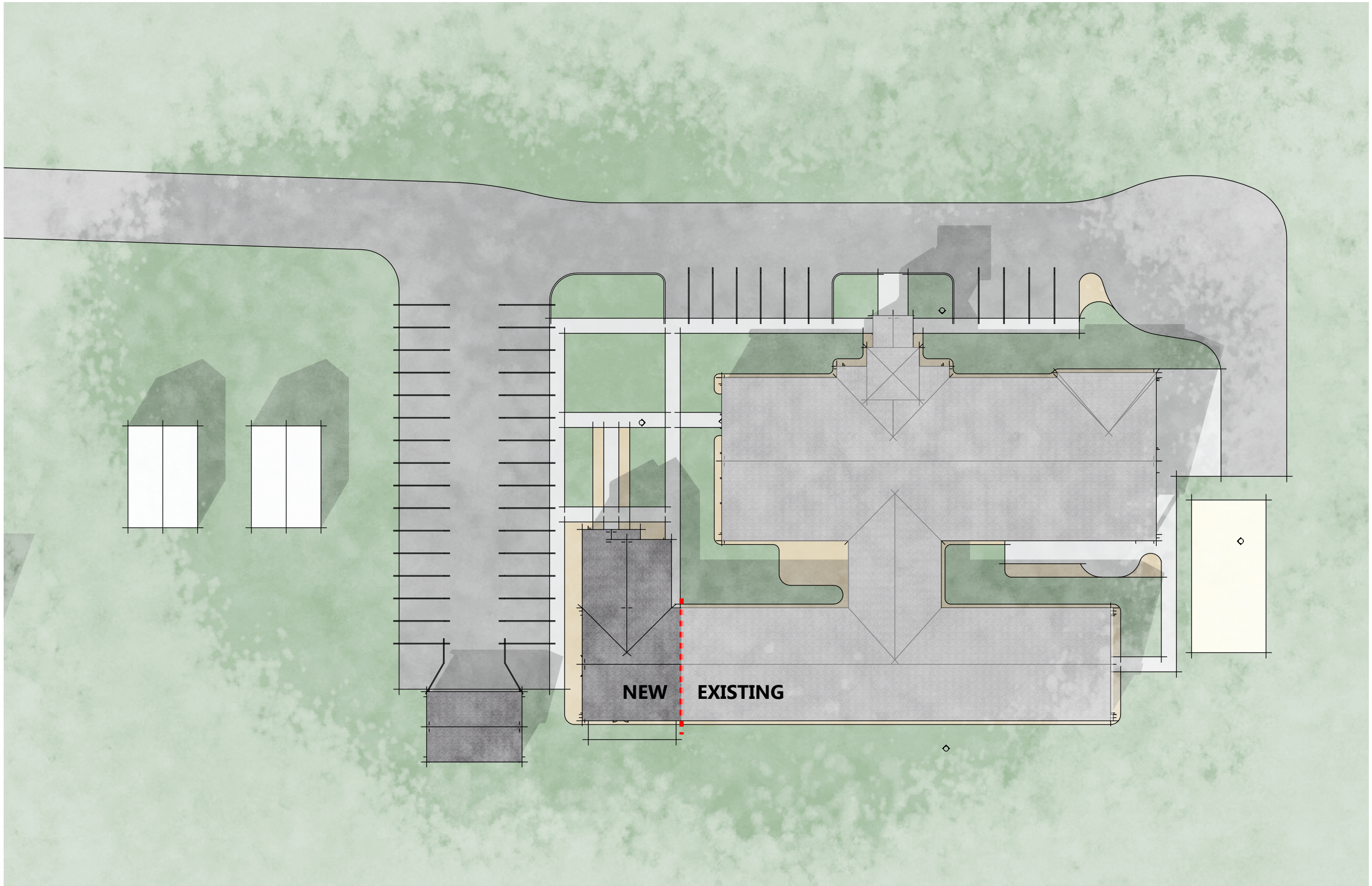
1. NOVA project plans
2. NOVA Letter to Board
3. NOVA Application

SITE PLAN - EXISTING
1" = 40'

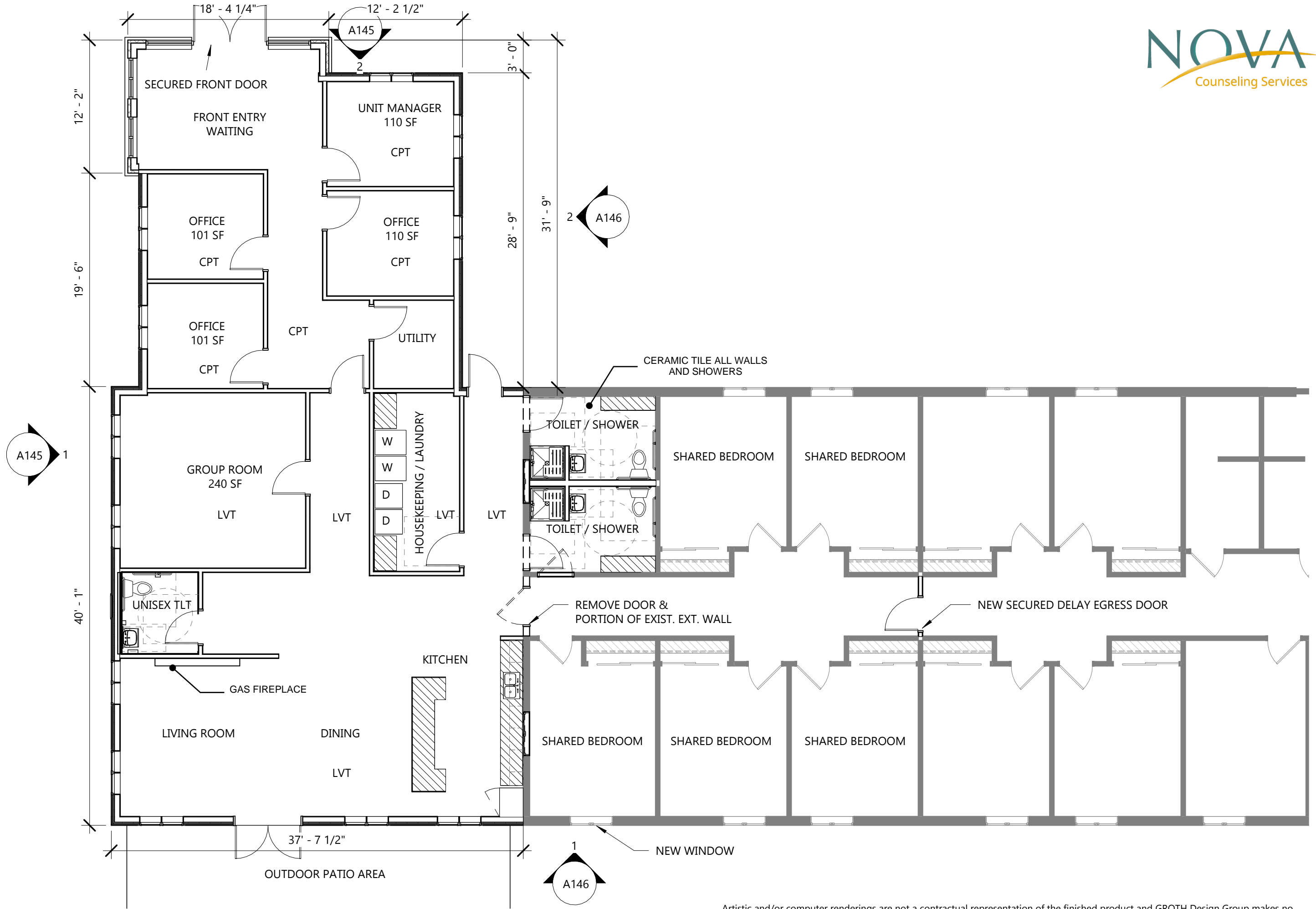


Artistic and/or computer renderings are not a contractual representation of the finished product and GROTH Design Group makes no warranties and representations that the depictions of such renderings will be replicated in the finished product. Client acknowledges and agrees that the terms of the contract, not the renderings shall control.

SITE PLAN
1" = 40'



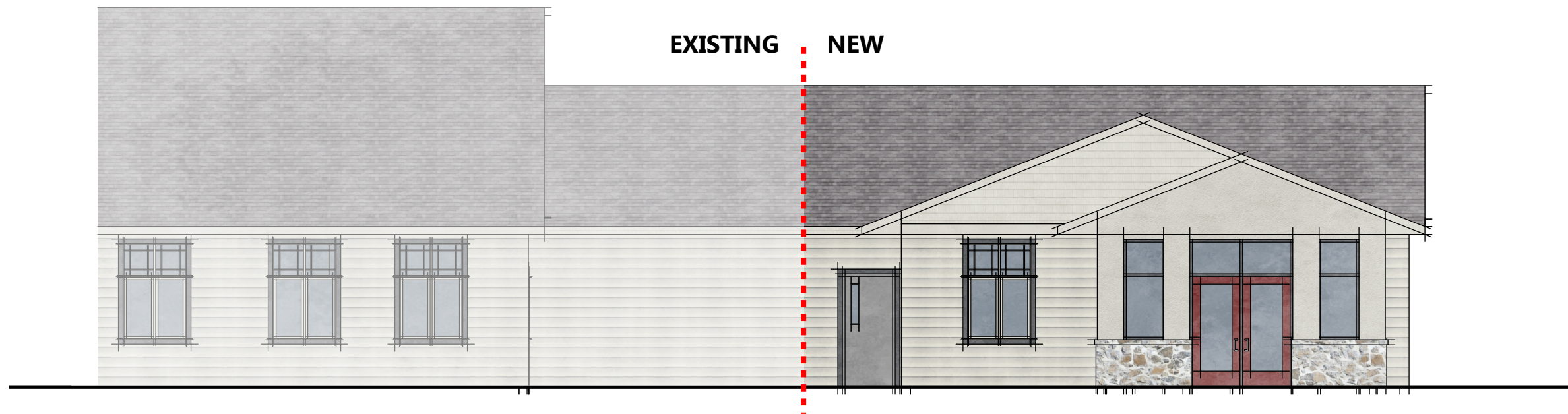
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LEVEL 1 - FLOOR PLAN - CONCEPT PLAN

1/8" = 1'-0"

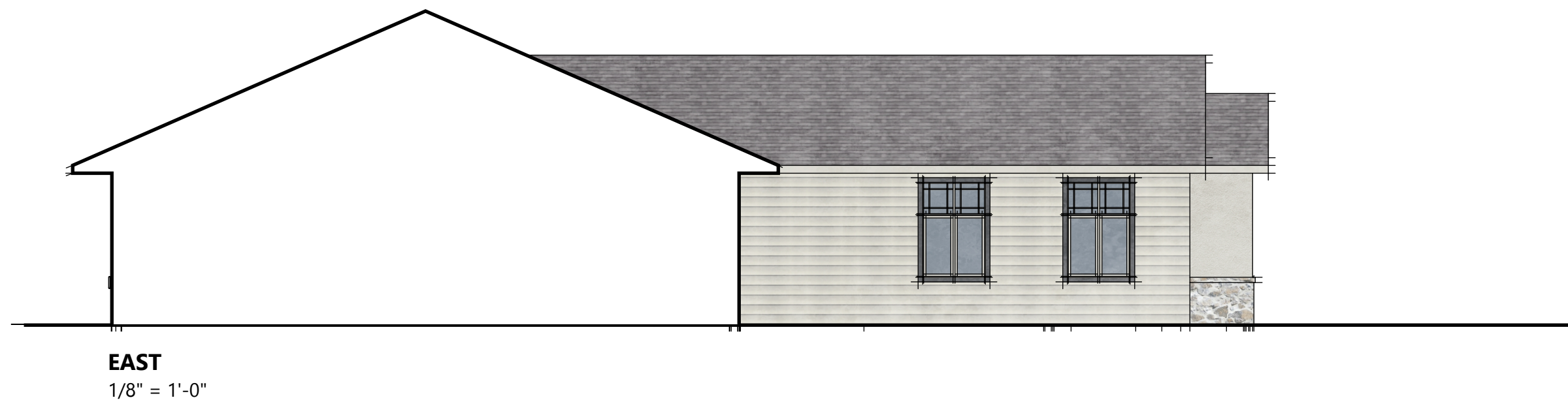
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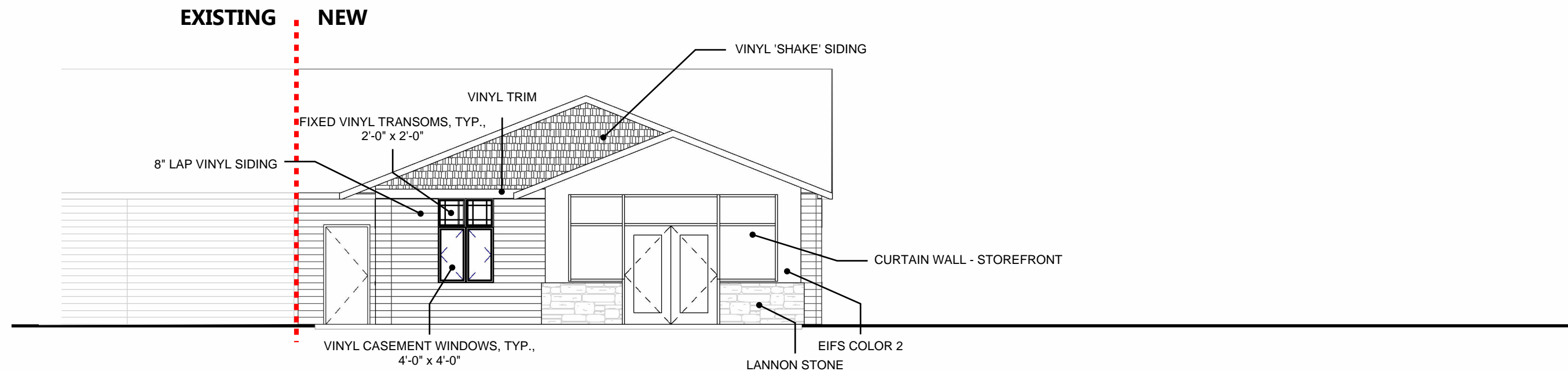


NORTH
1/8" = 1'-0"



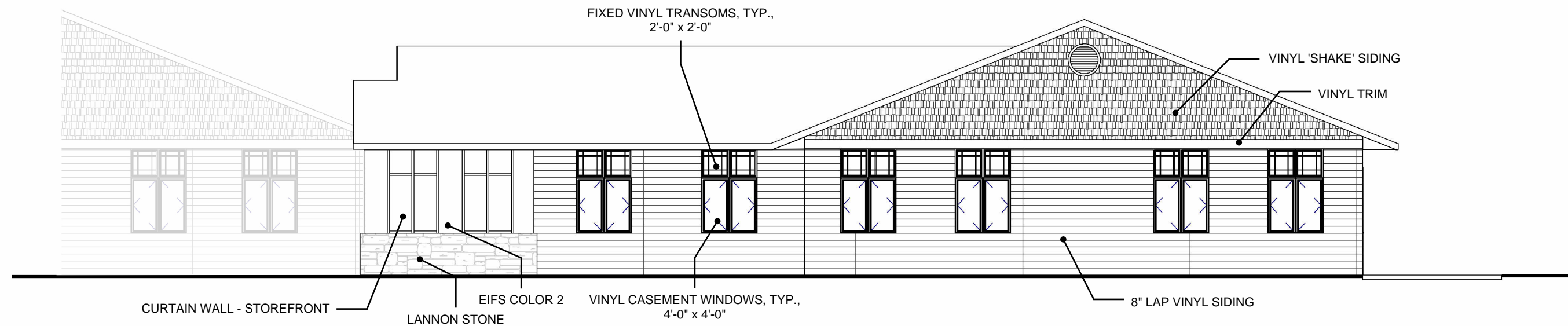
WEST
1/8" = 1'-0"





NORTH - SCHEMATIC

1/8" = 1'-0"



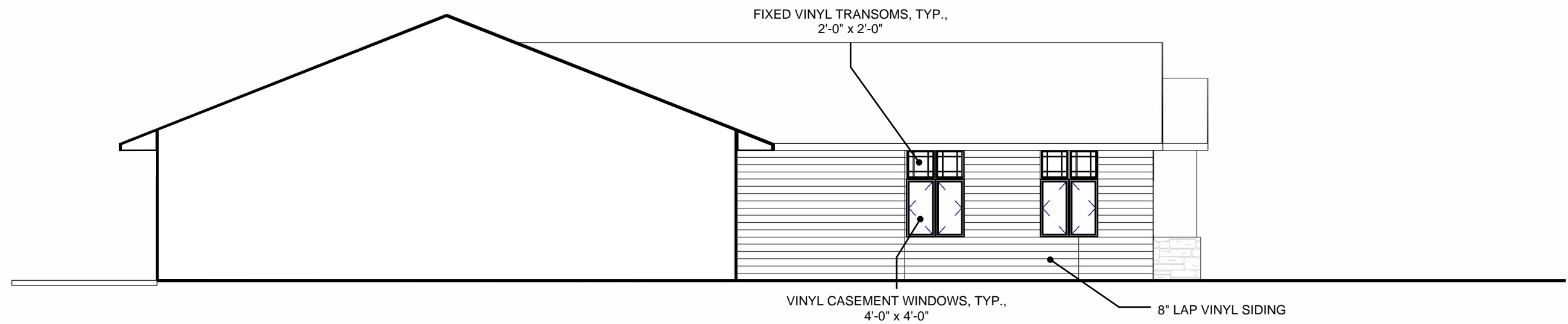
WEST - SCHEMATIC

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SOUTH - SCHEMATIC

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EAST - SCHEMATIC

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January 17, 2024



Dear County Board of Supervisors:

Thank you for considering our application for ARPA funds and the opportunity to provide more information on the services Nova Counseling provides.

Nova Counseling Services has been contracted with Winnebago County to provide clinical substance use disorder services to our community residents for over forty years. Our facility is the sole provider in the county that is licensed and certified by the State of Wisconsin to provide residential (28-day program) and transitional (90-day program) care. Our counseling staff, many who hold master's level counseling degrees, are also licensed by the State to provide therapeutic services. Our services are clinical rather than peer driven.

Clients, who meet clinical criteria for our care, are often suffering from multiple consequences of their substance use, to include physical or medical ailments, legal, financial and/or family issues, vocational or educational impairment and possible homelessness. Individuals are referred to us by Winnebago County Dept. of Human Services, local hospital detoxification units, drug court, outpatient counselors, jail and family or peer interventions. While residing in our facility, clients participate in intense treatment consisting of individual and group counseling sessions, educational lectures, experiential exercises, family counseling, introduction to support meetings, case management and discharge planning services. Nova provides the clinical foundation for recovery before an individual moves on to sober living.

Our request for ARPA funds was to help us re-establish our residential and transitional care programs for female clients, which we had to relinquish in December 2022. Prior to December 2022, we treated both men and women in a comingled population. With help from ARPA funds, our goal is to offer a separate space for women on our campus that is dedicated to meeting their needs. We understand the demand for this level of treatment continues to be high in the area. We are very much interested in providing this service again and assisting local women with their recovery and reintegrating back into their community free of substance use.

We have been working with an architect for the last several months on an expansion design that would most efficiently use our existing space and mechanical systems. I have attached a copy of their work for your review.

Please let me know if there are additional questions. Thank you again for considering our application.

Very truly yours,

A handwritten signature in black ink, appearing to read "Jody Willeford", is written in a cursive style.

Jody Willeford
Executive Director

Spirit Fund Opportunities Application

Demographics/Basic Information

Name of Organization: Nova Counseling Services, Inc.

Organization Website and social media: www.novaoshkosh.com
www.facebook.com/nova.counseling

Mailing Address: 3240 Jackson Street Oshkosh WI 54901

Application Point of Contact: Jody Willeford, jody@novaoshkosh.com, 920-231-0143 x306

CEO/Executive Director of Organization: Jody Willeford, jody@novaoshkosh.com,
920-231-0143 x306

About the Organization: Nova is a 50-bed facility for the treatment of substance abuse issues. The non-profit business has been operating in Oshkosh for over forty years and is currently serving an all male population. The facility offers a 28-day residential program and 90-day transitional program for those in need.

The mission of Nova Counseling Services is to provide the best possible treatment experience, at an affordable cost, for individuals suffering from substance abuse disorders.

Number of paid staff: 25

Describe the organization's ability to receive an award and comply with audit requirements: Nova has a long history of audit compliance with the local CliftonLarsonAllen office. Following through with requirements, if an award was received, would not be problematic.

Project Information

Name of the project: Terra Expansion Project

Location of the project: 3240 Jackson Street Oshkosh WI 54901

Estimated total cost of the project: \$2,000,000

Requested award from the Spirit Fund: \$500,000

How will the project improve the quality of life in the county for years to come?

Our goal is to help meet the growing need for quality, long term sober residency options for our clients and the community. Successful completion of our program helps to place a recovering person back into the community, with a significantly-improved chance for a new life, free of substances. The risk of jail time or overdose for this individual would also be greatly reduced.

Our expansion project would create a much needed separate living space for our transitional clients to focus on their recovery and learn necessary daily living skills, such as menu planning, budgeting, shopping, cooking and unit clean up. The additional space would also provide quite

space for our clients to work on recovery assignments and job applications, or meet with sponsors, recovery coaches and family. The expansion plan is cost efficient as it uses existing structure, systems and staff.

How many individuals does the project anticipate serving annually?

Overall: 40 – 50 clients

Within Winnebago County: 10 -30 clients

What areas of the county will the project serve? All of Winnebago County

What is the process for tracking individuals served?

Nova has long established systems for tracking client demographics and reporting. If information was needed post project, it would be readily available.

Will this project increase your operational budget? If so, what is the organization's plan to sustain and maintain the project? Yes, this project will increase Nova's overall budget. The program will be sustained through its ongoing billable costs through Medicaid, county contracts and self-pay funding for units provided.

Please attach the proposed scope of work and project timeline.

Project Funding

Please list funding sources (amount and funders) currently received or pledged as well as anticipated other sources of funding specific to the project.

Nova is meeting with a fundraising consultant to assist in this area.

Would Spirit Fund dollars be utilized as a match for other grants/awards/funding opportunities? If applying for other funds what is the timeline for a decision? It is the intention that Spirit Funds would be used as a matching proposal or to spark other funding opportunities. Nova plans to have project funding completed by March 2024.

Does the organization conduct a third-party audit? (Attach the most current audit report) A copy of our 2021 Audit is attached. Nova has a long history of audit compliance (30+ years), but was not required to complete an audit in 2022 due to having received under \$100,000 in county pass through funds. It is likely that Nova will be over the \$100,000 threshold in 2023 and will again be required to have an audit per county contracts.

Is the project dependent on receiving the full amount requested? Yes

Does the proposed program involve collaboration with other organizations? No, the project does not require collaboration with another organization for its success.

Government Funding

Does the organization regularly receive other government funding (local, state, or federal)? (list government and the amount)

Nova typically signs fifteen to twenty county contracts per fiscal year. County contracts assist clients with funding for therapy or room and board costs on a per use base.

What percent of this project will be funded by government funds (local, county, state and federal)? While Nova does not intend to use their county funding arrangements to fund their project expansion, the funding will be a large part of the program's sustainability going forward.

Has the organization received ARPA funds from any municipality, state or federal government? No, Nova has not received ARPA funds through any program to date.

Please list all funding received from Winnebago County in the last 5 years.

Winnebago County contract usage:

2022 = \$22,197.34

2021 = \$48,550.54

2020 = \$250,734.72

2019 = \$534,823.04

2018 = \$546,965.06

Applicant Agrees:

By submitting this application, the applicant agrees to the following:

- The individual submitting the application is authorized to apply for the funds on behalf of the organization.
- The project will be completed by December 31, 2026.
- The funds may not be spent on operational needs or as a pilot program.
- The organization may be required to conduct a third-party audit of the funds.
- The organization may be requested to attend a funding interview.
- The individual and key leaders of the organization have read the Spirit fund Framework Document and Funding Opportunities Information located on the county's website.

Attachment Checklist:

- Application Document
- Project Budget
- Most Current Audit Report
- Proposed Scope of Work
- Timeline for the Project
- Organization's 2023 Operating Budget

Thank you for considering our project!



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8/31/2022

Project No. 1-1137-004
NOVA - Terra Addition

OPINION OF PROBABLE CONSTRUCTION COSTS

<u>Description</u>	<u>Cost</u>
Division 1 - General Conditions / OH&P	\$240,000
Project Management / supervision	
Overhead and profit	
Insurance, bonds	
Construction permits and fees	
Temporary utilities and construction facilities	
Dumpsters	
Construction equipment / scaffolding / material handling	
Survey and layout	
Construction Testing	
Project cleaning	
Division 2 - Existing Conditions	\$10,000
Selective Building Demolition	
Division 3 - Concrete	\$92,500
Cast-in-place concrete foundations	
Cast-in-place slab-on-grade	
Division 5 - Metals	\$4,000
Miscellaneous Steel	
Pipe Bollards	
Division 6 - Wood and Plastics	\$240,000
Rough Carpentry	
Roof and Wall Sheathing	
Pre-engineered wood trusses	
Cabinets and countertops	
Fiberglass wall panels at laundry / mop basins	
Division 7 - Thermal and Moisture Protection	\$120,000
Building insulation	
LP prefinished 'smart side' or equal 8" lap siding and trim	
Dimensional asphalt shingle roofing	
Sheet metal flashings, trim and soffits	
Sealants	
Division 8 - Openings	\$86,000
HM doors and frames	
Prefinished wood interior doors	



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8/31/2022

Project No. 1-1137-004
NOVA - Terra Addition

OPINION OF PROBABLE CONSTRUCTION COSTS

<u>Description</u>	<u>Cost</u>
Aluminum entrance doors Fiberglass insulated windows Door hardware	
Division 9 - Finishes	\$152,800
Gypsum board and veneer plaster Ceramic floor tile at restrooms (\$4/sf allowance) Ceramic wall tile wainscot at restrooms (\$4/sf allowance) Suspended acoustical panel ceiling system LVT / Vinyl plank flooring (\$4/sf allowance) Commercial sheet vinyl flooring (\$24/yd allowance) Vinyl wallbase Carpet tile at offices and meeting room (\$25/yd allowance) Interior painting Exterior painting	
Division 10 - Specialties	\$4,000
Toilet room accessories (soap dispenser by owner) Toilet room signage Fire extinguishers and cabinets Wall corner guards at high traffic areas Exterior accessible parking signage	
Division 21 - Fire Protection	\$48,000
Extend existing NFPA 13 wet / dry fire sprinkler system	
Division 22 - Plumbing	\$130,000
Kohler / Mansfield plumbing fixtures Mop basin and floor drains 100-gallon heated water storage tank w/ 100-gallon water heater Kitchen 2-compartment prep sink Commercial garbage disposals Extend existing cold water piping / new hot water piping New sanitary piping and grease trap Exterior hose bibbs	
Division 23 - Heating, Ventilating and Air-Conditioning	\$125,000
15 Ton RTU with stand, economizer, smoke detector and thermostat with insulated ductwork on outside up into wall below soffit 300 cfm ERV with sidewall hoods	



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8/31/2022

Project No. 1-1137-004
NOVA - Terra Addition

OPINION OF PROBABLE CONSTRUCTION COSTS

<u>Description</u>	<u>Cost</u>
1 Ton ductless split heat pump Restroom exhaust fans Through-wall package terminal units at sleeping units / living / dining areas Condensate hood, duct and fan at kitchen Grilles, diffusers and registers Ductwork - insulated as required	
Division 26 - Electrical	\$210,000
New 400 Amp 120/208V 3-phase electrical distribution panel Duplex receptacles and switches including GFI Dedicated receptacle for copier Cat-5 data cabling and outlets - final hookups by owner vendor Occupancy sensors for lighting where required 24x24 LED lay-in lights in suspended acoustical ceiling (dimmable) LED 'wafer' recessed lights (dimmable) LED emergency egress lighting - interior and over exterior doors LED exit signs Exterior LED soffit and wall pack lighting Exterior LED 20' parking light poles on concrete bases	
Division 31 - Earth Moving	\$48,800
Site Clearing and Demolition Excavation and Fill	
Division 32 - Exterior Improvements	\$75,000
Asphalt Paving and striping Concrete Walks and Curbs Landscaping as required by City of Oshkosh	
Division 33 - Site Utilities	\$52,500
Extend sanitary sewer to new addition New Storm piping including downspouts and parking lot catch basins Storm Water management structure(s)	
Construction Subtotal	\$1,638,600
Design Contingency 5%	\$81,930
Construction Contingency 5%	\$81,930
A/E Design Fees 4% (MEP by Design/Build)	\$65,544
A/E Construction Administration 2% (including building plan review fees)	\$32,772



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8/31/2022

Project No. 1-1137-004
NOVA - Terra Addition

OPINION OF PROBABLE CONSTRUCTION COSTS

Description

Cost

Total Opinion of Probable Construction Costs

\$1,900,776

3,885 GSF Addition

RESOLUTION: Establish Salaries for County Clerk, Register of Deeds, and County Treasurer of Winnebago County

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the next four-year term of office will begin in January 2025 for the Winnebago County Clerk, County Treasurer, and Register of Deeds; and

WHEREAS, section 59.22 of the Wisconsin Statutes requires that any changes in the compensation for these elected positions must be adopted by the County Board of Supervisors earlier than the first date for filing nomination papers for the upcoming term, which in this case is April 15, 2024; and

WHEREAS, reasonable salaries are necessary to attract well-qualified candidates to these full-time elected positions; now, therefore:

BE IT RESOLVED by the Winnebago County Board of Supervisors that the annual salary rates for the following elected officials of Winnebago County for the term commencing after January 1, 2025 shall be as follows:

	Annual Salary	Annual Salary	Annual Salary	Annual Salary
	<u>2025</u>	<u>2026</u>	<u>2027</u>	<u>2028</u>
County Clerk	\$ 92,228	\$ 94,995	\$ 97,845	\$ 100,780
Register of Deeds	\$ 92,228	\$ 94,995	\$ 97,845	\$ 100,780
Treasurer	\$ 92,228	\$ 94,995	\$ 97,845	\$ 100,780

BE IT FURTHER RESOLVED, that the above-mentioned officers be provided with County health, dental, life insurance, and long-term disability insurance benefits at the same level and on the same terms and conditions as are provided to the County's appointed department heads, including any modifications which may be made from time to time during the office holders' term, and that the officers participate in the Wisconsin Retirement System on the same terms as apply to other elected officials.

BE IT FURTHER RESOLVED, that funds to cover the cost of this action be included as part of the budgets for the respective years.

Fiscal Note: Labor cost increases over each preceding year for the three offices combined are estimated as:

	<u>2025</u>	<u>2026</u>	<u>2027</u>	<u>2028</u>
Wage Cost.....	\$19,821	\$8,301	\$8,550	\$8,805
Fringe Benefit Cost.....	<u>\$3,015</u>	<u>\$1,248</u>	<u>\$1,320</u>	<u>\$1,341</u>
Total.....	\$22,836	\$9,549	\$9,870	\$10,146
Increase Over Previous Year	7.72%	3.0%	3.0%	3.0%

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Respectfully submitted by:
PERSONNEL & FINANCE COMMITTEE

Committee Vote: **5-0**

Vote Required for Passage: **Majority of Members Present**

Approved by the Winnebago County Executive this ____ day of _____, 2024.

Jonathan D. Doemel
Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: February 27, 2024
FROM: Human Resources
RE: Resolution 324-022024: Establish Salaries for County Clerk, Register of Deeds, and County Treasurer of Winnebago County

General Description:

The next four-year term of office for elected officials, specifically, the Winnebago County Clerk, Winnebago County Register of Deeds, and Winnebago County Treasurer, will begin in January 2025. §59.22 Wis Stats, requires that any changes in the compensation for these elected positions must be adopted by the County Board of Supervisors earlier than the first date for filing nomination papers for the upcoming term, which in this case is April 15, 2024.

Action Requested:

Recommend to the County Board approval of a resolution establishing the salary for County Clerk, Register of Deeds, and Treasurer for the next four-year term (2025 – 2028).

Procedural Steps:

Committee of Jurisdiction:	P&F	Meeting Date:	2/01/2024
Action taken:	Recommend Passage as amended	Vote:	5-0
County Board:		Meeting Date:	02/27/2024

Background

Reasonable salaries are necessary to attract well-qualified candidates to these full-time elected positions. It should be kept in mind that by law the salaries for elected positions cannot depend on the merit or tenure of the person holding the position. Increases should therefore be thought of as more like across-the-board raises, or schedule increases, than to merit raises.

Policy Discussion

Over the past four years, the Winnebago County Compensation Schedule, applicable to most non-represented employees, has been increased by the following percentages:

2024	2.0%
2023	3.0%
2022	2.0%
2021	0.0%

Additionally, in 2023 pay grades in the compensation schedule were adjusted by various percentages as a result of a compensation study. These adjustments were done to re-align the schedule with market rates. The adjustment to the pay grades containing the Deputy County Clerk and Deputy Treasurer increased 4.58%. The Register of Deeds Supervisor was in a pay grade that also increased by that same percentage.

The most recent consumer price index data (CPI-U, Midwest Region, all items November 2023) shows a one-year increase of 2.9%, and an average increase per year over the past four years of 4.5%.

The most recently calculated measure of CPI used by the Wisconsin Employment Relations Commission for use in determining the maximum across-the-board raises that can be used in labor contracts for general employees is 4.37% (for labor contracts commencing 06/01/2024). (This maximum increase is of course not binding on us with regard to elected officials, but is just a data point for reference.)

I have compiled a table showing the current (2023) salaries for these three elected positions for Winnebago County and for those other counties closest to us in population:

2023 Salaries for Certain Elected Officials			
<i>Counties Selected by Population</i>			
	County Clerk	Register of Deeds	County Treasurer
Racine	\$ 88,010	\$ 83,321	\$ 83,321
Outagamie	\$ 80,055	\$ 82,457	\$ 82,457
Winnebago	\$ 85,621	\$ 85,621	\$ 85,621
Kenosha	\$ 91,189	\$ 91,189	\$ 91,189
Rock	\$ 88,590	\$ 86,967	\$ 86,967
Marathon*	\$ 83,422	\$ 68,772	\$ 73,351
Washington	\$ 85,645	\$ 85,645	\$ 85,645
* Marathon Co. has had a wage freeze since 2020 for these positions			
Average:	\$ 86,076	\$ 83,425	\$ 84,079
Winnebago			
Below Ave (%):	-0.53%	2.63%	1.83%
Winnebago			
Below Ave (\$):	\$ (455)	\$ 2,196	\$ 1,542

This shows that we are currently close to the average with respect to this group of reference counties. Most counties provide the same salaries for each of these three elected officials, which has been our practice for many years. It should be noted that Marathon County has had a wage freeze in effect for these positions since 2020.

The relevant internal comparables for these positions include appointed department heads. The current salaries and target minimums for appointed department heads are as follows:

Current (2024) Salaries of Appointed Department Heads		
Winnebago County		
	Minimum	Current
	Salary	Salary
Corporation Counsel	\$ 135,890	\$153,949
Director of Administration	\$ 135,890	\$151,544
Director of Human Services	\$ 135,890	\$172,423
Director of Finance	\$ 121,330	\$126,459
Director of Human Resources	\$ 121,330	\$126,459
Director of Information Technology	\$ 121,330	\$156,698
Highway Commissioner	\$ 121,330	\$129,208
Nursing Home Administrator	\$ 121,330	\$129,742
Director of Facilities	\$ 108,332	\$147,272
Director of Parks and Expo Center	\$ 108,332	\$115,364
Director of Planning and Zoning	\$ 108,332	\$142,364
Director of Public Health	\$ 108,332	\$142,364
Director of Solid Waste	\$ 108,332	\$139,909
Airport Director	\$ 96,724	\$109,578
Director of Child Support	\$ 96,724	\$107,386
Director of Land and Water Conservation	\$ 96,724	\$105,195
Director of Emergency Management	\$ 84,107	\$ 89,568
Director of Veterans' Services	\$ 84,107	\$ 93,380

HR Director Habeck recommended to the committee adjusting the salaries for each position by \$3,921, and then providing a 2.0% increase each year of the term. The amount of \$3,921 is a 4.58% adjustment that mirrors the adjustment to the pay grades the positions' deputies and supervisor received. The 2.0% increase is the amount of the increase to the compensation schedule in 2024 and is close to the previous four-year average schedule increase of 1.75%. The committee amended the 2.0% recommendation to 3.0%.

This will keep us quite close to the average for our reference group of comparable counties, which has been our strategy in recent years. It will also keep these positions aligned with select department head minimums as in the past.

Committee Discussion and Action:

Question regarding if filling a position mid-term would allow salary to be adjusted at that time. State statute requires setting wages for the full-term.

Discussed if a 2.0% annual adjustment (after making the proposed 4.58% adjustment referenced above) was sufficient based upon recent inflation. Also, employees receive a merit increase which is not applicable to elected officials. Ran numbers for a 3.0% increase each year (after making a 4.58% adjustment referenced above).

Committee passed an amendment to the proposed resolution to reflect a 4.58% adjustment, and then a 3.0% increase each year for 2025 – 2028. This results in the following salaries:

Annual Salary 2024	Annual Salary 2025	Annual Salary 2026	Annual Salary 2027	Annual Salary 2028
\$85,621	\$92,228	\$94,995	\$97,845	\$100,780

Attachments:

None

2
3 **RESOLUTION: Ratifying Tentative Agreement between Winnebago County and the Winnebago County**
4 **Deputies' Association Covering January 1, 2024 through December 31, 2026**
5

6 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

7 **WHEREAS**, the existing collective bargaining agreement between Winnebago County and the Winnebago
8 County Deputies' Association expired on December 31, 2023; and

9 **WHEREAS**, a Tentative Agreement has been reached which specifies changes for a successor collective
10 bargaining agreement to cover the calendar years 2024, 2025, and 2026; and

11 **WHEREAS**, the Tentative Agreement has been ratified by the Deputies' Association; and

12 **WHEREAS**, the Tentative Agreement incorporates many of the practices that had been put into place by
13 previous Memoranda of Understanding, such as schedule changes, rules on the switching of shifts, accelerated
14 benefits, and compensation, as well as other, relatively minor, language changes; and

15 **WHEREAS**, this Tentative Agreement takes into account recent changes in the labor market for law
16 enforcement officers, such as a very substantial increase in pay for jailers employed by the state Department of
17 Corrections as well as recent contract settlements for the City of Oshkosh police department and for several
18 comparable county law enforcement bargaining units; and

19 **WHEREAS**, some of the most noteworthy changes in the Tentative Agreement are as follows:

- 20
- 21 ▪ Patrol and Corrections schedule changing from 8-hour shifts working 6 days then off 3 days, to 12-
- 22 hour shifts working 4 days then off 5 days.
- 23 ▪ Standardizing other schedules to 40 hours/week by either working 8-hour shifts or 10-hour shifts.
- 24 ▪ Updating the guidelines to provide for the switching of shifts among employees.
- 25 ▪ Adjusting the hours of sick time earned to better align with a 12-hour schedule.
- 26 ▪ Modifying the language regarding Holidays to simplify and clean up language that more precisely
- 27 identifies how earned and paid out upon leaving employment. This clarification minimizes
- 28 misunderstandings and therefore reduces future grievances.
- 29 ▪ Codifies changes in an existing MOU regarding the vacation earning schedule and ability to base
- 30 earnings on service in another agency in similar capacity.
- 31 ▪ Minimizes opportunity to pay out earned, but unused benefit time, which streamlines payroll
- 32 operations.
- 33 ▪ Expands the type of paid time off that can be utilized to supplement funeral leave to support
- 34 employees facing loss.
- 35 ▪ Patrol and Corrections Deputies will return to following the same wage table. In January 2022,
- 36 Patrol Deputies received a \$3.00/hour pay increase across all steps due to market issues which
- 37 resulted in a high turnover rate and lack of qualified applicants. This Tentative Agreement will
- 38 provide Corrections Deputies that same \$3.00/hour increase as of January 2024. This will keep
- 39 those positions competitive with the State DOC rates.
- 40 ▪ The length in time for each pay step has been lengthened by six months.
- 41 ▪ The starting pay rate increases 3.0% each year, steps in the middle increase 4% each year, and the
- 42 maximum rate increases 4.5% each year;

43 and
44

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: February 27, 2024

FROM: Human Resources

RE: Resolution 326-022024: Ratifying Tentative Agreement between Winnebago County and the Winnebago County Deputies' Association Covering January 1, 2024 through December 31, 2026

General Description:

The existing collective bargaining agreement between Winnebago County and the Winnebago County Deputies' Association expired on December 31, 2023. A Tentative Agreement has been reached on a successor Agreement.

Action Requested:

Recommend the County Board approve this resolution which ratifies the Tentative Agreement on behalf of Winnebago County for a new collective bargaining agreement reflecting the changes identified in the Tentative Agreement covering the period January 1, 2024, through December 31, 2026.

Procedural Steps:

Committee of Jurisdiction: P&F

Meeting Date: 2/01/2024

Action taken: Recommend Passage Vote: 5-0

County Board:

Meeting Date: 02/27/2024

Background

Negotiators for the County and the Deputies' Association have reached a Tentative Agreement (attached) regarding changes to the collective bargaining agreement that would cover calendar years 2024, 2025, and 2026. This Tentative Agreement has been ratified by the Deputies' Association.

During the term of the previous Agreement, several Memorandums of Understanding (MOU) were reached, which temporarily modified certain terms. This Tentative Agreement incorporates much of the practices that had been put into place by those MOUs, such as various schedule changes, rules on the switching of shifts, accelerated benefits, and compensation. In addition, various minor language changes were made.

As always, market forces were a significant factor in negotiations. Particularly, the State of Wisconsin substantially increased pay for correctional officers working for the Department of Corrections (DOC) to \$33.00/hour. It had already been challenging recruiting and retaining Deputies in the Corrections Division at the Sheriff's Office when our rate of pay was higher than those of the DOC. The State's change will only make the market for talent more competitive. And while this Agreement does not match DOC's starting wage, it does get us much closer. Recent settlements of other public safety bargaining units, including the City of Oshkosh and other counties were taken into consideration and the wage proposal is

in the market of other settlements.

The Tentative Agreement provides favorable changes for both the County and Association, while also not granting every request. Language and scheduling changes are a benefit to the County.

Some of the most noteworthy changes are as follows:

- Patrol and Corrections schedule changing from 8-hour shifts working 6 days then off 3 days, to 12-hour shifts working 4 days then off 5 days.
- Standardizing other schedules to 40 hours/week by either working 8-hour shifts or 10-hour shifts.
- Updating the guidelines to provide for the switching of shifts among employees.
- Adjusting the hours of sick time earned to better align with a 12-hour schedule.
- Modifying the language regarding Holidays to simplify and clean up language that more precisely identifies how earned and paid out upon leaving employment. This clarification minimizes misunderstandings and therefore reduces future grievances.
- Codifies changes in an existing MOU regarding the vacation earning schedule and ability to base earnings on service in another agency in similar capacity.
- Minimizes opportunity to pay out earned, but unused benefit time, which streamlines payroll operations.
- Expands the type of paid time off that can be utilized to supplement funeral leave to support employees facing loss.
- Patrol and Corrections Deputies will return to following the same wage table. In January 2022, Patrol Deputies received a \$3.00/hour pay increase across all steps due to market issues which resulted in a high turnover rate and lack of qualified applicants. This Tentative Agreement will provide Corrections Deputies that same \$3.00/hour increase as of January 2024. This will keep those positions competitive with the State DOC rates.
- The length in time for each pay step has been lengthened by six months.
- The starting pay rate increases 3.0% each year, steps in the middle increase 4% each year, and the maximum rate increases 4.5% each year.

A complete record of changes can be viewed on the Tentative Agreement document.

Policy Discussion

The Winnebago County Deputies' Association represents approximately 116 public safety employees, who have collective bargaining rights, including the right to submit disputes to interest arbitration under Wisconsin Statutes. If that were to occur, the County would be bound by interest arbitration without further recourse.

At this stage, the Tentative Agreement cannot be modified, meaning that the County Board must ratify or reject the Tentative Agreement as proposed.

Sufficient funds have been set aside in the 2024 salary contingency to cover the costs associated with this Agreement.

Ratification of this Tentative Agreement would be in the best interests of Winnebago County.

The item passed the P&F Committee unanimously. The Sheriff's Office did discuss the proposal at a recent JPS Committee.

Attachments:

1. Tentative Agreement between Winnebago County and The Winnebago County Deputies' Association.

TENTATIVE AGREEMENT
between
WINNEBAGO COUNTY
and
THE WINNEBAGO COUNTY DEPUTIES' ASSOCIATION
For a Successor Collective Bargaining Agreement

January 10, 2024

Winnebago County and the Winnebago County Deputies' Association, through its representative, the Wisconsin Professional Police Association, Law Enforcement Employee Relations Division, agree, subject to ratification by both parties, that a successor collective bargaining agreement will consist of the terms of the Agreement between Winnebago County and Winnebago County Deputies' Association for the years 2024 through 2026 but modified only as described below:

1. Reclassify/rename all references to Detectives and replace with Detective Sergeant throughout contract. Rename all references to Sheriff's Department to Sheriff's Office.

2. **ARTICLE 1 RECOGNITION AND UNIT OF REPRESENTATION**

Revise section 1.02 to correct capitalization as follows:

1.02 This recognition clause shall be construed to apply to employees and not to work.

~~It~~ It shall not limit the County's right to contract out work or to transfer work to other employees not included within the aforementioned unit when the nature or amount of work changes, provided however, no bargaining unit employee will be laid off as a result of the County contracting out work or transferring work to other employees.

3. **ARTICLE 2 MANAGEMENT RIGHTS**

Revise section 2.01 to correct to singular (owns to own) as follows:

2.01 Except to the extent expressly abridged by a specific provision of this Agreement, the County reserves and retains, solely and exclusively, all of its Common Law, statutory, and inherent rights to manage its owns affairs, as such rights existed prior to the execution of this or any other previous Agreement with the Association. Nothing herein contained shall divest the Association from any of its rights under Wisconsin Statutes, Section 111.70.

4. ARTICLE 3 CONDUCT OF BUSINESS

Revise section 3.01 as follows:

3.01 The Association agrees that Association members or officers will not conduct Association business on County time. However, ~~two~~ three (23) Association bargaining committee members will be permitted to attend contract negotiation meetings without loss of pay.

5. ARTICLE 7 WORK WEEK

Revise sections 7.01, 7.04, 7.07, and 7.08 as follows:

7.01 The regular workweek for all employees shall consist of an average ~~38.2~~ 37.5 hours, except for those employees covered by sections 7.03 and 7.04. Temporary variations in work starting and ending times, or in duty assignments, may be made if freely agreed to by the affected employee and by management, acting in its discretion. The four least senior Corrections Officers and the Narcotics Investigator may be scheduled to work various shifts and days as needed.

7.04 Employees serving in the capacities listed below shall work on a duty schedule consisting of five (5) consecutive work days of ~~seven~~ eight (78) hours ~~and forty (40) minutes~~ including a thirty (30) minute ~~unpaid~~ lunch period Monday through Friday:

Corrections Administrative / WRU Sergeant

Correctional Officer – Court Services

Sergeant Corrections – Court Services

Detective Sergeants (working 5/2)

Correctional Officer – GPS Services

Registrar Sergeant

7.07 All other employees of the Department shall work a schedule consisting of ~~six~~ four (~~6~~ 4) consecutive duty days of ~~eight~~ twelve (812) hours ~~and ten (10) minutes~~ each followed by ~~three~~ five (35) consecutive days off. Provided however, Detective Sergeants, and ~~detectives~~ GPS Deputies shall work five (5) consecutive duty days of eight (8) hours each followed by two (2) off days. ~~followed by five (5) workdays, followed by two (2) off days, followed by four (4) duty days followed by three (3) off days, then repeating the cycle. A normal duty day shall consist of eight (8) hours and ten (10) minutes, or four (4) consecutive duty days of ten hours each followed by four (4) consecutive days off, followed by four (4) consecutive duty days of ten hours each followed by two (2) consecutive days off.~~ All regularly scheduled workdays shall be either Monday

~~– Thursday or Tuesday – Friday.~~ Such employees shall be provided with a paid lunch period within the duty shift as has been provided in the past.

7. 08 Variations of the regular work schedules of employees, or temporary job assignments in excess of ninety (90) calendar days in any twelve (12) month period shall only be made by agreement between the Department and the Association Board of Directors, and only so long as the regularly scheduled hours do not exceed an average of ~~38.2~~ 37.5 hours per week.

6. ARTICLE 8 **PATROL / CORRECTIONS / DETECTIVE DIVISION WORK SCHEDULE**

Revise section 8.01, 8.02, 8.03, 8.04, and add sections 8.06 and 8.07 as follows:

8.01 ~~All officers in the Patrol Division shall work a fixed shift on a 6-3 rotation except up to four (4) positions may be assigned to work a 4-4 rotation.~~ Patrol and Correction Deputies shall work a schedule consisting of four (4) consecutive duty days of twelve (12) hours each followed by five (5) consecutive days off. The first off day of each Deputy will be considered an on-call day for their assigned shift. During on call days the Deputy will remain available to work, fit for duty, available by phone, and able to respond to work within an hour (if residence is inside of Winnebago County), or 1.5 hours (if residence is outside of Winnebago County), or 1.5 hours (if residence is outside of Winnebago County) for short notice compelled overtime. Deputies will not receive additional compensation of the on-call status. The scheduled duty day hours worked shall equal the contractual 1,947 annual hours of work.

8.02 ~~Persons~~ Deputies work shifts shall ~~working the 6-3 rotation will have a work day consisting of eight (8) hours and then (10) minutes including a paid lunch period as staffing and time permits.~~

8.03 ~~Persons working a 4-4 rotation will have a work day consisting of eleven (11) hours except that every tenth work day shall consist of nine and one-half (9.5) hours including a paid lunch period.~~

Shift Start Times: The AM Shift will start at 0600 and the PM Shift will start at 1800. Four (4) positions are taken from the PM shift and start at 1500 to create a power shift that would overlap the afternoon start time. Two PM shift positions will start at 1500 on their first day back then work 1800 on their remaining three (3) days. All shifts shall include a paid lunch period.

8.04 ~~Starting and ending times for the 5-2 rotation and the 4-4 rotation may be adjusted as needed by up to two hours in either direction from the starting and ending times in effect~~

~~when the position was most recently posted.~~ Training: In the event training occurs on workdays the Deputy shall work the remainder of the hours left on their 12-hour shift or use paid time off if the schedule allows for adequate staffing.

8.06 Detective Sergeants on an annual notification to the Sheriff no later than October 1st of each year shall have the choice to work five (5) consecutive duty days followed by two (2) off days. A normal duty day shall consist of eight (8) hours including a paid lunch period.

- Annual Hours under the 5/2 schedule equals 2080 annual hours. Detective Sergeants shall be paid their hourly rate of pay for all annual hours worked. Bi-weekly pay shall be calculated at 80.00 hours of pay.
- Shifts All regularly scheduled workdays shall be Monday – Friday and start times shall be between 0500 and 1200 hours normally but may be adjusted with the mutual consent of the Detective Sergeant and supervisor.

OR

Detective Sergeants shall work a schedule consisting of four (4) consecutive days of ten (10) hours each followed by four (4) consecutive days off, followed by four (4) consecutive days of ten (10) hours each followed by two (2) consecutive days off. All regularly scheduled workdays shall be either a Monday – Thursday or Tuesday – Friday. Such employees shall be provided with a paid lunch period within the duty shift as has been provided in the past.

- Annual Hours under the 4/4; 4/2 schedule equals 2080 annual hours. Detective Sergeants shall be paid their hourly rate of pay for all annual hours worked. Bi-weekly pay shall be calculated at 80.00 hours of pay.
- Shifts - All regularly scheduled workdays shall be Monday – Friday and start times shall be between 0500 and 1200 hours normally but may be adjusted with the mutual consent of the Detective Sergeant and supervisor.

8.07 Correctional Officer – GPS Services assigned Deputies shall work a schedule consisting of four (4) consecutive days of ten (10) hours each followed by four (4) consecutive days off, followed by four (4) consecutive days of ten (10) hours each followed by two (2) consecutive days off. All regularly scheduled workdays shall be either a Monday – Thursday or Tuesday – Friday. Such employees shall be provided with a paid lunch period within the duty shift as has been provided in the past.

- Annual Hours under the 4/4; 4/2 schedule equals 2080 annual hours. Correctional Officer – GPS Services assigned Deputies shall be paid their hourly rate of pay for all annual hours worked. Bi-weekly pay shall be calculated at 80.00 hours of pay.
- Shifts - All regularly scheduled workdays shall be Monday – Friday and start times shall be between 0500 and 1200 hours normally but may be adjusted with the mutual consent of the Correctional Officer – GPS Services assigned Deputy and supervisor.

8.08 The Agency may select up to three (3) Correction Deputies to perform Officer in Charge (OIC) supervisory duties. OIC positions will be compensated at the Sergeant rate of pay, follow the Sergeant work schedule, and compete against other supervisors for paid time off. Section 8.08 sunsets upon expiration of this agreement unless otherwise negotiated.

7. ARTICLE 9 SHIFT SELECTION

Revise by deleting section 9.01 in its entirety and re-numbering the remaining sections:

~~9.01~~ Sergeants and corporals within the Patrol Division will work fixed shifts with the exception of one sergeant who will work a two-shift rotation between third and second shifts with three (3) days on each shift. These assignments will be selected on the basis of "time in grade."

~~9.02~~ 9.01 Shift selection for all police officer positions within the Patrol Division shall be on the basis of department seniority.

~~9.03~~ 9.02 In the event of a vacancy in a shift, the vacancy will be posted and the most senior officer requesting placement on that shift will be assigned to that shift. In the event that no officer bids on the vacant shift, the officer with the least amount of seniority within the Patrol Division will be placed in that shift. In the case of sergeants and corporals, the officer with the least "time in grade" will be placed in the open shift.

~~9.04~~ 9.03 Once an officer is placed in a shift, he cannot be involuntarily bumped by someone with more seniority.

8. ARTICLE 10 CORRECTIONS DIVISION WORK SCHEDULE

Revise by deleting sections 10.03 and 10.09 in its entirety and re-numbering remaining sections. Also, revise section 10.02 and 10.05 as follows:

10.02 Effective January 1, 2008 the four least senior corrections officers will be "flex" officers, so long as the minimum of one (1) female and one (1) male "flex" corrections officer is

maintained. The regularly scheduled pay period for "flex" officers is identified as ~~76.4~~ 75 flexible hours.

~~10.03~~ Sergeants within the Corrections Division will work fixed shifts with the exception of two (2) Sergeants who may work a two-shift rotation between first and second shifts with three (3) duty days on each shift during each six (6) day work period. There may be up to two (2) mirrored corrections officer positions to these positions, with appointment based upon gender as needed, and filled on a seniority basis.

~~10.04~~ 10.03 Shift selection for all correctional officer shifts within the Corrections Division will be filled on a male/female ratio, as determined by Management, and then on the basis of seniority. In determining seniority, the date of the officer's most recent starting date and time in a position covered by the Winnebago County Deputies Association shall be used.

~~10.05~~ 10.04 The sequence of selection by seniority would involve the most senior officer making his/her selection followed by the next most senior officer, etc., until all shifts are filled with the proper male/female ratio.

~~10.06~~ 10.05 NOTE: The six existing Corporals in the bargaining unit as of December 31, 2020, will be promoted to Sergeant effective 01/01/2021. Time in position as Sergeant for these individuals will be subject to the following tiebreaker order: (1) Lemke; (2) Rasmussen; (3) Binder Penza; (4) Colker; ~~(5) Penza~~; (6) Escudero. This tiebreaker order will apply only to time as Sergeant for these six four officers and will not affect practice regarding tiebreakers in other situations, unless agreed to in a Memorandum of Understanding.

~~10.07~~ 10.06 In the event of vacancy on a shift, the vacancy would be posted as a male or female shift, and the most senior officer of the required sex requesting placement in the slot would be assigned to the shift. In the event that no officer bids on the vacant slot, the least senior officer of the required sex, within the Division, would be placed in the shift.

~~10.08~~ 10.07 Once an officer is placed in a shift, he/she cannot be involuntarily bumped by someone with more seniority. The only exception would be due to the male/female ratio not being balanced.

~~10.09~~ Probationary and flex officers will be restricted to duty assignments within their assigned divisions only. Exceptions may be granted by the Division Commander.

9. ARTICLE 11 SWITCHING SHIFTS/DUTY DAYS

Revise section 11.01, 11.02, and add section 11.03 as follows:

11.01 Employees shall be allowed to switch shifts or duty days with the consent of the Employer and as long as no overtime results with such switch. The payback date must be identified at the time of switch request. Shift switches may be submitted no earlier than two-(2) calendar months in advance of the requested date. Shift-switching shall not occur to the extent that less than two (2) employees are available to work overtime (scheduled to work no more than eight (8) consecutive hours). No shift switches shall be less than four (4) hours unless approved by the supervisor. Members who are working a shift switch are considered to be in the pool of eligible members that may be considered for compelled time. No chain switches (one employee working for another in place of a third, etc.) shall be allowed. All shift ~~trades~~ switches which are in excess of ~~eight (8) hours per regular scheduled duty day or forty (40) hours per week~~ shall not be subject to the overtime provisions of this Agreement, pursuant to Section 553.31-Substitution, Section 7(p)(3) of the Fair Labor Standards Act.

11.02 A maximum of ~~ten fifteen (150) trades~~ switches may be initiated per calendar year per employee. ~~The initial shift switch must be under one of the following conditions: 1) The employee needs time off and the schedule does not allow it (maximum allowed already off), or 2) the employee is out of time to take off (i.e., compensatory time, paid holiday or vacation time).~~ The shift switch must be paid back within ~~sixty-one hundred and twenty (6120)~~ calendar days of the initial switch.

- a. Members initiating a shift switch have the shift switch count against their fifteen (15) switches per year. Members agreeing to a shift switch are not considered to have initiated the switch and it does not count against their fifteen (15) switches per year.
- b. Switches are counted based on calendar dates, not the actual hours worked.
- c. Payback dates are not counted towards the maximum number of shift switches allowed per calendar year. However, they must be identified at the time of the switch request.

11.03 Failure to report to work: If a member who is working a switch fails to report to work for any reason the member who agreed to work the shift will be required to use accrued

time (other than sick time) to cover the shift in question. If the member does not have the necessary accrued time to cover that shift, the member will then have an unpaid absence for that shift. The member who was originally scheduled to work will honor the payback date.

10. **ARTICLE 16 SICK LEAVE WITH PAY**

Revise section 16.01 and 16.02 as follows:

16.01 Employees shall accrue sick leave with pay benefits on January 1 of each year at the rate of ~~eight (8) days~~ 72 hours per year ~~(64 hours)~~. Sick leave accruals will not be subject to a cap. If an employee has been on leave of absence without pay any time during the month-period used to determine sick leave with pay, he shall not accrue any sick leave with pay for said month.- An employee shall be eligible to use sick leave with pay for a period of absence from employment, which is due to his personal illness, bodily injury, or exposure to contagious disease.

~~16.02 Officers in their initial probationary period shall receive a prorated amount of sick leave, based on the number of full months remaining in the calendar year, on the first of the month following 30 calendar days of employment, and may use sick leave according to the same rules as officers who have completed probation. Paid sick leave received under this paragraph will not be considered earned until probation is completed, and if an officer leaves County employment before completing probation, any used paid sick leave will be deducted from the final pay.~~

Upon initial hire officers shall earn seventy-two (72) hours of sick leave. The paid sick leave granted by this paragraph will not be considered earned until the initial probationary period is completed. If an officer leaves County employment before completing probation, any used paid sick leave will be deducted from the final pay.

11. **ARTICLE 17 INSURANCE**

Revise section 17.06 as follows:

17.06 County participation in the cost of any group ~~hospitalization~~ health insurance premium or life insurance premium will terminate upon the occurrence of either of the following:

1. An employee is off work more than one (1) year due to illness or injury; or

2. An employee terminates his employment or has his employment terminated for any reason.

12. ARTICLE 20 HOLIDAYS

Revise by deleting sections 20.03, 20.04, and 20.05 in their entirety. Also revise section 20.01, 20.02, 20.06 (re-numbered to 20.03), 20.07 (re-numbered to 20.04), and add a new section numbered 20.05 as follows:

20.01 All employees shall ~~receive~~ be advanced ninety-six (96) hours of floating holiday per year on January 1. one (1) day of time off for each of the following holidays per year:

_____ New Year's Day	_____ Thanksgiving Day
_____ Memorial Day	_____ Christmas Eve Day
_____ Independence Day	_____ Christmas Day
_____ Labor Day	_____ Four (4) Floating Holidays

20.02 All employees shall receive one half (1/2) day of time off for each of the following days during the term of this Agreement:

_____ Good Friday	_____ New Year's Eve
------------------------------	---------------------------------

Newly hired officers shall receive a prorated amount of floating holiday based on the number of full calendar months remaining in their first calendar year.

~~**20.03** PROVIDED, that each such employee shall have been on the job and available for work the last scheduled workday before and the first scheduled workday after the aforementioned days even though in a different workweek. This latter provision shall be waived when the employee is on authorized vacation or on sick leave with pay.~~

~~**20.04** If one of the days falls within an employee's vacation period or while the employee is on sick leave with pay, such specified days shall not be charged against earned vacation time or accrued sick leave with pay.~~

~~**20.05** Officers in their initial probationary period as part of the bargaining unit shall receive eight hours of holiday time on the first of the month following 30 calendar days of employment, and the first of each month thereafter until completion of their initial probationary period. Upon completion of their initial probationary period, officers will receive eight hours of holiday time for each month remaining in the calendar year. Thereafter, they shall receive their accrued paid holiday hours on January 1.~~

~~20.06~~ **20.03** All employees who work a regular Monday through Friday schedule ~~shall~~ may take paid holidays on the actual holidays as designated by the Department or, ~~upon the approval of the Chief Deputy or designee, the officer may be allowed to bank~~ particular paid holidays to be used at a later date: elect to work their regular shift on designated holidays with supervisory approval. A deputy who elects to work on a designated holiday may be assigned different duties than their normal duties. Designated holidays are defined as: New Year's Day, Memorial Day, Good Friday, Independence Day, Labor Day, Thanksgiving Day, Christmas Eve Day, Christmas Day, and New Year's Eve.

~~20.07~~ **20.04** ~~Accumulated but unused holiday time may, at the option of the employee, be converted into pay in July and December of each year based upon entitlements as of July 1 and December 31 of each year. Such payments shall be made in accordance with procedures established by the Department. Any earned floating holiday that is unused by December 31 of each year will be converted to pay issued in January of the subsequent year.~~

20.05 For the purpose of calculating payout of Holidays upon retirement, or separation of employment, a prorated amount of floating holiday based on the number of full calendar months employed will be used.

13. **ARTICLE 21 VACATIONS**

Revise section 21.02, 21.03, 21.04, and 21.08 as follows:

21.02 Persons hired shall earn vacation as of January 1 of each succeeding year. Vacation earnings shall be prorated for the first partial year of service based upon the number of full months completed. For purposes of determining future year's vacation eligibility, the first partial year of service shall be treated as a full year. Newly hired officers that are certifiable may receive up to fifty (50) percent credit for full years of previous service in a similar capacity with another agency. Eligibility and determination of vacation credit is at the sole discretion of the County and shall not be subject to the grievance procedure.

21.03 The vacation schedule shall be as follows:

Forty-eight (48) hours of time off with pay ~~after one (1) year of continuous service~~ upon initial hire and thereafter;

Ninety-six (96) hours of time off with pay after three (3) years of continuous service;

One hundred forty-four (144) hours of time off with pay after ~~seven (7)~~ five (5) years of continuous service;

One hundred ninety-two (192) hours of time off with pay after ~~twelve (12)~~ ten (10) years of continuous service.

Two hundred forty (240) hours of time off with pay after ~~seventeen (17)~~ fifteen (15) years of continuous service.

Vacation time may be used in increments of one hour or more in accordance with Department policy.

The vacation time granted by this paragraph will not be considered earned until the initial probationary period is completed. If an officer leaves County employment before completing probation, any used vacation will be deducted from the final pay.

The officer is not subject to being on-call or call-in except for emergencies on any regular day off pre (not to include first day off) or post a full vacation week. Officers may trade their on-call status days and those trades do not count towards the allowed number of shift switches set forth in Article 11 – Switching Shift/Duty Days. Additionally, the officer is not subject to being on-call for the first day off after any half-week of vacation that includes the final day of the rotation.

~~In addition, officers in their initial probationary period shall receive four hours of vacation time on the first of the month following 30 calendar days of employment, and the first of each month thereafter through December 1 of the calendar year during which they began employment. The vacation time granted by this paragraph will not be considered earned until probation is completed, and if an officer leaves County employment before completing probation, any used vacation will be deducted from the final pay.~~

21.04 To determine the total years of continuous service, such service shall be deemed to have commenced as of the last date the employee was hired by the County provided, however, a starting date with the Sheriff's Department Office in a position covered in this Agreement shall be used to determine the department seniority which shall be the criterion for determining vacation selection by seniority within the bargaining unit regardless of rank.

~~21.08 Up to one-half of an employee's annual earned vacation may, if unused by December 31 of each year, be converted into pay issued in January of the subsequent year. If the employee so requests in writing by a date established by the Department, up to forty-eight (48) unused vacation hours may be carried over to the subsequent year rather than being paid out. Any vacation carried over must be used by June 30, and if not used by that date will be lost and not paid out. Any earned vacation that is unused by December 31 of each year will be converted to pay issued in January of the subsequent year.~~

14. **ARTICLE 22 FUNERAL LEAVE**

Revise section 22.04 and add section 22.05 as follows:

22.04 Members of the employee's extended family for purposes of funeral leave are the employee's grandparent, grandchild, aunt, uncle, niece, nephew, the spouse of the employee's sister or brother, the sister or brother of the employee's spouse, current grandparent-in-law, current son-in-law, and current daughter-in-law.

22.05 Employees may supplement funeral leave for extended family members by utilizing up to two additional days from paid benefit time, including sick leave, if available.

15. **ARTICLE 24 COMPENSATION PLAN**

Revise section 24.04 and add section 24.05 as follows:

24.04 Employees assigned as a Field Training Officer (FTO) shall receive an additional ~~one dollar (\$1.00)~~ two dollars (\$2.00) for all hours working in that assignment.

24.05 When determining hourly pay rates, newly hired officers that are certifiable may receive up to fifty (50) percent credit for full years of previous service in a similar capacity with another agency. Eligibility and determination of compensation credit is at the sole discretion of the County and shall not be subject to the grievance procedure.

16. **ARTICLE 25 ACTING OFFICER PAY**

Revise section 25.01 as follows:

25.01 In the absence of a Sergeant or Detective Sergeant for a full shift, the Department shall have the right to temporarily designate a Police Officer or Corrections Officer to perform such duties. Such designee shall be compensated at the higher rank's normal rate of pay for that shift.

17. ARTICLE 29 RETIREMENT

Revise section 29.03 as follows (punctuation):

29.03 Employees hired after July 1, 2011, shall pay the full employee contribution to the Wisconsin Retirement System, in accordance with Act 10/32.

18. ARTICLE 33 MATERNITY LEAVE

Revise section 33.01 and 33.02 as follows:

33.01 Female employees that are not eligible for federal or Wisconsin FMLA shall be entitled to such necessary leave prior to and following delivery as is recommended by the employee's physician without loss of seniority; ~~however, it~~ It is further agreed that, due to the nature of the work and the possibility of physical injury to the pregnant employee, maternity or FMLA leave shall commence at the time indicated in writing by a physician. The employee shall submit a physician's statement to the Department of Human Resources at the end of the fifth (5th) month of pregnancy and from time to time thereafter at the request of the County. Said statement must include the estimated delivery date and a statement that the employee is able to perform her full duties and responsibilities without restrictions. The employee must return to work in her same classification as soon as she is physically capable of resuming her full duties as determined by her physician or upon completion of approved FMLA leave.

33.02 For maternity leave purposes, an employee may use sick leave and any other available paid time off and a leave of absence without pay. A non-FMLA leave requires that an employee use all available leave time prior to being unpaid. No unpaid leave of absence may be used until all available leave time has been exhausted. FMLA eligible employees shall follow the FMLA policy guidelines regarding the use of paid time off benefits. An employee may, however, at her option, retain up to ~~six (6) days~~ 48 hours of vacation upon commencing an unpaid leave of absence or FMLA leave.

19. ARTICLE 37 OFFICER INVOLVED CRITICAL INCIDENT

Revise section 37.01 as follows:

37.01 Wisconsin Statutes section 175.47 requires that, in the event of the death of an individual as the result of an action or inaction by a law enforcement officer, the ensuing investigation must be conducted by an investigative team from an independent agency. This

will be done in accordance with Winnebago Policy—"Officer Involved Death or Critical Incident", policy number ~~6-5~~ 06.15.

20. ARTICLE 39 JURY DUTY

Revise section 39.02 as follows:

39.02 Any employee who is working a shift other than one that commences between 6:00 am and 10:00 am and who is required to serve as a juror shall be considered to be working the day shift (8:00 am to 4:30 pm) for the day or days in which he actually serves as a juror. If the employee is released from jury duty prior to the end of his designated day shift, he shall report the Sheriff's ~~Department~~ Office to complete his tour of duty. As soon as an employee is notified that he is actually selected to serve on a jury, he shall notify his supervisor so that a reassignment to day shift can take place as efficiently as possible.

21. ARTICLE 44 EMPLOYEES RETURNING TO REPRESENTED POSITIONS

Revise section 44.02 and 44.05 as follows:

44.02 In the event that the employee is not currently certified by the State of Wisconsin as a law enforcement officer, he shall serve a new probationary period upon return to the Sheriff's ~~Department~~ Office and shall not be eligible for promotion during the probationary period. If such employee is currently certified by the State of Wisconsin as a law enforcement officer, he will not be required to undergo a new probationary period.

44.05 His seniority for shift selection and vacation selection purposes shall start from the date the employee re-enters the position represented by the bargaining unit if the employee was employed by the County in a position outside of the Sheriff's ~~Department~~ Office. If the employee was in a non-represented position but remained a member of the Sheriff's ~~Department~~ Office, he shall maintain seniority for all time spent in a position represented by the bargaining unit before and after the break in service in a represented position provided that his employment with the Sheriff's ~~Department~~ Office was continuous.

22. ARTICLE 45 NEGOTIATIONS

Revise section 45.01 as follows:

45.01 This Agreement shall be effective January 1, ~~2021~~ 2024 and shall remain in full force and effect until and including December 31, ~~2023~~ 2026 and from year to year thereafter

unless a party desiring to open negotiations regarding a replacement agreement informs the other party regarding such intent in writing on or before July 1, ~~2023~~ 2026, or any subsequent July 1 thereafter.

23. **APPENDIX A PROMOTIONAL PROCEDURE**

Revise Appendix A as follows:

Persons selected for placement into any rank above that of Police Officer/Corrections Officer shall be selected from a list of the three candidates who score highest in the competitive written examination for named ranks administered by the State of Wisconsin or appropriate alternate source. This written exam shall be appropriate to the position. (In the event that tie scores in the competitive exam result in more than three finalists, the number of finalists shall be increased to include all finalists having the same score as the third highest finalist.)

In order to eligible to write the competitive exams for promotion, candidates must meet or exceed the following minimum length of service requirements for the respective ranks at the time of examination:

1. Detective Sergeant Exam –3 years of service in the department and a minimum of 1 year in patrol.
2. Sergeant Exam –3 years of service in the department.

Upon completion of the examination process, the results shall be posted by individual employee identification number, and the Association shall be provided with a copy. The results shall remain valid for a period not to exceed two years. In the event that the list of eligibles contains less than the names of three individuals having passing scores, a new test shall be conducted and a new list prepared.

Once a vacancy occurs, the names of the top three candidates for promotion shall be presented to the Sheriff. In the event that the first person selected turns down the offer of promotion, the Sheriff shall be given a new list of three names excluding the name of the individual who turned down the offer of promotion. In the event of vacancies in more than one rank, the vacancy in the highest rank shall be filled first.

24. APPENDIX B COMPENSATION PLAN 2024 – 2026

Revise Appendix B as follows:

Agreement to use the rates listed under the December 2021 Memorandum of Understanding as the basis for increases instead of the rates in the current Agreement as the basis for wage offer.

January 1, 2024, increase Correction Officers to same rate as Police Officers. Refer to positions as Deputies instead of Police Officer and Corrections Officer.

Revise Less than 18 months to Less than 2 years.

Revise 18 months – 2.5 years to 2 years.

Revise 2.5 – 3.5 years to 3 years.

Revise 3.5 – 4.5 years to 4 years.

Revise Over 4.5 years to Over 5 years.

Revise hourly pay rates effective 01/01/2024 to provide an increase of: 3.0% for less than 2 years; 4.0% for 2, 3, and 4 years respectively; and 4.5% for over 5 years and Sergeant and Detective Sergeant.

Revise hourly pay rates effective 01/01/2025 to provide an increase of: 3.0% for less than 2 years; 4.0% for 2, 3, and 4 years respectively; and 4.5% for over 5 years and Sergeant and Detective Sergeant.

Revise hourly pay rates effective 01/01/2026 to provide an increase of: 3.0% for less than 2 years; 4.0% for 2, 3, and 4 years respectively; and 4.5% for over 5 years and Sergeant and Detective Sergeant.

Agreed this ____ day of January, 2024.

WINNEBAGO COUNTY DEPUTIES
ASSOCIATION, WPPA-LEER

By: Thomas A Schrank
Thomas A. Schrank
Business Agent

WINNEBAGO COUNTY, WISCONSIN

By: Mark R Habeck
Mark R. Habeck
Director of Human Resources

By: ARP
Craig Bohn, President

By: [Signature]
James Nozar, Vice-President

3 **RESOLUTION: Individual Health Decisions Pertaining to COVID-19 Government**
4 **Lockdowns, Vaccine, and Mask Mandates**

6 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

7 **WHEREAS**, on July 30, 2020, Governor Tony Evers issued Emergency Order #1 mandating face coverings
8 (masks) throughout Wisconsin; and

9 **WHEREAS**, some studies show vaccines and masks are not an effective way to slow the spread of the
10 COVID-19 virus; and

11 **WHEREAS**, on March 31, 2021, the Wisconsin Supreme Court declared Wisconsin's statewide mask
12 mandate invalid; and

13 **WHEREAS**, when dealing with the local conditions related to the COVID-19 virus, local authorities should
14 exercise common sense; and

15 **WHEREAS**, health decisions are best made by individuals, not government; and

16 **WHEREAS**, it is the right of individuals to choose whether to wear a mask and whether to be vaccinated; and

17 **WHEREAS**, citizens have lived with COVID-19 for over 3 years and have been provided information regarding
18 how to protect themselves from COVID-19 and are fully capable of making their own decisions; and

19 **WHEREAS**, lockdowns, vaccine, and mask mandates have been shown to have a negative impact on
20 economies and mental health; and

21 **WHEREAS**, some entities are considering and have imposed new mask mandates in response to an apparent
22 resurgence of the COVID-19 virus.

23 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that it encourages
24 individuals to make educated personal healthcare decisions to continue to slow the spread of the COVID-19 virus.

25 **BE IT FURTHER RESOLVED** that the Winnebago County Board of Supervisors does not intend to support
26 nor impose any lockdowns, vaccine, or mask mandates related to COVID-19 or its variants.

27 **BE IT FURTHER RESOLVED** that the Winnebago County Board of Supervisors wishes to communicate to
28 the people of Winnebago County and to state and federal authorities:

- 29
 - In the absence of a state or federal lockdown, vaccine, or mask mandate, Winnebago County does not
30 intend to create or enforce a mandate;
 - If the state or federal government creates a lockdown, vaccine, or mask mandate, Winnebago County
31 shall not voluntarily use its resources in support of the same and shall comply only to the extent required
32 by law or superior authority;
 - As a statement of policy, Winnebago County believes that such mandates are not proper;
 - As a matter of Constitutional Law, Winnebago County believes that the prior precedent should not apply
33 to current circumstances.

34 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that a copy of this resolution
35 shall be forwarded to Winnebago County's state and federal delegations, Governor Evers, all other Wisconsin
36 Counties, and the Wisconsin Counties Association.

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Fiscal Note: No fiscal impact.

Respectfully submitted by:
LEGISLATIVE COMMITTEE

Committee Vote: **7-6 (3 absent)**

Vote Required for Passage: **Majority of Members Present**

Approved by the Winnebago County Executive this ____ day of _____, 2024.

Jonathan D. Doemel
Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: February 27, 2024
FROM: County Executive
RE: Resolution 327-022024: Individual Health Decisions Pertaining to COVID-19 Government Lockdowns, Vaccine, and Mask Mandates

General Description:

Kenosha County passed a similar resolution to respond to concerns over COVID-19 response.

Action Requested:

Legislative committee recommended passage 7-6

Procedural Steps:

Committee of Jurisdiction:	Legislative	Meeting Date:	January 22, 2024
Action taken:	Recommend Passage	Vote:	7-3 (3 absent)
County Board:	_____	Meeting Date:	02/27/2024

Background

On March 17, 2020, Governor Evers issued his so-called "Safer at Home" order. The order was later extended; however, the extension received a lawsuit to the Wisconsin Supreme Court. On May 13, 2020, the Wisconsin Supreme Court ruled the Governor did not have the authority to extend his order without legislative ratification of his emergency declaration. In Wisconsin, emergency declarations by the Governor can last 60 days unless extended by the Governor. In county government, an emergency declaration must be ratified as soon as practical by the County Board, typically at its next business meeting.

In response to the Wisconsin Supreme Court order, [Kenosha County](#) and other counties (including [Winnebago County](#)) issued county safer at home orders. After legal review, the [counties rescinded](#) their orders within a day.

In 2022, the Kenosha County Executive, who supported the safer at home order retired and Samantha Kerkman was elected. The Kenosha County board passed the attached resolution as a position statement on future orders.

Winnebago County passed a general order ordinance which required county board authorization to ratify general orders. In November, the county board further restricted general orders with ordinances 228-112023 and 229-112023.

Policy Discussion

The Winnebago County Board has already taken action to reduce the likelihood of a Kenosha County so-called "Safer at Home" order. Kenosha passed a similar resolution as a policy statement of their board.

Attachments:

1. Kenosha County Resolution
2. Passed Winnebago County Ordinances



KENOSHA COUNTY
BOARD OF SUPERVISORS

Resolution No. 60

Subject: A Resolution on the Individual Health Decisions Pertaining to COVID 19 Government Lockdowns, Vaccine, and Mask Mandates			
Original [x]	Revised []	2nd Correction []	Resubmitted []
Date Submitted: 9/10/2023		Date Resubmitted:	
Submitted by: Vice Chair Erin Decker, Supervisors John Poole, and Zach Rodriguez			
Fiscal Note Attached []		Legal Note Attached [] Agreement	
Prepared by: Vice Chair Erin Decker		Signature:	

WHEREAS, on July 30, 2020, Governor Tony Evers issued Emergency Order #1 mandating face coverings (masks) throughout Wisconsin; and

WHEREAS, ^{some} studies show vaccines and masks are not an effective way to slow the spread of the COVID-19 virus; and

WHEREAS, on March 31, 2021, the Wisconsin Supreme Court declared Wisconsin's statewide mask mandate invalid; and

WHEREAS, when dealing with local conditions related to the COVID-19, local authorities should exercise common sense; and

WHEREAS, health decisions are best made by individuals, not government; and

WHEREAS, is the right of individuals to choose whether to wear a mask and whether to be vaccinated; and

WHEREAS, citizens have lived with COVID-19 for over 3 years and have been provided information regarding how to protect themselves from COVID-19 and are fully capable of making their own decisions; and

WHEREAS, lockdowns, vaccine, and mask mandates have been shown to have negative impact on economies and mental health; and

WHEREAS, some entities are considering and have imposed new mask mandates in response to an apparent resurgence of the COVID-19 virus; and

NOW THEREFORE BE IT RESOLVED that the Kenosha County Board of Supervisors encourages individuals to make educated personal healthcare decisions to continue to slow the spread of the COVID-19 virus; and


BE IT FURTHER RESOLVED that the Kenosha County Board of Supervisors does not intend to support nor impose any lockdowns, vaccine, or mask mandates related to COVID-19 or its variants; and

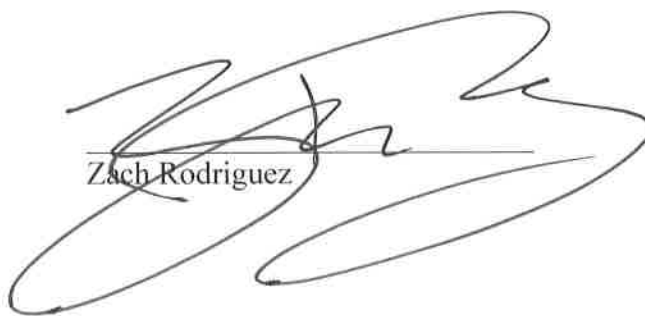
BE IT FURTHER RESOLVED that the Kenosha County Board of Supervisors wish to communicate to the people of Kenosha County and to state and federal authorities:

- In the absence of a state or federal lockdown, vaccine, or mask mandate, Kenosha County does not intend to create or enforce a mandate;
- If the state or federal government creates a lockdown, vaccine, or mask mandate, Kenosha County shall not voluntarily use its resources in support of the same and shall comply only to the extent required by law or superior authority;
- As a statement of policy, Kenosha County believes that such mandates are not proper;
- As a matter of Constitutional Law, Kenosha County believes that the prior precedent should not apply to current circumstances; and

BE IT FURTHER RESOLVED, that a copy of this resolution shall be forwarded to Kenosha County's state and federal legislative delegations, Governor Evers, all other Wisconsin counties, and the Wisconsin Counties Association.



Erin Decker

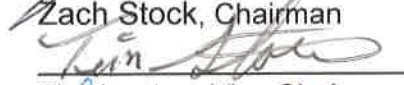

John Poole



Zach Rodriguez


*A Resolution on the Individual Health Decisions Pertaining to
COVID 19 Government Lockdowns, Vaccine, and Mask Mandates*

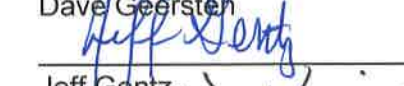
HUMAN SERVICES COMMITTEE:



Zach Stock, Chairman



Tim Stocker, Vice Chairman


Amanda Nedweski


Dave Geersten


Jeff Gentz


Ed Kubicki


Monica Yuhas

<u>Aye</u>	<u>Nay</u>	<u>Abstain</u>	<u>Excused</u>
<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
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From: County Clerk <countyclerk@kenoshacounty.org>
Sent: Thursday, January 11, 2024 11:45 AM
To: Gregor, Cassie <CGregor@winnebagoctywi.gov>
Subject: RE: Kenosha County Resolution No. 60

Below I copied our minutes from that meeting regarding that resolution.

Resolution – Second Reading

60. From the Human Services Committee - A Resolution on the Individual Health Decisions Pertaining to COVID 19 Government Lockdowns, Vaccine, and Mask Mandates

It was moved by Supervisor Stock, seconded by Supervisor Stocker to approve Resolution 60. Supervisor Yuhas made a motion to table Resolution 60, seconded by Supervisor Berg. On a Roll Call vote, motion failed 11-12. Supervisors Gentz, Belsky, Kubicki, Gaschke, O' Day, Berg, Nudo, Franco, Yuhas, Wamboldt, and Bashaw voting AYE. Supervisors Grady, Rose, Thomas, Rodriguez, Stock, Stocker, Geertsen, Nedweski, Poole, Nordigian Decker and Karow voting NAY. Bashaw made a motion to return Resolution 60 to Committee, seconded by Supervisor Rose. On a Roll Call vote motion failed 11-12. Supervisors Gentz, Rose, Kubicki, Gaschke, O' Day, Berg, Nudo, Franco, Yuhas, Wamboldt, and Bashaw voting AYE. Supervisors Grady, Belsky, Thomas, Rodriguez, Stock, Stocker, Geertsen, Nedweski, Poole, Nordigian, Decker and Karow voting NAY. On a roll call vote, Resolution 60 passed 14-9. Supervisors Grady, Belsky, Thomas, Rodriguez, Stock, Stocker, Geertsen, Nedweski, Yuhas, Wamboldt, Poole, Nordigian Decker and Karow voting AYE. Supervisors Gentz, Rose, Kubicki, Gaschke, O' Day, Berg, Nudo, Franco, and Bashaw voting NAY.

Have a great day!

Amanda Sorensen
Chief Deputy County Clerk
Kenosha County
262.653.2420
1010 56th Street
Kenosha, WI 53140

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11/7/23 Organizational Meeting

District	Last Name	Roll Call	Motion to Table Resolution 60	Motion to Return Resolution 60 to Committee	Resolution 60
1	Grady	1	2	2	1
2	Rose	1	2	1	2
3	Gentz	1	1	1	2
4	Belsky	1	1	2	1
5	Thomas	1	2	2	1
6	Kubicki	1	1	1	2
7	Gaschke	1	1	1	2
8	Rodriguez	1	2	2	1
9	O'Day	1	1	1	2
10	Berg	1	1	1	2
11	Stock	1	2	2	1
12	Nudo	1	1	1	2
13	Franco	1	1	1	2
14	Stocker	1	2	2	1
15	Geertsen	1	2	2	1
16	Nedweski	1	2	2	1
17	Yuhas	1	1	1	1
18	Wamboldt	1	1	1	1
19	Bashaw	1	1	1	2
20	Poole	1	2	2	1
21	Nordigian	1	2	2	1
22	Decker	1	2	2	1
23	Karow	1	2	2	1

1st Reading 10-17-2023
2nd Reading 11-07-2023

Presented to County Board

Date 10 01 - 2023

Action by County Board

☒ Adopted as presented 11 - 01 - 2023

☐ Adopted as amended _____

☐ Referred to _____

☐ Defeated _____

☐ Withdrawn _____

County Board Chairman

[Signature]

Action by County Executive

☒ Approved 11 - 10 - 2023

☐ Vetoed _____

☐ Veioed in part _____

☐ Effective without signature

By [Signature]

County Executive

Veto action by County Board

☐ Overriden _____

Vote _____ to _____

☐ Sustained _____

Vote _____ to _____

Presented to County Executive 11 - 08 - 2023

By [Signature]

County Clerk

PASSED

288-112023

ORDINANCE: Amend 11.08(4) of the Winnebago County General Code Setting Forth Definitions of Individual and General Orders

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the people of Winnebago County have shown up to both Legislative and County board meetings in 2020 with concerns about an unelected official being given enforcement powers that supersede restrictions and regulations to county government authority; and

WHEREAS, the current definition of "Individual Order" is vague and can also apply to a public gathering, thereby impeding upon the right to free public assembly; and

WHEREAS, all Supervisors have taken an Oath of Office to uphold the Constitution of the United States.

NOW, THEREFORE, the Winnebago County Board of Supervisors does ordain the following amendments (cited in red ink) are made to 11.08 (4) of the Winnebago County General Code:

(a) Individual Order: Any health order under this Ordinance applicable to a specific person ~~group of persons, or gathering spot~~ that is deemed reasonable and necessary to prevent and suppress communicable disease.

(b) General Order: Any health order under this Ordinance that impacts the public at large, ~~including a group of persons or gathering spot~~, that is deemed reasonable and necessary to prevent and suppress communicable disease. Any health order not deemed an Individual Order will be considered a General Order.

Fiscal Note: No Fiscal Impact.

Respectfully submitted by:

SUPERVISOR BRIAN DEFFERDING, District 6

SUPERVISOR CONLEY HANSON, District 26

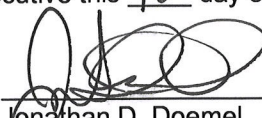
SUPERVISOR JACOB FLOAM, District 16

BOARD OF HEALTH

Committee Vote: **3-2**

Vote Required for Passage: **Majority of Members Present**

Approved by the Winnebago County Executive this 18th day of December, 2023.


Jonathan D. Doemel
Winnebago County Executive

PASSED

289-112023

ORDINANCE: Amend 11.08(6)(d)(2) of the Winnebago County General Code involving General Orders made by the Winnebago County Health Officer

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, in the majority opinion of the Wisconsin Supreme Court Decision "Becker Vs. Dane County," ruled in 2022, concluded that Public Health Officers are subject to local controls and county regulations; and

WHEREAS, during Governor Evers Safer at Home order, Wisconsin saw an unemployment spike going from 2.9% in March of 2020 to 14.10% by April of 2020, according to the Bureau of Labor and Statistics; and

WHEREAS, this rise in unemployment was one of the deciding factors of Winnebago County to accept the Neighborhood Grant to fund for additional housing, as homelessness increased in Winnebago County since 2020; and

WHEREAS, Winnebago County was amongst the rest of the country feeling the effects of high inflation due in part to the amount of people leaving the workforce and not enough people replacing them, according to a study by Forward Analytics from the Wisconsin Counties Association.

NOW, THEREFORE, the Winnebago County Board of Supervisors does ordain that the following amendments (cited in red ink) are made to 11.08(6)(d)(2) of the Winnebago County General Code:

2. Any General Order must be based upon the duties, responsibilities, and powers as identified in Chapter 252, Wis. Stats., §251.06(3), Wis. Stats., and §66.0113 and 66.0119, Wis. Stats. Any General Order is advisory only until reviewed and reaffirmed or revised and affirmed by the Winnebago County Board of Supervisors by at least two thirds of the entire county board membership at its next regularly scheduled meeting date or within 14 days, whichever is earlier. All general orders will specify a duration for the order and an expiration date, but will have a maximum duration of 60 days 7 days unless otherwise authorized by the County Board.

Fiscal Note: No fiscal impact.

Respectfully submitted by:

SUPERVISOR BRIAN DEFFERDING, District 6

SUPERVISOR CONLEY HANSON, District 26

SUPERVISOR JACOB FLOAM, District 16

Board of Health

Committee Vote: 3-2

Vote Required for Passage: Majority of Members Present

Approved by the Winnebago County Executive this 18th day of December, 2023.


Jonathan D. Doemel

Winnebago County Executive

3 **RESOLUTION: Winnebago County Statement Regarding Informed Choice and Consent to**
4 **Make Personal Healthcare Decisions**

6 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

7 **WHEREAS**, on July 30, 2020, Governor Tony Evers issued Emergency Order #1 mandating face coverings
8 (masks) throughout Wisconsin; and

9 **WHEREAS**, studies published in Cochrane.org and referenced in a New York Time's article of February 21,
10 2023, suggested that masks and mask mandates were not as an effective deterrent as indicated by mandates; and

11 **WHEREAS**, on March 31, 2021, the Wisconsin Supreme Court declared Wisconsin's statewide mask
12 mandate invalid; and

13 **WHEREAS**, when dealing with local conditions related to the COVID-19 virus, local authorities should exercise
14 discretion; and

15 **WHEREAS**, health decisions are best made by individuals in conjunction with their physician or other health
16 care provider without bureaucratic overreach; and

17 **WHEREAS**, the rights of individuals to choose best for themselves and family is a paramount foundation of the
18 United States Constitution and the Wisconsin State Constitution; and

19 **WHEREAS**, now, after more than three (3) years, information regarding medicinal and physical intervention has
20 been published that differs from initial response recommendations; and

21 **WHEREAS**, according to non-partisan research facility, the Brookings Institution and its March 2022
22 conclusion, mandates, lockdowns, and school closures from Local, State, and Federal policies have led to "schools
23 (facing) severe staff shortages, high rates of absenteeism and quarantines, and rolling school closures. Furthermore,
24 students and educators continue to struggle with mental health challenges, higher rates of violence and misbehavior,
25 and concerns about lost instructional time." "[T]est score gaps between studies in low-poverty and high-poverty
26 elementary schools grew by approximately 20% in math" and more; and

27 **WHEREAS**, some entities are and have considered reinstating these same mandates and restrictions.

28 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that it encourages
29 individuals to make educated personal healthcare decisions in conjunction with their healthcare advisors, including
30 physicians and the Winnebago County Board of Health.

31 **BE IT FURTHER RESOLVED** that the Winnebago County Board of Supervisors does not intend to impose a
32 one size fits all approach.

33 **BE IT FURTHER RESOLVED** that the Winnebago County Board of Supervisors wishes to communicate:

- 34 • In the absence of a state or federal order, Winnebago County does not intend to create or enforce
35 blanket or universal mandates;
- 36 • Winnebago County shall not voluntarily utilize monetary or personnel resources in support of a State or
37 Federal created mandate of lockdowns, medicinal or physical devices, absent the freedom of informed
38 consent;

- Winnebago County believes the freedom of choice to the individual as guaranteed through the United States Constitution and State of Wisconsin Constitution should be paramount;
- Winnebago County's practices beginning in the spring of 2020 relating to the Covid-19 pandemic should not apply to current or future healthcare situations.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that a copy of this Resolution shall be forwarded to Winnebago County's state and federal delegations, Governor Evers, and the Wisconsin Counties Association.

Fiscal Note: No fiscal impact.

Respectfully submitted by:

SUPERVISOR CONLEY HANSON, DISTRICT 26

SUPERVISOR BRIAN DEFFERDING, DISTRICT 6

Vote Required for Passage: **Majority of Members Present**

Approved by the Winnebago County Executive this ____ day of _____, 2024.

Jonathan D. Doemel

Winnebago County Executive

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TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Winnebago County Board of Supervisors supports our local Judiciary in its efforts to make all crime victims whole; and

NOW, THEREFORE, BE IT RESOLVED that the Winnebago County Board of Supervisors pledges to offer support to the local Judiciary in expanding efforts to make crime victims whole.

Fiscal Note: No immediate fiscal impact.

LEGISLATIVE COMMITTEE

Vote Required for Passage: **Majority of Members Present**

Approved by the Winnebago County Executive this _____ day of _____, 2024.

Winnebago County Executive

RESOLUTION SUPPORTING A RESTITUTION COURT PROGRAM FOR POLK COUNTY

TO THE POLK COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Polk County Board of Supervisors understands that the Polk County Circuit Court frequently orders restitution in criminal cases in order to make crime victims whole for financial losses they suffered as a result of criminal activity; and

WHEREAS, the Polk County Board of Supervisors further recognizes that when defendants are ordered to pay restitution after being found guilty of a crime and they reside in Minnesota, the Minnesota Probation Officers are not empowered to collect restitution ordered by a Wisconsin Court; and

WHEREAS, the Polk County Board of Supervisors support our local Judges in their efforts to make all crime victims whole; and

WHEREAS, the Polk County Board of Supervisors wish to thank the local Judges for their efforts to address this problem.

NOW, THEREFORE, BE IT RESOLVED, that the Polk County Board of Supervisors pledge to offer support to the local Judges in expanding efforts to make crime victims whole.

NOW, THEREFORE, BE IT FURTHER RESOLVED, that the Polk County Board of Supervisors thank the local Judges for scheduling restitution hearings and providing incentives for defendants to pay their ordered restitution.

BE IT FURTHER RESOLVED, that the Polk County Board of Supervisors encourages the local Judges to expand their efforts to address this problem.

Resolution No. 27-23

RESOLUTION SUPPORTING A RESTITUTION COURT PROGRAM FOR POLK COUNTY

RESOLUTION SPONSOR(S):

x <u>Brad Olson</u>	x _____
Brad Olson	Kim O'Connell
x _____	x _____
Doug Route	Amy Middleton
x _____	x _____
Steve Warndahl	Jay Luke
x _____	x _____
Ryan Wood	Denise L'Allier-Pray
x _____	x _____
Tracy LaBlanc	Russ Arcand
x _____	x _____
Dan Ruck	CJ Simones
x _____	x _____
Barbara McAfee	John Bonneprise
x _____	x _____
Sharon Kelly	Vince Netherland, Administrator

Committee 1: Public Safety and Public Works

- ☐ Recommended
☐ Not Recommended
☒ Neutral

Committee 2: Select a Committee

- ☐ Recommended
☐ Not Recommended
☐ Neutral

Certification:

I, Shabana Lundeen, County Clerk, hereby certify that the above is a true and correct copy of a resolution that was adopted on the 20th day of June, 2023 by the Polk County Board of Supervisors.

Shabana Lundeen

Shabana Lundeen, Polk County Clerk

VOTE BY ROLL CALL

Board Members	Aye	Nay	Excu.
Olson			
Route			
Warndahl			
Wood			
LaBlanc			
Ruck			
McAfee			
Kelly			
O'Connell			
Middleton			
Luke (Chairperson)			
L'Allier-Pray			
Arcand (2nd Vice Chair)			
Simones			
Bonneprise (Vice Chair)			

BOARD ACTION

Vote Required: Simple Majority

Motion to Approve

Adopted ☒

1st Warndahl

Defeated ☐

2nd Olson

Yes: _____ No: _____ Excu: _____

- ☒ Approved by unanimous voice vote
☐ Approved by majority voice vote
☐ Defeated by lack of majority voice vote

RESOLUTION REVIEW COMPLETED BY:

x

Malia T. Malone
Malia Malone, Corporation Counsel

x

Vince Netherland
Vince Netherland, Administrator

x

Don
Don Wortham, Finance Director

Fiscal & Legal Impact(s):

2
3 **RESOLUTION: Approving \$343,000 from the Spirit Fund's Government Identified**
4 **Community Projects Category Update of Water and Sewer Lines Under the Fox**
5 **River in the City of Omro**

6
7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, this proposed project will replace old, dilapidated water and sewer utilities crossing under the
9 Fox River connecting the water and sewer systems for the north and south side of the City of Omro, and

10 **WHEREAS**, the City of Omro completed a Spirit Fund application on-time, requesting \$500,000 , and

11 **WHEREAS**, the ARPA Strategy and Outcomes Commission recommends a grant of \$343,000 from the
12 Winnebago County Spirit Fund; and

13 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$343,000 from
14 the Spirit Fund's Government Identified Community Project category be approved to update water and sewer lines under
15 the Fox River in the City of Omro.

16 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that upon completion of the
17 project, the City of Omro will submit supporting documentation to the Winnebago County Finance Director outlining
18 the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to
19 exceed 5 years from date of disbursement.

20 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that the City of Omro shall be
21 responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago
22 County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago
23 County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

24 *Fiscal Note: This resolution will not amend the County Budget. \$343,000 will be authorized for use from the*
25 *Spirit Fund.*

26 Respectfully submitted by:

27 **ARPA STRATEGY AND OUTCOMES COMMISSION**

28 Commission Vote: **8-0**

29
30 Vote Required for Passage: **Two-Thirds of Membership**

31
32 Approved by the Winnebago County Executive this ____ day of _____, 2023.

33
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36 _____
37 Jonathan D. Doemel
38 Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: February 27, 2024
FROM: County Executive
RE: Resolution 330-022024: Approving \$343,000 from the Spirit Fund's Government Identified Community Projects Category to Update of Water and Sewer Lines Under the Fox River in the City of Omro

General Description:

City of Omro update of water and sewer lines under the Fox River

Action Requested:

The ARPA Commission recommended passage with an 8-0 vote

Procedural Steps:

Committee of Jurisdiction:	ARPA Strategy and Outcomes	Meeting Date:	1/31/2024
Action taken:	Recommend Passage	Vote:	8-0
County Board:	_____	Meeting Date:	_____

Background

In an effort to provide economical municipal services to our community, the City of Omro would like to complete water, sewer, storm sewer, street and sidewalks as well as curb and gutter street reconstruction project. The project will result in safer transportation services for both pedestrians and drivers alike. The utility replacement should last another 50 years and the streets and other infrastructure another 25+ years. This project has already been awarded a \$1 million dollar CDBG Grant and funding of this portion with Spirit Funds will drastically reduce the need for borrowing and the corresponding debt service increases to taxpayers.

Policy Discussion

The city expects little to no increase in the operational budget for maintenance. With the reduced maintenance necessary due to new construction, the city expects a decrease in maintenance costs to the area for water and sewer issues.

Attachments:

1. Omro submitted Application
2. C of Omro Resolution
3. Preliminary Siphon Replacement Estimate 2024.01.19
4. Omro Sanitary Interceptor Plan Sheet_1972_PROPOSED

5. CITY OF OMRO SPIRIT FUNDS

Name of Organization leading the project/looking for funding: City of Omro

Assigned Application Number: 23

Organization: City of Omro

CEO/Executive Director/Organization Leader: Steve Jungwirth

Name of person completing survey: Barbara Jane Van Clake

Email: bvanclake@omro-wi.com

Phone: 9206857000

Type of organization requesting funding: Government

Organization's mission statement (if applicable): To provide economical municipal services to our community.

Does the organization conduct a third-party financial audit? Yes, annually.

Describe the general scope of the project for which funding would be requested: Compete water, sewer, storm sewer, street and sidewalks as well as curb and gutter street reconstruction project.

Who will lead the project (Internal, City, Winnebago County, State of WI...)? City of Omro

Where is the primary location of the project? W Larrabee Street, Grant Avenue and Michigan Street

How many total individuals would this project serve each year? 4000

What areas (cities/regions/school districts) of Winnebago County will the project serve? City of Omro, Winnebago County, School District of Omro

Please describe the lasting impact of this project on the community: Safer transportation services for both pedestrians and drivers alike. The utility replacement should last another 50 years and the streets and other infrastructure another 25+ years. This project has already been awarded a \$1 million dollar CDBG Grant and funding of this portion with Spirit Funds will drastically reduce the need for borrowing and the corresponding debt service increases to taxpayers.

In what stage is the project? Within 12 mo. of completion

What is the estimated completion date? 31-Dec-23

Estimated cost of the entire project: 2.5 million

Requested amount (range) from Winnebago County Spirit Fund: 1.5 million

Other than Spirit funds, how will the project be funded: GO and Revenue Debt, Clean Water Fund Loans

Is completion of the project dependent on receiving the full amount requested? No

Has the organization received any type of government (local, state, or federal) funding in the past 2 years? if so, please list CDBG W Larrabee Street Project

Name of Organization leading the project/looking for funding: City of Omro

Assigned Application Number: 23

Trails for Parks

Recreational Boating

Urban Forestry

Urban Forestry Catastrophic Grant

What portion of the project will be or is anticipated to be funded by local, state or federal government funding? 100%

List any ARPA funding received from other cities, counties or municipalities: 145,000 Winnebago County

Who will be responsible for any ongoing maintenance of the project? City of Omro

Will this increase the organizations operating expenses, if so, please explain how that will be maintained? The city expects little to no increase in the operational budget for maintenance. With the reduced maintenance necessary with new construction we expect a decrease in maintenance costs to the area for water and sewer issues.

Project Information as Sorted by Citizen Panel as of 9/5/2023

R/Y/G and original Application number: 23

Request from: City of Omro

Type of project: Omro

General Scope of Project: Compete water, sewer, storm sewer, street and sidewalks as well as curb and gutter street reconstruction project.

Project Lead: City of Omro

Primary location: W Larrabee Street, Grant Avenue and Michigan Street

of individuals served by project: 4000

Areas served: City of Omro, Winnebago County, School District of Omro

Lasting impact: Safer transportation services for both pedestrians and drivers alike. The utility replacement should last another 50 years and the streets and other infrastructure another 25+ years. This project has already been awarded a \$1 million dollar CDBG Grant

Name of Organization leading the project/looking for funding: City of Omro

Assigned Application Number: 23

and funding of this portion with Spirit Funds will drastically reduce the need for borrowing and the corresponding debt service increases to taxpayers.

Completion Date: 31-Dec-23

Project Stage: Within 12 mo. of completion

Project Cost: 2.5 million

Requested Amount: 1,500,000

Other Funding: GO and Revenue Debt, Clean Water Fund Loans

Is full Amt Required: No

Other Govt. Funding: CDBG W Larrabee Street Project

Trails for Parks

Recreational Boating

Urban Forestry

Urban Forestry Catastrophic Grant

Portion funded by local, state or federal government funding:

100%

Other ARPA Funds: 145,000 Winnebago County

Ongoing Maint: City of Omro

Increase to Operational budget: The city expects little to no increase in the operational budget for maintenance. With the reduced maintenance necessary with new construction we expect a decrease in maintenance costs to the area for water and sewer issues.

Legacy: N/A

One-time funding: N/A

Geographic service area: Omro

Other funding: GO and Revenue Debt, Clean Water Fund Loans

Notes: N/A

GOVT: Debt Avoidance: N/A

Sustainability focused: N/A

ER Response: N/A

Water Quality: yes?

Name of Organization leading the project/looking for funding: City of Omro

Assigned Application Number: 23

Quality of Life: N/A

Funding to assist private investor: N/A

Project Information as Sorted by Citizen Panel as of 9/5/2023

R/Y/G and original Application number: 23

Request from: City of Omro

Type of project: Omro

General Scope of Project: Compete water, sewer, storm sewer, street and sidewalks as well as curb and gutter street reconstruction project.

Project Lead: City of Omro

Primary location: W Larrabee Street, Grant Avenue and Michigan Street

of individuals served by project: 4000

Areas served: City of Omro, Winnebago County, School District of Omro

Lasting impact: Safer transportation services for both pedestrians and drivers alike. The utility replacement should last another 50 years and the streets and other infrastructure another 25+ years. This project has already been awarded a \$1 million dollar CDBG Grant and funding of this portion with Spirit Funds will drastically reduce the need for borrowing and the corresponding debt service increases to taxpayers.

Completion Date: 31-Dec-23

Project Stage: Within 12 mo. of completion

Project Cost: 2.5 million

Requested Amount: 1,500,000

Other Funding: GO and Revenue Debt, Clean Water Fund Loans

Is full Amt Required: No

Other Govt. Funding: CDBG W Larrabee Street Project

Trails for Parks

Recreational Boating

Urban Forestry

Name of Organization leading the project/looking for funding: City of Omro

Assigned Application Number: 23

Urban Forestry Catastrophic Grant

Portion funded by local, state or federal government funding:

100%

Other ARPA Funds:

145,000 Winnebago County

Ongoing Maint:

City of Omro

Increase to Operational budget:

The city expects little to no increase in the operational budget for maintenance. With the reduced maintenance necessary with new construction we expect a decrease in maintenance costs to the area for water and sewer issues.

Legacy:

N/A

One-time funding:

N/A

Geographic service area:

Omro

Other funding:

GO and Revenue Debt, Clean Water Fund Loans

Notes:

N/A

GOVT: Debt Avoidance:

N/A

Sustainability focused:

N/A

ER Response:

N/A

Water Quality:

yes?

Quality of Life:

N/A

Funding to assist private investor:

N/A

- 2023

RESOLUTION: Approving \$_____ from the Spirit Fund's Government Identified Community Projects Category Update of Water and Sewer Lines Under the Fox River in the City of Omro

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, this proposed project will replace old, dilapidated water and sewer utilities crossing under the Fox River connecting the water and sewer systems for the north and south side of the City of Omro, and

WHEREAS, the City of Omro completed a Spirit Fund application on-time, requesting \$500,000 , and

WHEREAS, the ARPA Strategy and Outcomes Commission recommends a grant of \$500,000 from the Winnebago County Spirit Fund; and

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$_____ from the Spirit Fund's Government Identified Community Project category be approved to update water and sewer lines under the Fox River in the City of Omro.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion of the project, the City of Omro will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the City of Omro shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Fiscal Note: This resolution will not amend the County Budget. \$_____ will be authorized for use from the Spirit Fund.

Respectfully submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

Commission Vote:

Vote Required for Passage: **Two-Thirds of Membership**

Approved by the Winnebago County Executive this _____ day of _____, 2023.

Jonathan D. Doemel
Winnebago County Executive

City of Omro

January 19, 2024

Fox River Crossing Utility Replacement (Scott Park to Fox & Hounds Park)



Replace existing sanitary sewer siphon under the Fox River. Replacement limits are from the existing structures in Scott Park to Fox & Hounds Park. Water main will be replaced from East River Drive to Main Street.

ITEM NO.	ITEM DESCRIPTION	ESTIMATED QUANTITY	UNITS	UNIT PRICE	TOTAL PRICE	Water	Sanitary
General Items							
	Mobilization/Bonds/Insurance	1	LS	\$ 30,000.00	\$ 30,000.00	\$ 15,000.00	\$ 15,000.00
	Traffic Control	1	LS	\$ 4,500.00	\$ 4,500.00	\$ 2,250.00	\$ 2,250.00
	Turf Restoration	1	LS	\$ 10,000.00	\$ 10,000.00	\$ 5,000.00	\$ 5,000.00
	Imported Granular Backfill	2,500	TON	\$ 12.00	\$ 30,000.00	\$ 15,000.00	\$ 15,000.00
	Dense Graded Base, 9-Inches	950	SY	\$ 15.00	\$ 14,250.00	\$ 7,125.00	\$ 7,125.00
	Breaker Run, 9-Inches	950	SY	\$ 15.00	\$ 14,250.00	\$ 7,125.00	\$ 7,125.00
	Asphaltic Concrete Pavement, 3.5-Inches	20	SY	\$ 150.00	\$ 3,000.00	\$ 1,500.00	\$ 1,500.00
	Curb and Gutter	25	LF	\$ 75.00	\$ 1,875.00	\$ 1,875.00	
	Concrete Pavement	50	SY	\$ 150.00	\$ 7,500.00	\$ 7,500.00	
	Silt Fence, Installed & Maintained	750	LF	\$ 5.00	\$ 3,750.00	\$ 1,875.00	\$ 1,875.00
	Tracking Pad	2	EA	\$ 2,500.00	\$ 5,000.00	\$ 2,500.00	\$ 2,500.00
	Utility Line Openings (ULO)	10	EA	\$ 500.00	\$ 5,000.00	\$ 2,500.00	\$ 2,500.00
Sanitary Sewer Siphon Replacement							
	Control Structures, Modifications	1	LS	\$ 20,000.00	\$ 20,000.00		\$ 20,000.00
	Sanitary Sewer 12-Inch HDD, Fusible PVC	680	LF	\$ 150.00	\$ 102,000.00		\$ 102,000.00
	Core and Connect to Existing Structure	4	EA	\$ 3,500.00	\$ 14,000.00		\$ 14,000.00
	Abandon Existing Siphon and Mains	335	LF	\$ 30.00	\$ 10,050.00		\$ 10,050.00
	Bypass Pumping	1	LS	\$ 30,000.00	\$ 30,000.00		\$ 30,000.00
Water Main Replacement							
	Water Main, 12-Inch HDD, Fusible PVC	340	LF	\$ 150.00	\$ 51,000.00	\$ 51,000.00	
	Water Main, 12-Inch Open Cut, PVC	800	LF	\$ 90.00	\$ 72,000.00	\$ 72,000.00	
	Valve Manhole, Complete	2	EA	\$ 13,500.00	\$ 27,000.00	\$ 27,000.00	
	Misc. Fittings	1	LS	\$ 10,000.00	\$ 10,000.00	\$ 10,000.00	
	Fire Hydrant	1	EA	\$ 6,000.00	\$ 6,000.00	\$ 6,000.00	
	Connect to Existing Water Main	2	EA	\$ 2,500.00	\$ 5,000.00	\$ 5,000.00	
	Abandon Existing Water Main	1	LS	\$ 15,000.00	\$ 15,000.00	\$ 15,000.00	
	Subtotal				\$ 491,175.00	\$ 255,250.00	\$ 235,925.00
	Construction Contingencies (20%)				\$ 98,300.00	\$ 51,083.78	\$ 47,216.22
	Construction Subtotal				\$ 589,475.00	\$ 306,333.78	\$ 283,141.22
	Engineering/Admin/Legal/Permits (15%)				\$ 88,500.00	\$ 45,990.99	\$ 42,509.01
	Geotechnical Investigation				\$ 8,000.00	\$ 4,000.00	\$ 4,000.00
	Total				\$ 685,975.00	\$ 356,324.77	\$ 329,650.23
						51.94%	48.06%



CITY OF OMRO SPIRIT FUNDS AGENDA ITEM REPORT

FRAMEWORK-OVERARCHING REQUIREMENTS

BRANDON HENNES

CITY ADMINISTRATOR

bhennes@omro-wi.com

www.omro-wi.com

(920) 685-7000

205 S. Webster Avenue

Omro, WI 54963

GENERAL DESCRIPTION

The City of Omro's is in need of replacing the more than fifty year old water and sewer mains extending from north to south under the Fox River. It is expected that the river crossing replacement will cost between \$500,000 to \$700,000 dollars, resulting in an extensive utility billing increase to the residents of our low to moderate income community.

The city is currently applying for a simplified rate increase of 8% as we have not increased the water and sewer rates since 2013. That rate increase will take effect as of 04/01/2024. In addition, the city will be conducting a complete rate study in 2024 with the state, which will likely institute a 30%+ increase just to cover the current operations and maintenance. The city has been operating the utility services at a loss in recent years.

The city also provides sewer treatment services outside of the city limits to the Algoma Sanitary District for the Town of Omro. This community shared service impacts not only the city residents, but the residents and property owners of the Town of Omro within the Algoma Sanitary District area. The expected life of the new river crossing water and sewer mains will service the aforementioned communities for another fifty years.

LEGACY: This project is multi-generational and will improve the quality of life within our county within the City of Omro and the communities served by the Algoma Sanitary District for at least another fifty years to come. Sanitary sewer and water main access is considered a base need for sanitary and overall health reasons for the entire community.

ONE-TIME FUNDS: Acquiring ARPA Spirit Funds through Winnebago County will mitigate the need for the city to borrow in order to complete this capital infrastructure project. This award would require minimal to no on-going future maintenance or financial costs of borrowing, which would require an increase the water and sewer utility services billing in order to pay for the infrastructure.

GEOGRAPHIC ASSORTMENT OF FUNDS: This project impacts the geographic area of the City of Omro and the Town of Omro within the Algoma Sanitary District.

DEBT AVOIDANCE: The award of Spirit Funds for the infrastructure project will allow the property taxes for water and sewer utility functions to avoid increases due to reduced debt levy in future budgets.

SUSTAINABILITY PLANNING: The use of these one-time ARPA Spirit Funds will prevent a fiscal cliff and increase the sustainability for the future, with increased efficiency, consolidation of services and elimination of future debt.

EMERGENCY RESPONSE: A new water and sewer main under the Fox River will support the water needs for fire suppression within the City of Omro.

WATER QUALITY: New water main will eliminate leaks into the Fox River of both clean water and sewerage resulting in increased water quality throughout the Fox River and its drainage basin within Winnebago County and additional Wisconsin counties.

QUALITY OF LIFE: The quality of life will be enhanced for those serviced by the City of Omro water and sewer utility services including enhancements to health and the basic needs for housing and maintaining our communities businesses and households.

OVERALL: The use of ARPA Spirit Funds for the river crossing water and sewer main project is an excellent example of a county-community collaboration project for the overall good of the people. The City of Omro appreciates your time and consideration for funding.

331-022024

RESOLUTION: Approving \$75,000 from the Spirit Fund's Government Identified Community Projects Category to NEW Mental Health Connection to Implement Innovative Features in the Service Directory and Update Technology and Website Content

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, NEW Mental Health Connection provides online and easily accessible resources that enhance and work to direct community members to county services including Public Health, Human Services, Sheriff's Office, and others; and

WHEREAS, NEW Mental Health Connection has seen usage and need skyrocket during and in the wake of the pandemic; and

WHEREAS, with an average of 48 visits per day to the Men's Self-Care Toolkit, over 560 people have watched stories related to mental health issues among men in the previous reporting period; and

WHEREAS, the Crisis Services page was accessed over 1500 times in 2020 and the number was doubled in 2023.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$75,000 from the Spirit Fund's Government Identified Community Project category be approved to NEW Mental Health Connection to implement innovative features in the Service Directory and update technology and website content for NEW Mental Health Connection.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion of the project, NEW Mental Health Connection will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that NEW Mental Health Connection shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Fiscal Note: This resolution will not amend the County Budget. \$75,000 will be authorized for use from the Spirit Fund.

Respectfully submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

Commission Vote: **8-0**

Vote Required for Passage: **Two-Thirds of Membership**

Approved by the Winnebago County Executive this ____ day of _____, 2024.

Jonathan D. Doemel
Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: February 27, 2024

FROM: County Executive

RE: Resolution 331-022024: Approving \$75,000 from the Spirit Fund's Government Identified Community Projects Category to NEW Mental Health Connection to Implement Innovative Features in the Service Directory and Update Technology and Website Content

General Description:

NEW Mental Health Connection resources including Men's Self-Care Toolkit and crisis services pages have seen an increase in community need reflected in the usage of our web-based, mental health and substance use service navigation tool, called www.MyConnectionNEW.org.

Action Requested:

Recommend Passage

Procedural Steps:

Committee of Jurisdiction: ARPA Commission Meeting Date: 01/31/2024

Action taken: Recommend Passage Vote: 8-0

County Board: _____ Meeting Date: _____

Background

Currently, jointly funded by ARPA money from the City of Appleton and Outagamie County, as well as grants through the Advancing a Healthier Wisconsin Endowment at the Medical College of Wisconsin and ThedaCare Community funds, NEW Mental Health Connection has seen usage and need skyrocket during and in the wake of the pandemic. With an average of 48 visits per day to the Men's Self-Care Toolkit, over 560 people have watched stories related to mental health issues among men in the previous reporting period. The Crisis Services page was accessed over 1500 times in 2020, and that has been steadily increasing to double that in 2023. The widely used, and successful development of the We Heart You App, resource for mobile phones, used ARPA funds from the City of Appleton and Outagamie County

Policy Discussion

This money would be used for costs of creating a better website.

The commission has recognized Government Identified Community Projects that support or enhance county services:

1) NEW Mental Health Connection provides online and easily accessible resources that enhance and work to direct community members to county services including Public Health, Human

Services, Sheriff's Office, and others.

2) \$75,000 Spirit Fund Grant would provide Winnebago County residents with access to immediate resources and links to county programs

Attachments:

1. NEW Mental Health Connection application

Name of Organization leading the project/looking for funding: NEW Mental Health Connection
Assigned Application Number: 5

Project Information as Sorted by Citizen Panel as of 9/5/2023

R/Y/G and original Application number: 5

Request from: NEW Mental Health Connection

Type of project: Updates to technology and website content updates?

General Scope of Project: New, innovative features to Service Directory

Project Lead: Organization

Primary location: N/A

of individuals served by project: We anticipate over 100,000 visits to the website in 2023.

Areas served: City of Oshkosh and Winnebago County are our biggest users (72%) in 2023, as identified by IP address.

Lasting impact: Locally, we have been able to see the increase in community need reflected in the usage of our web-based, mental health and substance use service navigation tool, called www.MyConnectionNEW.org. This is not a new service in the community, but its usage and need have skyrocketed during and in the wake of the pandemic. There are an average of 48 visits per day to the Men's Self-Care Toolkit, and over 560 people have watched stories related to mental health issues among men. The crisis services page was accessed over 1500 times in 2020, and that has been steadily increasing to double that in 2023.

Completion Date: N/A

Project Stage: Ready to implement

Project Cost: \$180,000.00

Requested Amount: 90,000

Other Funding: 2023 – This project is currently jointly funded by ARPA funding through the City of Appleton and Outagamie County, two separate project grants through the Advancing a Healthier Wisconsin Endowment at the Medical College of Wisconsin, and ThedaCare Communi

Is full Amt Required: We will be unable to make the quality, content and user improvements without this funding. We will be able to fund the maintenance fee and keep the website functioning as is.

Other Govt. Funding: Only ARPA - City of Appleton
We received ARPA funds to support website quality improvement efforts and the development of the We Heart You App from Outagamie County in 2021 and City of Appleton in 2022.

Portion funded by local, state or federal government funding:
none other than City of Appleton ARPA funding.

Name of Organization leading the project/looking for funding: NEW Mental Health Connection
Assigned Application Number: 5

Winnebago County Health Department serves as a passthrough for grant funding on behalf of the NEW Mental Health Connection, but we have never received funding from Winnebago County.

Other ARPA Funds: Our first government funding in our history was COVID Recovery Funds (ARPA) accessed through the City of Appleton and Outagamie County's ARPA funding processes in the last two years.

Ongoing Maint: N/A

Increase to Operational budget: No

Legacy: Long-term impact

One-time funding: Undetermined?

Some funds are for maintenance fees-does this qualify?

Geographic service area: Winn. Co.

Other funding: 2023 – This project is currently jointly funded by ARPA funding through the City of Appleton and Outagamie County, two separate project grants through the Advancing a Healthier Wisconsin Endowment at the Medical College of Wisconsin, and ThedaCare Communi

Notes: Need clarification: what is the specific project within the organization that NEW MH is requesting to fund with Spirit funds? Is this to cover the costs of identified updates that are needed for a specific purpose/to add a specific function that is missin

GOVT: Debt Avoidance: N/A

Sustainability focused: N/A

ER Response: N/A

Water Quality: N/A

Quality of Life: N/A

Funding to assist private investor: N/A

332-022024

RESOLUTION: Approving \$403,625 from the Spirit Fund's Government Identified Community Projects Category for the Tri-County Dental Clinic, Inc. To Purchase Equipment to Provide Better Dental Care to Those People in Need

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Tri-County Dental Clinic, Inc (hereinafter "Tri-County Dental") is a volunteer-based dental clinic whose mission is to provide quality oral health care in a caring and compassionate manner; and

WHEREAS, Tri-County Dental serves individuals in Calumet, Outagamie, and Winnebago counties whose access to dental health care is limited due to income constraints or receiving Medicaid benefits; and

WHEREAS, Tri-County Dental's focus is on children and providing quality care and early education so children maintain a healthy mouth throughout their lives; and

WHEREAS, Tri-County Community Dental Clinic will purchase equipment and fortify their organization to be better prepared to serve Winnebago County's community members with dental care needs and enhance services provided by Public Health, Human Services, Sheriff's Office, and others.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$403,625 from the Spirit Fund's Government Identified Community Project category be approved for the Tri-County Dental to purchase equipment to provide better dental care to those people in need.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion of the project, Tri-County Dental will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that Tri-County Dental shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Fiscal Note: This resolution will not amend the County Budget. \$403,625 will be authorized for use from the Spirit Fund.

Respectfully submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

Commission Vote: **8-0**

Vote Required for Passage: **Two-Thirds of Membership**

Approved by the Winnebago County Executive this ____ day of _____, 2024.

Jonathan D. Doemel
Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: February 27, 2024

FROM: County Clerk

RE: Resolution 332-022024 Approving \$403,625 from the Spirit Fund's Government Identified Community Projects Category for the Tri-County Dental Clinic, Inc. To Purchase Equipment to Provide Better Dental Care to Those People in Need

General Description:

Tri-County Community Dental Clinic will purchase equipment to provide better dental care and with cutting-edge technology, we can compete for higher-caliber Fellows - recent dental school graduates who spend a year honing their skills.

Action Requested:

Recommend Passage

Procedural Steps:

Committee of Jurisdiction: ARPA Commission Meeting Date: 01/31/2024

Action taken: Recommend Passage Vote: 8-0

County Board: _____ Meeting Date: _____

Background

Tri-County Dental is a volunteer-based dental clinic whose mission is to provide quality oral health care in a caring and compassionate manner. We serve individuals in Calumet, Outagamie, and Winnebago counties whose access to dental health care is limited due to income constraints or receiving Medicaid benefits. Our focus is on children and providing quality care and education early so they maintain a healthy mouth throughout their lives.

Policy Discussion

The commission has recognized Government Identified Community Projects that support or enhance county services:

1) Tri-County Community Dental Clinic will purchase equipment and fortify their organization to be better prepared to serve Winnebago County's community members with dental care needs and enhance services provided by Public Health, Human Services, Sheriff's Office, and others.

2) \$403,625 Spirit Fund Grant would provide Winnebago County residents with access to quality, essential dental care from dental professionals training to deliver innovative treatment.

Attachments:

1. Tri-County Dental Community Dental Clinic application

Name of Organization leading the project/looking for funding: Tri-County Community Dental Clinic, Inc.
Assigned Application Number: 40

Organization: Tri-County Community Dental Clinic, Inc.

CEO/Executive Director/Organization Leader: Sandy Drexler

Name of person completing survey: Sandy Drexler

Email: sdrexler@tricountydental.org

Phone: 920.882.9989

Type of organization requesting funding: Non-profit organization

Organization's mission statement (if applicable): Tri-County Dental is a volunteer-based dental clinic whose mission is to provide quality oral health care in a caring and compassionate manner. We serve individuals in Calumet, Outagamie, and Winnebago counties whose access to dental health care is limited due to income constraints or receiving Medicaid benefits. Our focus is on children and providing quality care and education early so they maintain a healthy mouth throughout their lives.

Does the organization conduct a third-party financial audit? Yes

Describe the general scope of the project for which funding would be requested: Funds will be used to purchase items with three main focuses: an enhanced patient experience through updated tools; environmental and financial sustainability and emergency and disaster preparedness for the clinic property; financial stability with permanent mobile clinic storage.

1. Updated dental equipment and supporting technology to modernize our resources. These items will make us more attractive to our three groups who provide dentistry: Tri-County Dental Fellows; Marquette University School of Dentistry students; and volunteer dentists, who provide services and teach and supervise the students. With cutting-edge technology, we can compete for higher-caliber Fellows – recent dental school graduates who spend a year honing their skills and doing approximately 40% of our dentistry. Marquette University School of Dentistry, whose students provide a roughly one-third of our dentistry, consistently updates its equipment, and we need to stay current to be one of their off-site partners. The new technology can increase the number of volunteer dentists we have. For some, they will be able to use the technology they rely on in their office, making it more comfortable and easier to volunteer. For those who aren't using the new technology, it will allow them to be exposed to it without having to make the significant financial investment. More dentists using newer technology can improve dental services for us all. Here are the specifics:

Name of Organization leading the project/looking for funding: Tri-County Community Dental Clinic, Inc.
Assigned Application Number: 40

- o Treat dental decay – dental lasers, electric handpieces

- ☒ Tooth decay is the second most common disease, after the common cold. Lasers remove decay without shots and the sound of drilling, reducing patient anxiety, especially with children who comprise 75% of our patients.

- ☒ Not all decay can be removed with lasers. Electric handpieces are a more recent innovation to remove decay and are the technology dental schools are currently using and/or moving to.

- o Produce highly accurate dental images with 10 times less radiation using Cone Beam Computer Tomography (CBCT). Both hard and soft tissue images are captured, allowing for more accurate and safer diagnoses.

- o Create crowns and flippers (removable artificial teeth) with a 3D printer. Priority will be given to children and veterans who have had front teeth removed, improving their self-confidence and self-esteem and the integrity of their mouth structure and bite. This will be a new service for us, and one we can do in our office in one visit, highly desirable so adults miss less work.

- o Enhanced computer servers are a necessary one-time purchase to support any or all of the new lasers, CBCT and 3D printer.

- o Intra-oral cameras and screens and televisions in each of our 13 operatories will be used to educate patients, reduce anxiety and enhance the patient experience. The cameras create images that can be projected onto the screen to show the patient the issues with their teeth or the great care they've been taking of their mouth. While the dental work is being done, the television can be used to watch videos, shows or movies to provide a distraction for the patient.

- o Monitors in the lobby can be used to educate patients and patients' parents, as they are a captive audience when waiting for their children. We would like to use this time to provide education about good dental care. Daily dental care for kids is something that requires parental knowledge and follow up and makes a significant difference in children's outcomes. The current monitor in the team

Name of Organization leading the project/looking for funding: Tri-County Community Dental Clinic, Inc.
Assigned Application Number: 40

conference room can't be seen by all team members when we gather for a training or education. It would be beneficial to have a screen that is visible to all.

- o Phones and computers – our current phone system is decades old. A new system will allow us to contact patients using enhanced text technology and to mask when personal cell phones are used for follow up. Our computers are four years old and the infrastructure behind them is older. We'd like to improve our overall efficiency with updated computers.

2. Improve the environmental and financial sustainability of the clinic; prepare for disasters

- o Using solar technology would bring down our clinic's electric bills and generate 85% of the power we consume, dropping our bills from \$5,000 to \$750 a year. As our roof is 20 years old, we would replace the roof before installing the solar panels.

- o The addition of a generator would position the clinic to provide patient care during emergencies and disasters. Treating dental and other minor emergencies in our clinic would keep people out of hospital emergency departments so their attention can be focused on the most critical patients. We could also provide shelter, should it be needed.

3. Provide consistent storage for the mobile clinic, increasing our financial and physical stability.

- o Historically, we have used donated or leased space for our mobile clinic. In the last three years, we have stored the mobile clinic in three different locations, one of which is 30 miles away from our clinic and further from the schools we serve. The mobile clinic is essential to our ability to treat kids in their schools and is a \$700,000 unit that needs to have a heated storage space to protect the dental equipment to keep it from freezing and breaking. The facility needs floor drains to remove safely the waste liquid and a water source to fill the tanks. To have our own permanent storage space with close proximity to our partner schools would be a game-changer and provide needed stability.

A spreadsheet specifically outlines the cost of each component of the overall proposal.

Name of Organization leading the project/looking for funding: Tri-County Community Dental Clinic, Inc.
Assigned Application Number: 40

Who will lead the project (Internal, City, Winnebago County, State of WI...)? Internal. Can be done in collaboration with Winnebago County Health Department

Where is the primary location of the project? 9 Tri-Park Way, Appleton, with the mobile clinic visiting 13 schools in Oshkosh and 11 in Neenah as well as the Boys and Girls Clubs in Oshkosh and Menasha.

How many total individuals would this project serve each year? In 2022, care was provided during 4,720 patient visits to our fixed-site and mobile clinics from Menasha, Neenah and Oshkosh residents. Each year, about 40% of our patients are from Winnebago County.

What areas (cities/regions/school districts) of Winnebago County will the project serve? We partner with the Oshkosh and Neenah School districts for our Robert Glass Focus on the Children school-based program giving free dental care on our mobile clinic to 25 Winnebago County schools. At the fixed-site clinic, we treat qualifying Winnebago C

Please describe the lasting impact of this project on the community: The impact of this investment in our equipment, facilities and infrastructure will keep increasing over time, as the equipment upgrades will allow us to:

- Attract higher-quality Fellow program candidates, who will produce better and faster dentistry in their tenure, serving more patients and improving the quality of care.
- Strengthen our relationship with Marquette University School of Dentistry.
- Update our dental technology, so we can recruit more volunteer dentists.
- Improve the patient experience so visit consistency increases, resulting in a reduction in the number of cavities and large cavities and extractions needed. When we reduce or remove dental pain, children are more likely to pay attention and do better in school, adults can be more productive and spend less time away from work, and patients' quality of life is improved. The clinic operating costs will decrease as the use of solar energy will substantially lower clinic electric bills, more than overcoming any additional draw that the new equipment will have. In the event of an emergency or disaster in our community, the clinic will be able to address people's dental needs, be used to treat other patients if needed, and can provide shelter.

Name of Organization leading the project/looking for funding: Tri-County Community Dental Clinic, Inc.
Assigned Application Number: 40

In what stage is the project? Ready to implement

What is the estimated completion date? 45536

Estimated cost of the entire project: 807250

Requested amount (range) from Winnebago County Spirit Fund: 403625

Other than Spirit funds, how will the project be funded: Conversations with two of our largest funders have indicated that these are the types of projects they like to fund. They can't promise future funds, but said they feel good about this. The Tri-County Dental Board of Directors has agreed to cover costs

Is completion of the project dependent on receiving the full amount requested? No. While some of the dental equipment upgrades would require computer infrastructure to support them, any of the components can be funded separately.

Has the organization received any type of government (local, state, or federal) funding in the past 2 years? if so, please list Wisconsin Healthcare Infrastructure Grant - \$160,000 in 2022 toward the purchase of dental chairs that cost \$236,000.

Wisconsin Department of Health Services - \$75,000 in 2023 for salaries and dental supplies; \$29,858 in 2021 for general support.

F

What portion of the project will be or is anticipated to be funded by local, state or federal government funding? 0.5

List any ARPA funding received from other cities, counties or municipalities: None

Who will be responsible for any ongoing maintenance of the project? Tri-County is responsible and has an experienced property manager and dental service technicians.

Will this increase the organizations operating expenses, if so, please explain how that will be maintained? Operating cost increases would be in our energy costs. Our proposal is designed specifically so any energy cost increase will be covered by the solar panels, which will also reduce significantly our overall expenses.

Name of Organization leading the project/looking for funding: Tri-County Community Dental Clinic, Inc.
Assigned Application Number: 40

CBCTs, dental lasers and electric handpieces have lifespans that should last several decades. All dental equipment requires maintenance, which we build into our budget every year.

Owning storage for our mobile clinic will eliminate the lease that we currently have. We already pay for electricity and water, so those costs won't change.

Name of Organization leading the project/looking for funding: Tri-County Community Dental Clinic, Inc.
Assigned Application Number: 40

Project Information as Sorted by Citizen Panel as of 9/5/2023

R/Y/G and original Application number: 40

Request from: Tri-County Community Dental Clinic, Inc.

Type of project: Hardware upgrades

General Scope of Project: Hardware/Technology?

Project Lead: Internal. Can be done in collaboration with Winnebago County Health Department

Primary location: 9 Tri-Park Way, Appleton, with the mobile clinic visiting 13 schools in Oshkosh and 11 in Neenah as well as the Boys and Girls Clubs in Oshkosh and Menasha.

of individuals served by project: In 2022, care was provided during 4,720 patient visits to our fixed-site and mobile clinics from Menasha, Neenah and Oshkosh residents. Each year, about 40% of our patients are from Winnebago County.

Areas served: We partner with the Oshkosh and Neenah School districts for our Robert Glass Focus on the Children school-based program giving free dental care on our mobile clinic to 25 Winnebago County schools. At the fixed-site clinic, we treat qualifying Winnebago C

Lasting impact: The impact of this investment in our equipment, facilities and infrastructure will keep increasing over time, as the equipment upgrades will allow us to:

- Attract higher-quality Fellow program candidates, who will produce better and faster dentistry in their tenure, serving more patients and improving the quality of care.
- Strengthen our relationship with Marquette University School of Dentistry.
- Update our dental technology, so we can recruit more volunteer dentists.
- Improve the patient experience so visit consistency increases, resulting in a reduction in the number of cavities and large cavities and extractions needed. When we reduce or remove dental pain, children are more likely to pay attention and do better in school, adults can be more productive and spend less time away from work, and patients' quality of life is improved. The clinic operating costs will decrease as the use of solar energy will substantially lower clinic electric bills, more than overcoming any additional draw that the new equipment will have. In the event of an emergency or disaster in our community, the clinic will be able to address people's dental needs, be used to treat other patients if needed, and can provide shelter.

Completion Date: Sep-24

Name of Organization leading the project/looking for funding: Tri-County Community Dental Clinic, Inc.
Assigned Application Number: 40

Project Stage: Ready to implement

Project Cost: \$807,250

Requested Amount: 403,625

Other Funding: Conversations with two of our largest funders have indicated that these are the types of projects they like to fund. They can't promise future funds, but said they feel good about this. The Tri-County Dental Board of Directors has agreed to cover costs

Is full Amt Required: No. While some of the dental equipment upgrades would require computer infrastructure to support them, any of the components can be funded separately.

Other Govt. Funding: Wisconsin Healthcare Infrastructure Grant - \$160,000 in 2022 toward the purchase of dental chairs that cost \$236,000.

Wisconsin Department of Health Services - \$75,000 in 2023 for salaries and dental supplies; \$29,858 in 2021 for general support.

Federal Department of Health & Human Resources Administration - \$6,830 in 2021 for general support.

Portion funded by local, state or federal government funding:

50%

Other ARPA Funds: None

Ongoing Maint: Tri-County is responsible and has an experienced property manager and dental service technicians.

Increase to Operational budget: Operating cost increases would be in our energy costs. Our proposal is designed specifically so any energy cost increase will be covered by the solar panels, which will also reduce significantly our overall expenses.

CBCTs, dental lasers and elect

Legacy: impact of service

One-time funding: yes

Geographic service area: Neenah and Oshkosh

Other funding: Conversations with two of our largest funders have indicated that these are the types of projects they like to fund. They can't promise future funds, but said they feel good about this. The Tri-County Dental Board of Directors has agreed to cover costs

Notes: Technology/hardware we feel since they cover 3 counties, the ask should be for 1/3 of the project. They do list details so specific programs/projects could be selected

Name of Organization leading the project/looking for funding: Tri-County Community Dental Clinic, Inc.
Assigned Application Number: 40

GOVT: Debt Avoidance: N/A

Sustainability focused: N/A

ER Response: N/A

Water Quality: N/A

Quality of Life: N/A

Funding to assist private investor: N/A

333-022024

RESOLUTION: Approving \$350,000 from the Spirit Fund's Government Identified Community Projects Category for Child Care Resource and Referral To Support Child Care Providers with Training and Mentoring and In Turn Provide Increased Available Child Care Openings in Winnebago County

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Child Care Resource and Referral is a community-based non-profit agency offering services to parents, child care providers, employers, and the community that improve the quality and accessibility of early childhood education and care; and

WHEREAS, Child Care Resource and Referral supports child care providers with training and mentoring and enhances services provided by Public Health and Human Services.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$350,000 from the Spirit Fund's Government Identified Community Project category be approved for Child Care Resource and Referral to support child care providers with training and mentoring to increase available childcare openings in Winnebago County.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion of the project, Child Care Resource and Referral will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that Child Care Resource and Referral shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Fiscal Note: This resolution will not amend the County Budget. \$350,000 will be authorized for use from the Spirit Fund.

Respectfully submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

Commission Vote: **8-0**

Vote Required for Passage: **Two-Thirds of Membership**

Approved by the Winnebago County Executive this ____ day of _____, 2024.

Jonathan D. Doemel
Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: February 27, 2024
FROM: County Executive
RE: Resolution 333-022024: Approving \$350,000 from the Spirit Fund's Government Identified Community Projects Category for Child Care Resource and Referral To Support Child Care Providers with Training and Mentoring and In Turn Provide Increased Available Child Care Openings in Winnebago County

General Description:

Child Care Resource and Referral supports child care providers with training and mentoring to provide more child care slots in Winnebago County. This would be exceptionally helpful in the areas considered a child care desert.

Action Requested:

Recommend Passage

Procedural Steps:

Committee of Jurisdiction: ARPA Commission Meeting Date: 1/31/2024

Action taken: Recommend Passage at \$350,000 Vote: 8-0

County Board: _____ Meeting Date: _____

Background

Child Care Resource and Referral receives \$37,200.00 total from all 5 Counties to provide certification services and receives limited funds as a base contract from DCF. CCR&R is a community-based non-profit agency offering services to parents, child care providers, employers, and the community that improve the quality and accessibility of early childhood education and care.

Policy Discussion

This request could be considered program/operational and not one-time capital funds.

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) Child Care Resource and Referral supports child care providers with training and mentoring and enhance services provided by Public Health and Human Services, as well as county-wide economic development.
- 2) \$350,000 Spirit Fund Grant would provide Winnebago County residents with access to quality childcare providers with the resources they need to continue providing services or expand services.

Attachments:

1. CCR Application

Name of Organization leading the project/looking for funding: Child Care Resource and Referral

Assigned Application Number: 13

Organization: Child Care Resource and Referral

CEO/Executive Director/Organization Leader: Candy Hall

Name of person completing survey: Candy Hall

Email: candyh@ccrrfoxvalley.org

Phone: 9203768598

Type of organization requesting funding: Non-profit organization

Organization's mission statement (if applicable): CCR&R is a community-based non-profit agency offering services to parents, child care providers, employers, and the community that improve the quality and accessibility of early childhood education and care.

Does the organization conduct a third-party financial audit? Yes

Describe the general scope of the project for which funding would be requested: It supports child care providers with training and mentoring to assist with staff retention and recruiting family child care providers that could provide more child care slots in Winnebago County. This would be exceptionally helpful in the areas considered a child care desert.

Who will lead the project (Internal, City, Winnebago County, State of WI...)? Winnebago County Public Health

Where is the primary location of the project? Winnebago County

How many total individuals would this project serve each year? 92 child care providers

What areas (cities/regions/school districts) of Winnebago County will the project serve? all of Winnebago County

Please describe the lasting impact of this project on the community: The lasting impact would be to increase the number of quality child care slots in the County. This allows families to work and trust that their child is cared for safely. Families that have care for their children can provide for their family and contribute to the community, and children that are in safe care are better performers in school and as adults.

In what stage is the project? Ready to implement

What is the estimated completion date? Dec-26

Estimated cost of the entire project: \$915,000

Requested amount (range) from Winnebago County Spirit Fund: \$450,000

Other than Spirit funds, how will the project be funded: unrestricted funds and in kind

Name of Organization leading the project/looking for funding: Child Care Resource and Referral

Assigned Application Number: 13

Is completion of the project dependent on receiving the full amount requested? Yes

Has the organization received any type of government (local, state, or federal) funding in the past 2 years? if so, please list

Our agency receives \$37,200.00 total from all 5 Counties to provide certification services. We also receive limited funds as a base contract from DCF.

What portion of the project will be or is anticipated to be funded by local, state or federal government funding? A small percentage will be funded by certification contracts.

List any ARPA funding received from other cities, counties or municipalities: Calumet County
\$689,782.50

Waupaca County \$1,202,700.00

Who will be responsible for any ongoing maintenance of the project? Child Care Resource and Referral

Will this increase the organizations operating expenses, if so, please explain how that will be maintained? Child Care Resource and Referral will continue to support the programs that benefit from the ARPA dollars by maintaining our continuous search for grant funding and continuing the relationships built with the agency to support child care in Winnebago County.

Name of Organization leading the project/looking for funding: Child Care Resource and Referral

Assigned Application Number: 13

Project Information as Sorted by Citizen Panel as of 9/5/2023

R/Y/G and original Application number: 13

Request from: Child Care Resource and Referral

Type of project: Childcare

General Scope of Project: To support child care providers with training and mentoring to assist with staff retention and recruiting family child care providers (to aid in opening additional child care slots)

Project Lead: Winnebago County Public Health

Primary location: Winnebago County

of individuals served by project: 92 child care providers

Areas served: all of Winnebago County

Lasting impact: The lasting impact would be to increase the number of quality child care slots in the County. This allows families to work and trust that their child is cared for safely. Families that have care for their children can provide for their family and contribute to the community, and children that are in safe care are better performers in school and as adults.

Completion Date: Dec-26

Project Stage: Ready to implement

Project Cost: \$915,000

Requested Amount: 450,000

Other Funding: unrestricted funds and in kind

Is full Amt Required: Yes

Other Govt. Funding: Our agency receives \$37,200.00 total from all 5 Counties to provide certification services. We also receive limited funds as a base contract from DCF.

Portion funded by local, state or federal government funding:

A small percentage will be funded by certification contracts.

Other ARPA Funds: Calumet County \$689,782.50

Waupaca County \$1,202,700.00

Name of Organization leading the project/looking for funding: Child Care Resource and Referral

Assigned Application Number: 13

Ongoing Maint: Child Care Resource and Referral

Increase to Operational budget: Child Care Resource and Referral will continue to support the programs that benefit from the ARPA dollars by maintaining our continuous search for grant funding and continuing the relationships built with the agency to support child care in Winnebago Coun

Legacy: N/A

One-time funding: request for operations? ongoing expenses.

Geographic service area: Winn. Co.

Other funding: unrestricted funds and in kind

Notes: \$450,000: funding for training, suplimenting wages

GOVT: Debt Avoidance: N/A

Sustainability focused: N/A

ER Response: N/A

Water Quality: N/A

Quality of Life: N/A

Funding to assist private investor: N/A

334-022024

RESOLUTION: Approving \$50,000 from the Spirit Fund's Government Identified Community Projects Category for Pillars, Inc Ascend Program

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Pillars, Inc (hereinafter "Pillars") provides shelter, support, and solutions to address the housing needs in our community; and

WHEREAS, since the inception of the program in 2017, the Ascend Program has served over 80 young adults on their journeys to successful independent adulthood; and

WHEREAS, Pillars acts and advocates on their own and in partnership with others to increase access to affordable housing; and

WHEREAS, funding from the Winnebago County Spirit Fund will address overdue and underfunded maintenance for 16 Ascend units that are home to 25 households; and

WHEREAS, Ascend Program participants pay monthly program fees (which cover housing and all other program costs e.g. case management and professional counseling services) 70% below market rate; and

WHEREAS, affordable rent helps support participants in establishing financial stability and self-sufficiency.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$50,000 from the Spirit Fund's Government Identified Community Project category be approved for Pillars, Inc. Ascend Program.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion of the project, Pillars will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that Pillars shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Fiscal Note: This resolution will not amend the County Budget. \$50,000 will be authorized for use from the Spirit Fund.

Respectfully submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

Commission Vote: **8-0**

Vote Required for Passage: **Two-Thirds of Membership**

Approved by the Winnebago County Executive this ____ day of _____, 2024.

Jonathan D. Doemel
Winnebago County Executive

Resolution Number:

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: 01/31/24
FROM: Winnebago County Executive's Office
RE: Pillars, Inc. request for \$50,000 in Spirit Funds in support of facilities and maintenance of a semi-independent program (Ascend) that provides supportive services and independent living skills paired with affordable housing for young adults living with mental health challenges.

General Description:

From homelessness to coming home, Pillars provides shelter, support, and solutions to address the housing needs in our community. Since the inception of the program in 2017, Ascend has served over 80 young adults on their journeys to successful independent adulthood. Funding from the Winnebago County Spirit Fund will be used to address overdue and underfunded maintenance for the 16 Ascend units that are home to 25 households.

Action Requested:

Pillars, Inc. request for \$50,000 in Spirit Funds to support the Ascend program.

Procedural Steps:

Committee of Jurisdiction: ARPA Strategy & Outcomes Commission Meeting date: 01/31/2024

Background:

Since the inception of the program in 2017, Ascend, a program of Pillars, has served over 80 young adults on their journeys to successful independent adulthood. Funding from the Winnebago County Spirit Fund will be used to address overdue and underfunded maintenance for the 16 Ascend units that are home to 25 households.

Pillars acts and advocates, on our own and in partnership with others, to increase access to affordable housing. As such, Ascend program participants pay monthly program fees (which cover housing and all other program costs like case management and professional counseling services) 70% below market rate. This affordable rent helps support participants in establishing financial stability and self-sufficiency.

Policy Discussion:

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) Pillars and the Ascend program's goal is to stability of safe, affordable housing in conjunction with resources for mental health support, education, employment, and basic living skills, program participants are set up for a lifetime of success and self-sufficiency.
- 2) \$50,000 Spirit Fund Grant will make that possible for the 25 households who reside in Ascend units in Winnebago County to receive services.

Attachments:

Name of Organization leading the project/looking for funding: Pillars, Inc.
Assigned Application Number: 58

Organization: Pillars, Inc.

CEO/Executive Director/Organization Leader: Lisa Strandberg, Executive Director

Name of person completing survey: Alona Boots

Email: aboots@pillarsinc.org

Phone: (920) 734 - 9192 x116

Type of organization requesting funding: Non-profit organization

Organization's mission statement (if applicable): From homelessness to coming home, Pillars provides shelter, support, and solutions to address the housing needs in our community.

Does the organization conduct a third-party financial audit? Yes.

Describe the general scope of the project for which funding would be requested: Pillars requests \$50,00 in support of facilities and maintenance of Ascend. Ascend is a semi-independent program that provides supportive services and independent living skills paired with affordable housing for young adults living with mental health challenges. Since the inception of the program in 2017, Ascend has served over 80 young adults on their journeys to successful independent adulthood. Funding from the Winnebago County Spirit Fund will be used to address overdue and underfunded maintenance for the 16 Ascend units that are home to 25 households.

The 16 units that make up Ascend are owned and managed by Pillars. The housing is broken into two categories: Program Units and Non-Program Units (rental units). Program units are dedicated to housing Ascend participants while the remainder of the units are rented out below market rate. Rental income generated by these non-program units helps support the overall operations of Ascend. However, this rental income is not enough to sustain the program on its own.

Pillars acts and advocates, on our own and in partnership with others, to increase access to affordable housing. As such, Ascend program participants pay monthly program fees (which cover housing and all other program costs like case management and professional counseling services) well below market rate – 70% below market rate, in fact. This affordable rent helps support participants in establishing financial stability and self-sufficiency. Tenants residing non-program properties are charged below market rate, unlike many local landlords who charge rates far above true market rate. In charging these affordable rates, Pillars does not generate the full income potential of these units. Pillars absorbs the difference of income that would be generated by charging full rental amounts. These factors and more contribute to the Ascend facilities and maintenance budget operating at an amount below what is needed to maintain

Name of Organization leading the project/looking for funding: Pillars, Inc.
Assigned Application Number: 58

the units at a comfortable level. Projects like tree removal, flooring rehab, garage upkeep, and more all remain in need of maintenance.

Having a home is imperative for these young adults' success. Pillars strives to provide a safe, comfortable home for all individuals who live with Pillars. Funding from this grant will make that possible for the 25 households who reside in Ascend units.

Who will lead the project (Internal, City, Winnebago County, State of WI...)? Pillars, Inc.

Where is the primary location of the project? Neenah, WI

How many total individuals would this project serve each year? 25 households.

What areas (cities/regions/school districts) of Winnebago County will the project serve?

Northern Winnebago County, including the Neenah school district.

Please describe the lasting impact of this project on the community: The primary goal of Ascend is to quickly and dramatically improve the future for at-risk young adults who are living with a mental health challenge. As a participant of the Ascend program, young adults receive access to professional services like case management, life skills education, professional counseling, and a vast network of resources and community support. With these support systems and affordable, stable housing, these program participants have a firm foundation to build upon their independence and self-sufficiency. With a program duration of 2 years, young adults have the opportunity to explore career paths, continue education, and grow as an individual.

By leveraging the stability of safe, affordable housing in conjunction with resources for mental health support, education, employment, and basic living skills, program participants are set up for a lifetime of success and self-sufficiency. As these young adults are lifted up, they are supported in rising to the level of independence of which they are capable of. In the end, this yields a more vibrant and engaged community, a stronger workforce, less reliance on community programs and resources, and individuals who have greater opportunity to achieve success in every part of their lives. When the young adults of our society thrive, so does the community.

Name of Organization leading the project/looking for funding: Pillars, Inc.

Assigned Application Number: 58

For many program participants, Ascend is their first experience having a safe, clean, and stable home. Ascend creates a new standard of home for these young adults' futures. When you're well-rested, healthy and strong, doing the hard work of overcoming barriers becomes easier. Stephanie*, a graduate of the program, shared a bit about her housing history and experience. Stephanie* reported that living at Ascend was the longest she had ever remained in one place. She went on to express her appreciation for having an environment where she can be "independent without drugs, alcohol, or guests distracting [her] from [her] goals."

Ophelia*, an upcoming graduate of the Ascend program, said, "for the first time in my life, I'm able to have regular therapy." She added, "I've never had a case manager before that could see me regularly, every single week. It's been really amazing to have that consistency and know that there's people that I can count on." Because of Ascend, Ophelia* was given the support and resources necessary to pursue her dream education and career. Ophelia's* next step toward independence is an apartment through Pillars Stable Housing. There, she will benefit from rent adjusted to 30% of her childcare worker income. Manageable rent will ensure she can continue to care for herself well, without financial stress or fear for her safety.

The direct impact of these maintenance needs will be tough to measure. Ascend has provided over 80 individuals with a place to call home while they work toward successful independence. By investing in the maintenance of these properties, you are investing in the young adults of our community and providing them with the best chance for success. This funding will allow Pillars to make the necessary investment in the homes that 25 young adults and 10 households of community members rely on each year.

*While the young adults mentioned in this narrative are real, their names have been changed to protect their privacy.

In what stage is the project? Within 12 mo. of completion

What is the estimated completion date? Ongoing

Estimated cost of the entire project: \$215,405.29

Requested amount (range) from Winnebago County Spirit Fund: \$50,000

Name of Organization leading the project/looking for funding: Pillars, Inc.

Assigned Application Number: 58

Other than Spirit funds, how will the project be funded: Diverse channels of revenue funds

Pillars on an annual basis. These streams include community giving, government and non-government grant awards, rent and program fees, and fundraising events.

Is completion of the project dependent on receiving the full amount requested? Yes & No.

Regularly planned maintenance – maintenance that is vital for the functioning of the units - will remain in the budget. If not selected, any projects made possible by this funding would be delayed further until other funding could be secured.

Has the organization received any type of government (local, state, or federal) funding in the past 2 years? if so, please list Ascend does not receive or utilize government funding. Pillars, as an

organization, does receive specific government grant funds that are restricted to certain programs with strict criteria.

What portion of the project will be or is anticipated to be funded by local, state or federal government funding? None. Ascend does not receive any government funding.

List any ARPA funding received from other cities, counties or municipalities: Ascend does not receive any government funding from any city, county, or municipality.

Who will be responsible for any ongoing maintenance of the project? Pillars, Inc.

Will this increase the organizations operating expenses, if so, please explain how that will be maintained? Should Ascend be selected to receive this grant, operational expenses for this project would increase during the fiscal year in which the facilities and maintenance projects are addressed. However, it will not add additional expenses to the budget beyond that.

Name of Organization leading the project/looking for funding: Pillars, Inc.
Assigned Application Number: 58

Project Information as Sorted by Citizen Panel as of 9/5/2023

R/Y/G and original Application number: 58

Request from: Pillars, Inc.

Type of project: Maintenance/ homelessness

General Scope of Project: facilities and maintenance

Project Lead: Pillars, Inc.

Primary location: Neenah, WI

of individuals served by project: 25 households.

Areas served: Northern Winnebago County, including the Neenah school district.

Lasting impact: The primary goal of Ascend is to quickly and dramatically improve the future for at-risk young adults who are living with a mental health challenge. As a participant of the Ascend program, young adults receive access to professional services like case management, life skills education, professional counseling, and a vast network of resources and community support. With these support systems and affordable, stable housing, these program participants have a firm foundation to build upon their independence and self-sufficiency. With a program duration of 2 years, young adults have the opportunity to explore career paths, continue education, and grow as an individual.

By leveraging the stability of safe, affordable housing in conjunction with resources for mental health support, education, employment, and basic living skills, program participants are set up for a lifetime of success and self-sufficiency. As these young adults are lifted up, they are supported in rising to the level of independence of which they are capable of. In the end, this yields a more vibrant and engaged community, a stronger workforce, less reliance on community programs and resources, and individuals who have greater opportunity to achieve success in every part of their lives. When the young adults of our society thrive, so does the community.

For many program participants, Ascend is their first experience having a safe, clean, and stable home. Ascend creates a new standard of home for these young adults' futures. When you're well-rested, healthy and strong, doing the hard work of overcoming barriers becomes easier. Stephanie*, a graduate of the program, shared a bit about her housing history and experience. Stephanie* reported that living at Ascend was the longest she had ever remained in one place. She went on to express her appreciation for having an environment where she can be "independent without drugs, alcohol, or guests distracting [her] from [her] goals."

Ophelia*, an upcoming graduate of the Ascend program, said, "for the first time in my life, I'm able to have regular therapy." She added, "I've never had a case manager before that could see me regularly,

Name of Organization leading the project/looking for funding: Pillars, Inc.

Assigned Application Number: 58

every single week. It's been really amazing to have that consistency and know that there's people that I can count on." Because of Ascend, Ophelia* was given the support and resources necessary to pursue her dream education and career. Ophelia's* next step toward independence is an apartment through Pillars Stable Housing. There, she will benefit from rent adjusted to 30% of her childcare worker income. Manageable rent will ensure she can continue to care for herself well, without financial stress or fear for her safety.

The direct impact of these maintenance needs will be tough to measure. Ascend has provided over 80 individuals with a place to call home while they work toward successful independence. By investing in the maintenance of these properties, you are investing in the young adults of our community and providing them with the best chance for success. This funding will allow Pillars to make the necessary investment in the homes that 25 young adults and 10 households of community members rely on each year.

*While the young adults mentioned in this narrative are real, their names have been changed to protect their privacy.

Completion Date: Ongoing

Project Stage: Within 12 mo. of completion

Project Cost: \$215,405.29

Requested Amount: 50,000

Other Funding: Diverse channels of revenue funds Pillars on an annual basis. These streams include community giving, government and non-government grant awards, rent and program fees, and fundraising events.

Is full Amt Required: Yes & No. Regularly planned maintenance – maintenance that is vital for the functioning of the units - will remain in the budget. If not selected, any projects made possible by this funding would be delayed further until other funding could be secured.

Other Govt. Funding: Ascend does not receive or utilize government funding. Pillars, as an organization, does receive specific government grant funds that are restricted to certain programs with strict criteria.

Portion funded by local, state or federal government funding:

None. Ascend does not receive any government funding.

Other ARPA Funds: Ascend does not receive any government funding from any city, county, or municipality.

Ongoing Maint: Pillars, Inc.

Increase to Operational budget: Should Ascend be selected to receive this grant, operational expenses for this project would increase during the fiscal year in which the facilities and maintenance projects are addressed. However, it will not add additional expenses to the budget beyond

Legacy: no

Name of Organization leading the project/looking for funding: Pillars, Inc.

Assigned Application Number: 58

One-time funding:	no
Geographic service area:	Northern Winn. Co.
Other funding:	Diverse channels of revenue funds Pillars on an annual basis. These streams include community giving, government and non-government grant awards, rent and program fees, and fundraising events.
Notes:	request: 50,000: looking for maintenance/upkeep costs
GOVT: Debt Avoidance:	N/A
Sustainability focused:	N/A
ER Response:	N/A
Water Quality:	N/A
Quality of Life:	N/A
Funding to assist private investor:	N/A

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RESOLUTION: Approving \$184,957 from the Spirit Fund's Government Identified Community Projects Category to Purchase Mobile Traffic Barriers for the City of Menasha

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the City of Menasha intends to provide safety to citizens attending local events sponsored by the city or local non-profit organizations as well as citizens looking to provide goods to others (such as in the case of a farmers' market) through the use of mobile traffic barriers; and

WHEREAS, the City of Menasha completed a Spirit Fund application on-time, requesting \$184,957 , and

WHEREAS, by purchasing mobile traffic barriers, the City of Menasha will be promoting safety and decreasing its current operating expenses; and

WHEREAS, the mobile barriers are reusable and will not need to be replaced in the foreseeable future; and

WHEREAS, the ARPA Strategy and Outcomes Commission recommends a grant of \$184,957 from the Winnebago County Spirit Fund; and

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$184,957 from the Spirit Fund's Government Identified Community Project category be approved to purchase mobile traffic barriers for the City of Menasha.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion of the project, the City of Menasha will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the City of Menasha shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Fiscal Note: This resolution will not amend the County Budget. \$184,957 will be authorized for use from the Spirit Fund.

Respectfully submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

Commission Vote: **8-0, 1 absent**

Vote Required for Passage: **Two-Thirds of Membership**

Approved by the Winnebago County Executive this day of , 2024.

Jonathan D. Doemel
Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: February 27, 2024
FROM: County Executive
RE: Resolution 335: Approving \$184,957 from the Spirit Fund's Government Identified Community Projects Category to Purchase Mobile Traffic Barriers for the City of Menasha

General Description:

A grant to the city of Menasha for traffic barriers.

Action Requested:

Recommend Passage

Procedural Steps:

Committee of Jurisdiction: ARPA Commission Meeting Date: 02/15/2024

Action taken: Recommend Passage Vote: 8-0

County Board: _____ Meeting Date: _____

Background

The City of Menasha intends to provide safety to citizens attending local events sponsored by the city or local non-profit organizations as well as citizens looking to provide goods to others (such as in the case of a farmers' market) through the use of mobile traffic barriers

Policy Discussion

The ARPA Commission recommended passage of the project unanimously to assist with the economic impact of events in need of protection. This project would not be possible without the grant.

Attachments:

1. Menasha Barriers Application

Name of Organization leading the project/looking for funding: City of Menasha Police Department

Assigned Application Number: 48

Organization: City of Menasha Police Department

CEO/Executive Director/Organization Leader: Chief Nick Thorn

Name of person completing survey: Lt. Matt Spiegel

Email: mspiegel@menashawi.gov

Phone: 920-967-3500

Type of organization requesting funding: Government

Organization's mission statement (if applicable): Our mission is to be a model of modern police services built upon a strong partnership with the community using respect, creativity and technology to find solutions and improve the quality of life and safety for all.

Does the organization conduct a third-party financial audit? No

Describe the general scope of the project for which funding would be requested: This project is intended to provide safety to citizens attending local events sponsored by the city or local non-profit organizations as well as citizens looking to provide goods to others (such as a farmers' market). It will consist of the purchasing of mobile traffic barriers as well as transport equipment to bring them from storage to the community event taking place. There will also be training provided to one individual at the department who will then in turn train others on how to properly deploy the traffic barriers. These barriers will be reusable despite taking an impact from a motor vehicle.

Who will lead the project (Internal, City, Winnebago County, State of WI...)? City of Menasha Police Department (Lt. Spiegel)

Where is the primary location of the project? Downtown community evnets

How many total individuals would this project serve each year? Approximately 12,000 citizens

What areas (cities/regions/school districts) of Winnebago County will the project serve? City of Menasha

Please describe the lasting impact of this project on the community: In lieu of events which have taken place in other communities, we are taking measures to provide added safety and security to the individuals putting on these events as well as the local citizens attending these events. By adding this layer of protection, we will be decreasing the current operating expense as additional individuals will no longer be needed to place and remove large municipal vehicles which are currently being used. The mobile barriers we wish to purchase are reusable after an impact from a motor vehicle and should not need to be replaced due to damage. By taking these additional steps we will be creating a stronger, safer

Name of Organization leading the project/looking for funding: City of Menasha Police Department

Assigned Application Number: 48

community which we hope will draw additional vendors and events to our area to help boost the local economy and support local businesses.

In what stage is the project? Research phase

What is the estimated completion date? 45292

Estimated cost of the entire project: Estimated total cost = \$184,956.76

Requested amount (range) from Winnebago County Spirit Fund: Requested amount = \$184,956.76

Other than Spirit funds, how will the project be funded: City of Menasha Department of Public Works Proposed Solar Energy Funds

Is completion of the project dependent on receiving the full amount requested? Not the full amount. Majority of the amount.

Has the organization received any type of government (local, state, or federal) funding in the past 2 years? if so, please list Grant: Captial Credit Union 30,000

Reimbursement from State for Officer Training 5,580

What portion of the project will be or is anticipated to be funded by local, state or federal government funding? Approximately 25% of proposed from the Department of Public Works Solar Energy Funds

List any ARPA funding received from other cities, counties or municipalities: None

Who will be responsible for any ongoing maintenance of the project? City of Menasha

Will this increase the organizations operating expenses, if so, please explain how that will be maintained? This will not increase our departments operating expense.

Name of Organization leading the project/looking for funding: City of Menasha Police Department

Assigned Application Number: 48

Project Information as Sorted by Citizen Panel as of 9/5/2023

R/Y/G and original Application number: 48

Request from: City of Menasha Police Department

Type of project: Menasha

General Scope of Project: This project is intended to provide safety to citizens attending local events sponsored by the city or local non-profit organizations as well as citizens looking to provide goods to others (such as a farmers' market). It will consist of the purchasing of

Project Lead: City of Menasha Police Department (Lt. Spiegel)

Primary location: Downtown community evnets

of individuals served by project: Approximately 12,000 citizens

Areas served: City of Menasha

Lasting impact: In lieu of events which have taken place in other communities, we are taking measures to provide added safety and security to the individuals putting on these events as well as the local citizens attending these events. By adding this layer of protection, we will be decreasing the current operating expense as additional individuals will no longer be needed to place and remove large municipal vehicles which are currently being used. The mobile barriers we wish to purchase are reusable after an impact from a motor vehicle and should not need to be replaced due to damage. By taking these additional steps we will be creating a stronger, safer community which we hope will draw additional vendors and events to our area to help boost the local economy and support local businesses.

Completion Date: Jan-24

Project Stage: Research phase

Project Cost: Estimated total cost = \$184,956.76

Requested Amount: 184,957

Other Funding: City of Menasha Department of Public Works Proposed

Solar Energy Funds

Is full Amt Required: Not the full amount. Majority of the amount.

Other Govt. Funding: Grant: Captial Credit Union 30,000

Reimbursement from State for Officer Training 5,580

Portion funded by local, state or federal government funding:

Name of Organization leading the project/looking for funding: City of Menasha Police Department

Assigned Application Number: 48

	Approximately 25% of proposed from the Department of Public Works Solar Energy Funds
Other ARPA Funds:	None
Ongoing Maint:	City of Menasha
Increase to Operational budget:	This will not increase our departments operating expense.
Legacy:	yes
One-time funding:	yes
Geographic service area:	menasha
Other funding:	City of Menasha Department of Public Works Proposed Solar Energy Funds
Notes:	ER Avoidance
GOVT: Debt Avoidance:	N/A
Sustainability focused:	N/A
ER Response:	yes
Water Quality:	N/A
Quality of Life:	N/A
Funding to assist private investor:	N/A

336-022024

RESOLUTION: Approving \$300,000 from the Spirit Fund's Government Identified Community Projects Category to Purchase Mobile Traffic Barriers for the City of Neenah

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the City of Neenah intends to provide safety to citizens attending local events sponsored by the city or local non-profit organizations as well as citizens looking to provide goods to others (such as in the case of a farmers' market) through the use of mobile traffic barriers; and

WHEREAS, by purchasing mobile traffic barriers, the City of Neenah will be promoting safety and decreasing its current operating expenses; and

WHEREAS, the mobile barriers are reusable and will not need to be replaced in the foreseeable future; and

WHEREAS, the City of Neenah completed a Spirit Fund application on-time, requesting \$300,000 , and

WHEREAS, by purchasing mobile traffic barriers, the City of Neenah will be promoting safety and decreasing its current operating expenses; and

WHEREAS, the mobile barriers are reusable and will not need to be replaced in the foreseeable future; and

WHEREAS, the ARPA Strategy and Outcomes Commission recommends a grant of \$300,000 from the Winnebago County Spirit Fund; and

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$300,000 from the Spirit Fund's Government Identified Community Project category be approved to purchase mobile traffic barriers for the City of Neenah.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion of the project, the City of Neenah will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the City of Neenah shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

Fiscal Note: This resolution will not amend the County Budget. \$300,000 will be authorized for use from the Spirit Fund.

Respectfully submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

Commission Vote: **8-0, 1 absent**

Vote Required for Passage: **Two-Thirds of Membership**

Resolution Number:

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Approved by the Winnebago County Executive this ____ day of _____, 2024.

Jonathan D. Doemel
Winnebago County Executive

Name of Organization leading the project/looking for funding: City of Neenah

Assigned Application Number: 27

Organization: City of Neenah

CEO/Executive Director/Organization Leader: Mayor Jane Lang

Name of person completing survey: Mayor Jane Lang

Email: jlang@neenahwi.gov

Phone: 920-886-6105

Type of organization requesting funding: Government

Organization's mission statement (if applicable): We strengthen our community by building on the past, owning the present and stewarding the future together.

Does the organization conduct a third-party financial audit? Yes, Baker Tilly conducts an annual financial audit on the City of Neenah.

Describe the general scope of the project for which funding would be requested: The project would include the acquisition of a high-quality vehicle barrier system to provide safety and security at the many, highly attended community events. The project would also include funding for the creation of a storage facility for the barrier system.

Who will lead the project (Internal, City, Winnebago County, State of WI...)? Chief of Police Aaron Olson

Where is the primary location of the project? City of Neenah

How many total individuals would this project serve each year? This project would serve over 30,000 people annually by providing a safe and secure environment in which to hold our parades, street concerts, and other widely attended community events.

What areas (cities/regions/school districts) of Winnebago County will the project serve?

Northern part of Winnebago County to include, but not limited to, City of Neenah, Town of Neenah, City of Menasha, Village of Fox Crossing, and Neenah Joint School District.

Please describe the lasting impact of this project on the community: Our community's safety and the safety of those attending our popular community events is extremely important to us. We are committed to providing safe and secure perimeters for our residents and the many individuals from the region who attend and participate in our family-friendly events. The positive psychological impact these barriers have on the sense of well-being of those attending our events is invaluable. Even more importantly, the true protection these barriers would provide in the event of a catastrophic incident, like those which have occurred in multiple places throughout the country, would have a positive and lasting impact that cannot be measured.

Name of Organization leading the project/looking for funding: City of Neenah

Assigned Application Number: 27

In what stage is the project? Ready to implement

What is the estimated completion date? 31-Dec-23

Estimated cost of the entire project: \$600,000

Requested amount (range) from Winnebago County Spirit Fund: \$300,000

Other than Spirit funds, how will the project be funded: 8% Corporate Gifts, 8% Community Grants and 34 % City funded

Is completion of the project dependent on receiving the full amount requested? Yes

Has the organization received any type of government (local, state, or federal) funding in the past 2 years? if so, please list Yes, the City of Neenah has received state and federal funding in the past 2 years. They are as follows:

Local/State/Federal Funding - 7/1/2021 to 7/21/2023

LOCAL

Mass Transit Aids \$72,992

Winn. County Industrial Development Grant 54,961

Total Local \$127,953

STATE

Shared Revenue \$4,146,038

Expenditure Restraint 946,871

Computer Exempt Aid 301,149

Personal Property Exempt Aid 161,778

Video Service Provider Aid 119,954

Mass Transit Aids 354,641

Transportation Aids 2,285,700

Fire Insurance Reimb. 202,706

Law Enforcement Agency Grant (via ARPA) 67,959

Local Road Improvement Program 63,807

DNR Lead Service Line Repl. Program 830,260

WisDOT (CB/JJ Roundabout Project) 500,000

WEDC Development Projects 373,000

COVID Unemployment Relief (CARES Act) 20,914

WI DOJ-Police Vest Reimbursement 5,152

State Recycling Grant 404,963

Neighborhood Investment Fund (via ARPA, pass through to Valley VNA) 3,002,954

Total State \$13,787,846

FEDERAL

Mass Transit Aids \$284,565

ARPA 2,774,787

CDBG Program 384,126

Total Federal \$3,443,478

Name of Organization leading the project/looking for funding: City of Neenah
Assigned Application Number: 27

What portion of the project will be or is anticipated to be funded by local, state or federal government funding? 34% by the City of Neenah

List any ARPA funding received from other cities, counties or municipalities: The City has not received ARPA funds from other cities, counties or municipalities.

Who will be responsible for any ongoing maintenance of the project? The City of Neenah Police Department

Will this increase the organizations operating expenses, if so, please explain how that will be maintained? No, this will not increase the operating expenses for the City of Neenah.

Name of Organization leading the project/looking for funding: City of Neenah
Assigned Application Number: 27

Project Information as Sorted by Citizen Panel as of 9/5/2023

R/Y/G and original Application number: 27

Request from: City of Neenah

Type of project: Neenah

General Scope of Project: The project would include the acquisition of a high-quality vehicle barrier system to provide safety and security at the many, highly attended community events. The project would also include funding for the creation of a storage facility for the barrier

Project Lead: Chief of Police Aaron Olson

Primary location: City of Neenah

of individuals served by project: This project would serve over 30,000 people annually by providing a safe and secure environment in which to hold our parades, street concerts, and other widely attended community events.

Areas served: Northern part of Winnebago County to include, but not limited to, City of Neenah, Town of Neenah, City of Menasha, Village of Fox Crossing, and Neenah Joint School District.

Lasting impact: Our community's safety and the safety of those attending our popular community events is extremely important to us. We are committed to providing safe and secure perimeters for our residents and the many individuals from the region who attend and participate in our family-friendly events. The positive psychological impact these barriers have on the sense of well-being of those attending our events is invaluable. Even more importantly, the true protection these barriers would provide in the event of a catastrophic incident, like those which have occurred in multiple places throughout the country, would have a positive and lasting impact that cannot be measured.

Completion Date: 31-Dec-23

Project Stage: Ready to implement

Project Cost: \$600,000

Requested Amount: 300,000

Other Funding: 8% Corporate Gifts, 8% Community Grants and 34 %
City funded

Is full Amt Required: Yes

Other Govt. Funding: Yes, the City of Neenah has received state and federal funding in the past 2 years. They are as follows:

Name of Organization leading the project/looking for funding: City of Neenah**Assigned Application Number:** 27**Local/State/Federal Funding - 7/1/2021 to 7/21/2023****LOCAL**

Mass Transit Aids	\$72,992
Winn. County Industrial Development Grant	54,961
Total Local	\$127,953

STATE

Shared Revenue	\$4,146,038
Expenditure Restraint	946,871
Computer Exempt Aid	301,149
Personal Property Exempt Aid	161,778
Video Service Provider Aid	119,954
Mass Transit Aids	354,641
Transportation Aids	2,285,700
Fire Insurance Reimb.	202,706
Law Enforcement Agency Grant (via ARPA)	67,959
Local Road Improvement Program	63,807
DNR Lead Service Line Repl. Program	830,260
WisDOT (CB/JJ Roundabout Project)	500,000
WEDC Development Projects	373,000
COVID Unemployment Relief (CARES Act)	20,914
WI DOJ-Police Vest Reimbursement	5,152
State Recycling Grant	404,963
Neighborhood Investment Fund (via ARPA, pass through to Valley VNA)	3,002,954
Total State	\$13,787,846

FEDERAL

Mass Transit Aids	\$284,565
ARPA	2,774,787
CDBG Program	384,126
Total Federal	\$3,443,478

Portion funded by local, state or federal government funding:

34% by the City of Neenah

Other ARPA Funds:

counties or municipalities.

The City has not received ARPA funds from other cities,

Ongoing Maint:

The City of Neenah Police Department

Increase to Operational budget:

City of Neenah.

No, this will not increase the operating expenses for the

Legacy:

N/A

One-time funding:

yes

Geographic service area:

Neenah-area

Name of Organization leading the project/looking for funding: City of Neenah
Assigned Application Number: 27

Other funding:	8% Corporate Gifts, 8% Community Grants and 34 %
City funded	
Notes:	N/A
GOVT: Debt Avoidance:	N/A
Sustainability focused:	N/A
ER Response:	yes?
Water Quality:	N/A
Quality of Life:	yes
Funding to assist private investor:	N/A

1 **337-022024**

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3 **RESOLUTION: Approving \$500,000 from the Spirit Fund's Government Identified**
4 **Community Projects Category to Build an Emergency Service Training Facility for**
5 **the Neenah/Menasha Fire Department**

6
7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, Neenah-Menasha Fire Rescue consists of committed professionals whose mission is to provide
9 the highest standard of service through prevention, education, fire suppression, emergency medical response,
10 technical rescue and community interaction to preserve the quality of life and property for all of those within the Cities
11 of Neenah and Menasha; and

12 **WHEREAS**, Live Fire Training is essential to the health and safety of firefighters and communities; and

13 **WHEREAS**, firefighters must complete eighteen (18) hours at a training facility annually, out of 192 total
14 training hours, to meet Insurance Services Office (ISO) requirements; and

15 **WHEREAS**, the current training facility is approaching 25 years of age and has served many roles:

- 16 1. FVTC's main training facility from 1996-2015,
17 2. Joint Firefighter Recruit Academy (on-boarding all Neenah Menasha Fire/Rescue and City of Oshkosh
18 firefighters) since 2019,
19 3. Routinely used by Town of Neenah Fire Department, City of Neenah Police Department, City of
20 Menasha Police Department, Winnebago County Sheriff's Department; and

21 **WHEREAS**, in addition to Live Fire Training, this facility can simulate single or multi-family residences, high-
22 rise structures, and commercial buildings for tactical (LE) situations along with laddering and rescue work; and

23 **WHEREAS**, providing a training facility to challenge firefighters' knowledge and skills will reduce the risk in
24 the field, and

25 **WHEREAS**, the Neenah/Menasha Fire Department completed a Spirit Fund application on-time, requesting
26 \$500,000, and

27 **WHEREAS**, the ARPA Strategy and Outcomes Commission recommends a grant of \$500,000 from the
28 Winnebago County Spirit Fund; and

29 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$500,000 from
30 the Spirit Fund's Government Identified Community Project category be approved to build an emergency services training
31 facility for the Neenah/Menasha Fire Department.

32 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that upon completion of the
33 project, the Neenah/Menasha Fire Department will submit supporting documentation to the Winnebago County
34 Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion
35 of the project but not to exceed 5 years from date of disbursement.

36 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that the Neenah/Menasha
37 Fire Department shall be responsible for reimbursement to Winnebago County for any disbursed funds which are
38 determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is
39 required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or
40 misappropriation.

Resolution Number:

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Fiscal Note: This resolution will not amend the County Budget. \$500,000 will be authorized for use from the Spirit Fund.

Respectfully submitted by:
ARPA STRATEGY AND OUTCOMES COMMISSION

Commission Vote: **7-1, 1 absent**

Vote Required for Passage: **Two-Thirds of Membership**

Approved by the Winnebago County Executive this ____ day of _____, 2024.

Jonathan D. Doemel
Winnebago County Executive

1 **338-022024**

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3 **RESOLUTION: Approving \$324,500 from the Spirit Fund's Government Identified**
4 **Community Projects Category to Upgrade the Winneconne Parks including**
5 **Remodeling the Barn and Improving Boat Ramps and Piers, Fish Cleaning Stations,**
6 **Larger Bulk Heads, Extended Parking in the Village of Winneconne**

7
8 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

9 **WHEREAS**, Lake Winneconne Park serves local and regional citizens through water usage, beach activities,
10 baseball games, weddings, and overall enjoyment of beautiful water ways; and

11 **WHEREAS**, the site is used daily by residents outside of the Village of Winneconne; and

12 **WHEREAS**, the barn remodel in Lake Winneconne Park allows people to rent space that can be used for
13 indoor or outdoor events; and

14 **WHEREAS**, the proceeds from the rent go to funding the Village of Winneconne park system budget; and

15 **WHEREAS**, the barn remodel includes but is not limited to siding, ADA door access, windows, drywall,
16 insolation, temperature control, and wiring, and

17 **WHEREAS**, the Village of Winneconne has received a \$250,000 grant from the Wisconsin DNR to complete
18 upgrades to Lake Winneconne Park; and

19 **WHEREAS**, the Village of Winneconne has invested \$85,000 of its own budget; and

20 **WHEREAS**, the upgrade includes the improvement and addition of boat docks/piers, fish cleaning stations,
21 larger bulk heads, extended parking and facility upgrades, and

22 **WHEREAS**, the Village of Winneconne completed Spirit Fund applications for both the Barn Remodel and
23 Winneconne Parks improvements on-time, requesting \$315,000, and

24 **WHEREAS**, the ARPA Strategy and Outcomes Commission recommends a grant of \$315,000 from the
25 Winnebago County Spirit Fund; and

26 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$324,500 from
27 the Spirit Fund's Government Identified Community Project category be approved to improve and add onto boat ramps
28 and piers, fish cleaning stations, larger bulk heads, extended parking, and upgrades to Winneconne Parks in the Village
29 of Winneconne.

30 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that upon completion of the
31 project, the Village of Winneconne will submit supporting documentation to the Winnebago County Finance Director
32 outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but
33 not to exceed 5 years from date of disbursement.

34 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that the Village of
35 Winneconne shall be responsible for reimbursement to Winnebago County for any disbursed funds which are
36 determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is
37 required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or
38 misappropriation.

39 *Fiscal Note: This resolution will not amend the County Budget. \$324,500 will be authorized for use from the*
40 *Spirit Fund.*

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Respectfully submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

Commission Vote: **8-0, 1 absent**

Vote Required for Passage: **Two-Thirds of Membership**

Approved by the Winnebago County Executive this ____ day of _____, 2024.

Jonathan D. Doemel
Winnebago County Executive

Municipality	ARPA	Spirit	Total	Radios	Estimated Radios	Total w/ radios
T Algoma	\$ 754,136.94	\$ 145,000.00	\$ 899,136.94	Y	\$ 163,447.04	\$ 1,062,583.98
T Black Wolf	\$ 258,950.00	\$ 145,000.00	\$ 403,950.00	Y	\$ 91,841.28	\$ 495,791.28
T Clayton	\$ 44,701.30	\$ 145,000.00	\$ 189,701.30	Y	\$ 193,143.04	\$ 382,844.34
T Neenah	\$ 369,165.99	\$ 145,000.00	\$ 514,165.99	Y	\$ 124,171.52	\$ 638,337.51
T Nekimi	\$ 162,654.93	\$ 145,000.00	\$ 307,654.93	Y	\$ 102,977.28	\$ 410,632.21
T Nepeuskun	\$ 76,722.05	\$ 145,000.00	\$ 221,722.05	N	\$ -	\$ 221,722.05
T Omro	\$ 240,737.68	\$ 145,000.00	\$ 385,737.68	Y	\$ 79,947.31	\$ 465,684.99
T Oshkosh	\$ 258,636.00	\$ 145,000.00	\$ 403,636.00	Y	\$ 124,171.52	\$ 527,807.52
T Poygan	\$ 141,721.22	\$ 145,000.00	\$ 286,721.22	N	\$ -	\$ 286,721.22
T Rushford	\$ 170,714.41	\$ 145,000.00	\$ 315,714.41	Y	\$ 79,947.31	\$ 395,661.72
T Utica	\$ 140,674.54	\$ 145,000.00	\$ 285,674.54	Y	\$ 152,311.04	\$ 437,985.58
T Vinland	\$ 187,880.06	\$ 145,000.00	\$ 332,880.06	Y	\$ 151,233.28	\$ 484,113.34
T Winchester	\$ 191,752.79	\$ 145,000.00	\$ 336,752.79	Y	\$ 108,246.40	\$ 444,999.19
T Winneconne	\$ 264,183.43	\$ 145,000.00	\$ 409,183.43	N	\$ -	\$ 409,183.43
T Wolf River	\$ 126,648.95	\$ 145,000.00	\$ 271,648.95	Y	\$ 92,800.00	\$ 364,448.95
V Fox Crossing	\$ 1,989,958.56	\$ 145,000.00	\$ 2,134,958.56	Y	\$ 213,378.56	\$ 2,348,337.12
V Winneconne	\$ 259,996.69	\$ 145,000.00	\$ 404,996.69	N	\$ -	\$ 404,996.69
C Menasha	\$ 1,870,741.08	\$ 145,000.00	\$ 2,015,741.08	Y	\$ 115,670.08	\$ 2,131,411.16
C Omro	\$ 375,027.43	\$ 145,000.00	\$ 520,027.43	Y	\$ 79,947.31	\$ 599,974.74
C Neenah	\$ 5,549,573.00	\$ 145,000.00	\$ 5,694,573.00	Y	\$ 115,670.08	\$ 5,810,243.08
C Oshkosh	\$ 20,514,484.00	\$ 145,000.00	\$ 20,659,484.00	Y	\$ 22,272.00	\$ 20,681,756.00

Radios is an estimated amount. The resolution pays for roughly 64% of the Motorola costs. Local governments sharing fire service were divided equally.

1 **339-022024**

2
3 **RESOLUTION: Resolution to Oppose any Money being Used for American Library Association**
4 **Membership, Training, Information Services, Materials, Events, Promotions, or Campaigns**

5
6 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

7 **WHEREAS**, the Winnebago County Board of Supervisors is responsible to represent its electorate; and

8 **WHEREAS**, the Winnebago County Board of Supervisors seeks to reduce unnecessary expenditure that
9 could be passed onto the local taxpayers; and

10 **WHEREAS**, one such expenditure considered to be unnecessary for the safe, effective, and efficient
11 operation of the Winnebago County libraries are the funds provided to the American Library Association (ALA), its
12 affiliates, organizations, subdivisions, or subsidiaries thereof; the payment of such funds being required for the
13 continued association with such organizations; and

14 **WHEREAS**, the ALA has come under continued controversy, promoting values and programs (sexually
15 explicit materials) contrary to the best interests and values of Winnebago County constituents.

16 **WHEREAS**, more library systems, local and state, are leaving the ALA for these reasons.

17
18 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that funding
19 provided by Winnebago County to the Winnefox Library System and Winnebago County libraries no longer be
20 utilized for or associated with the American Library Association (ALA), its affiliates, organizations, subdivisions, or
21 subsidiaries thereof.

22 **BE IT FURTHER RESOLVED** that the Winnebago County Board of Supervisors requests that no county
23 library tax monies be used for any membership, training, informational services, materials, events, promotions, or
24 campaigns sponsored by the ALA or its affiliates, organizations, subdivisions, or subsidiaries.

25 **BE IT FURTHER RESOLVED** that the intent of this resolution be incorporated into any contracts for county
26 library services under Wisconsin State Statutes 43.12(3) to the extent allowed by law.

27
28 Respectfully submitted by:

29 **Supervisor Shanah Zastera, District 32**

30 **Supervisor George Bureau, District 29**

31
32 Vote Required for Passage: **Majority of Members Present**

33
34 Approved by the Winnebago County Executive this ____ day of _____, 2024.

35
36
37 _____
38 Jonathan D. Doemel

 Winnebago County Executive

2

3 **RESOLUTION: Resolution for Library Policy to Protect Children from Harmful, Sexually Explicit Material in**
4 **Areas Designated for Minors**

5

6 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

7 **WHEREAS**, it shall be the goal of Winnefox and Winnebago County Libraries' Boards, through its collections
8 policies in areas designated for minors, to meet the educational, informational, and recreational needs of minors; and

9 **WHEREAS**, Winnefox and Winnebago County Libraries' Boards takes seriously its obligation to not include
10 obscene, sexually explicit or graphic materials within the minor sections. (see 3 p.Addendum #1); and

11 **WHEREAS**, Winnefox and Winnebago County's Libraries' Boards have legal requirements to conform the
12 entirety of minor collections to the requirements of the Children's Internet Protection Act (CIPA) set forth at 20 U.S.C.
13 § 9134 and 47 U.S.C. § 254: and 18 U.S. Code § 1470 - Transfer of obscene material to minors, and US code title 18
14 part One, chapter 110, Sub 2256/definitions; and

15 **WHEREAS**, much library material for minors contain obscene, graphic, or sexual content that would
16 previously be labeled pornographic, and **WHEREAS** the definition of the word pornographic has been changed to
17 now allowing material that before would've been restricted to minors; and

18 **WHEREAS**, libraries located in Winnebago County do not provide a secure section for minors containing
19 explicit materials; and

20 **WHEREAS**, current library policy does not require parental/guardian permission for a minor to check out
21 materials containing said content, because that's fully the parent's or guardian's responsibility; and

22 **WHEREAS**, current library administration because of their guidelines on full parental/guardian responsibility,
23 takes no responsibility in protecting minors from explicit materials (defined in Addendum 1); and

24 **WHEREAS**, many book covers and titles of sexually explicit materials make it difficult for parents/guardians
25 to be aware of the adult material inside; and

26 **WHEREAS**, minors' use, including At Risk Youth, of the library is promoted through i.e. free bus passes,
27 presuming no parental or guardian oversight; and

28 **WHEREAS**, many citizens in Winnebago County prefer underage children not be exposed to materials
29 containing adult content without proper authorization; and

30 **WHEREAS**, unauthorized exposure to said materials containing adult content may have the potential to lead
31 to lawsuits;

32

- Weeding : (See full Weeding Policy- Resolution Addendum #2) excerpt:
33 Weeding identifies damaged items, ephemeral materials which are no longer used, out-of-date materials, extra
34 copies which are not being used, and materials which are inappropriate for the collection as defined by library
35 policies including the Protecting Children from Harmful, Sexually Explicit Materiaendum I Policy for materials in areas
36 intended for minors.

37 **NOW THEREFORE BE IT RESOLVED** by the Winnebago County Board of Supervisors that it respectfully
38 requests that within 6 months, all taxpayer funded libraries in Winnebago County create a safe environment for our
39 children by creating a secure adult only section for materials containing sexually explicit content, ex. Gender Queer.

BE IT FURTHER RESOLVED that Winnebago County library directors shall ensure that, in developing library collections for minors, no materials added to the children's and young adult sections of the library's collections shall include (a) any picture, photograph, drawing, sculpture, motion picture film, videocassette, or other visual representation of a person or portion of the human body which depicts nudity or sexual conduct, sexual excitement, sexual battery, bestiality, or sadomasochistic abuse, which is obscene or which is otherwise harmful to minors as defined by CIPA; or (b) any book, pamphlet, magazine, printed matter, or sound recording, however reproduced, which contains explicit or detailed descriptions or narrative accounts of sexual excitement or sexual conduct which is obscene or otherwise harmful to minors as defined by CIPA. (See Addendum #1) (The sole exception to this policy is that the library director may curate constitutionally protected materials of the type identified in paragraph (1) above for bona fide research by adults but must ensure that such materials are not accessible to minors. The library director shall ensure that all such materials are kept in such a way as to prevent access by children.)

BE IT FURTHER RESOLVED that Winnebago County Library Directors shall report to their Library Board regularly, but no less often than once every six months, regarding the Library's compliance with this policy.

BE IT FURTHER RESOLVED that the default for parental and guardian controls be reversed, to opting in for explicit media, print material, and unfiltered computer terminals throughout the library. So that minors must show librarians proper authorization when checking out any materials that are beyond the minor section of the library.

BE IT FURTHER RESOLVED that Winnefox and Winnebago County library directors shall report to their Library Board regularly, but no less often than once every six months, regarding the Library's compliance with this policy.

BE IT FURTHER RESOLVED that no county monies be paid to Winnefox and County libraries unless within 6 months, the aforementioned changes take place.

BE IT FURTHER RESOLVED that the intent of this resolution be incorporated into any contracts for county library services under Wisconsin State Statutes 43.12(3) to the extent allowed by law.

Respectfully submitted by:

Supervisor Shanah Zastera, District 32

Supervisor George Bureau, District 29

Vote Required for Passage: **Majority of Members Present**

Approved by the Winnebago County Executive this _____ day of _____, 2024.

Jonathan D. Doemel

Winnebago County Executive

Policy for Protecting Children from Harmful, Sexually Explicit Material in Areas Designated for Minors

It shall be the goal of the Campbell County Public Library System, through its collections policies in areas designated for minors, to meet the educational, informational, and recreational needs of the community, especially its children. In curating its collection in the children's and young adult sections for the benefit of the community, the Campbell County Public Library System takes seriously its obligation to not include sex acts or sexually explicit or graphic materials within the children and young adult sections that would be harmful to minors or impede their development.

The term "sex act" or "sexual activity" is defined as any of the following:

1. Penetration of the penis into the vagina or anus.
2. Contact between the mouth and genitalia or mouth and anus or by contact between the genitalia of one person or the genitalia or anus of another person.
3. Contact between the finger, hand, or other body part of one person or the genitalia or anus of another person, except in the course of examination or treatment by a person medically licensed.
4. Ejaculation or orgasm.
5. By use of artificial sex organs or substitutes therefore in contact with genitalia or anus.
6. The touching of another person's genitals or anus with a finger, hand, or artificial sex organ or other similar device at the direction of another person.

To improve the experience of our community's children in the Library and conform the entirety of the Library's collections in the children's and young adult sections to the standards established by the Library Board and requirements of the Children's Internet Protection Act (CIPA) set forth at 20 U.S.C. § 9134 and 47 U.S.C. § 254:

(1) The library director shall ensure that, in developing the Library's collections for minors, no materials added to the children's and young adult sections of the library's collections shall include (a) any picture, photograph, drawing, sculpture, motion picture film, videocassette, or other visual representation of a person or portion of the human body which depicts sexually suggestive nudity or sexual conduct, sexual excitement, sexual battery, bestiality, or sadomasochistic abuse, which exhibits sex acts as previously defined or which is otherwise harmful to minors as defined by CIPA; or (b) any book, pamphlet, magazine, printed matter, or sound recording, however reproduced, which contains explicit or detailed descriptions or narrative accounts of sexual excitement or sexual conduct which exhibits sex acts as previously defined or otherwise harmful to minors as defined by CIPA.

(2) The sole exception to this policy is that the library director may curate constitutionally protected materials of the type identified in paragraph (1) above for bona fide research by adults but must ensure that such materials are not accessible to minors. The library director shall ensure

that all such materials are kept in such a way as to prevent access by children.

(3) The library director shall report to the Library Board regularly, but no less often than once every six months, regarding the Library's compliance with this policy.

Section II-3 Weeding/Retention - Revised 2023

Weeding

Weeding, or the intelligent discarding of library materials, is inseparable from collection development. To maintain an up-to-date, useful collection, worn and obsolete materials are continuously weeded. Materials may also be withdrawn if they are little used or superseded by a new edition or have a better work on the same subject come available. Depth and breadth of varying degrees are desirable in various areas of the collection. The Collection Development Policy serves as a guide for weeding and maintaining the collection and for the selection of materials.

Titles are withdrawn from the collection through systematic weeding or because of loss or physical damage. Materials which are withdrawn because of loss or damage are reported to the appropriate manager who decides whether the item should be replaced using the same criteria as for selection. Other factors applicable when deciding on replacements include the number of copies of a title the Library owns, the availability of newer materials on the subject, the importance of the work in its subject area, its listing in standard bibliographies, and its cost.

Systematic evaluation and weeding of the collection is required to keep the collection responsive to patrons' needs, to insure its vitality and usefulness to the community, and to make room for newer materials. Library collections should be reassessed for relevancy and currency in accordance with the specific individual material statements.

Weeding identifies damaged items, ephemeral materials which are no longer used, out-of-date materials, extra copies which are not being used, and materials which are inappropriate for the collection as defined by library policies including the Policy for Protecting Children from Harmful, Sexually Explicit Material in Areas Designated for Minors for materials in areas intended for minors. Weeding also helps a selector evaluate the collection by identifying areas or titles where additional materials are needed, older editions which need to be updated, and subjects, titles, or authors that are no longer of interest to the community. Titles can be checked against standard bibliographies on the subject to see if the items have historical or literary value. Holdings which are readily accessible in other libraries may also be considered when making weeding decisions. Withdrawn materials which are in readable condition will be put in the book sale. Materials withdrawn from the reference collection which retain informational value may be transferred to the circulating collection or offered to other libraries. As outlined in the Policy for Protecting Children from Harmful, Sexually Explicit Material in Areas Designated for Minors, any materials taken from the area intended for minors,

may be reshelfed in an adult section that reflects the intended genre. Continuous informal weeding takes place as items are checked for damage when they are circulated and/or shelved. The following criteria are considered when making the decision to retain, replace, or weed:

- significance and relevance to current classification holdings
- presence of multiple copies in the collection
- availability of new works
- titles in a series
- circulation statistics
- format
- age and physical condition
- shelf space

Retention

A big part of weeding is remembering the retention advice. Materials generally retained in any specific collection consist of:

- titles in a series
- award winning titles
- titles in popular demand
- regional authors
- literary classics
- high circulating titles

Please Note: Other weeding or retention advice specific to a genre will be listed in the Weeding/Retention sub-section under that genre.

Reconsideration.

A faux book shall be located in the original shelf location of any book that has been relocated from the Children's or Young Adult section to a new location in the general collection or removed from the collection, as a result of weeding and the application of the Policy for Protecting Children from Harmful, Sexually Explicit Material in Areas Designated for Minors. The faux book shall include the title and author of the book and indicate the new location of the relocated book or that it has been removed from the general collection.

A list of the titles of all books that are either relocated or removed from the Library collection due to the weeding process as a result of the application of the Policy for Protecting Children from Harmful, Sexually Explicit Material in Areas Designated for Minors shall be prepared and maintained for public review on the Library website upon request. The list shall be updated as weeding occurs.

Any patron may challenge the relocation of any book from the Children's or Young Adult section to a new location in the general collection or its removal from the collection, as a result of weeding and the application of the Policy for Protecting Children from Harmful, Sexually Explicit Material in Areas Designated for Minors. The challenge shall be made according to Section II-10 Reconsideration of Library Materials.

Addendum #2:

Policy for Protecting Children from Harmful, Sexually Explicit Material in Areas Designated for Minors

It shall be the goal of **[The Governing Body Library System]**, through its collections policies in areas designated for minors, to meet the educational, informational, and recreational needs of the community, especially its children. In curating its collection in the children's and young adult sections for the benefit of the community, **[The Governing Body Library System]** takes seriously its obligation to not include obscene sexually explicit or graphic materials within the children's and young adult sections that would be harmful to minors or impede their development.

To improve the experience of our community's children in the Library and conform the entirety of the Library's collections in the children's and young adult sections to the standards established by the Library Board and requirements of the Children's Internet Protection Act (CIPA) set forth at 20 U.S.C. § 9134 and 47 U.S.C. § 254:

- (1) The library director shall ensure that, in developing the Library's collections for minors, no materials added to the children's and young adult sections of the library's collections shall include (a) any picture, photograph, drawing, sculpture, motion picture film, videocassette, or other visual representation of a person or portion of the human body which depicts nudity or sexual conduct, sexual excitement, sexual battery, bestiality, or sadomasochistic abuse, which is obscene or which is otherwise harmful to minors as defined by CIPA; or (b) any book, pamphlet, magazine, printed matter, or sound recording, however reproduced, which contains explicit or detailed descriptions or narrative accounts of sexual excitement or sexual conduct which is obscene or otherwise harmful to minors as defined by CIPA.
- (2) The sole exception to this policy is that the library director may curate constitutionally protected materials of the type identified in paragraph (1) above for bona fide research by adults but must ensure that such materials are not accessible to minors. The library director shall ensure that all such materials are kept in such a way as to prevent access by children.
- (3) The library director shall report to the Library Board regularly, but no less often than once every six months, regarding the Library's compliance with this policy.

Weeding

Weeding, or the intelligent discarding of library materials, is inseparable from collection development. To maintain an up-to-date, useful collection, worn and obsolete materials are continuously weeded. Materials may also be withdrawn if they are little used or superseded by

a new edition or have a better work on the same subject come available. Depth and breadth of varying degrees are desirable in various areas of the collection. The Collection Development Policy serves as a guide for weeding and maintaining the collection and for the selection of materials.

Titles are withdrawn from the collection through systematic weeding or because of loss or physical damage. Materials which are withdrawn because of loss or damage are reported to the appropriate manager who decides whether the item should be replaced using the same criteria as for selection. Other factors applicable when deciding on replacements include the number of copies of a title the Library owns, the availability of newer materials on the subject, the importance of the work in its subject area, its listing in standard bibliographies, and its cost. Systematic evaluation and weeding of the collection are required to keep the collection responsive to patrons' needs, to insure its vitality and usefulness to the community, and to make room for newer materials. Library collections should be reassessed for relevancy and currency in accordance with the specific individual material statements.

Weeding identifies damaged items, ephemeral materials which are no longer used, out-of-date materials, extra copies which are not being used, and materials which are inappropriate for the collection as defined by library policies including the Protecting Children from Harmful, Sexually Explicit Material Policy for materials in areas intended for minors. Weeding also helps a selector evaluate the collection by identifying areas or titles where additional materials are needed, older editions which need to be updated, and subjects, titles, or authors that are no longer of interest to the community. Titles can be checked against standard bibliographies on the subject to see if the items have historical or literary value. Holdings which are readily accessible in other libraries may also be considered when making weeding decisions. Withdrawn materials which are in readable condition will be put in the book sale. Materials withdrawn from the reference collection which retain informational value may be transferred to the circulating collection or offered to other libraries.

Continuous informal weeding takes place as items are checked for damage when they are circulated and/or shelved. The following criteria are considered when making the decision to retain, replace, or weed:

- significance and relevance to current classification holdings
- presence of multiple copies in the collection
- availability of new works
- titles in a series
- circulation statistics
- format

- age and physical condition
- shelf space

Retention

A big part of weeding is remembering the retention advice. Materials generally retained in any specific collection consist of:

- titles in a series
- award winning titles
- titles in popular demand
- regional authors
- literary classics
- high circulating titles

Please Note: Other weeding or retention advice specific to a genre will be listed in the Weeding/Retention sub-section under that genre.

When a book is returned damaged or in poor condition, department staff determines whether to repair it in-house or send it to the bindery. Care should be exercised, and very selective decisions made in sending books to the bindery. In many cases it is more cost efficient to buy a replacement or to buy a newer title. This also helps keep the collection looking new. Re-binding should be reserved for titles which cannot be replaced or would be too costly to replace. Books which cannot be repaired or rebound are withdrawn from the collection.