

**OPEN SESSION MINUTES  
WINNEBAGO COUNTY BOARD OF SUPERVISORS  
SOLID WASTE MANAGEMENT BOARD**

DATE: April 7, 2021

TIME: 9:00 a.m.

LOCATION: Virtual Meeting by Zoom and Phone Call-In

PRESENT BY ZOOM  
OR SPEAKER PHONE:

Pat O'Brien, Chairman  
David Albrecht, Vice Chairman  
Paul Eisen, Secretary  
Thomas Borchart  
Mike Easker (9:04 a.m. – 10:31 a.m.)  
Gerald Konrad  
Kevin Konrad  
Doug Nelson

EXCUSED: Susan Locke

ALSO PRESENT BY  
ZOOM OR SPEAKER  
PHONE:

John Rabe, Director of Solid Waste  
Cassie Stadtmueller, Administrative Associate  
Kathy Hutter, Acting Operations Manager  
Zach Moureau, Environmental Manager  
Tim Kreilkamp, Kreilkamp Trucking (9:00 a.m. – 9:39 a.m.)  
Jake Kreilkamp, Kreilkamp Trucking (9:00 a.m. – 9:39 a.m.)  
Jesse Juedes, B.E.S.T. Enterprises (9:00 a.m. – 10:09 a.m.)  
Frank Calloway, B.E.S.T. Enterprises (9:00 a.m. – 10:09 a.m.)  
Benjamin Edler, Edler Brothers Trucking (9:00 a.m. – 9:39 a.m.)  
Rod French, Edler Brothers Trucking (9:00 a.m. – 9:39 a.m.)

1. Call to Order: P. O'Brien called the meeting to order at 9:00 a.m.
2. Approve Agenda: Motion to approve the April 7, 2021 agenda, made by G. Konrad and seconded by K. Konrad. Motion carried 7-0.
3. Public Comments on Agenda Items: J. Juedes stated he and F. Calloway are from B.E.S.T. Enterprises and are available for any questions the board members may have in regards to the hauling contract.

T. Kreilkamp stated he is the president of Kreilkamp Trucking, which is a fourth-generation family business. T. Kreilkamp stated that Kreilkamp Trucking is the Solid Waste Department's current hauler and would like the current working relationship to continue. T. Kreilkamp stated that all of the monetary increases will go to the drivers.

4. Announcements/Communications: J. Rabe informed the Solid Waste Management Board (SWMB) that Jon Doemel was elected as the new County Executive. J. Rabe explained he will send J. Doemel an informational packet about the Solid Waste Department.

J. Rabe informed the SWMB that on March 31, 2021 the Wisconsin Supreme Court decision overturned Governor Tony Evers' Emergency Order which then overturned the state mask mandate. J. Rabe explained that the City of Oshkosh issued a mask mandate ordinance immediately, but it does not include County facilities. J. Rabe further explained that Winnebago County Human Resources directed Winnebago County Employees to follow the mask directive issued in July 2020. J. Rabe stated there will be several minor changes for Solid Waste Department employees and customers in regards to mask requirements in our facility.

J. Rabe informed the SWMB that the Outagamie County Executive, Thomas Nelson, published a book titled "One Day Stronger" which tells the story of how the former Appleton Coated Papermill in Combined Locks was shut down in 2017. The plant was sold and then filed a receivership petition with the state. J. Rabe explained that the plant was then sold to Midwest Paper Group and many former Appleton Coated employees came back to work. J. Rabe explained Winnebago and Outagamie County have a long history working with Appleton Coated and continue to work with Midwest Paper Group today.

K. Hutter informed the SWMB that Alex Nett from the Tri-County Recycling Facility was interviewed by Duke Behnke with the Post Crescent. K. Hutter explained that D. Behnke's article was published on April 2, 2021 and it mentions overall plastics are hard to recycle and describes the markets and how quality of material plays a role in that.

K. Hutter informed the SWMB that an e-mail was sent to all SWSMB members with a YouTube link for a tour of the Tri-County Recycling Facility. K. Hutter explained this link was shared on Facebook and is also posted on the Tri-County Recycling website.

K. Hutter informed the SWMB that a Town of Oshkosh resident expressed concerns about litter along E. County Road Y. K. Hutter explained that she contacted the Adopt-a-Highway group that manages the stretch of Highway 76 between County Road Y and Indian Point Road and they will be picking litter on April 18, 2021. K. Hutter further explained she will also be contacting the garbage and recycling haulers to ensure they are cleaning their trucks to help limit debris falling off the truck. K. Hutter stated she will follow-up with the resident when the cleanup effort is complete.

Discussion ensued amongst the SWMB.

J. Rabe informed the SWMB that WisDOT road weight restriction end at 12:01 a.m. on April 8, 2021.

5. Approval of Minutes – March 17, 2021 Open and Closed Session: Motion to approve the March 17, 2021 open and closed session minutes, made by G. Konrad and seconded by D. Albrecht. Motion carried 8-0.
6. Discussion/Action – Award Solid Waste & Recyclable Material Hauling Services (SW02-21): K. Hutter presented the Solid Waste & Recyclable Material Hauling Services (SW02-21) proposals to the SWMB as follows:
  - RFP SW02-21 published on February 24, 2021 for compactor semi-trailer transportation of solid waste materials to the Outagamie County Landfill (OCLF) and the Brown County South Landfill (BCSLF), and for compactor semi-trailer transportation of recyclable materials to the Tri-County Recycling Facility (MRF).
  - Contractor site visits held on March 10, 2021, at WCSW, OCLF/MRF, BCSLF attended by:
    - B.E.S.T. Enterprises LLC
    - Edler Brothers Trucking, Inc.
    - Kreilkamp Trucking, Inc.
    - Great American Disposal
  - Addendum #1 issued March 16, 2021.
  - Proposals due March 18, 2021.
  - Proposals received by all four contractors that attended the site visit.
  - Operations will be modified slightly in 2022 compared to previous years.
  - BCSLF fluff layer material (compactable residential and some commercial wastes) will be hauled to BCSLF starting in January or February 2022, ~62% of WC's inbound materials.
  - OCLF will be receiving C&D and other wastes not acceptable for a fluff layer, ~38% of WC's inbound.
  - Contractor needs to have enough trucks/trailers available to ship material effectively. Turnaround time to haul to BC will be ~3 hours; OC ~2 hours.
  - Flexibility is needed to change destination of each load as material becomes available in the transfer station. WC Staff will work directly with contractor's drivers and/or dispatch to modify delivery location as needed.
  - New equipment requested in RFP; aluminum trailers are lighter than steel trailers and we should be able to get 32-34 tons per load (MSW) on aluminum trailers. Currently getting ~29-30 tons per load (MSW) on steel trailers.

- K. Hutter reviewed the proposal tally with the SWMB as follows:



**RFP PRICE TABULATION**

RFP TITLE: **SOLID WASTE & RECLABLE HAULING SVCS**

DUE DATE: 3/18/21

RFP #: SW02-21

	Best Enterprises	Edler Bros Trucking	Edler Bros Trucking Revised	Trucking Option 1 new trucks & trailers	Trucking Option 2 new trucks & trailers	Kreilkamp Trucking Revised new trailers	Kreilkamp Trucking Revised used trailers	Great American Disposal
<b>SOLID WASTE TO OUTAGAMIE</b>								
Per Load w/Overweight Permit	\$ 189.99	\$ 344.86	\$ 309.76	\$ 325.89	\$ 391.21	\$ 299.90	\$ 287.54	\$ 248.27
Per Load w/80,000 lb limit	\$ 189.99	\$ 344.86	\$ 309.73	\$ 325.89	\$ 391.21	\$ 299.90	\$ 287.54	\$ 248.27
Max lbs. w/Overweight Permit	120,000	120,000	120,000	130,000	140,000	120,000	120,000	120,000
Trailer Dimensions	53'x102"x101"	50'x102"x104"	50'x102"x104"	53'	53'	53'	50' used, steel	50'x102"x102"
Trailer Capacity	136 CY	126 CY	126 CY					130 CY
<b>SOLID WASTE TO BROWN CO</b>								
Per Load w/Overweight Permit	\$ 249.99	\$ 435.28	\$ 399.18	\$ 442.75	\$ 505.96	\$ 399.90	\$ 387.54	\$ 343.27
Per Load w/80,000 lb limit	\$ 249.99	\$ 435.28	\$ 399.18	\$ 442.75	\$ 505.96	\$ 399.90	\$ 387.54	\$ 343.27
Max lbs. w/Overweight Permit	120,000	120,000	120,000	130,000	140,000	120,000	120,000	120,000
Trailer Dimensions	53'x102"x101"	50'x102"x104"	50'x102"x104"	53'	53'	53'	50' used, steel	50'x102"x102"
Trailer Capacity	136 CY	126 CY	126 CY					130 CY
<b>RECYCLING TO TRI-COUNTY</b>								
Per Load w/Overweight Permit	\$ 189.99	\$ 322.78	\$ 296.56	\$ 325.89	\$ 391.21	\$ 357.41	\$ 345.05	\$ 248.27
Per Load w/80,000 lb limit	\$ 189.99	\$ 322.78	\$ 296.56	\$ 325.89	\$ 391.21	\$ 357.41	\$ 345.05	\$ 248.27
Max lbs. w/Overweight Permit	120,000	120,000	120,000	130,000	140,000	120,000	120,000	120,000
Trailer Dimensions	53'x102"x101"	50'x102"x104"	50'x102"x104"	53'	53'	53'	53' used, alum	50'x102"x102"
Trailer Capacity	136 CY	126 CY	126 CY					130 CY

- SWMB Staff recommend award to B.E.S.T Enterprises, LLC. (2022 Year 1: \$189.99/load to OCLF, \$249.99/load to BCSLF, \$189.99/load to MRF; plus annual CPI increase and monthly fuel surcharge/credit; 5-year agreement)
- Anticipated cost year #1: \$813,402 (does not include fuel surcharge, which vary month to month depending on diesel fuel prices). Slight reduction compared to current costs.
- MSW hauling will become a BOW shared cost in 2022 per our amended and restated agreement. SSR hauling will continue to be a BOW shared cost.

P. Eisen asked if the haulers are aware of the equipment needs with our compactors. J. Rabe stated there was a site visit on March 10, 2021 and allowed the haulers to visit Brown, Outagamie and Winnebago County facilities to understand our hauling needs.

M. Easker asked if there were as many competitive bids when selecting a hauler for the previous contract. K. Hutter stated that in 2016, B.E.S.T. Enterprises, Great American Disposal and Kreilkamp Trucking all bid on the previous contract. K. Hutter explained that all of those trucking companies submitted bids for this contract with the addition of Edler Brothers Trucking.

J. Rabe informed the SWMB that the current contract with Kreilkamp Trucking will go through December 31, 2021. J. Rabe explained that once a hauler is selected, we will incorporate the new hauling costs into the 2022 budget.

Discussion ensued amongst the SWMB.

P. Eisen asked where the B.E.S.T. Enterprises business is located. K. Hutter explained that B.E.S.T. Enterprises is located in De Pere, WI.

K. Hutter informed the SWMB that B.E.S.T. Enterprises provided a YouTube video which introduces their company. K. Hutter explained she will distribute the YouTube link to all SWMB members by e-mail.

Motion to Award Solid Waste & Recyclable Material Hauling Services (SW02-21) to B.E.S.T. Enterprises, made by M. Easker and seconded by G. Konrad. Motion carried 8-0 by roll call vote (as requested by P. Eisen).

7. Discussion/Action – Proposed Changes to 2021 HHW Program Operations: K. Hutter presented the Proposed Changes to 2021 HHW Program Operations to the SWMB as follows:

- In previous years, WC used Brown County Hazardous Material Recover (BCHMR) as a vendor to staff WC Household Hazardous Waste (HHW) management services (collections staffing, sorting, transportation and disposal of material).
- WC HHW program requires 2 individuals for the above tasks; during budget preparation 2020, the 2021 WC Operational Schedule was presented to BC Staff, who agreed that they would be able to provide staffing for the 2021 season.
- WC's 2021 Operational Schedule was finalized and published/distributed in October 2020.
- February 2021, WC Staff reached out to BC to update Memorandum of Understanding (MOU) and price sheet for 2021 season.
- March 2021, BC notified WC that BC will not be able to supply full staffing for the majority of the 2021 season (cited operational needs for staffing their own facility and student intern class schedules).
- With this late notice and current staffing shortages, WC staffing is not adequate for the 24 scheduled HHW collection dates in 2021.
- WC Staff recommend piggy-backing on the State of Wisconsin contract for Hazardous Waste Services and use Veolia Environmental Service (Veolia ES) for HHW operations, transportation and disposal services so that the 2021 season can go forward as published.
- 2021 impact to budget:
  - Current 2021 budget amount for HHW management services = \$92,000.
  - Anticipated budget increase needed +~\$4,000 for Veolia ES management services (based on state contracted rates and site needs as discussed with Veolia ES on March 26, 2021).
  - Disposal cost is a wild card, due to the variability in material type and amount of material that is brought to the facility. The recommended 2021 budget increase has a slight increase in disposal costs built into it.
- WC Staff seek SWMB approval to adjust 2021 budget and contract with Veolia ES for 2021 HHW management services.

P. Eisen asked if there are variable disposal costs on material for BC HHW services. K. Hutter explained that both BC and Veolia ES have variable disposal costs depending on types of material brought to the HHW Facility.

Discussion ensued amongst the SWMB.

Motion to approve the Proposed Changes to 2021 HHW Program Operations recommended by WC staff, made by P. Eisen and seconded by K. Konrad. Motion carried 8-0.

8. Discussion/Action – Ken Robl Conservation Park Capital/Maintenance Expenses: J. Rabe presented the Ken Robl Conservation Park (KRCP) Capital/Maintenance Expenses to the SWMB as follows:

- In Spring 2015, SmithGroup JJR was hired to continue end use planning efforts at both Sunnyview and Snell Road landfill sites
- In October 2015, SmithGroup JJR provided draft design options for development of the Snell Road Landfill based on feedback from the SWMB
- The Phase 1 development concept is in the northwest corner of Snell Road landfill and Phase 2 development concept was in the south/southwest end of the Snell Road Landfill. The Phase 1 development later became the KRCP in 2017
- Currently the City of Oshkosh uses the Phase 2 site area for a storage area of asphalt, concrete and other miscellaneous material from the Public Works Department
- There is an easement for the City of Oshkosh to utilize that land for Public Works material storage needs

Discussion ensued amongst the SWMB.

P. Eisen stated if this area of the Snell Road Landfill continues to be an active material storage site for the City of Oshkosh Public Works Department we should not move forward with Phase 2 of the KRCP.

Discussion ensued amongst the SWMB.

No action at this time.

9. Future Agenda Items: D. Nelson stated he would like to discuss the option of in-person SWMB meetings.

10. Set Next Meeting Date: The next SWMB meeting date is tentatively scheduled for April 21, 2021 at 9:00 a.m.

11. Adjournment: Motion to adjourn made by G. Konrad and seconded by K. Konrad. Motion carried 8-0. Meeting was adjourned at 10:31 a.m.

Respectfully Submitted,

Cassie Stadtmueller  
Administrative Associate

**Approved by SWMB – May 19, 2021**