

**WINNEBAGO COUNTY BOARD OF SUPERVISORS MEETING
TUESDAY, AUGUST 17, 2021**

Chairman Shiloh Ramos called the meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Sunnyview Expo Center, 500 County Road Y, Oshkosh, Wisconsin.

The meeting was opened with the Pledge of Allegiance and an invocation by Supervisor Powers.

The following Supervisors were present in-person, via ZOOM or by telephone: 36 - Konetzke, Brunn, Borchart, Eisen, Ramos, Defferding, Lenz, Neuhoﬀ, Nussbaum, Staﬀord, Albrecht, Gabert, Binder, Konrad, Schorse, Bolante, Gordon, Wingren, Lautenschlager, Norton, Warnke, Zellmer, Schellenger, Buck, Powers, Locke, Cox, Finch, Youngquist, Farrey, Rasmussen, Keller, Egan, Ellis, Snider and Joas.

Motion by Supervisor Albrecht and seconded by Supervisor Ellis to adopt the agenda for tonight's meeting.
CARRIED BY VOICE VOTE.

PUBLIC HEARING

The following people spoke in opposition to downsizing the county board to 28 members and other county issues: Dale Youngquist, Fox Crossing Village President; Richard Bast, Oshkosh; Lydia Lyons, Oshkosh; Jim Erdmann, Town of Oshkosh Chairman; Bob Schmeichel, Town of Neenah Chairman and Chairman of Winnebago County Towns in the Wisconsin Towns Association; John Hinz, Oshkosh; Sid Opperman, Oshkosh; Jacob, Oshkosh; Nate Gustafson, Fox Crossing; Tyler Doemel, Menasha; Heidi Finkel-Henke, Winneconne; Phillip Walker, Oshkosh; Eric Lock, Oshkosh; George Mathwig, Butte des Morts; Katie Campbell, Oshkosh; Rachel Dowling, Menasha; Christine Witty, Oshkosh.

The following person spoke in support of downsizing the county board to 28 members: Margy Davey, President of the Winnebago County League of Women Voters.

CORRESPONDENCE

Clerk Ertmer presented the following "Petition for Zoning Amendment:

- 001 – Carven T. Blanck, Town of Black Wolf, to rezone tax parcel no. 004-0386-04 from R-1 (Rural Residential) to A-2 (General Agriculture District). Petition was referred to the Planning & Zoning Committee.

REPORTS FROM COMMITTEES, COMMISSIONS AND BOARDS

Supervisor Lautenschlager reported that he was appointed to the National Association of Counties (NACo) Health Steering Committee and will serve as the Vice-Chairman of its Long-term Care Subcommittee. He was also reappointed to the NACo Healthy Counties Advisory Board as a Vice-Chairman.

Vice Chairman Egan thanked the Highway Department and County Executive Doemel for their hard work cleaning up storm damage in Waukau so they could hold their annual Children's Day Parade.

Supervisor Binder reported that the county's north-end dog park will be opened with a ribbon-cutting ceremony at the end of September or beginning of October.

Supervisor Cox reported on his attendance at the July 21 meeting of the Wisconsin Counties Association's (WCA's) Personnel, Finance and County Organization Steering Committee in Stevens Point. At this meeting they reviewed resolutions submitted by Wisconsin counties for presentation at the WCA's annual September conference.

Supervisor Snider also reported on his attendance at the July 21 WCA Personnel, Finance and County Organization Steering Committee meeting. At this meeting, Supervisor Snide challenged the attendees to call federal representatives and ask them to support the Veterans Support and Outreach (CVSO) Act.

Supervisor Norton thanked Executive Doemel, Judge LaKeisha Haase, Supervisors Lautenschlager, Binder and Gordon, as well as, staff from the county's Human Services Department, for making the 4th Annual Winnebago County Wheelchair Wash a success.

Supervisor Norton stated that there is still a vacancy on the county's Aging and Disabilities Resource Center (ADRC) Board. If anyone is interested in serving on the board, they should contact County Executive Doemel's office.

Supervisor Finch thanked everyone who supported the new dog park on the north-end of the county and looks forward to its opening next month.

Supervisor Defferding reported on his attendance at the WCA's Judicial and Public Safety Steering Committee meeting on July 22 in Stevens Point. At that meeting a representative from the State Attorney General's Office explained how COVID has caused a huge backlog in court cases. This backlog is negatively affecting counties' District Attorney's Offices and causing an increasing in expenses. This committee is recommending that counties use "American Rescue Plan Act" (ARPA) funds to help offset these extra costs in District Attorney's offices across the state.

Motion by Supervisor Stafford, seconded by Supervisor Ellis, to approve the proceedings from the July 20, 2021 Winnebago County Board meeting. CARRIED BY VOICE VOTE.

COUNTY EXECUTIVE'S REPORT

Executive Doemel thanked the public for coming to tonight's meeting and expressing their thoughts and concerns about downsizing the county board and other county issues.

Executive Doemel explained that Wisconsin's counties are under a tight redistricting timeline because of actions taken at the state level and Governor Evers. He stated that regardless of why this is happening, the county must keep moving forward and a decision on the size of the county board must be made at tonight's meeting so that supervisory district maps can be drawn by the county's GIS Department.

Executive Doemel explained that, "Resolution No. 196-082021: Authorize Winnebago County to Accept the Coronavirus State and Local Fiscal Recovery Funds Established by the American Rescue Plan Act (ARPA) in the Amount of \$16,695,459, with Expenditures to be Appropriated at a Future Time," would authorize Winnebago County to accept the money. A committee will then be formed to determine the appropriate way to appropriate these funds.

COUNTY BOARD CHAIRMAN'S REPORT

Chairman Ramos reported that all 36 county board supervisors are in attendance at tonight's meeting either in-person, via ZOOM or by telephone.

Chairman Ramos reported that the county's "Comprehensive Annual Financial Report (CAFR)" is posted on the county's website. It can be viewed at this link: <https://www.co.winnebago.wi.us/finance/comprehensive-annual-financial-reports>

Chairman Ramos explained the redistricting timeline and how the county board's meeting schedule has been altered to accommodate it. The board's September 7, 2021 Special Orders meeting will now be held on September 14, 2021. This will be a public information meeting so that the public and the county board can review the proposed maps. Chairman Ramos explained that no action will be taken on the maps at this meeting—it is strictly informational. It will be at the county board's regular meeting on September 21, 2021, when the board will vote to accept one of the maps. That map will then be transmitted to the county's municipalities so they can work on ward boundaries.

Chairman Ramos then explained the format of future county board meetings. He stated that in an effort to make the county board's redistricting meetings accessible to the most people, he has chosen to hold these "hybrid" meetings—in-person and via ZOOM. However, once redistricting has been finalized (perhaps after the September 21, 2021 meeting) he will have the meetings in only one format—in-person or via ZOOM.

COUNTY BOARD SIZE RECOMMENDATION FROM THE JUDICIARY & PUBLIC SAFETY COMMITTEE

Supervisors Schorse and Eisen presented information and explained why the Judiciary & Public Safety Committee (JPS) is recommending that the county board be downsized to 28 members.

Supervisor Schorse began the presentation by explaining that the JPS Committee began working on this issue in the Spring of 2021 with the anticipation that they would have more time and additional meetings to present and explain their findings to the county board and the public. However, the shortened redistricting timeline has forced them to alter their plans and make their one presentation at this meeting.

Supervisor Schorse stated that the recommendation to downsize the board is not because of any political influence at the local, state or federal level; or because of an "urban vs rural" agenda. She stated that smaller boards are common across the State of Wisconsin and the country. The Winnebago County Board remains one of the largest boards in the State of Wisconsin.

Supervisor Schorse presented the history of the JPS Committee's recommendation to downsize the county board to 28 members. She explained that the 1990 "Winnebago County Task Force on Government Efficiency and

Effectiveness" recommended that the board have between 15 and 30 supervisors. In subsequent years, efforts again were made by a citizen group and the board to reduce the board's size. In 2007, the county board reduced their size from 38 to 36 members, in order to thwart the efforts of a citizen group that wanted to downsize the board to 18 members.

Supervisor Schorse encouraged the board to accept the JPS Committee's recommendation and vote to downsize the county board to 28 members.

Supervisor Eisen presented a historic timeline on how county boards were established in Wisconsin. Supervisor Eisen explained that it wasn't until after the county's 1990 "Winnebago County Task Force on Government Efficiency and Effectiveness" recommendation that the county board have between 15 and 30 members, that the county board reduced their size from 45 supervisors to 38.

Supervisor Eisen stated that it was in 2007 when the Citizens United group collected 5,000 signatures on a petition asking that a referendum question on the size of the county board be put on the ballot at the next election. On advice of the Corporation Counsel, the County Clerk did not accept their petition because the county board acted to reduce their size from 38 to 36.

In 2007, the "Temporary Committee on County Board Size" established by then County Board Chairman Albrecht, also recommended that the county board have 28 members.

Supervisor Eisen stated that the JPS Committee has based their recommendation to downsize to 28 on these past recommendations, as well as, the current sizes of county boards in counties with populations similar to Winnebago County.

Copies of the information presented by both Supervisor Schorse and Supervisor Eisen can be obtained from the Winnebago County Clerk's Office at 112 Otter Avenue, Oshkosh.

PUBLIC INFORMATION HEARING ON WINNEBAGO COUNTY REDISTRICTING

Jerry Bougie, Winnebago County Planning and Zoning Director, introduced Adam Dorn, Geographic Information Systems (GIS) Administrator; and Diane Culver, GIS Specialist; who will be the "architects" of the redistricting maps.

Mr. Bougie reiterated that counties and municipalities are under a very tight redistricting timeline to get supervisory district maps drawn and ward boundaries established.

Mr. Bougie reported that, fortunately, the counties did get final census block numbers yesterday, so the GIS Department can begin the process of drawing the maps as soon as tomorrow, if the county board decides on their number of supervisory districts at tonight's meeting.

Mr. Bougie went over the redistricting timeline:

- After tonight's meeting, the GIS Department will create maps from census data.
- September 13 – maps are reviewed by the JPS Committee and referred to the county board.
- September 14 – Winnebago County Board holds public hearing on proposed maps.
- September 21 – Winnebago County Board adopts tentative map to send to the county's municipalities so they can set up their wards.
- October 25 – municipalities submit maps with wards back to the county.
- November 16, Winnebago County Board holds public hearing on final map and votes to adopt map.

Following Mr. Bougie's presentation, Chairman Ramos opened the floor for questions and comments from the public and the county board of supervisors.

The following people spoke on redistricting: Sid Oppermann, Town of Algoma; Ann Marshall, Oshkosh; Kathleen Propp, Oshkosh; Tyler Doemel, Menasha; Richard Bast, Oshkosh; Heidi Hinkel-Henke, Winneconne; Eric Lock, Oshkosh; John Hinz, Oshkosh; Katie Campbell, Oshkosh.

The following County Board Supervisors asked questions/made comments on redistricting: Supervisor Gabert, Supervisor Cox, Supervisor Egan, Supervisor Snider and Supervisor Binder.

ZONING REPORTS AND ORDINANCES

Report No. 001 – A report from the Planning & Zoning Committee regarding a requested zoning change from Molly Beck, Patricia A. Ratajczak, Steven T. Ratajczak and Matthew J. Ziegenhagen; Town of Omro; for a zoning change

from B-2/A-2 (Community Business/General Agriculture). Motion by Supervisor Ellis, seconded by Supervisor Snider to accept. CARRIED BY VOICE VOTE.

Amendatory Ordinance No. 08/001/21 – A request to rezone tax parcel nos. 016-0385-05, 016-0385-04 and 016-0385(p) from B-2/A-2 (Community Business/General Agriculture) to B-3/A-2 (Regional Business/General Agriculture). Motion by Supervisor Ellis, seconded by Supervisor Stafford to adopt. CARRIED BY VOICE VOTE.

Amendatory Ordinance No. 08/02/21 – A request from the Town of Vinland on behalf of Terry & Lea Loche, for rezoning from B-3 (General Business) to B-2 (Highway Business Park) for tax parcel no. 026-0581-01. Motion by Supervisor Farrey, seconded by Supervisor Defferding to adopt. CARRIED BY VOICE VOTE.

Amendatory Ordinance No. 08/03/21 – A request from the Town of Clayton on behalf of JBL Real Estate Investments; rezoning from R-2 (Suburban Residential District) to R-3 (Two Family Residential District) for tax parcel nos. 006-0348-01-05, 006-0348-01-06, 006-0348-01-07 and 006-0348-01-08. Motion by Supervisor Youngquist, seconded by Supervisor Joas to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 192-082021: Commendation for John Fink

Submitted by:
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen, seconded by Supervisor Ellis, to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 193-082021: Commendation for Kathleen Sternat

Submitted by:
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen, seconded by Supervisor Ellis, to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 194-082021: Commendation for Diana Ulrich

Submitted by:
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen, seconded by Supervisor Ellis, to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 195-082021: Authorize Winnebago County Planning Department to Develop Supervisory Districts based on a County Board Size Comprised of 28 Supervisors

Submitted by:
JUDICIARY & PUBLIC SAFETY COMMITTEE

Motion by Supervisor Wingren, seconded by Supervisor Schorse, to adopt.

Motion by Supervisor Farrey, seconded by Supervisor Norton, to amend Lines 3, 35 and 39 by changing "28" to "36".

After an extensive discussion, motion by Supervisor Gabert, seconded by Supervisor Norton, to call the question. Ayes: 35. Nays: 0. No vote recorded: 1 – Neuhoff. CARRIED.

Vote on motion to amend to "36" - Ayes: 30. Nays: 4 – Brunn, Schorse, Wingren and Rasmussen. No vote recorded: 2 – Neuhoff and Warnke. CARRIED.

Motion by Supervisor Norton, seconded by Supervisor Lautenschlager, to call the question. CARRIED BY VOICE VOTE.

Vote on resolution as amended to "36" – CARRIED BY VOICE VOTE.

RESOLUTION NO. 196-082021: Authorize Winnebago County to Accept the Coronavirus State and Local Fiscal Recovery Funds Established by the American Rescue Plan Act (ARPA) in the Amount of \$16,695,459, with Expenditures to be Appropriated at a Future Time

Submitted by:
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen, seconded by Supervisor Ellis, to adopt. CARRIED BY VOICE VOTE. (Supervisor Stafford voted "nay").

RESOLUTION NO. 197-082021: Authorize an Easement Encroachment Agreement Between Winnebago County and We Energies.

Submitted by:

FACILITIES & PROPERTY MANAGEMENT COMMITTEE

Motion by Supervisor Keller, seconded by Supervisor Ellis, to adopt.

Supervisor Keller then asked that the resolution be amended on Line 10 by deleting the words, "replacing poles, overhead wire" and adding the word "installing." CARRIED BY VOICE VOTE.

Vote on Resolution as amended – CARRIED BY VOICE VOTE.

RESOLUTION NO. 198-082021: Authorize the Winnebago County Sheriff's Office to Accept a Coronavirus Emergency Supplemental Funding Grant from the Wisconsin Department of Justice, Division of Law Enforcement Services, in the Amount of \$148,800, and Appropriate the Funds for Design to Convert Jail Cells to Quarantine Isolation Areas

Submitted by:

JUDICIARY & PUBLIC SAFETY COMMITTEE

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Wingren, seconded by Supervisor Ellis, to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 199-082021: Authorize a Memorandum of Understanding (MOU) That Will Provide Cross-Jurisdictional Wireless Emergency Alerts (WEA) Using the Integrated Public Alert Warning System (IPAWS)

Submitted by:

EMERGENCY MANAGEMENT COMMITTEE

Motion by Supervisor Schorse, seconded by Supervisor Snider, to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 200-082021: Authorize the Winnebago County Emergency Management Department to Accept a Supplemental Emergency Management Performance Grant (EMPG) from Wisconsin Emergency Management in the amount of \$26,975, and Appropriate the Funds to Related Other Operating Expenditures

Submitted by:

EMERGENCY MANAGEMENT COMMITTEE

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Schorse, seconded by Supervisor Ellis, to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 201-082021: Authorize the Winnebago County Emergency Management Department to Accept a Homeland Security Training and Exercise Grant from the Wisconsin Department of Military Affairs in the amount of \$17,885, and Appropriate the Funds to Provide Training

Submitted by:

EMERGENCY MANAGEMENT COMMITTEE

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Schorse, seconded by Supervisor Cox, to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 202-082021: Amending the Table of Organization for the Human Services Department, Administrative Services Division

Submitted by:

PERSONNEL & FINANCE COMMITTEE

HUMAN SERVICES BOARD

Motion by Supervisor Rasmussen, seconded by Supervisor Ellis, to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 203-082021: Request Authority to Accept Funds for Maintenance of County-Owned and Leased Snowmobile Trails from the Wisconsin Department of Natural Resources.

Submitted by:

PARKS & RECREATION COMMITTEE

Motion by Supervisor Binder, seconded by Supervisor Lautenschlager, to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 204-082021: Support the Commitment to Veterans Support and Outreach (CVSO) Act

Submitted by:
Tom Snider
Robert Warnke

Motion by Supervisor Snider, seconded by Supervisor Ellis, to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 205-082021: Proclaiming August 2021 to be Fair Housing Month in Winnebago County

Submitted by:
Supervisor Robert Keller, District 32

Motion by Supervisor Keller, seconded by Supervisor Ellis, to adopt. CARRIED BY VOICE VOTE.

Motion by Supervisor Albrecht, seconded by Supervisor Ellis to adjourn until September 14, 2021 at 6:00 p.m.
The meeting was adjourned at 10:44 p.m.

Submitted by:
Susan T. Ertmer
Winnebago County Clerk

State of Wisconsin)
County of Winnebago) ss

I, Susan T. Ertmer, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their regular meeting held August 17, 2021.

Susan T. Ertmer
Winnebago County Clerk