

**WINNEBAGO COUNTY BOARD MEETING  
TUESDAY, DECEMBER 20, 2016**

Chairman David Albrecht called the meeting to order at 6:00 p.m. in the County Board Room, Fourth Floor, Courthouse, 415 Jackson Street, Oshkosh, Wisconsin.

The meeting was opened with the Pledge of Allegiance and an invocation by Supervisor Locke.

The following Supervisors were present: Konetzke, Harpt, Eisen, Ramos, Blank, Roh, Smith, Long, Scherck, Albrecht, Gabert, Binder, Thompson, Wojciechowski, Gordon, Wingren, Lautenschlager, Norton, Warnke, Robl, Singstock, Brooks, Powers, Locke, Hegg, Finch, Youngquist, Farrey, Rasmussen, Keller, Egan, Ellis, Snider and Kriescher. Excused: Barker and Olson.

Motion by Supervisor Robl and seconded by Supervisor Scherck to adopt the agenda. CARRIED BY VOICE VOTE.

**PUBLIC HEARING**

No one from the public addressed the Board.

**COMMUNICATIONS AND PETITIONS**

Nothing for December.

**REPORTS FROM COMMITTEES, COMMISSIONS AND BOARDS**

Supervisor Egan reported that the Legislative Committee will not meet in December. The next meeting will be held on January 23, 2017. Items to be placed on the agenda should be sent to Supervisor Egan or the County Clerk's Office.

Supervisor Egan noted that the Winnebago County Fair's Financial Report from Phillips Tax and Accounting, Inc. was included on the Supervisor's desks at this meeting. Any questions should be directed to Supervisor Egan or Julie Barthels, Treasurer, of the Winnebago County Fair Association.

Supervisor Hegg reported that he contacted the Winnebago County Sheriff's Department to see if there have been any more accidents at the intersection of County Road CB and Oakridge Road and was told that no accidents had been reported as of this date. Supervisor Hegg plans to make monthly reports on this intersection.

Motion by Supervisor Robl and seconded by Supervisor Finch to approve the October 31 and November 1, 2016 Budget Session proceedings and the November 15, 2016 proceedings. CARRIED BY VOICE VOTE.

**COUNTY EXECUTIVE'S REPORT**

Executive Mark Harris reported that the Lakeland Family Care District is adopting articles of incorporation to convert their business classification from a public organization to a private non-profit organization. This will allow them to have a higher competitive advantage. Mr. Harris will have more information at the January meeting.

Executive Harris voiced his support of Resolution No. 084-122016 regarding the authorization to construct a new aviation business center (terminal building replacement) at a cost of \$5.5 million to be funded with the issuance of general obligation promissory notes.

**COUNTY EXECUTIVE'S APPOINTMENTS**

**Human Services Board**

Executive Harris asked for approval of his re-appointment of Donna Lohry, 511 W. Bent Avenue, Oshkosh; and appointments of Michael Dillon, 1365 Fox Burrow Court, Neenah and Judy Wright, 6490 Breeze Street, Winneconne; to the Winnebago County Human Services Board. Mr. Dillon will replace Robert Paterson and Ms. Wright will replace Ronald Kuehl whose terms have expired. These are three-year terms that will expire on December 31, 2019.

Motion by Supervisor Farrey and seconded by Supervisor Finch to approve. CARRIED BY VOICE VOTE.

**Veterans Service Commission**

Executive Harris asked for approval of his re-appointment of Joseph Maehl, 528 Chatham Court, Neenah, to the Veterans Service Commission. This is a three-year term that will expire on December 31, 2019.

Motion by Supervisor Rasmussen and seconded by Supervisor Finch to approve. CARRIED BY VOICE VOTE.

**Winnefox Library System Board of Trustees**

Executive Harris asked for approval of his re-appointment of Randall W. Fieldhack, 2438 Forest Manor Court, Neenah, to the Winnefox Library System Board of Trustees. This is a three-year term that will expire on December 31, 2019.

Motion by Supervisor Ellis and seconded by Supervisor Konetzke to approve. CARRIED BY VOICE VOTE.

### **COUNTY BOARD CHAIRMAN'S REPORT**

Chairman Albrecht expressed sympathy to the family of Jackie Wagner. Ms. Wagner was a County Board Supervisor from 1978 – 2000. She passed away on December 12, 2016.

Chairman Albrecht reported the mileage rate for 2017 is \$.535 per mile.

### **COURTHOUSE ROOF AND MASONRY REPAIRS REPORT**

Mike Elder, Director of Facilities and Property Management, reported on a capital project regarding courthouse roof and masonry repairs. This started as two separate projects, but they discovered it would be more beneficial to combine them into one project, because the walls need to be fixed before the roof can be repaired.

Mr. Elder explained the process and reported that the estimated cost is for the masonry work and roof is \$410,000.00. Mr. Elder then took questions from the board.

### **TRI-COUNTY ICE ARENA UPDATE**

Scott Horman, President of the Appleton Ice Board, reported that in the first year of operation, they were able to provide \$150,000 worth of improvements. Since last year, they have been able to provide \$60,000 more in improvements to the facility. The improvements included removing halogen lighting and replacing them with LED lights; replacing the old scoreboard with a new wireless scoreboard; replacing the sound system and other functional repairs. He feels that the user groups are pleased with the facility.

Mr. Horman reported on the financial stability of the facility and described future improvements: updates to control panels, paving part of the parking lot and painting the inside of the arena. They hope to operate on their cash flow without accumulating anymore loans.

Mr. Horman stated that they are also promoting non-ice related events. Three different events were held this year and those groups have asked to come back next year.

Mr. Horman thanked Winnebago County for grading the parking lot and for their continued support of the arena. He then took questions from the board.

### **ZONING REPORTS & ORDINANCES**

Report No. 001 – A report from the Planning and Zoning Committee regarding a requested zoning change from Alan and Jenny Hansen, Town of Winchester, to change from A-2 General Agriculture to R-1 Rural Residential, for tax parcel no. 028-0797-03. Motion by Supervisor Kriescher and seconded by Supervisor Gabert to accept. CARRIED BY VOICE VOTE.

Amendatory Ordinance No. 12/01/16– A requested zoning change from A-2 to R-1 for tax parcel no. 028-0797-03. Motion by Supervisor Kriescher and seconded by Supervisor Gabert to adopt. CARRIED BY VOICE VOTE. (Effective Date: January 3, 2017)

Report No. 002 – A report from the Planning and Zoning Committee regarding a requested zoning change from Adam B. and Alysha M. Fuss, Town of Poygan, to change from R-1 Rural Residential to A-2 General Agriculture, for tax parcel no. 020-0074-01. Motion by Supervisor Kriescher and seconded by Supervisor Gabert to accept. CARRIED BY VOICE VOTE.

Amendatory Ordinance No. 12/02/16 – A requested zoning change from R-1 to A-2 for tax parcel no. 020-0074-01. Motion by Supervisor Kriescher and seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE. (Effective Date: January 3, 2017)

Amendatory Ordinance No. 12/03/16 – A requested zoning change from the Town of Clayton on behalf of William C. and Sarah M. Grotjan to rezone from A-1 Agriculture District to A-2 General Agriculture for tax parcel nos. 006-0242, 006-0246 and 006-0270. Motion by Supervisor Kriescher and seconded by Supervisor Gabert to adopt. CARRIED BY VOICE VOTE. (Effective Date: January 3, 2017)

Amendatory Ordinance No. 12/04/2016 – A requested zoning change from the Town of Clayton on behalf of Roxanne and Robert Breaker to rezone from A-2 General Agriculture to R-1 Rural Residential for tax parcel no. 006-0589. Motion by Supervisor Farrey and seconded by Supervisor Finch to adopt. CARRIED BY VOICE VOTE. Supervisor Kriescher abstained. (Effective Date: January 3, 2017)

### **RESOLUTIONS AND ORDINANCES**

#### **RESOLUTION NO. 84-122016: Authorize the Construction of a New Aviation Business Center (Terminal Building Replacement) at a Cost of \$5.5 Million to be Funded with the Issuance of General Obligation Promissory Notes**

WHEREAS, the current terminal/office building has deteriorated significantly over the years and is in need of major improvements such as a new roof, HVAC system components, windows, and plumbing; and

WHEREAS, the current facilities, with combined 43,790 square feet and constructed principally as an airline terminal, are occupied by the County Airport administration and other building tenants, which utilize 18,720 square feet; and

WHEREAS, the current building structure and layout does not lend itself to renovation for expanded interior space for revenue-generating space; and

WHEREAS, the cost of replacing the roof and making other significant repairs and improvements to the existing buildings does not justify the expense in light of the amount of space currently used and needed in the facility; and

WHEREAS, a smaller energy-efficient building is needed to replace the outdated obsolete older buildings; and

WHEREAS, the razing of the existing buildings and construction of a new Aviation Business Center will convert unused parking lots and vacant land into developable revenue-generating property for future aviation and supporting businesses; and

WHEREAS, the County Board approved hiring an architect and the architect has developed a plan with a budget of \$5.5 million; and

WHEREAS, it would be prudent to move forward with the project at this time.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby appropriates a total of \$5.5 million to the construction of a new Aviation Business Center facility.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that funds to construct the facility shall be advanced from the General Fund of Winnebago County with said fund being reimbursed from subsequent bond issues.

Submitted by:  
AVIATION COMMITTEE  
FACILITIES & PROPERTY MANAGEMENT COMMITTEE  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Warnke and seconded by Supervisor Ellis to adopt. Peter Moll, Airport Director and Mike Elder, Director of Facilities and Property Management gave a presentation and answered questions regarding the new Airport Administration Building.

Motion by Supervisor Binder and seconded by Supervisor Hegg to postpone until the January meeting to verify rental rates and costs. Vote on Postponement: Ayes: 19. Nays: 14 – Harpt, Gabert, Wojciechowski, Lautenschlager, Norton, Warnke, Singstock, Locke, Youngquist, Rasmussen, Keller, Egan, Snider and Kriescher. Abstain: 1 – Gordon. Absent: 2 – Barker and Olson. CARRIED.

**RESOLUTION NO. 85-122016: Authorize the Sheriff Department to Accept a \$125,000 OWI Grant and Appropriate the Funds to Expenses to Carry Out the Program**

WHEREAS, alcohol abuse continues to be a problem nationally; and

WHEREAS, a Wisconsin DOT Grant of \$125,000 has been made available to the Winnebago County Sheriff's Office for the purpose of educating the public about the dangers of alcohol abuse; and

WHEREAS, Winnebago County will share the funds with the Oshkosh City Police Department, Neenah and Menasha Police, Fox Crossings Police, and the Omro Police Department; and

WHEREAS, Winnebago County Sheriff's Office shall serve as the financial pass through for all agencies; and

WHEREAS, these funds will be used to offset labor costs.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Sheriff Department to accept a \$125,000 OWI Task Force Grant and appropriates the funds to expense accounts to carry out the program objectives.

Submitted by:  
JUDICIARY & PUBLIC SAFETY COMMITTEE  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Wingren and seconded by Supervisor Finch to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 86-122016: Authorize Contract for Excess Workers' Compensation Program Insurance Between Winnebago County and Safety National Insurance Company**

WHEREAS, Winnebago County operates a self-funded workers' compensation program covering workplace injuries, as permitted by Wis. Stats. sec 102.28(2)(b), Wisconsin Administrative Code DWD 80.60(3), and Winnebago County Resolution 117-12015; and

WHEREAS, Winnebago County is required to maintain an excess insurance policy covering particularly large workers' compensation claims as a condition of operating a self-funded program instead of purchasing workers' compensation; and

WHEREAS, Winnebago County's current excess workers' compensation insurance policy expires on December 31, 2016; and

WHEREAS, bids from excess insurers have been obtained, with the assistance of the County's workers' compensation claims administrator and broker; and

WHEREAS, the most favorable terms available are for a two-year term with the County's current excess insurer, Safety National Insurance Company, with expected costs totaling \$164,749 for the two-year term.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Executive and the Winnebago County Clerk to accept a proposal from Safety National Insurance Company to provide excess workers' compensation coverage for the period January 1, 2017 through January 1, 2019, with an expected total cost of \$164,749 for the two-year period.

Submitted by:  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen and seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE.

**ORDINANCE NO. 87-122016: Amend Chapter 13 of the General Code of Winnebago County**

WHEREAS, it is well documented and widely recognized that nutrients and organic matter from mismanaged or misapplied livestock waste contributes to water quality degradation in the surface and groundwater throughout Wisconsin, including in Winnebago County; and

WHEREAS, the degradation of the water resources in Winnebago County poses a threat to the environment, health and economic welfare of the citizens of the county; and

WHEREAS, the Winnebago County Land Conservation Committee and Land and Water Conservation Department, in an effort to further protect the water resources of Winnebago County, must periodically revise and update referenced State Statutes, technical standards, definitions, and other wording within the Winnebago County Livestock Waste Management Ordinance (Chapter 13 of the Winnebago County General Code); and

WHEREAS, the Winnebago County Land Conservation Committee and Land and Water Conservation Department, in an effort to communicate the proposed changes and garner input from the constituents of Winnebago County have conducted separate public hearings on the matter.

NOW, THEREFORE, BE IT RESOLVED by the County Board of Supervisors of Winnebago County that effective January 1, 2017, Chapter 13 of the General Code of Winnebago County be amended to read as follows: Please See the Attached Document.

Submitted by:  
LAND CONSERVATION COMMITTEE

Motion by Supervisor Farrey and seconded by Supervisor Scherck to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 88-122016: Return County Veteran Services Officer Grant to a Block Grant Format**

WHEREAS, the Wisconsin County Veterans Service Office has operated as a block-grant for County Veteran Services Offices (CVSO) for CVSO salary supplement since legislative inception in 1973, to attract and retain CVSO talent, and as a means to fund improvements to CVSO veterans services in the county; and

WHEREAS, the 2015 Wisconsin Biennium Budget restructured this long-standing CVSO Grant block payment structure to a reimbursement only payment structure, and has resulted in a very cumbersome program that no longer allows salary supplementation, and contains complicated rules of eligible reimbursable costs, which together now create fiscal constraints on Wisconsin counties that benefitted from the previous block grant payment structure.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors that it joins other counties in the State of Wisconsin to express their desire to the Wisconsin State Legislature to have the County Veterans Service Office Grant returned to the original 1973 intent to be used for supplementing the salary of County Veterans Service Officers in order to attract and retain talented personnel in those positions and used to fund improvement of services to veterans and their dependents.

BE IT FURTHER RESOLVED, by the Winnebago County Board of Supervisors that it does hereby request of the State Legislature that the CVSO Grant be structured in a block-grant structure requiring only the signatures of the current CVSO and County Executive, County Administrator or County Board Chairman as verification of compliance.

BE IT FURTHER RESOLVED, by the Winnebago County Board of Supervisors that a copy of this resolution be sent to all of Winnebago County's State Senators and Assembly Representatives, to the Wisconsin Counties Association, and to the President of the Wisconsin County Veterans Services Officer Association.

Submitted by:  
LEGISLATIVE COMMITTEE  
JUDICIARY & PUBLIC SAFETY COMMITTEE

Motion by Supervisor Egan and seconded by Supervisor Snider to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 89-122016: Oppose Making County Veterans Service Officers Optional, Allowing Non-Veterans to Fill the CVSO Position, or Consolidating or Regionalizing County Veteran Service Offices in Wisconsin**

WHEREAS, Wisconsin Statutes Section 45.80 requires each county to elect a County Veterans Service Officer who is a Wisconsin resident and who served under honorable conditions on active duty in the Armed Forces; and

WHEREAS, County Veteran Service Officers are responsible for a high percentage of veterans' claims at any given time at the VA Regional Office in Milwaukee; and

WHEREAS, County Veteran Service Officers are a major stakeholder in assisting veterans with obtaining more than \$2.7 billion in VA benefits annually in Wisconsin; and

WHEREAS, County Veteran Service Officers are invaluable to all veterans but especially elderly and disabled veterans in the local community; and

WHEREAS, County Veteran Services Officers are the only veterans' advocates when dealing with the VA who serve veterans in their local communities; and

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors that the county of Winnebago joins other counties in the state of Wisconsin to express its opposition to any future efforts to make County Veterans Service Officers optional.

BE IT FURTHER RESOLVED, by the Winnebago County Board of Supervisors that it joins other counties in the state of Wisconsin and it opposes any efforts to allow non-veterans to fill the positions of County Veterans Service Offices.

THEREFORE, BE IT RESOLVED, that the county of Winnebago joins other counties in the state of Wisconsin to express their desire to the Wisconsin State Legislature adamantly oppose any efforts to allow any consolidation and/or regionalization of County Veterans Service Officers.

BE IT FURTHER RESOLVED, by the Winnebago County Board of Supervisors that a copy of this resolution be transmitted by the County Clerk to all Winnebago County's State Senators and Assembly Representatives representing Winnebago County, to the Wisconsin Counties Association; and to the President of the County Veteran Services Officers Association of Wisconsin.

Respectfully submitted by:  
LEGISLATIVE COMMITTEE  
JUDICIARY & PUBLIC SAFETY COMMITTEE

Motion by Supervisor Egan and seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE.

Motion by Supervisor Robl and seconded by Supervisor Roh to adjourn until the January 3, 2017 special orders meeting at 6:00 p.m. The meeting was adjourned at 7:52 p.m.

Submitted by:  
Julie A. Barthels  
Winnebago County Deputy Clerk

State of Wisconsin)  
County of Winnebago) ss

I, Julie A. Barthels, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their regular meeting held December 20, 2016.

Julie A. Barthels  
Winnebago County Deputy Clerk