

**WINNEBAGO COUNTY BOARD
ANNUAL BUDGET SESSION
MONDAY, OCTOBER 26, TUESDAY, OCTOBER 27, and WEDNESDAY, OCTOBER 28, 2020**

Chairman Shiloh Ramos called the Virtual ZOOM meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Administration Building at 112 Otter Avenue, Oshkosh, Wisconsin.

The meeting was opened with the Pledge of Allegiance and the invocation by Supervisor Locke.

The following Supervisors were present: 34 - Konetzke, Brunn, Borchart, Eisen, Ramos, Defferding, Lenz, Nussbaum, Spellman, Albrecht, Gabert, Binder, Konrad, Schorse, Gordon, Wingren, Lautenschlager, Norton, Warnke, Zellmer, Schellenger, Buck, Powers, Locke, Cox, Finch, Youngquist, Farrey, Rasmussen, Keller, Egan, Ellis, Snider and Joas. Excused: 2 – Neuhoff and Bolante.

Motion by Supervisor Albrecht and seconded by Supervisor Snider to adopt tonight's agenda. CARRIED BY VOICE VOTE.

PUBLIC HEARING

Paul Eisen, 1807 Brighton Beach Road, Village of Fox Crossing, expressed concern regarding the 2021 Executive Budget. He would like to see two separate budgets proposed, a normal budget and a Covid19 Pandemic budget. He objects to the accounting process used to reconcile vacant positions. Mr. Eisen would like Dr. Bill Topel, Director of Human Services, to report on his intentions to address the issue of a decade of surplus levies.

Supervisor Binder voiced concern regarding the funding for vacant positions at the county.

REPORTS FROM COMMITTEES, COMISSIONS AND BOARDS

Supervisor Wingren commended Department heads of Winnebago County and the County Executive for their hard work and dedication for putting this budget together.

Supervisor Powers commended everyone involved in presenting the 2021 budget.

Supervisor Defferding gave an update on the reconstruction project of the Orin King Building basement. Date of completion should be around November 13, 2020. Upon completion, the Winnebago County Connect Program should be able to start.

COUNTY BOARD CHAIRMAN'S REPORT

Chairman Ramos reported that Supervisor Bolante is excused from this meeting.

Chairman Ramos thanked Executive Harris, the Finance Department, County Clerk's Office and the Information Systems Department and Corporation Counsel for assisting with the budget preparation process.

Chairman Ramos reported on the budget process for this year. The amendment process will be different this year. Amendments have to be turned in to the Finance Department by 10:00 a.m. on Wednesday, October 28, for review. The amendments will be reviewed by Corporation Counsel. The County Clerk's office will post the amendments to the County's website and e-mail all County Board Supervisors by 2:00 p.m. on Wednesday.

The meeting to vote on amendments and the budget for 2021 would start at 4:00 p.m. on Wednesday afternoon.

Resolution No. 098-102020: Adopt 2021 Annual Budget for Winnebago County

Submitted by:

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen and seconded by Supervisor Schorse to adopt.

County Executive Harris began his presentation of the 2021 Budget

COUNTY EXECUTIVE'S BUDGET PRESENTATION

County Executive Harris began his presentation with an overview of the 2021 budget. The budget total increases by 1.36%, from \$180,637,000 to \$183,099,000. The tax base has grown at a faster rate. The equalized rate will drop from 5.07 to 4.95, the lowest rate in decades.

Executive Harris spoke in regard to wages and fringes in the budget and how they are applied. The County budgets as if vacant positions were filled and as if that person has health insurance. If you don't allow for it in the budget and that position is then filled, there would be a shortage in the wages and fringes accounts and have to be filled from somewhere else in the budget.

Executive Harris stated that the General Reserve Fund can be compared to a savings account. It is somewhere to borrow money from to cover recurring expenses. Once you start, unless you draw on the general reserve fund every year, you would have to make changes to recurring expenses. If you don't, it could put you in a deficit position. State and

local governments have found themselves in trouble by falling into this practice.

Executive Harris commented on Workmen's Compensation and Property and Liability Insurance. By self-insuring, departments pay the workmen's compensation. If expenses are less, a surplus is built up. The build up is applied to subsequent years. The amount of surplus applied for 2020 was less, so the amount had to be increased.

Executive Harris began his presentation of each department's budget.

At approximately 7:40 p.m., a motion was made by Supervisor Albrecht and seconded by Supervisor Snider to adjourn until 8:30 a.m. on Tuesday, October 27, 2020. CARRIED BY VOICE VOTE.

ANNUAL BUDGET SESSION TUESDAY, OCTOBER 27, 2020

Chairman Shiloh Ramos called the Virtual ZOOM meeting of the Winnebago County Board of Supervisors to order at 8:30 a.m. from the Winnebago County Administration Building at 112 Otter Avenue, Oshkosh, Wisconsin.

The meeting was opened with the Pledge of Allegiance and an invocation by Supervisor Locke.

The following Supervisors were present: 33 - Konezke, Brunn, Borchert, Eisen, Ramos, Defferding, Lenz, Nussbaum, Spellman, Albrecht, Gabert, Binder, Konrad, Schorse, Gordon, Wingren, Lautenschlager, Norton, Warnke, Zellmer, Schellenger, Buck, Powers, Locke, Cox, Finch, Farrey, Rasmussen, Keller, Egan, Ellis, Snider and Joas. Excused: 3 – Neuhoff, Bolante, and Youngquist.

Motion by Supervisor Albrecht and seconded by Supervisor Finch to approve the agenda. CARRIED BY VOICE VOTE.

PUBLIC HEARING

No one from the public addressed the board.

REPORTS FROM COMMITTEES, COMMISSIONS AND BOARDS

Supervisor Karen Powers commented on the budget for the Winnebago County Fair, Department Heads and the Human Services Department's budget.

Supervisor Steve Binder supported the budget for the Winnebago County Fair and commended the job that the Board of Directors is doing to keep the fair running.

Supervisor Snider spoke in support of the budget for the Winnebago County Fair.

Supervisor Albrecht reported that the East Central Planning Commission is under new leadership and doing very well.

COUNTY BOARD CHAIRMAN'S REPORT

Chairman Ramos announced that the Wisconsin Counties Association dues are unchanged from last year. They are based on population.

Chairman Ramos reminded the board of the budget process for today, Tuesday, October 27 and tomorrow, October 28. He went over the process for submitting amendments to the budget.

2020 BUDGET PRESENTATION

Executive Harris completed his presentation of the 2021 budget.

Chairman Ramos reminded the board of the rules regarding "walking quorums" and how they will pertain to this year's budget.

At approximately 12:28 p.m., a motion was made by Supervisor Albrecht and seconded by Supervisor Snider to adjourn until 4:00 p.m. on Wednesday, October 28, 2020. CARRIED BY VOICE VOTE.

ANNUAL BUDGET SESSION WEDNESDAY, OCTOBER 28, 2020

Chairman Shiloh Ramos called the Virtual ZOOM meeting of the Winnebago County Board of Supervisors to order at 4:00 p.m. from the Winnebago County Administration Building at 112 Otter Avenue, Oshkosh, Wisconsin.

The meeting was opened with the Pledge of Allegiance and an invocation by Supervisor Locke.

The following Supervisors were present: 3 - Konezke, Brunn, Borchart, Eisen, Ramos, Defferding, Lenz,

Nussbaum, Spellman, Albrecht, Gabert, Binder, Konrad, Schorse, Gordon, Wingren, Lautenschlager, Norton, Warnke, Zellmer, Schellenger, Buck, Powers, Locke, Cox, Finch, Farrey, Rasmussen, Keller, Egan, Ellis, Snider and Joas. Excused: 3 – Neuhoff, Bolante and Youngquist.

Motion by Supervisor Albrecht and seconded by Supervisor Finch to approve the agenda. CARRIED BY VOICE VOTE.

PUBLIC HEARING

Dr. Bill Topel, Director of Human Services spoke in opposition of Amendment No. 2020003: " Remove \$1,500,000 from the Department of Human Services Overall Budget". He explained how this would directly affect the tax levy and his budget.

Supervisor Paul Eisen spoke on the following issues:

- in opposition of the entire 2021 Winnebago County Budget as amended. He voiced concern that there should be two versions of the budget; one reflecting the effects of the Covid19 virus, and one without the virus.
- in regard to the increase to the wages and fringes benefits and the wage and fringe turnover savings.
- in opposition to the Human Services budget and the surplus that occurs every year.
- in regard to the surplus in the general fund.

REPORTS FROM COMMITTEES, COMMISSIONS AND BOARDS

No reports for this meeting.

COUNTY BOARD CHAIRMAN'S REPORT

Chairman Ramos reported that Supervisor Defferding would be late to this meeting. Supervisors Bolante and Neuhoff are excused from this meeting.

Chairman Ramos stated that this meeting is for the 2021 Winnebago County Budget. There are four amendments to be voted on at this meeting. If they pass, they will be added to the budget. If they do not pass, they would not be added. At the end of the meeting, a vote will be taken to adopt the 2021 Winnebago County Executive Budget.

AMENDMENTS AND RESOLUTION

RESOLUTION NUMBER: 098-102020

AMENDMENT NUMBER: (2020001)

AMENDMENT: Add \$50,000 to the Parks Budget for the Preparation of Land for the Natural Way Entranceway Arbor and Signage

BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2021 Winnebago County General Budget so as to add delete \$50,000 to the 2021 budget of the Parks Department:

Division/Department # <u>065</u>	Object # <u>58000</u>	Amount \$ <u>50,000</u> , on	Page <u>481</u>
Division/Department # _____	Object # _____	Amount \$ _____, on	Page _____
Division/Department # _____	Object # _____	Amount \$ _____, on	Page _____
Division/Department # _____	Object # _____	Amount \$ _____, on	Page _____

of the 2021 Winnebago County Budget. To continue making progress in development of the Community Park Natural Way, it is necessary that the Parks Department remediate a number of infrastructure problems within the Natural Way that pose impediments. Chief among the infrastructure problems is the spalling and stoplog issues inherent with the Pont #1 dam structure. In addition, erosion occurring along the Pond #2 shoreline threatens to compromise the integrity of the adjacent walking path. In both cases, in-house resources, together with planting and subsequent propagation of aquatic plants, will be used as the means to address these problems.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended increase reduction in expense shall be offset by a(n) increase reduction to the (General Fund Undesignated) Fund Balance.

Submitted by:
STEVEN BINDER, District 13

Motion by Supervisor Binder and seconded by Supervisor Norton to approve. CARRIED BY VOICE VOTE.

RESOLUTION NUMBER: 098-102020

AMENDMENT NUMBER: 2020002

AMENDMENT: Add \$250,000 to the Salary Contingency Account in the Miscellaneous Unclassified Department to Increase the 2021 Merit Pool Pay

BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2021 Winnebago County General Budget so as to add delete \$ 250,000 to the 2021 budget of the Miscellaneous Unclassified Department:

Division/Department # <u>039</u>	Object # <u>59503</u>	Amount \$ <u>250,000</u> , on Page <u>558</u> .
Division/Department # _____	Object # _____	Amount \$ _____, on Page _____.
Division/Department # _____	Object # _____	Amount \$ _____, on Page _____.
Division/Department # _____	Object # _____	Amount \$ _____, on Page _____.

of the 2021 Winnebago County Budget, for the purpose of increasing the overall merit pool by \$215,387, for a total merit pay pool of \$1,045,793, to better separate the performance evaluation categories. The increase of \$250,000 to the salary contingency account consists of \$215,387 in wages and \$34,613 in wage-related fringe benefits, which can be later distributed by the Personnel & Finance Committee to operating departments that otherwise would run low on labor budgets due to the higher merit raises.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended increase reduction in expense shall be offset by a(n) increase reduction to the General Fund Undesignated Fund Balance.

Submitted by:
JOEL RASMUSSEN, District 3
VICKI SCHORSE, District 15

Motion by Supervisor Rasmussen and seconded by Supervisor Binder to approve. CARRIED BY VOICE VOTE.

RESOLUTION NUMBER: 098-102020

AMENDMENT NUMBER: 2020003

AMENDMENT: Remove \$1,500,000 from the Department of Human Services Overall Budget

BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2021 Winnebago County General Budget so as to add delete \$ 1,500,000 from the 2021 budget of the Human Services Department:

Division/Department # <u>200</u>	Object # <u>51150</u>	REDUCE	Amount <u>\$165,000</u> ,	on Page <u>387</u>
Division/Department # <u>200</u>	Object # <u>51250</u>	REDUCE	Amount <u>\$129,060</u> ,	on Page <u>387</u>
Division/Department # <u>200</u>	Object # <u>55000</u>	REDUCE	Amount <u>\$25,000</u> ,	on Page <u>392</u>
Division/Department # <u>200</u>	Object # <u>55025</u>	REDUCE	Amount <u>\$100,000</u> ,	on Page <u>392</u>
Division/Department # <u>200</u>	Object # <u>55062</u>	REDUCE	Amount <u>\$90,000</u> ,	on Page <u>392</u>
Division/Department # <u>200</u>	Object # <u>55065</u>	REDUCE	Amount <u>\$100,000</u> ,	on Page <u>392</u>
Division/Department # <u>200</u>	Object # <u>55071</u>	REDUCE	Amount <u>\$100,000</u> ,	on Page <u>392</u>
Division/Department # <u>200</u>	Object # <u>42102</u>	INCREASE	Amount <u>\$250,000</u> ,	on Page <u>383</u>
Division/Department # <u>200</u>	Object # <u>42112</u>	INCREASE	Amount <u>\$183,420</u> ,	on Page <u>383</u>
Division/Department # <u>200</u>	Object # <u>42168</u>	INCREASE	Amount <u>\$277,520</u> ,	on Page <u>384</u>
Division/Department # <u>200</u>	Object # <u>42226</u>	INCREASE	Amount <u>\$80,000</u> ,	on Page <u>385</u>

of the 2021 Winnebago County Budget, for the purpose of providing a more accurate budget to reflect the past 5-year trends of large surpluses (Average of past 5 years - \$2.6 million).

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended reduction in expense and increase in revenue shall be offset by a(n) increase reduction to the General Fund Undesignated Fund Balance, thus applying less General Fund Undesignated Fund Balance to balance the budget.

Submitted by:
JOEL RASMUSSEN, District 31

Motion by Supervisor Rasmussen and seconded by Supervisor Farrey to approve.

Vote on Amendment: AYES: 10 - Konetzke, Brunn, Eisen, Defferding, Nussbaum, Albrecht, Schorse, Cox, Farrey and Rasmussen; NAYES: 23; ABSTAIN: 0; ABSENT: 3 – Neuhoff, Bolante and Youngquist. FAILED.

RESOLUTION NUMBER: 098-102020

AMENDMENT NUMBER: 2020004

AMENDMENT: Expend \$2,865,000 of the General Fund Balance to Pay in Full the Outstanding Principal of the Callable 2012C and 2014A Bond Issues

BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2021 Winnebago County General Budget so as to add delete \$ 2,865,000 to the Debt Service Fund:

Division/Department # 300 Object # 57000 Amount \$2,865,000 on Page 566.
of the 2021 Winnebago County Budget, for the purpose of paying in full the outstanding principal for the 2012C Bond Issue (\$1,515,000) and the 2014A Bond Issue (\$1,350,000).

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended increase reduction in expense shall be offset by a(n) increase reduction to the General Fund Undesignated Fund Balance.

Submitted by:
CHUCK FARREY, District 30

Motion by Supervisor Farrey and seconded by Supervisor Ellis to approve. CARRIED BY VOICE VOTE.

RESOLUTION NO. 098-102020: Adopt 2021 Annual Budget for Winnebago County

BE IT RESOLVED by the Winnebago County Board of Supervisors that the 2021 Annual County Budget, a copy of which is incorporated herein by reference, be and same is hereby adopted.

Submitted by:
PERSONNEL & FINANCE COMMITTEE

Chairman Ramos called for the vote on Resolution No. 098-102020.

Motion by Supervisor Rasmussen and seconded by Supervisor Schorse, to adopt Resolution No. 098-102020 as amended.

Ayes: 33. Nays: 0. Absent: 3 – Neuhoff, Bolante and Youngquist. CARRIED.

Motion by Supervisor Albrecht and seconded by Supervisor Konetzke, to adjourn until November 17, 2020. CARRIED BY VOICE VOTE. The meeting was adjourned at 6:02 p.m.

Respectfully submitted:
Julie A. Barthels
Winnebago County Deputy Clerk

State of Wisconsin)
County of Winnebago) ss

I, Julie A. Barthels, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their budget hearings held October 26, 27 & 28, 2020.

Julie A. Barthels
Winnebago County Deputy Clerk