

**SPECIAL ORDERS SESSION
WINNEBAGO COUNTY BOARD MEETING
TUESDAY, MAY 3, 2022**

Chairman Thomas Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by ZOOM.

The meeting was opened with the Pledge of Allegiance and the invocation by Supervisor Powers.

The following Supervisors were present: 35 -Dowling, Nichols, Borchart, Eisen, Horan, Defferding, Ellenberger, Wise, Nussbaum, Stafford, Albrecht, Gabert, Binder, Swan, Floam, Gordon, Ponzer, Poeschl, Norton, Hinz, Zellmer, Schellenger, Buck, Powers, Hanson, Cox, Gustafson, Youngquist, Farrey, Harrison, Zastera, Egan, Beem, Nelson and Miller. Excused: 1 – Robinson.

Motion by Supervisor Albrecht, seconded by Supervisor Cox to adopt the agenda for this evening's meeting. CARRIED BY VOICE VOTE.

PUBLIC HEARING

The following people spoke in favor of the Airport Capital Improvement Project T-hangar Development:

- Fred Stadler, 1742 Hunters Glen Drive, Oshkosh
- Gary Geisler, 1024 Thomas Street, Ripon

COMMITTEE REPORTS

Supervisor Michael Norton handed out brochures to all Supervisors regarding the "Living, Live, Healthy Discount Program." This program is run thru NACo (National Association of Counties).

Supervisor Norton announced that Tuesday, May 10th at 10:00 a.m. will be the grand opening of the Jerry Finch Winnebago County Dog Park located at 111 Ehlers Road, Neenah, WI. Everyone is encouraged to attend.

CHAIRMAN'S REPORT

Chairman Egan noted that Supervisor Robinson is excused from this meeting.

Chairman Egan reminded Supervisors that they need to speak into their microphones. When Supervisors don't speak into their microphones, the Supervisors and public on ZOOM and the livestream broadcast by Oshkosh Media cannot hear what they are saying.

COUNTY BOARD ROLES & RESPONSIBILITIES – ATTORNEY ANDY PHILLIPS, ATTOLLES LAW, SC

This item was pulled from this evening's agenda. Will be presented at the May 17, 2022 meeting.

SECTION 980 STATUS UPDATE

County Executive Doemel introduced Ethan Hollenberger to explain what 980 is. Act 184 involves Wisconsin State Statutes Chapter 980 sex offenders and the placement of them after being released from prison. The new law states that the County that the crime took place in is where the offender would be returned to.

Corporation Counsel, Mary Anne Mueller, provided history on 980 sex offenders and what happens to them before and after release. 980 offenders are ones that have been convicted of a sexually violent offense of an adult or a minor, which can include homicide, kidnapping or burglary. The 980 process begins after the offender has been convicted. A corrections officer begins 12 to 18 months before the offender is scheduled for release to determine if they are fit for release, supervised release or further confinement. If it is determined that they can be released with supervision, they are under direct supervision. Atty. Mueller explained how this affects Winnebago County and what the county has had to do regarding this law. The county purchased a mobile home to house the offender. The Corporation Counsel's Office has been alerted that the county could have the possibility of three more offenders being released by the end of August.

Sheriff John Matz described what a sexually violent offender is. They have multiple sex offense convictions, served a sentence and are placed on civil commitment. Offenses that fall under the 980 Statute are sexual assault of children, vulnerable adults and other sexual offenses which includes the production of child porn.

The county's responsibility of 980 placement includes: secure appropriate residential housing which cannot be less than 1500 feet from a school, child care facility, public park, place of worship and youth center. Additional rules apply if the offense involved a vulnerable adult. If the offense involved a child, the housing cannot be less than 1500 feet from the child's primary residence. Sheriff Matz provided a list of current 980 sexual offenders.

Executive Doemel presented his suggestion to place a multiple unit home on the site near the current mobile home that houses a 980 sex offender.

Finance Director Mike Collard reported on the procedures that take place when a capital improvement project is presented. For the larger items, capital improvement projects, they are not placed with the budget, but considered separately and listed as a capital improvement. A capital improvement project book is compiled by the Finance Department each year. These projects are not approved until they have gone thru the committee of jurisdiction, then presented to the full county board.

Questions were taken from the board members regarding 980 sex offenders and housing.

SHERIFF'S DEPARTMENT'S REVIEW OF THE FEBRUARY 18, 2022 SNOW SQUALL EVENT

Lieutenant Tim Eichman reported on the snow squall of February 18, 2022. The Sheriff's Department is under statutory responsibility to conduct operations within the county and in waters of which the county has jurisdiction under State Statute 2.04 for the rescue of human beings and for the recovery of human bodies.

Currently the Sheriff's Department has three marine units:

- Marine 1 – housed at the Broad Street Boat House
- Marine 2 – housed at the Sheriff's Department
- Marine 3 – housed at the Neenah-Menasha Fire House

The boats have a life span of about 15 years.

The County has three husky airboats:

- Boat 15 – housed at the Oshkosh Fire Department Station 15
- Boat 32 – housed at the Neenah Menasha Fire Station
- Boat 28 – housed at the Winneconne-Poygan Fire Department

Lieutenant Eichman reported on the happenings of the days of February 16, 17 & 18, 2022. Snow squall warnings were issued on February 16 & 17. On February 18, 2022, conditions became severe rapidly - decreasing temperatures and causing zero visibility. He had maps showing the ice conditions for Lake Poygan and Lake Winnebago. During this snow storm, Battle on Bago was happening on Lake Winnebago. There were approximately 6,918 people registered to fish and over 10,000 participants attending.

On Lake Poygan, 15 subjects were rescued from the ice. On Lake Winnebago, dispatch received 9 ice rescue related calls involving 15 people. Lieutenant Eichman provided a timeline of how long the police, fire department and first responders handled ice rescues. The dispatchers handled 2,803 radio transmissions between 6:45 p.m. on February 18th and 11:30 a.m. on February 19th for fire calls. There were 7,074 calls that included police.

He provided outcome totals of all rescues. Lieutenant Eichman provided information regarding damage to the ice rescue boats.

Take aways from this incident:

- Rapid reduction in available resources
- Limitations of husky airboats in high winds
- Overload of radio frequencies
- Decimal degrees for dispatch regarding longitude and latitude
- People moving after calling 911

Lieutenant Eichman then took questions from the board. A copy of this presentation is available in the County Clerk's office located at 112 Otter Avenue, Oshkosh, WI.

INFORMATION SYSTEMS CAPITAL IMPROVEMENT PROJECT – REDUNDANT FIBER LOOP PROJECT

Patty Francour, Information Systems Director, reported on the need for a redundant fiber loop. In the year 2000, the County invested in fiber to connect the County owned buildings. There are currently 35 miles of loop connecting 20 buildings. County employees heavily rely on the availability of this source. Director Francour is asking to add an additional fiber loop between the Sheriff's Department and the Administration building. She reached out to AT&T and Spectrum for other options. They would put a port on each end of the line at an estimated cost of \$8,200.00 per month. Director Francour is asking for \$305,000.00 overall for the fiber project, \$75,000 would be the initial engineering fee.

Ms. Francour then took questions from the board.

AIRPORT CAPITAL IMPROVEMENT PROJECT – EAST GENERAL AVIATION T-HANGAR DEVELOPMENT

Jim Schell, Airport Director, provided a brief overview regarding the Wittman Regional Airport including their mission and vision. He explained general aviation and why it is important to our community. He discussed the economic impact it has to our county and airport operational statistics.

Director Schell noted the projects that are underway or recently completed:

- New Terminal – completed in June 2021
- Taxiway Alpha (A) – completed late 2020
- Aviation Business Park – Efforts ongoing
- Terminal Area Re-Development – Efforts ongoing

- Master Plan Update – Nearing completion

Director Schell provided information regarding the new terminal and provided pictures of the terminal. He noted the businesses that are operating on the airport, the multiple corporate flight departments, home to the EAA AirVenture and 174 based aircraft. He provided pictures of some of these businesses.

Director Schell covered the current hangar space and the age of the hangars. Currently all hangar space is full. The project that he is presenting would provide 20 new units in two buildings. It would construct a new aircraft parking apron and taxi lane. A public restroom would be included in this project. The entire site would be graded for proper drainage and functionality. Key specs of the hangar would be that it is constructed with steel, heated units, concrete floors, bi-fold doors and one public restroom. He provided a floor plan for the new hangar.

The project financial overview is:

- \$4.3 million is the total estimated construction cost
- \$1.3 million anticipated for federal and state grant funding
- \$3.0 million for county funding
- Each unit would be charged \$295.00 a month for rent
- \$70,800 annual operating revenue
- Payback of county investment – 33 years
- Hangar lifespan – 50 to 70 years minimum

Director Schell discussed the next steps that need to happen to make this work. He then took questions from the board. A copy of this presentation is available in the County Clerk's office located at 112 Otter Avenue, Oshkosh, WI.

HIGHWAY DEPARTMENT 2022 CAPITAL IMPROVEMENT PROJECT

Robert Doemel, Highway Commissioner, provided the following 2022 capital improvement projects. The Highway Department provides service for roughly 217 lane miles of roads in Winnebago County.

2022 Capital Projects:

- County Highway CB – County Highway JJ Roundabout
 - City of Neenah has agreed to pay 50% of the cost
 - Local Road Improvement Program Funds will reimburse \$1,000,000 for this project
 - Requesting \$1,800,000 to complete construction of roundabout
 - County Share would be \$700,000
 - Completion expected by September 2022
- Future County Highway T (Pioneer Road to County Highway II) – Jurisdictional Transfer Construction
 - Project consists of pulverizing and asphalt paving of existing roadway
 - Ownership of road will be transferred to the Town of Clayton
 - Requesting \$800,000 to complete construction
 - Completion expected October 2022
- County Highway T (Grandview Road to County Highway II) Jurisdictional Transfer Construction
 - Construction will include cutting hills and curves to improve sight and stopping concerns
 - Ownership of road will be transferred to Winnebago County
 - Requesting \$1,000,000 to complete construction
 - Completion expected by October 2022
- County Highway FF/ Zoar Road Intersection Design
 - Requesting \$100,000 to complete design of intersection
 - Design completion December 2022
- County Highway AP Road Diet – Design and Construction
 - Changing from 4 lanes to 2 with a center turn lane
 - Ongoing concerns regarding students safely crossing County Highway AP
 - Requesting \$150,000 to complete design and construction
 - Design and Construction completion September 2022
- County Highway G (County Highway T to Highway 45) Pulverize and Asphalt Overlay
 - Deteriorated to the point of needing a complete pulverize and pave
 - Requesting \$810,000 to complete
 - Construction completion October 2022
- County Highway A (County Highway GG to City of Neenah) Mill and Asphalt Overlay
 - Deteriorated to the point a mill and asphalt overlay is required
 - Project was awarded WisDOT County Highway Improvement Supplemental Program funds that will reimburse this project \$124,987.68
 - Requesting \$500,000 to complete mill and overlay
 - Actual County project cost \$375,012.32
 - Construction completion October 2022
- Highway Department Building Upgrades

- Front office requires reconfiguration and remediation of mold
- Exterior tuckpointing is needed along with moisture intrusion improvement
- Front conference room needs to be expanded
- Heating and cooling system nearing their useful life
- Locker room/ lunch room too small and very congested
- Carbon monoxide system is obsolete and requires replacement
- Indoor parking needs expansion to accommodate larger equipment
- Fuel and oil distribution system needs to be upgraded
- Equipment wash bay needs to be expanded to accommodate larger equipment
- Requesting \$300,000 to complete a schematic layout and opinion of probable project cost
- Community County Park's Parking Lots – Pulverize and Pave
 - Two existing parking lots in the Community Park have not been paved since constructed and are currently gravel
 - Two existing parking lots in the Community Park have deteriorated and will require to be pulverized
 - All four lots will be reshaped and an asphalt overlay added
 - Requesting \$750,000 to complete projects
 - Construction completion October 2022

Mr. Doemel then took questions from the board. A copy of this presentation is available in the County Clerk's Office located at 112 Otter Avenue, Oshkosh, WI.

Motion by Supervisor Albrecht, seconded by Supervisor Zellmer, to adjourn until the Board's next meeting on Tuesday, May 17, 2022. CARRIED BY VOICE VOTE.

The meeting was adjourned at 10:29 p.m.

Respectfully submitted,
 Julie A. Barthels
 Winnebago County Deputy Clerk

State of Wisconsin)
 County of Winnebago) ss

I, Julie A. Barthels, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their Special Orders Session held May 3, 2022.

Julie A. Barthels
 Winnebago County Deputy Clerk