

**WINNEBAGO COUNTY BOARD OF SUPERVISORS MEETING
TUESDAY, JANUARY 19, 2021**

Chairman Shiloh Ramos called the Virtual ZOOM meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Administration Building at 112 Otter Avenue, Oshkosh, Wisconsin.

The meeting was opened with the Pledge of Allegiance and the invocation by Supervisor Locke.

The following Supervisors were present: 35 - Konetzke, Brunn, Borchart, Eisen, Ramos, Defferding, Lenz, Neuhoﬀ, Nussbaum, Spellman, Albrecht, Gabert, Binder, Konrad, Schorse, Bolante, Gordon, Wingren, Lautenschlager, Norton, Warnke, Zellmer, Schellenger, Buck, Powers, Locke, Cox, Finch, Youngquist, Farrey, Rasmussen, Keller, Egan, Ellis and Joas. Excused: 1 - Snider

Motion by Supervisor Albrecht and seconded by Supervisor Konetzke to adopt the agenda for tonight's meeting. CARRIED BY VOICE VOTE.

PUBLIC HEARING

One County Resident spoke in opposition to the County Board meeting being held virtually.

COMMUNICATIONS and PETITIONS

- Correspondence
- Notice of Claims:
 - Notice of Claim from Auto-Owners Insurance for Dane Construction, LLC for damage to their vehicle caused by an accident with a Highway Department vehicle was referred to the Personnel & Finance Committee.
 - Notice of Claim from Peter J. Long for injuries and damages while an inmate in the Winnebago County Jail, due to contracting COVID-19 was referred to the Personnel & Finance Committee.
 - Notice of Claim from Charles W. Dickson for injuries and damages while an inmate in the Winnebago County Jail, due to contracting COVID-19 was referred to the Personnel & Finance Committee.
- Resolution from Other Counties:
 - Eau Claire County – "Support Pending Legislation to Amend Hearing Time Frames for Juveniles Taken into Custody Under Wisconsin Statutes Chapter 938 to Coincide with Hearing Timelines for Children Taken into Custody Under Wisconsin Statutes Chapter 48" was referred to the Legislative Committee.
 - Jackson County – "The Request to Review Funding for APS and Increase Long Term Care Placement Locations Within Wisconsin" was referred to the Legislative Committee.
 - Jackson County – "A Resolution in Support of State Funding for Equitable Return of Utility Tax Collections to Counties and Municipalities as Utility Aid" was referred to the Legislative Committee.
 - Trempealeau County – "Requesting the Wisconsin State Legislature to Convene a Special Session to Provide COVID-19 Direction for the State of Wisconsin" was referred to the Legislative Committee.
- Zoning Petitions:
 - No. 001 – Donald W. Lenz, Town of Nepeuskun, tax parcel nos. 014-0602(P) and 014-0602-01; requesting to rezone from A-2 General Agricultural District to R-1 Rural Residential District was referred to the Planning & Zoning Committee.
 - No. 002 – Craig Locy, Town of Wolf River, tax parcel no. 032-0629(p); requesting to rezone from A-2 General Agricultural District to R-1 Rural Residential District was referred to the Planning & Zoning Committee.
 - No. 003 – Gordon Faust, Town of Omro, tax parcel no. 016-0311; requesting to rezone from A2 & R1 General Agricultural District and Rural Residential to A2 & R2 General Agricultural District and Suburban Residential District was referred to the Planning & Zoning Committee.

Motion by Supervisor Finch and seconded by Supervisor Norton to approve the proceedings from the December 15, 2020 board meeting. CARRIED BY VOICE VOTE.

COUNTY EXECUTIVE'S REPORT

Executive Harris updated the County Board Supervisors on COVID-19 and vaccinations for the virus. Winnebago County has received three shipments of the vaccine. The primary source for these doses will be to the hospitals.

Executive Harris thanked the Supervisors for their input for members and advice for the Diversity Affairs Commission.

Executive Harris spoke in support of the following resolutions:

- Resolution No. 114-012021: "Authorize \$6,609,000 for the Winnebago County Highway Department's 2021 Annual Bridge and Road Paving Program, to be Funded with \$2,031,720 from Outside Sources and a Transfer of \$4,577,280 from the Undesignated General Fund Balance".
- Resolution No. 115-012021: "Authorize a Capital Project for the Winnebago County Sheriff's Office to Replace the Existing Microwave Network Equipment at a Cost of \$360,200, Funded with an Advance from the General Fund to be Reimbursed with a Subsequent Bond Issue".

COUNTY EXECUTIVE'S APPOINTMENTS

Director of Emergency Management Department

Executive Mark Harris asked for the Board's approval of his appointment of Eric Rasmussen as the Director of the Emergency Management Department. Motion by Supervisor Egan and seconded by Supervisor Farrey to accept. CARRIED BY VOICE VOTE. ABSTAIN: 1 – Wingren.

Industrial Development Board

Executive Mark Harris asked for the Board's approval of his appointments of Supervisor Morris Cox to the Industrial Development Board. Mr. Cox will replace Jim Wise who moved out of the district. This term will expire April 30, 2022. Motion by Supervisor Farrey and seconded by Supervisor Gordon to accept. CARRIED BY VOICE VOTE.

Veterans Service Commission

Executive Mark Harris asked for the Board's approval of his appointment of Jerome F. Schultz, 101 N. 2nd Avenue, Winneconne, to the Veterans Service Commission. Mr. Schultz will replace Dale Witzke whose term has expired. This is a three-year term which will expire December 31, 2023. Motion by Supervisor Konetzke and seconded by Supervisor Gordon to accept. CARRIED BY VOICE VOTE.

COUNTY BOARD CHAIRMAN'S REPORT

Chairman Ramos reported that Supervisor Snider is excused from tonight's meeting.

Chairman Ramos reported that the 2021-2025 Capital Improvement Plan list is on the County's website.

Chairman Ramos commented on the in-person vs. virtual meetings for the Winnebago County Board of Supervisors. He stated that the numbers of positive cases of COVID-19 are trending down, but deaths related to COVID-19 are up. There is a new strain of COVID-19 that has been detected and is faster spreading. Chairman Ramos will evaluate the virus as we move forward and will utilize guidance from the Public Health Department.

Chairman Ramos thanked the Public Health Department, the first responders, police, fire fighters, EMS and essential workers for all their hard work and dedication during the pandemic. They are truly appreciated. Chairman Ramos asks that we continue to pull together as a community.

Chairman Ramos announced that the next County Board meeting will be held on February 23, 2021.

UPDATE ON THE NEW GENERAL AVIATION (GA) TERMINAL PROJECT

Jim Schell, Director of the Winnebago County Airport, reported on the update of the new General Aviation Terminal Project.

- July 2020 - Demolition of the west wing started.
- August 19, 2020 - Completed demolition of the west wing.
- September 16, 2020 – Construction of the new GA Terminal began.
- October 17, 2020 – Construction in progress, footings and foundation have been formed and poured.
- November 17, 2020 – Construction of steel beams and walls.
- December 1, 2020 – Construction of additional steel beams and walls in the west section of the terminal.
- January 4, 2021 – Laminate wood beams and outside walls are installed.
- January 19, 2021 – Building is almost totally enclosed, working on the roof on the east side of the building, moving to the west side of the building next week to complete the roof.

Director Schell reported that the original bid for the project was \$7 million. The project is currently on track to be completed for approximately \$5.5 million. The project is expected to be complete by June 13, 2021.

Director Jim Schell then took questions from the board. A copy of this presentation is available in the Winnebago County Clerk's office at 112 Otter Avenue, Oshkosh, WI.

ZONING REPORTS AND ORDINANCES

- Amendatory Ordinance No. 01/01/21 – Town of Winneconne on behalf of Derek Schaffer for zoning change from A-2 General Agriculture to R-1 Rural Residential for tax parcel no. 030-0108-04(p). Motion by Supervisor Egan and seconded by Supervisor Joas to adopt. CARRIED BY VOICE VOTE. (Effective Date: January 22, 2021)
- Amendatory Ordinance No. 01/02/21 – Town of Winneconne on behalf of Peter White for zoning change from A-2 General Agriculture to R-1 Rural Residential for tax parcel no. 030-0029-02(p). Motion by Supervisor Egan and seconded by Supervisor Defferding to adopt. CARRIED BY VOICE VOTE. (Effective Date: January 22, 2021)
- Amendatory Ordinance No. 01/03/21 – Town of Winneconne on behalf of David and Susan Petrack for zoning change from A-2 General Agriculture to R-1 / A-1 Rural Residential / Agri-business District for tax parcel no. 030-0512-03. Motion by Supervisor Egan and seconded by Supervisor Gabert to adopt. CARRIED BY VOICE VOTE. (Effective Date: January 22, 2021)

RESOLUTIONS AND ORDINANCES

RESOLUTION NO. 111-012021: Commendation for Cindy Pischke

WHEREAS, Cindy Pischke has been employed with the Winnebago County Department of Human Services for the past 39 years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Cindy Pischke has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge Cindy's 39 years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere appreciation and commendation be and is hereby extended to Cindy Pischke for the fine services she has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to Cindy Pischke.

Submitted by:
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen and seconded by Supervisor Norton to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 112-012021: Commendation for Linda Kollmann

WHEREAS, Linda Kollmann has been employed with the Winnebago County Emergency Management Department for the past 31 years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Linda Kollmann has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge Linda's 31 years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere appreciation and commendation be and is hereby extended to Linda Kollmann for the fine services she has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to Linda Kollmann.

Submitted by:
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen and seconded by Supervisor Defferding to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 113-012021: Commendation for Robert Way

WHEREAS, Robert Way has been employed with the Winnebago County Parks Department for the past 24 years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Robert Way has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge Robert's 24 years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere appreciation and commendation be and is hereby extended to Robert Way for the fine services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to Robert Way.

Submitted by:
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen and seconded by Supervisor Schorse to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 114-012021: Authorize \$6,609,000 for the Winnebago County Highway Department's 2021 Annual Bridge and Road Paving Program, to be Funded with \$2,031,720 from Outside Sources and a Transfer of \$4,577,280 from the Undesignated General Fund Balance

WHEREAS, a portion of Winnebago County's infrastructure is showing significant signs of deterioration, and the following roadways and parking lot need improvements to extend their useful lives:

- Town of Clayton: Future CTH T (Pioneer Rd to CTH II) right of way;
- City of Oshkosh: Waukau Avenue (Poberenzney - Airport) design;
- Village Fox Crossing: CTH CB (Shady Lane to American Dr.) overlay;
- City of Neenah: CTH CB and CTH JJ roundabout design and right of way;
- City of Oshkosh: CTH I (Ripple Ave to Waukau Ave) design;

- Town of Winneconne: CTH G (STH 45 to CTH M) recondition;
- Town of Neenah: CTH "II" (CTH "CB" to Clayton Ave) mill and overlay;
- Town of Oshkosh: CTH Y (STH 76 to I 41) and (CTH T to STH 45) recondition;
- Town of Nepeuskun: CTH V (CTH E to West Co Line) recondition;
- City of Menasha / Village Fox Crossing: CTH P (Midway Road to STH 47) design;
- Town of Oshkosh: CTH Y (I 41 to CTH T) reconstruction;
- Town of Neenah: CTH CB (CTH O to CTH JJ) overlay; and

WHEREAS, the Winnebago County Highway Department typically performs infrastructure improvements each year to the Winnebago County roadway system in order to extend the system's useful life and preserve Winnebago County's investment in the assets; and

WHEREAS, the above-identified projects on which to make infrastructure improvements have been scheduled for 2021 in the Highway Department's 2021 - 2025 Capital Improvement Plan; and

WHEREAS, the Winnebago County Board of Supervisors recognizes the value of maintaining a high quality transportation system in Winnebago County and is committed to maintaining the County's highway investments.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes \$6,609,000 for the Winnebago County Highway Department's 2021 Annual Bridge and Road Paving Program, to be funded with \$2,031,720 from outside sources and a transfer of \$4,577,280 from the undesignated general fund balance.

Fiscal Impact: The undesignated general fund balance will be decreased by \$4,577,280.

Submitted by:
HIGHWAY COMMITTEE
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Albrecht and seconded by Supervisor Farrey to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 115-012021: Authorize a Capital Project for the Winnebago County Sheriff's Office to Replace the Existing Microwave Network Equipment at a Cost of \$360,200, Funded with an Advance from the General Fund to be Reimbursed with a Subsequent Bond Issue

WHEREAS, the Winnebago County Sheriff's Office must replace its existing Cambium microwave network equipment as it is reaching end of life and will no longer be supported by the vendor. This equipment provides critical radio communications for public safety agencies throughout Winnebago County; and

WHEREAS, the microwave network works in conjunction with Outagamie County's microwave network that is also scheduled for needed replacement in 2021;

WHEREAS, Winnebago County's four microwaves on the network operate in a loop, replacing them all at the same time is essential to ensure proper functionality.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes a capital project for the Winnebago County Sheriff's Office to replace the existing microwave network equipment at a cost of \$360,200, and to be funded with bond proceeds.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that funds to pay for the capital project be advanced from the General Fund to be reimbursed from a subsequent bond issue.

Fiscal Impact: The annual debt service for this bonding over 10 years amounts to approximately \$36,560 assuming a 1.5% interest rate.

Submitted by:
JUDICIARY & PUBLIC SAFETY COMMITTEE
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Wingren and seconded by Supervisor Finch to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 116-012021: Authorize the Winnebago County Finance Department to Accept Additional Reimbursement from the Wisconsin Department of Administration "Routes to Recovery: Local Government Aid Grants" in the Amount of \$294,327, and Appropriate the Funds to Reimbursable Expenses Directly Related to the COVID-19 Pandemic

WHEREAS, Wisconsin's local governments are on the front-lines in terms of supporting their communities through the COVID-19 health crisis and promoting economic recovery; and

WHEREAS, the "Routes to Recovery: Local Government Aid Grants" are aimed at helping our local government partners address some of their most urgent and unique COVID-19 recovery needs. Administered by the Department of

Administration (DOA), Routes to Recovery Grants will be allocated to every Wisconsin county, city, village, town, and federally recognized tribe; and

WHEREAS, the "Routes to Recovery" effort is funded by \$200 million in federal Coronavirus Aid, Relief, and Economic Security (CARES) Act dollars. Of these amounts, Winnebago County was originally allocated \$2,773,211. Now, the State has reallocated unused monies from other cities, towns, villages and Counties, and is granting Winnebago County an additional amount of \$294,327 of reimbursement funds for expenses incurred between March 1 and November 17, 2020 in direct response to the COVID-19 crisis; and

WHEREAS, the funds available for reimbursement will cover only unbudgeted expenditures incurred due to the COVID-19 public health emergency between March 1 and November 17, 2020 that fall under the following nine (9) categories:

1. Emergency operation activities and services related to public health, emergency services, and public safety response
2. Medical and protective services and equipment, including PPE
3. Cleaning, sanitizing, and other costs of COVID-19 mitigation in public areas and facilities
4. Temporary isolation housing for infected or at-risk individuals
5. Testing and contact tracing costs above those covered by existing State programs
6. Paid leave for public health and safety employees to take COVID-19 precautions
7. Increased workers compensation costs due to COVID-19
8. Meeting local match requirements for expenses submitted for reimbursement by FEMA
9. Purchases of services or equipment to facilitate telework by public employees

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Finance department to accept additional reimbursement from the Wisconsin Department of Administration "Routes to Recovery: Local Government Aid Grants" in an amount of \$294,327, and appropriate the funds to reimbursable expenses directly related to the COVID-19 pandemic

Fiscal Impact: No fiscal impact. The reimbursement will cover the related expenditures, unless the reimbursement covers budgeted labor, in which case it will increase revenues received.

Submitted by:
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Rasmussen and seconded by Supervisor Konetzke to adopt. CARRIED BY VOICE VOTE.
NAYES: 5 – Rasmussen, Defferding, Farrey, Brunn and Albrecht.

RESOLUTION NO. 117-012021: Authorize a Transfer of \$100,000 from the Winnebago County Contingency Reserve Account to the Winnebago County Parks Capital Improvements Account to Provide Additional Funding to Replace the Asylum Point Island Bridge with a Metal Clear Span Structure

WHEREAS, an ice shove that occurred in 2017 displaced the existing sixteen (16) year old wood pile walking bridge at Asylum Point island rendering the island inaccessible; and

WHEREAS, citizens regularly traversed the bridge to crossover from the mainland to Asylum Point island where they would view the Asylum Point lighthouse and enjoy fishing and hiking opportunities; and

WHEREAS, Parks personnel also used the bridge for mower access and to service two picnic sites; and

WHEREAS the Asylum Point island bridge replacement project will require the contractor to remove the remaining wooden bridge pilings and install a metal frame clear span structure with supporting bridge abutments; and

WHEREAS, the lowest bid for replacing the Asylum Point Island Bridge was \$272,000, resulting in a \$150,000 shortfall there is presently a \$150,000 shortfall in available funding for the project; and

WHEREAS, as a means of addressing the aforementioned \$150,000 shortfall, the County sought and received a commitment of \$50,000 in addition to the \$100,000 grant already awarded to it by the Fox River Natural Resources Damage Assessment Council (NRDA Council); and

WHEREAS, given the \$150,000 NRDA Council grant award it is necessary that a transfer of \$100,000 be appropriated from the Contingency Reserve Account to make up the \$100,000 shortfall.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes a transfer of \$100,000 from the Winnebago County Contingency Reserve account to the Winnebago County Parks Capital Improvements account to provide additional funding to replace the Asylum Point Island bridge with a metal clear span structure.

Fiscal Impact: The Winnebago County Contingency Reserve account will decrease by \$100,000.

Submitted by:
PARKS & RECREATION COMMITTEE
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Konetzke and seconded by Supervisor Lautenschlager to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 118-012021: Authorize the Winnebago County Emergency Management Department to Accept a Hazardous Materials Emergency Planning Grant from the Wisconsin Department of Military Affairs in the amount of \$6,732, and Appropriate the Funds to Provide Training on Hazardous Materials

WHEREAS, the Winnebago County Emergency Management department received a Hazardous Materials Emergency Planning grant from the Wisconsin Department of Military Affairs; and

WHEREAS, the Hazardous Materials Emergency Planning grant will provide for three refresher training courses in hazardous materials for the Northeast Regional HazMat Team; and

WHEREAS, accepting the additional funding and applying the funds to these training expenses will be beneficial to the residents of Winnebago County.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Emergency Management department to accept a Hazardous Materials Emergency Planning grant in the amount of \$6,732 and appropriate the funds to provide training on hazardous materials

Fiscal Impact: No fiscal impact. The grant will cover the related expenditures.

Submitted by:
EMERGENCY MANAGEMENT COMMITTEE
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Schorse and seconded by Supervisor Gordon to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO 119-012021: Authorize Adoption of the Covenants & Restrictions for the Oshkosh Aviation Business Park

WHEREAS, the Oshkosh Aviation Business Park has a set of covenants and restrictions, created in 2015 by County and City Staff, Greater Oshkosh Economic Development and the Industrial Park Development Committee; and

WHEREAS, these covenants provide an additional layer of protection over and above the restrictions in Winnebago County and City of Oshkosh Zoning Ordinances and implement the vision of the park to be that of an economic development cluster devoted to aviation related commercial and industrial uses; and

WHEREAS, the City of Oshkosh adopted these covenants in 2018.

WHEREAS, the Aviation Committee believes that said covenants are in the best interest of Winnebago County and approved said covenants on December 2, 2020.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves and adopts the Covenants & Restrictions Regarding the Oshkosh Aviation Business Park at Wittman Regional Airport. A complete copy of the covenants document is attached to and incorporated herein by reference as a part of this Resolution.

Submitted by:
AVIATION COMMITTEE

Motion by Supervisor Gabert and seconded by Supervisor Konetzke to adopt. CARRIED BY VOICE VOTE.

RESOLUTION NO. 120-012021: Authorize the Hiring of Kontext Architects to Perform the Architectural Engineering Work Related to the Capital Project to Design the Park View Training/Storage Facility

WHEREAS, the current facilities for Park View to train staff and to store needed supplies and vehicles are inadequate for current and future needs; and

WHEREAS, the County Board has previously approved the Capital Project and funding to hire an architect to accomplish the detailed design; and

WHEREAS, several architectural firms have submitted proposals through the Request for Proposal process; and

WHEREAS, it is the recommendation of the Facilities and Property Management Committees and County Executive Mark Harris that Kontext Architects be hired to perform the architectural engineering work on the new Park View Training and Storage Facility; and

WHEREAS, Kontext Architects shall be paid a fee not to exceed \$58,795; and

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves the hiring of Kontext Architects to be funded from previously approved funding for the design of the Capital project.

Fiscal Impact: The fiscal impact shall not exceed \$58,795.

Submitted by:

FACILITIES AND PROPERTY MANAGEMENT COMMITTEE

Motion by Supervisor Keller and seconded by Supervisor Ellis to adopt. CARRIED BY VOICE VOTE.

Motion by Supervisor Albrecht and seconded by Supervisor Finch to adjourn until the February 23, 2021 meeting at 6:00 p.m. The meeting was adjourned at 7:21 p.m.

Submitted by:
Julie A. Barthels
Winnebago County Deputy Clerk

State of Wisconsin)
County of Winnebago) ss

I, Julie A. Barthels, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their regular meeting held January 19, 2020.

Julie A. Barthels
Winnebago County Deputy Clerk