

**SPECIAL ORDERS SESSION
WINNEBAGO COUNTY BOARD MEETING
TUESDAY, MAY 2, 2023**

CALL TO ORDER

Chairman Thomas Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by ZOOM.

A. ROLL CALL

The following Supervisors were present: 32 – Dowling, Nichols, Borchart, Eisen, Horan, Defferding, Ellenberger, Wise, Nussbaum, Stafford, Albrecht, Gabert, Binder, Swan, Floam, Gordon, Ponzer, Belville, Hinz, Zellmer, Schellenger, Buck, Powers, Hanson, Cox, Farrey, Harrison, Zastera, Egan, Beem, Nelson and Miller. Excused: 3 – Robinson, Gustafson, and Youngquist. Vacant: 1.

B. PLEDGE OF ALLEGIANCE

The meeting was opened with the Pledge of Allegiance.

C. INVOCATION

Invocation by Supervisor Karen Powers

D. ADOPT AGENDA

Motion by Supervisor Horan, seconded by Supervisor Ellenberger, to adopt the agenda for tonight's meeting. CARRIED BY VOICE VOTE.

E. PUBLIC COMMENTS

No one from the public addressed the board.

F. REPORTS FROM COMMITTEES, COMMISSIONS & BOARDS

Supervisor Jacob Floam provided an update on the progress of the Ad-Hoc Task Force on Committee Structure Review. The Task Force met on Thursday, April 27, 2023, and approved to have a survey sent out to the whole County Board. Every Supervisor should have that in their inbox about committee structure. If anyone has any questions, please reach out to any of the Task Force members. The Task Force invited the Fond du Lac County Executive, Sam Kaufman, to the previous meeting and he presented a good overview of their committee process. The next meetings are scheduled for Thursday, May 11, 2023, at 9:30 am and Thursday, May 25, 2023, at 6:00 pm in the County Administration Building located at 112 Otter Avenue in Oshkosh.

Supervisor Brian Defferding attended and provided a brief overview of the National Chief Justice Summit that was held on April 21, 2023, in Madison on Mental Health. There will be a meeting on May 19, 2023, at 12:00 pm at the Winnebago County Courthouse to take a look at and do some brainstorming sessions on what Winnebago County can do in regards to those with mental health conditions that are involved in the criminal justice system.

Supervisor Paul Eisen gave a shout out to the Oshkosh Examiner online newspaper for its continuing coverage of the Winnebago County Board and government affairs. Their last issue, Monday, May 1, 2023, presented tonight's agenda to the public.

G. COUNTY BOARD CHAIRMAN'S REPORT

County Board Chairman Egan reported on the following topics:

- Supervisors Robinson, Gustafson, and Youngquist are excused from tonight's meeting.
- Chairman Egan mentioned that anyone wishing to donate to the Michael Norton memorial, should see Supervisor Powers.
- The WCA conference is coming up in September, if there are any board members wanting to attend, please contact the County Clerk's office so arrangements can be made.
- The County Board Tour is coming up and scheduled for Monday, May 15, 2023, starting at 8:00 am. The agenda was placed on your desks tonight. Please contact the County Clerk's office and let them know whether you will be attending or not.

H. ZONING REPORTS & ORDINANCES

1. Report No. 001 – Divine Journey Home Buyers, LLC; Town of Winneconne.
Motion by Supervisor Nelson, seconded by Supervisor Hinz to accept. CARRIED BY VOICE VOTE.
2. Amendatory Ordinance No. 03/001/23 – Rezoning from R-1 Rural Residential to R-2 Suburban Low Density Residential for tax parcel no.030-0239-06(p).
Motion by Supervisor Nelson, seconded by Supervisor Nussbaum to adopt. CARRIED BY VOICE VOTE. (Effective Date: May 2, 2023)

I. PRESENTATIONS

1. Winter Storm Brooklyn Emergency Order Recap – Ethan Hollenberger, County Executive Assistant; Bill Topel, Director of Human Services; and Eric Rasmussen, Emergency Management Director

Ethan Hollenberger, the County Executive Assistant presented a brief overview on what this presentation will entail. Eric Rasmussen, Emergency Management Director, recapped the Winter Storm Brooklyn Emergency detailing events as alerts, conditions and warnings came out.

Mr. Hollenberger stated mass sheltering is a function of county government and is in the Winnebago County Emergency Response Plan as Emergency Support Function 6. County sheltering is not uncommon in emergencies. He walked through the timeline of why Winnebago County and the County Executive decided the emergency order was what we needed and the 48 hours prior to taking over and operating the shelter.

Renee Soroko, the Human Services Deputy Director, provided information on taking over the running of the shelter and the updated costs not only for the emergency but after the emergency as we assisted the Day-by-Day, some hoteling and some other resources that we've been doing for several years.

The end result is the county saved lives. Individuals and agencies learned to work together on emergency planning, how to work together in a crisis, and improve our capabilities for the next emergency.

Mr. Rasmussen briefly discussed the "hotwash" recommendations and "action after review" which were done by an outside consultant. A "hotwash" is the immediate "after action" discussions to identify strengths and weaknesses of the response to a given event. An "after action review" is the plan of actions, practices, and resources needed to address the shortcomings identified in the "hotwash".

Mr. Hollenberger, Ms. Soroko and Mr. Rasmussen then took questions from the board. A copy of this presentation is available in the County Clerk's Office.

2. Neighborhood Improvement Fund Sub-Grant Recipient Updates **a. Solutions Recovery – Trevor Feinrich, Executive Director**

Trevor Feinrich presented information on the Solutions Recovery organization. They provide recovery services for individuals and families struggling with mental health and substance use issues. Recovery is a life-long process. Solutions Recovery is there to provide support at every step of their journey and guide them down the best path to success. The Sober Living Six Month Program includes financial stability, healthy relationships, parenting, mental health, accountability and developing health habits to name a few. Sober Housing "After Sober Living" provides safe, supportive affordable long-term housing. Solutions Recovery has submitted a letter of intent to purchase the Christine Ann Facility which will allow them to provide more services to the growing need of individuals and families seeking recovery help.

Mr. Feinrich then took questions from the board. A copy of this presentation is available in the County Clerk's Office.

b. Day by Day Warming Shelter – Gretchen Withers, President of the Board

Gretchen Withers presented information on the Day-by-Day Warming Shelter. The Day-by-Day Warming Shelter collaboratively provides temporary shelter, individualized services, and opportunities for self-sufficiency to empower the most vulnerable adults in our community. They provide shelter programming also known as "Gateways to Goals" that include basic needs, housing, employment, health and wellness and education among others. They have some current challenges that include guest capacity, limited overnight services, limited kitchen usage and limited safety and security. With the new shelter being built, they will be addressing some of those challenges by increasing overnight capacity, increasing overnight services, have an operational kitchen and additional showers, bathrooms and a larger laundry room and proper security.

Ms. Withers then took questions from the board. A copy of this presentation is available in the County Clerk's Office.

3. Self-Organized County Board Proposal – Supervisor Jim Wise, Chairman of the Ad-Hoc Task Force on Per Diems and Mary Anne Mueller, Corporation Counsel

Chairman Wise presented information on what a self-organized county involves. Self-organization is a process used by county boards that provides the board with alternatives to some of the specific procedures otherwise mandated in Chapter 59, Wisconsin Statutes. A county that has undertaken self-organization has given itself somewhat more flexibility in the manner of how the board of supervisors may operate.

A county which has undergone self-organization may adopt its own policies regarding:

- Use of staggered terms for the supervisors, electing half of them each year rather than electing them all each even-numbered year.
- Compensation of supervisors for attendance at board meetings and paying mileage.

- Filling vacancies in the office of county supervisor.
- Self-organization is accomplished by a very simple procedure:
- A majority of the whole board adopts an ordinance invoking the authority of the authorizing statute, 59.10(1).
 - The county board adopts the policies it desires regarding possible staggered terms, compensation for board members, and the method for filling vacancies on the county board.
- County boards are granted clear authority to change the way they do business in very specific areas of board functioning if they undertake self-organization.

Mr. Wise and Ms. Mueller then took questions from the board. A copy of this presentation is available in the County Clerk's Office.

4. Introduction to Priority Based Budgeting – Ethan Hollenberger, County Executive Assistant

Ethan Hollenberger, presented the introduction to Priority Based Budgeting (PBB). He discussed the goals of the project which include departments understanding how their programs relate to each other and the overall county mission, clearly articulate for elected officials and the public exactly what the county does, and uniformly cost allocate to programs which allows for better policy discussions. The Priority Based Budgeting builds around programs and priorities. The PBB provides the data to drive communication and decision-making including knowing the resources contributing to their programs, utilize data to discuss trade-offs and reallocation opportunities, and connect decision-makers and department experts to support a more transparent budget process.

Munis is being renamed to Tyler Enterprise ERP (Enterprise Resource Planning). Our financial management solutions integrate core financial applications with human resources, revenue management, tax billing, and asset management. Mr. Hollenberger provided an example of what the PBB would look like and the steps of the complete process. The process has four steps: Program Inventory, Program Costing, Program Scoring and finally Take Action and Utilize the Data.

ResourceX is a priority-based budgeting tool. It provides software solutions to transform your budget and align resources with community priorities that include budget development, planning analysis, and communication & transparency. PBB will help us with an infusion of "new" money, we need to allocate it judiciously, and sustainably, lead to long term fiscal planning and targets "fiscal cliffs", and more easily identify programs to transfer to other governments or give to other entities for Innovation Fund Grants.

Mr. Hollenberger then took questions from the board. A copy of this presentation is available in the County Clerk's Office.

Motion by Supervisor Albrecht, and seconded to adjourn until the Board's next meeting on Tuesday, May 16, 2023, at 6:00 p.m. The meeting was adjourned at 9:39 p.m.

Submitted by:
Cassie J. Smith-Gregor
Winnebago County Deputy Clerk

State of Wisconsin)
County of Winnebago) ss

I, Cassie J. Smith-Gregor, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their Special Orders Session meeting held May 2, 2023.

Cassie J. Smith-Gregor
Winnebago County Deputy Clerk