

**ADJOURNED SESSION  
WINNEBAGO COUNTY BOARD OF SUPERVISORS MEETING  
TUESDAY, JANUARY 17, 2023**

Chairman Thomas Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by ZOOM.

The meeting was opened with the Pledge of Allegiance and the invocation by Supervisor Karen Powers. The following Supervisors were present: 34 – Dowling, Nichols, Borchart, Eisen, Horan, Defferding, Nussbaum, Albrecht, Stafford, Gabert, Binder, Swan, Robinson, Floam, Gordon, Ponzer, Belville, Norton, Hinz, Zellmer, Schellenger, Buck, Powers, Hanson, Cox, Gustafson, Youngquist, Farrey, Harrison, Zastera, Egan, Beem, Nelson and Miller. Excused: 2 – Ellenberger and Wise

Motion by Supervisor Horan, seconded by Supervisor Gustafson, to adopt the agenda for tonight's meeting.  
CARRIED BY VOICE VOTE.

**PUBLIC HEARING**

Paul Eisen, Supervisor for District 4, spoke in opposition regarding Resolution No. 167-012023: "Creating a Spirit Fund, Transferring Surplus Funds from the General Fund and Park View Fund to the Spirit Fund, and Renaming the ARPA Strategy and Outcomes Commission the Spirit Fund Commission".

The following people spoke in favor of Resolution No. 166-012023: "Dissolve the Diversity Affairs Commission in its Current Form":

- Laura Ackman, Larsen
- Len Kachinsky, Fox Crossing
- Ed Hudak, Neenah

The following people spoke in opposition of Resolution No. 166-012023: "Dissolve the Diversity Affairs Commission in its Current Form":

- Kathleen Propp, Oshkosh

The following people voiced their concerns regarding Resolution No. 167-012023: "Creating a Spirit Fund, Transferring Surplus Funds from the General Fund and Park View Fund to the Spirit Fund, and Renaming the ARPA Strategy and Outcomes Commission the Spirit Fund Commission":

- Mark Harris, Oshkosh
- Kathleen Propp, Oshkosh

**COMMUNICATIONS, PETITIONS, MEMORIALS, ACCOUNTS, COMMENDATIONS, ETC.**

Julie Barthels, Deputy County Clerk, presented the following communications:

- Petition for Zoning Amendments:
  - 001 – Winagamie, Inc. c/o Nancy Johnshoy, Town of Clayton, rezone from R-2 (Suburban Residential District) to R-1 (Rural Residential District)
  - 002 – Winnebago County Wittman Regional Airport, various municipalities; repeal and replace Chapter 24 of the Winnebago County General Code
- Resolutions from Other Counties:
  - Door County – Resolution 2022-107 "Resolution to Request State Revise the Current Real Estate Transfer Fees Revenue Sharing Formula"
  - Lafayette County – Resolution 51-22 "Requesting the State to Revise the Current Real Estate Transfer Fees Revenue Sharing Formula"
  - Langlade County – Resolution #45-2022 "Request State to Revise the Current Real Estate Transfer Fees Revenue Sharing Formula"
  - Monroe County – Resolution #12-22-03 "Request State to Revise the Current Real Estate Transfer Fee Revenue Formula"
  - St. Croix County – Resolution #48 (2022) "Resolution Requesting the State of Wisconsin To Review and Revise the Entry Level Compensation Rate for Assistant District Attorneys"
  - Trempealeau County – Resolution #2022-12-11 "to Encourage the State Legislature to Increase the Pay Rate of Assistant District Attorneys (ADAs) in Order to Maintain Fully Staffed Offices of Competent Prosecutors at the County Level"
- Commendations:
  - Commendations for Steven Brewer, Daniel Hinton, Jane Hughes, Darren Putzer, Andrew Reigh, Greg Rothe, Teresa Vnuk and Karen Witt

## **REPORTS FROM COMMITTEES, COMMISSIONS & BOARDS**

Supervisor Stafford announced that the Judiciary & Public Safety (JPS) Committee voted on the referred Resolution 151-122022 to JPS. The Resolution 151-122022: Authorize the Winnebago County Clerk to Publish a Notice of Referendum Regarding the Legalization and Decriminalization of Cannabis in the State of Wisconsin on January 9, 2023. The motion failed 1-3 (Nayes: Floam, Hanson, and Stafford); Abstain 1: Eisen. The next meeting is scheduled for 02/06/2023 at 6:00 pm. We will have an update for the 980 Housing Project and the Morgue Project. We will also be discussing some proposed rule changes and the resolution that we have approved for the committee structure starting in the 2024 term.

Supervisor Defferding stated that there is a Safe Streets Initiative meeting on 01/20/2023 at 12:00 pm in Branch 2 here at the courthouse. This is a committee that was created about 10 years ago that is similar to the criminal justice coordinating council in other counties. This is where we will talk about our current diversion programs.

Motion by Supervisor Albrecht and seconded by Supervisor Cox, to approve the December 20, 2022 Regular Session Board Proceedings for the Winnebago County Board of Supervisors. CARRIED BY VOICE VOTE.

### **COUNTY EXECUTIVE'S REPORT**

Executive Doemel reported on the following topics:

- Executive Doemel provided an update on the 980 Housing Project. The City of Oshkosh approved the zoning for the 980 project and did make an amendment limiting the project to 8 total units. We will submit our RFB by the end of the week and look forward to moving this project along. Our goal is to begin the project as soon as possible as well as complete the project at or below budget. We are currently waiting to place one 980 and the state has just made us aware that another is petitioning for release.
- Executive Doemel reported an update regarding the Day-by-Day Warming Shelter. The Day-by-Day staff has taken over the operations of the shelter. Training has begun and they have hired a new operations manager as well as other key staff. We held an after-action review to go over what well and what didn't. This was members and staff of the city and county as well as some of their board members which was very helpful.
- The Neighborhood Improvement Grant Fund is a plan that as a response to this emergency, the county is going to create an inter-agency task force on homelessness. Day-by-Day will be the priority organization to start with on this task force. We hope state, federal and trade association representatives will serve on this task force for us. Participation will be required as is part of the NIF grant agreement. The desire is to fund and achieve the goals set forth by the Winnebagoland Housing Coalition report which we based our NIF grant proposal off of.
- In regards to the Neighborhood Improvement Grant grantees reporting updates. We are not at the 6-month mark in the grant cycle. The state did not accept our agreement until November 2022. The beginning of the grant cycle starts when we disburse the funds. We are still waiting for the money to come in and to be given out.
- Executive Doemel reported on the American Rescue Plan Act Commission. The process has been a little rushed and a little confusing. There will be a resolution later in the meeting to change the name of the ARPA Commission to the "Spirit Commission". Executive Doemel explained the reasoning for doing this and wants to continue to improve and remain transparent with how the money is spent.
- Executive Doemel reported that the 1<sup>st</sup> phase of the recodification is complete. We will continue to review and make housekeeping adjustments as well as making our code a searchable document for our citizens.
- Executive Doemel briefly reported on the wage study presentation that is on tonight's agenda.

### **COUNTY BOARD CHAIRMAN'S REPORT**

Chairman Egan reported that Supervisor Ellenberger and Supervisor Wise are excused from tonight's meeting. Chairman Egan noted that the cannabis referendum was not on the agenda because they did not make the deadline. The Judiciary & Public Safety Committee met after the deadline.

Chairman Egan reminded everyone they signed a computer usage agreement with IT and the iPads should be used for county business only.

### **COMPENSATION STUDY UPDATE**

The last compensation study took place in 2016. By the time the plan was implemented, the County was already falling behind and below the average market rate.

An executive report was completed by Victoria McGrath. A market study and analyses were conducted and recommendations were provided with this report. Some of those recommendations are as follows:

- Modify the salary schedule through a combination of changing percentages between pay ranges, and movement of positions to a different paygrade.
- Develop a model of increase that allow the employee to reach the control point within three-five years.
- Develop a plan to alleviate in-range compression of current employees. Try to get employees into the proper quartile based upon their years in the position.
- Institute shift differentials for all positions that are required to work a non-traditional work week; work evenings, weekends or holidays. The policy should be consistently applied among all departments that have a shift differential.
- Health insurance benefits are competitive but Winnebago County does not lead the pack. Health insurance benefits would not be an enticement to work with Winnebago County.

It is important for the County to have a standardized procedure to adjust the salary schedules for consistency and for budgetary forecasting. The salary schedules should be adjusted annually for economic reasons. Without maintaining the salary schedule, it will fall below the market and the County will end up having to pay to get it updated. Annual salary schedule adjustments will keep a competitive, fair and fiscally sound salary schedule.

One of the main concerns in any salary schedule is the ability to keep it current. The County can strive to prolong the life of their Schedule if it continues to commit to maintaining its competitiveness with the external market by ensuring market updates occur. Given the current competitive market, the County is recommended to initially conduct a market update in three (3) years.

Ms. McGrath then took questions from the board. A copy of this presentation is available in the County Clerk's Office.

### **HUMAN SERVICES ELEVATOR PRESENTATION**

Mike Elder, Director of Facilities & Property Management reported that the Human Services Building needs a new elevator. The elevator was in operation for 28 years. There was no indication that it wasn't going to work. We need to replace controls with a new microprocessor. The approximate cost is \$230,000. This is a repair we have to do to make the elevator operational.

Mr. Elder then took questions from the board.

### **ZONING REPORTS AND ORDINANCES**

- Report No. 001 – Various Parcel Owners, Brian O'Rourke, Winnebago County Zoning Department. Motion by Supervisor Hinz, seconded by Supervisor Floam to accept. CARRIED BY VOICE VOTE.
  - Amendatory Ordinance No. 01/01/23 – Rezoning from A-1 (Agribusiness) to A-2 (General Agriculture) for multiple tax parcel numbers. The list of parcel numbers can be found at the following link:  
<https://www.co.winnebago.wi.us/sites/default/files/CountyClerk/OtherDocuments/001%20-%20AMEND%20ORDINANCE%20A-1%20corrected.pdf>

Motion by Supervisor Hinz, seconded by Supervisor Gabert, to adopt. CARRIED BY VOICE VOTE (Effective Date: January 17, 2023)

### **RESOLUTIONS AND ORDINANCES**

#### **RESOLUTION NO. 156-012023: Commendation for Steven Brewer**

WHEREAS, Steven Brewer has been employed with the Winnebago County Sheriff's Office, for the past twenty-nine years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Steven Brewer has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors, that sincere appreciation and commendation is extended to Steven Brewer for the fine services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Steven Brewer.

Submitted by:  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Hanson, to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 157-012023                      Commendation for Daniel Hinton**

WHEREAS, Daniel Hinton has been employed with the Winnebago County Department of Human Services, for the past twenty-nine years, and during that time has been a most conscientious and devoted County employee; and  
WHEREAS, Daniel Hinton has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors, that sincere appreciation and commendation is extended to Daniel Hinton for the fine services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Daniel Hinton.

Submitted by:  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Hanson, to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 158-012023                      Commendation for Jane Hughes**

WHEREAS, Jane Hughes has been employed with the Winnebago County Department of Human Resources, for the past forty-one years, and during that time has been a most conscientious and devoted County employee; and  
WHEREAS, Jane Hughes has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors, that sincere appreciation and commendation is extended to Jane Hughes for the fine services she has rendered to Winnebago County.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Jane Hughes.

Submitted by:  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Horan, to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 159-012023                      Commendation for Darren Putzer**

WHEREAS, Darren Putzer has been employed with the Winnebago County Sheriff's Office, for the past thirty-one years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Darren Putzer has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors, that sincere appreciation and commendation is extended to Darren Putzer for the fine services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Darren Putzer.

Submitted by:  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Hanson, to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 160-012023                      Commendation for Andrew Reigh**

WHEREAS, Andrew Reigh has been employed with the Winnebago County Sheriff's Office, for the past twenty-three years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Andrew Reigh has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors, that sincere appreciation and commendation is extended to Andrew Reigh for the fine services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Andrew Reigh.

Submitted by:  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Hanson, to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 161-012023                      Commendation for Greg Rothe**

WHEREAS, Greg Rothe has been employed with the Winnebago County Department of Facilities & Property Management, for the past twenty-four years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Greg Rothe has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors, that sincere appreciation and commendation is extended to Greg Rothe for the fine services he has rendered to Winnebago County. BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Greg Rothe.

Submitted by:  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Hanson, to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 162-012023                      Commendation for Teresa Vnuk**

WHEREAS, Teresa Vnuk has been employed with the Winnebago County Department of Human Services, for the past thirty-eight years, and during that time has been a most conscientious and devoted County employee; and WHEREAS, Teresa Vnuk has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors, that sincere appreciation and commendation is extended to Teresa Vnuk for the fine services she has rendered to Winnebago County. BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Teresa Vnuk.

Submitted by:  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Powers, to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 163-012023                      Commendation for Karen Witt**

WHEREAS, Karen Witt has been employed with the Winnebago County Clerk of Courts, for the past twenty-two years, and during that time has been a most conscientious and devoted County employee; and WHEREAS, Karen Witt has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors, that sincere appreciation and commendation is extended to Karen Witt for the fine services she has rendered to Winnebago County. BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Karen Witt.

Submitted by:  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Gordon, to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION: 164-012023                      Authorize the Sheriff's Office to Accept a \$3,200 WEM HS Alert Swat Equipment Grant**

WHEREAS, Winnebago County has a regional SWAT Team that is one of nine specialized multijurisdictional teams in the state; and

WHEREAS, the State of Wisconsin regularly provides additional funding solely to the nine specialized teams for needed technical equipment; and

WHEREAS, SWAT team members and deputies oftentimes have to sacrifice their safety and positioning in order to gather necessary intelligence during an incident; and

WHEREAS, purchasing equipment to improve observation tools will enhance the abilities of the SWAT Team and assist in the safe resolution of critical incidents within Winnebago County; and

WHEREAS, these grant funds must be used by May 5, 2023.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Sheriff's Office to accept a \$3,200 WEM HS Alert SWAT Equipment grant.

Submitted by:  
JUDICIARY AND PUBLIC SAFETY COMMITTEE  
PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Stafford, seconded by Supervisor Hanson to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 165-012023: Implementing Pay Differential for 24/7 Operations at the Crisis Center and Child Welfare Shelter Care, as well as for three Supervisors**

WHEREAS, the primary mission of the crisis center and shelter care services' direct care, and supervisor staff working in our 24-hour facilities, is to provide a safe and supportive residence to our most vulnerable population; and

WHEREAS, the ongoing labor shortage has made recruitment for direct service positions extremely difficult, with many vacancies and long delays. In turn, this places unreasonable demands on existing staff to cover many open shifts at the Crisis Center (adults) and Shelter Care (youth); and

WHEREAS, the situation contributes to losing staff and continues to exhaust existing staff. The facilities can not operate without adequate staff; and

WHEREAS, the idea of better compensating direct care staff who work second and third shifts, and/or on the weekends, incentivizes staff to want to take those jobs and stay there; and

WHEREAS, the proposed rates as set forth below have been vetted by Human Resources to ensure that they are in line with the other departments and will fit into the existing payroll structure.

Budget:

Pay Differential: \$54,253

Supervisor Beeper Pay: \$47,985

Supervisor On-call Pay: \$38,213

Holiday Pay: \$43,447

5% cushion: \$9,195

TOTAL: \$193,093

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves implementing a Pay Differential for 24/7 Operations at the Crisis Center and Child Welfare Shelter Care, as well as for three Supervisors as set forth below.

Budget:

Pay Differential: \$54,253

Supervisor Beeper Pay: \$47,985

Supervisor On-call Pay: \$38,213

Holiday Pay: \$43,447

5% cushion: \$9,195

TOTAL: \$193,093

Submitted by:

HUMAN SERVICES BOARD

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Harrison, seconded by Supervisor Cox to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 166-012023 Dissolve the Diversity Affairs Commission in its Current Form**

WHEREAS, the Diversity Affairs Commission (DAC) was approved by the Winnebago County Board of Supervisors in December of 2020; the by-laws and strategic plan were approved in January of 2022, and complete board approval occurred in March of 2022 (With a new Board incoming in 5/2022): the strategic plans ended in December of 2022; and

WHEREAS, the DAC was started during the pandemic, and the isolation of the pandemic, stressed our interpersonal relations; and

WHEREAS, since the inception of the DAC obtaining and retaining members has been difficult; and

WHEREAS, the tasks, function, and outreach opportunities of the DAC can be handled by other entities, (i.e. Winnebago Health Department, Human Services, UW Fox Cities, UW Oshkosh, UW extension, private entities, places of worship); and

WHEREAS, the only stated goal of the DAC is to promote educational events; and

WHEREAS, other public organizations in Winnebago County, the Wisconsin Counties Association (WCA) and other private enterprises in Winnebago County have existing programs to help support members of our community in the area of Diversity, Equity, and Inclusion and initiatives which provide funding of the educational outreach and are able to reach so many diverse groups; and

WHEREAS, the DAC, since July of 2022 has had very limited support, especially from UW Extension, Education and Agriculture support, which is the committee of Jurisdiction, and as there is no committed UW extension staff member able to commit sufficient time until late spring/summer of 2023.

NOW, THEREFORE, BE IT RESOLVED that the Diversity Affairs Commission be dissolved, with the understanding that it can be re-evaluated to better fit the needs of our community, post pandemic.

Submitted by:

KAY HORAN, District 5

JACOB FLOAM, District 16

NATE GUSTAFSON, District 28

Motion by Supervisor Horan, seconded by Supervisor Hinz, to adopt.

Motion by Supervisor Schellenger, seconded by Supervisor Gordon, to move to postpone indefinitely. AYES: 13 – Nichols, Eisen, Albrecht, Binder, Gordon, Ponzer, Norton, Zellmer, Schellenger, Buck, Powers, Cox, and Farrey; NAYES: 21; ABSTAIN: 0; ABSENT: 2 – Ellenberger and Wise. FAILED.

Motion by Supervisor Eisen, seconded by Supervisor Borchart to amend the resolution to substitute language from proposed resolution 153-122022 in place of resolution 166-012023. AYES: 11 – Nichols, Borchart, Eisen, Binder, Gordon, Ponzer, Norton, Schellenger, Buck, Powers, and Cox; NAYES: 23; ABSTAIN: 0; ABSENT: 2 – Ellenberger and Wise. FAILED.

Vote on Resolution: AYES: 19; NAYES: 14 – Nichols, Borchart, Eisen, Albrecht, Binder, Gordon, Ponzer, Norton, Zellmer, Schellenger, Buck, Powers, Cox, and Farrey; ABSTAIN: 1 - Stafford; ABSENT: 2 – Ellenberger and Wise. PASSED.

**RESOLUTION NO. 167-012023                      Creating a Spirit Fund, Transferring Surplus Funds from the General Fund and Park View Fund to the Spirit Fund, and Renaming the ARPA Strategy and Outcomes Commission the Spirit Fund Commission**

WHEREAS, Winnebago County has received funds totaling \$33,390,918 in State and Local Fiscal Recovery Funds under the American Rescue Plan Act of 2021 (ARPA); and

WHEREAS, by Resolution No. 277-022022 created a Winnebago County ARPA Strategy and Outcomes Commission, with the directive that "[a]ll ARPA spending and appropriation requests are to be submitted to the ARPA Strategy and Outcomes Commission for its recommendation prior to action by the full County Board"; and

WHEREAS, upon recommendation by the ARPA Strategy and Outcomes Commission, through Resolution No. 110-102022 the Winnebago County Board recognized State and Local Fiscal Recovery Funds in the amount of \$33,390,918 as replacement of public sector revenue for the County, and further identified expenses incurred and paid in the form of wages between March 4, 2021 and September 30, 2022 in general fund departments and at Park View Health Center as general government services which had been funded through the use of such replacement of public sector revenue; and

WHEREAS, the use ARPA funds as replacement of public sector revenue for such expenses has produced a surplus of \$18,177,450 in the general fund and \$15,213,468 in the Park View Health Center fund, totaling \$33,390,918, as of the end of 2022, above and beyond the fund balances due to other sources; and

WHEREAS, it is the desire and intention of the Board to set aside surplus funds in that amount, to be used for purposes specified herein; and

WHEREAS, the ARPA Strategy and Outcomes Commission should be renamed the Spirit Fund Commission, and tasked with making recommendations regarding use of the Spirit Fund;

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that a separate special revenue fund be established, to which shall be transferred \$33,390,918 in surplus funds, consisting of \$18,177,450 from the undesignated general fund and \$15,213,450 from the Park View Health Center fund, and that it is the intent of the Board that such funds be spent on projects which fall within any of the following categories:

(1) Responding to public health and negative economic impacts of the pandemic, including public health, assistance to households, assistance to small businesses, assistance to nonprofits, aid to impacted industries, and restoring or supporting public sector capacity;

(2) Providing premium pay for essential workers; and

(3) Making investments in broadband, water, or sewer infrastructure.

BE IT FURTHER RESOLVED that the ARPA Strategy and Outcomes Commission be renamed the Spirit Fund Commission, with no change to its makeup, and that all requests for spending and appropriation requests for uses of the Spirit Fund are to be submitted to the Spirit Fund Commission for its recommendation and submission to the full County Board.

Submitted by:  
ARPA STRATEGY AND OUTCOMES COMMISSION

Motion by Supervisor Farrey, seconded by Supervisor Buck, to adopt.

Motion by Supervisor Gabert, seconded by Supervisor Nichols, to refer back to the ARPA Strategy and Outcomes Commission.

Vote to Refer Back: AYES: 20; NAYES: 14 – Borchart, Defferding, Nussbaum, Albrecht, Swan, Robinson, Belville, Zellmer, Farrey, Harrison, Zastera, Egan, Beem and Miller; ABSTAIN: 0; ABSENT: 2 – Ellenberger, and Wise. PASSED.

**RESOLUTION NO. 168-012023**

**Authorizing a transfer of \$175,000 from the Spirit Fund to the General Fund for the Purpose of Funding Budgeted Expenses in the County Executive's Office for Assistance With Strategic Planning and Priority-based Budgeting**

WHEREAS, by Resolution 143-112022, adopted by the Winnebago County Board of Supervisors on November 15, 2022, the Board transferred \$175,000 from the Undesignated General Fund Balance to the Other Contracted Services account in the County Executive's Office for use in obtaining assistance with strategic planning and priority-based budgeting; and

WHEREAS, in that same resolution the Board recognized that "funds allocated for these purposes from the undesignated general fund may be later replaced by resources made available through designated uses of ARPA funds"; and

WHEREAS, the Board has now created a fund known as the Spirit Fund, using resources made available through use of ARPA funds designated as replacement of lost revenue and used for general government services through Resolution No. 110-102022; and

WHEREAS, the \$175,000 appropriation for strategic planning and priority-based budgeting is an appropriate use of dollars from the Spirit Fund, and the Undesignated General Fund Balance, which was the original source of funding for this appropriation, should be replaced with dollars from the Spirit Fund.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it authorizes a transfer of \$175,000 from the Spirit Fund to the General Fund for the purpose of funding already-budgeted expenses in the County Executive's Office for assistance with strategic planning and priority-based budgeting.

Submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

This resolution was withdrawn.

**RESOLUTION NO. 169-012023**

**Authorizing a Capital Improvements Project for Purchase of Digital Subscriber Units (Radios) for County Departments, to Be Funded by a Transfer of \$2,560,000 from the Spirit Fund**

WHEREAS, digital subscriber units, commonly known as radios, were originally purchased for all public safety entities within Winnebago County beginning in 2011, as part of an eleven million dollar countywide upgrade including infrastructure; and

WHEREAS, the purchased radios had an expected life of 7 to 10 years, and have been out of warranty since 2015; and

WHEREAS, approximately 420 radios used by the Sheriff's Office as well as the Highway, Facilities, Public Health, Emergency Management, District Attorney, and Medical Examiner departments must be replaced to ensure mission-critical services can be provided; and

WHEREAS, the \$2,560,000 in County funding for a capital improvements project to purchase digital subscriber units (radios) for County departments is an appropriate use of dollars from the Spirit Fund.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it authorizes a capital improvements project for purchase of digital subscriber units for County departments, to be funded with \$2,560,000 from the Spirit Fund.

Submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

This resolution was withdrawn.

**RESOLUTION NO. 170-012023**

**Authorizing a transfer of \$853,000 from the Spirit Fund to the General Fund for the Purpose of Funding Budgeted Expenses in the Facilities Department for Purchase and Installation of an Emergency Generator at the Sunny View Expo Center**

WHEREAS, an amendment to the 2023 Executive Budget, which increased the capital outlay budget in the Facilities and Property Management Department for purposes of purchasing and installing an emergency generator at the Sunny View Expo Center, was passed by the Winnebago County Board of Supervisors and included in the 2023 Adopted Budget; and

WHEREAS, the \$853,000 appropriation for purchase and installation of an emergency generator is an appropriate use of dollars from the Spirit Fund, and the Undesignated General Fund balance, which was the original source of funding for this appropriation, should be replaced with dollars from the Spirit Fund;

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it authorizes a transfer of \$853,000 from the Spirit Fund to the General Fund for the purpose of funding the purchase and installation of an emergency generator at the Sunny View Expo Center.

Submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

This resolution was withdrawn.



**RESOLUTION NO. 171-012023**

**Authorizing a Capital Improvements Project to Provide a Rapid Intervention Vehicle for the Airport, to Be Funded by a Transfer of \$600,000 from the Spirit Fund**

WHEREAS, a Rapid Intervention Vehicle, a specialized vehicle needed to combat fires on smaller, general aviation aircrafts in the event of an accident at the airport, is needed to replace an existing truck at the airport's fire station; and

WHEREAS, the \$600,000 in funding for a capital improvements project to provide a Rapid Intervention Vehicle for the airport is an appropriate use of dollars from the Spirit Fund.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it authorizes a capital improvements project to provide a Rapid Intervention Vehicle for the airport, to be funded with \$600,000 from the Spirit Fund.

Submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

This resolution was withdrawn.

**RESOLUTION NO. 172-012023**

**Authorizing a transfer of \$300,000 from the Spirit Fund to the General Fund for the Purpose of Funding Budgeted Expenses in the Facilities Department for a Building Condition Assessment Study**

WHEREAS, an amendment to the 2023 Executive Budget, which increased the professional services budget in the Facilities and Property Management Department for purposes of conducting a County-wide building condition assessment study, was passed by the Winnebago County Board of Supervisors and included in the 2023 Adopted Budget; and

WHEREAS, the \$300,000 appropriation for a Building Condition Assessment study is an appropriate use of dollars from the Spirit Fund, and the Undesignated General Fund balance, which was the original source of funding for this appropriation, should be replaced with dollars from the Spirit Fund.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it authorizes a transfer of \$300,000 from the Spirit Fund to the General Fund for the purpose of funding already-budgeted expenses in the Facilities and Property Management Department for a Building Condition Assessment study.

Submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

This resolution was withdrawn.

**RESOLUTION NO. 173-012023**

**Authorizing a Capital Improvements Project to Install a Redundant Fiber Loop, to Be Funded by a Transfer of \$542,600 from the Spirit Fund and \$212,400 in Outside Funding**

WHEREAS, a second fiber path between the County Administration Building and the Sheriff's Office would create a redundant fiber loop, allowing critical network traffic to be rerouted in the event of a cut, hardware changes, or necessary repairs; and

WHEREAS, the proposed route would also provide increased connectivity between City of Oshkosh fire stations, which provides an opportunity for cost sharing; and

WHEREAS, the \$542,600 in County funding for a capital improvements project to provide a redundant fiber loop is an appropriate use of dollars from the Spirit Fund.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it authorizes a capital improvements project to install a redundant fiber loop for the sum of \$755,000, to be funded with \$542,600 from the Spirit Fund and \$212,000 in outside funding.

Submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

This resolution was withdrawn.

**RESOLUTION NO: 174-012023**

**Authorizing a Capital Improvements Project to Provide Automated Pay Stations for Boat Landings, to Be Funded by a Transfer of \$120,000 from the Spirit Fund**

WHEREAS, the 7 public boat landings operated by the Winnebago County Parks Department currently have cash boxes to receive daily payments of launch fees;

WHEREAS, replacing these cash boxes with automated pay stations will provide greater convenience to the public, allowing for use of credit cards or cash, and will provide the county with a savings in staff time and more consistent collection of launch fees while being consistent with similar systems in place for the City of Oshkosh as well as Brown County; and

WHEREAS, the \$120,000 in funding for a capital improvements project to provide automated pay stations for boat landings is an appropriate use of dollars from the Spirit Fund.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it authorizes a capital improvements project to provide automated pay stations for boat landings, to be funded with \$120,000 from the Spirit Fund.

Submitted by:  
ARPA STRATEGY AND OUTCOMES COMMISSION

This resolution was withdrawn.

Motion by Supervisor Norton, seconded by Supervisor Nichols, to adjourn until the February 7, 2023 special orders meeting at 6:00 p.m. The meeting was adjourned at 9:15 p.m.

Respectfully submitted by:  
Cassie J. Smith-Gregor  
Winnebago County Recording Secretary

State of Wisconsin)  
County of Winnebago) ss

I, Cassie J. Smith-Gregor, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their regular meeting held January 17, 2023.

Cassie J. Smith-Gregor  
Winnebago County Recording Secretary