

JULIE BARTHELS
Winnebago County Clerk
112 Otter Avenue, PO Box 2806
Oshkosh, Wisconsin 54903-2806
(920) 232-3430

NOTICE OF COMMISSION, BOARD OR COMMITTEE MEETING

NAME OF COMMISSION,
BOARD OR COMMITTEE:

ARPA STRATEGY AND OUTCOMES COMMISSION
** (SEE BELOW) **

TIME OF MEETING: 1:00 pm

DATE OF MEETING: Tuesday, November 7, 2023

PLACE OF MEETING: David W. Albrecht Administration Building
112 Otter Avenue, Oshkosh WI
Susan T. Ertmer Conference Room 120
Oshkosh, WI 54901

To join this Zoom Meeting via video, use this link:

<https://us02web.zoom.us/j/85622309414?pwd=MmZMd0R3UU5rajR1eDlqQkZTNU1Bdz09>

Meeting ID: 856 2230 9414 Passcode – ARPA110723

To join this meeting by telephone (312) 626-6799 and enter the Meeting ID: 856 2230 9414

Passcode 4066409492

SUBJECT MATTER OF THE MEETING

1. Call to Order
2. Public Comments
3. Approval of minutes of October 20, 2023, meeting.
4. Update/discussion: Status of where Municipalities stand regarding the \$145,000 Spirit Funds distribution.
5. Discussion/Action: Resolution – Approve up to \$2,100,000 of the Spirit Fund to be Appropriated for Purchasing Radios and Radio Equipment by the Winnebago County Fire Chiefs Association, to be Distributed Equitably Among Association Member Fire Departments
6. Discussion/Action: Resolution – Approving \$_____ from the Spirit Fund's Government Identified Community Projects Category to Assist in the Purchase of the Beach Building for Christine Ann Domestic Abuse Services, Inc.
7. Discussion/Action: Resolution – Approving \$_____ from the Spirit Fund's Government Identified Community Projects Category to Assist in the Purchase and Renovation of New Facilities for the Damascus Road Project
8. Discussion/Action: Resolution – Approving \$_____ from the Spirit Fund's Government Identified Community Projects Category to Expand Solutions Recovery Housing
9. Discussion/Action: Resolution – Approving \$_____ from the Spirit Fund's Government Identified Community Projects Category to Renovate and Expand St. Vincent de Paul Neenah Menasha
10. Discussion/Possible Action: Continue prioritizing, selection, and funding amounts for projects for Spirit Funding.
11. Discussion/Possible Action: Next Steps for Spirit Fund Applicants
12. Set next meeting date, time, and location.

13. Adjournment

****This meeting is also being posted as a committee meeting for:**

- Park View Health Center Committee
- Highway Committee
- Winnebago County Board of Supervisors

Upon request, provisions will be made for people with disabilities upon 24 hours prior notice to the Office of the County Clerk. Phone Number: (920) 232-3430

PROJECTS RELATED TO MUNICIPALITIES

City of Menasha	Public Works Facility Solar Phase II Project
City of Neenah	No Project Specified and no indication of whether a reimbursement, advance or county work
City of Omro	Jackson/Tyler Street and Sidwalk Improvement Project. ACH on 10/6/2023
City of Oshkosh	
Town of Algoma	Road work done by Kartechner Brothers. Money to be paid on 10/20/2023.
Town of Black Wolf	Submitted for reimbursement for County Road Maintenance. \$59,684.27 instead of \$146,034.64.
Town of Clayton	Park located N CTH JJ & E 76 and Reconstruction of Friendship Trail. ACH 10/6/2023
Town of Neenah	Public Restroom at Keating Park. ACH 10/6/2023.
Town of Nekimi	Highway Department to do an Overlay on South Clay Road.
Town of Nepeuskun	Road Maintenance for Koro Road, 37th Ave and Hilke Road. Paid 10/20/2023
Town of Omro	Broderick Road, Rivermoor Road, Ninth Street Road, Leonard Point Road, Parada Road.
Town of Oshkosh	Fire Engine Truck. Old agreement signed. No indication of reimbursement or Advance.
Town of Poygan	Old Standard Agreement Signed. No indication of project.
Town of Rushford	Stone School Road improvement project with total cost of \$200,000
Town of Utica	Burr Oak Road overlay from Hwy 44 to Norht Ripple Road.
Town of Vinland	Grundman County Boat launch half mile stretch leading into park.
Town of Winchester	Construction of an Accessory Building for Fire Department.
Town of Winneconne	Building construction at Town Hall to house emergency vehicles. LGIP account info sent???
Town of Wolf River	Email received on wanting to use \$144,000 on a fire truck but not decided on remaining \$1,000
Village of Fox Crossing	Purchase of a Vacuum leaf truck. Paid 10/20/2023
Village of Winneconne	Lake Winneconne capital project to improve boat launch and water sport activities.

2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29
30
31
32
33
34
35
36
37
38
39
40

RESOLUTION: APPROVE UP TO \$2,100,000 OF THE SPIRIT FUND TO BE APPROPRIATED FOR PURCHASING RADIOS AND RADIO EQUIPMENT BY THE WINNEBAGO COUNTY FIRE CHIEFS ASSOCIATION, TO BE DISTRIBUTED EQUITABLY AMONG ASSOCIATION MEMBER FIRE DEPARTMENTS

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Winnebago County Fire Chiefs Association is the professional organization representing each fire department in the county; and

WHEREAS, radio equipment is an essential and life-saving component of firefighting equipment, for both the First Responders and the community members they serve; and

WHEREAS, professional and volunteer fire departments often use radios and radio components long past their recommended useful life due to the expense of replacing these systems; and

WHEREAS, the Winnebago County Fire Chiefs Association compiled a list of the needs for Fire Department replacement radios and radio components, receiving quotes ranging from \$2,031,578.20 to \$3,200,000 from local vendors representing different electronics brands.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby appropriates up to \$2,100,000 of Spirit Fund dollars to the Winnebago County Fire Chiefs Association to be used to purchase radios and radio components.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that upon completion, Winnebago County Fire Chiefs Association will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from date of disbursement.

Fiscal Note: This resolution will not amend the County Budget. \$_____ will be authorized for use from the Spirit Fund.

Respectfully submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

Commission Vote: _____

Vote Required for Passage: **Two-Thirds of Membership**

Approved by the Winnebago County Executive this _____ day of _____, 2023.

Jonathan D. Doemel
Winnebago County Executive

1 - 2023

2
3 **RESOLUTION: Approving \$_____ from the Spirit Fund's Government**
4 **Identified Community Projects Category to Assist in the Purchase the Beach**
5 **Building for Christine Ann Domestic Abuse Services, Inc.**

6
7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, Christine Ann Domestic Abuse Services (hereinafter "Christine Ann") mission is to "Empower
9 individuals and families through education, safety and support, and lead our community to reduce the incidents and
10 the effects of domestic abuse and dating violence"; and

11 **WHEREAS**, since being established in 1984, Christine Ann has educated the community on the dynamics of
12 abuse and provided resources and a safe space for individuals and families to escape dangerous relationships and
13 environments; and

14 **WHEREAS**, Christine Ann's current building has one bedroom that sleeps 7 individuals and two bedrooms
15 that sleep 5 individuals. The other seven bedrooms are limited to 2-4 individuals; and

16 **WHEREAS**, Only 3 of the 10 bedrooms are ADA accessible. Additionally, this configuration limits the number
17 of large families, disabled, older, and pregnant survivors Christine Ann can accept; and

18 **WHEREAS**, The Beach Building addresses all of Christine Ann current limitations. It is a 3-story, 36,000 sq.
19 foot building and is fully ADA compliant.

20 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$_____
21 from the Spirit Fund's Government Identified Community Project category be approved to assist in the purchase of the
22 Beach Building for Christine Ann Domestic Abuse Services, Inc.

23 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that upon completion, Christine
24 Ann Domestic Abuse Services, Inc. will submit supporting documentation to the Winnebago County Finance Director
25 outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but
26 not to exceed 5 years from date of disbursement.

27
28 *Fiscal Note: This resolution will not amend the County Budget. \$_____ will be authorized for use*
29 *from the Spirit Fund.*

Respectfully submitted by:

30 **ARPA STRATEGY AND OUTCOMES COMMISSION**

31
32 Commission Vote:

33
34 Vote Required for Passage: **Majority of Members Present**

35 Approved by the Winnebago County Executive this ____ day of _____, 2023.

36
37 _____
38 Jonathan D. Doemel
39 Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: 10/13/2023
FROM: Winnebago County Executive's Office
RE: Christine Ann Domestic Abuse Services, Inc acquiring additional residential space in the amount of up to \$1,000,000.

General Description:

Proposal for Christine Ann Domestic Abuse Services Request for \$1 million as part of a larger \$6.3 million initiative to acquire the building at 240 Algoma Blvd for use as emergency shelter capacity, transitional housing, and provide space for expanded community partnerships, utilizing American Rescue Plan Act (ARPA) Strategy and Outcomes Commission.

Action Requested:

Direction to draft a resolution releasing a single grant issued to Christine Ann Domestic Abuse Services to aid in purchasing expanded housing facilities.

Procedural Steps:

Committee of Jurisdiction: ARPA Strategy & Outcomes Commission Meeting date: 10/20/2023

Background:

Christine Ann Domestic Abuse Services mission is to, "Empower individuals and families through education, safety and support, and lead the community to reduce the incidents and the effects of domestic abuse and dating violence." Since being established in 1984, Christine Ann Domestic Abuse Services has educated the community on the dynamics of abuse and fought against domestic violence, by providing resource and a safe space for individuals and families to escape dangerous relationships and environments.

Christine Ann Domestic Abuse Services currently has one bedroom that sleeps 7 and two that sleep 5; the other seven are limited to 2-4 individuals. This limits the number of large families that can have in shelter at once.

- Only 3 of the 10 bedrooms are ADA accessible, which limits the number of disabled, older, and pregnant survivors the organization can accept.
- Families are provided their own room, while single adults of the same gender may share a room. While all bedrooms have their own bathroom, guests share kitchen, living room, and play spaces. Communal living often results in tension among residents during an already difficult time.
- In a 2019 survey, 50% of survivors said they would not consider shelter if they could not take their pet with them (<https://urinc.org/palsreport/>). The organization cannot accommodate pets due to their current communal living structure, so several survivors each year choose not to come because they don't want to leave their pet with the abuser. The organization believes even more never call in the first place, knowing they don't accept pets.

The Beach Building addresses all of the organization's current facility limitations. The 3-story, 36,000 sq. ft., fully ADA compliant Beach Building will become Christine Ann's new home in fall 2024.

- First-floor renovations will create a waiting room & reception desk, staff & community partner

offices, conference & meeting rooms, and a community kitchen & dining area.

- The 11 turnkey apartments on the 2nd floor will be emergency shelter, increasing bed capacity from 37 to 60.
- The 11 turnkey apartments on the 3rd floor will be transitional housing for up to 2 years, along with case management, to help survivors build the life skills and self-sufficiency they need to break generational cycles of abuse and poverty.
- Dedicated community partner offices will provide space for outside agencies to hold office hours, increasing client access to a variety of community supports and avoiding duplication of services.
- A large community conference room will be used for training local law enforcement, business, faith groups, and community organizations about domestic abuse and other services.

Policy Discussion:

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) Christine Ann Domestic Abuse Services routinely collaborates and provides resources to Winnebago County Human Services, Public Health, Sheriff's Department, and the District Attorney's Office.
- 2) Christine Ann Domestic Abuse Services' current facility at 206 Algoma Blvd limits growth of the program, and purchasing the 3-story, 36,000 sq. ft., fully ADA compliant Beach Building will allow for increased access and programmatic flexibility
- 3) Based projected purchase price, the following amounts represent a percentage of the purchase:

Attachments:

Name of Organization leading the project/looking for funding: Christine Ann Domestic Abuse Services, Inc

Assigned Application Number: 55

Organization: 45 Christine Ann Domestic Abuse Services, Inc

CEO/Executive Director/Organization Leader: Alicia Gehrig

Name of person completing survey: Emily James

Email: grantwriter@christineann.net

Phone: 920-230-2911

Type of organization requesting funding: Non-profit organization

Organization's mission statement (if applicable): Empower individuals and families through education, safety, and support and lead our community to reduce the incidents and the effects of domestic abuse and dating violence.

Does the organization conduct a third-party financial audit? Yes, annually by KerberRose.

Describe the general scope of the project for which funding would be requested: In 2024, Christine Ann Domestic Abuse Services, Inc (CADASI) will increase support to individuals and families impacted by domestic abuse by moving to the Beach Building at 240 Algoma Blvd in Oshkosh. This larger facility will allow the agency to increase emergency shelter capacity, add a transitional housing program, welcome survivors with pets, provide space for expanded community partnerships, and more.

Our current facility at 206 Algoma Blvd in Oshkosh presents several limitations, resulting in 50-70 survivors (who are otherwise approved for shelter) being turned away each year.

- In shelter we have one bedroom that sleeps 7 and two that sleep 5; the other seven are limited to 2-4 individuals. This limits the number of large families we can have in shelter at once.
- Only 3 of our 10 bedrooms are ADA accessible, which limits the number of disabled, older, and pregnant survivors we can accept.
- Families are provided their own room, while single adults of the same gender may share a room. While all bedrooms have their own bathroom, guests share kitchen, living room, and play spaces. Communal living often results in tension among residents during an already difficult time.
- In a 2019 survey, 50% of survivors said they would not consider shelter if they could not take their pet with them (<https://urinc.org/palsreport/>). We cannot accommodate pets due to our current communal living structure, so several survivors each year choose not to come because they don't want to leave their pet with the abuser. We believe even more never call in the first place, knowing we don't accept pets.

The Beach Building addresses all of our current facility limitations. The 3-story, 36,000 sq. ft., fully ADA-compliant Beach Building will become Christine Ann's new home in fall 2024.

- First-floor renovations will create a waiting room & reception desk, staff & community partner offices, conference & meeting rooms, and a community kitchen & dining area.
- The 11 turnkey apartments on the 2nd floor will be our emergency shelter, increasing our bed capacity from 37 to 60.

Name of Organization leading the project/looking for funding: Christine Ann Domestic Abuse Services, Inc

Assigned Application Number: 55

- The 11 turnkey apartments on the 3rd floor will offer transitional housing for up to 2 years, so survivors will have safety and support as they work to rebuild their lives and end generational abuse and poverty.
- The largest apartments can accommodate up to 8, meaning more space for large families.
- The entire facility will be pet-friendly (including an indoor kenneling area and outdoor dog park) so survivors and pets can remain safe together when fleeing violence.
- We will also have large rooms for community trainings and support groups.
- Moreover, we will have a dedicated community partner office for outside agencies to meet with clients and/or hold office hours, which maintains safety and eliminates transportation and childcare barriers for survivors.

We welcome survivors of all ages, genders, and backgrounds. We can pay for transportation services to get survivors from our entire service area to our Oshkosh facility. Satellite offices in Menasha and Green Lake provide additional convenient options for those with transportation barriers.

Who will lead the project (Internal, City, Winnebago County, State of WI...)? Internal

Where is the primary location of the project? 240 Algoma Blvd, Oshkosh, WI 54901

How many total individuals would this project serve each year? 950+

What areas (cities/regions/school districts) of Winnebago County will the project serve? All of Winnebago County (and Green Lake County)

Please describe the lasting impact of this project on the community: Leaving an abusive relationship is the most dangerous time for a survivor – safe shelter, safety planning, and support are critical during this time. About half of domestic violence homicides take place when the victim had already left or was planning to leave. In fact our namesake, Christine Ann, was murdered during a child custody exchange after leaving her abuser. Since covid we have seen record-breaking homicides with around 100 lives lost annually in WI from 2020-2022. As of July 13th, at least 49 Wisconsin lives have been lost to domestic violence in 2023. That's one person killed every 4.2 days. Three of those deaths have taken place in Winnebago County. In partnership with local government, Christine Ann provides essential services that are critical for the safety and wellbeing of all Winnebago County residents.

When survivors escape a violent relationship, they are not the only ones kept safe. Their loved ones, coworkers, neighbors, and community workers are also protected. Law enforcement often states that domestic violence calls are some of the most unpredictable and volatile situations they respond to. We partner with and train Oshkosh Police Dept (Neenah, Menasha, and Fox Crossing upcoming) and Winnebago County Sheriff's Dept to administer the life-saving Lethality Assessment Protocol to identify high-risk domestic violence victims and connect them with our 24/7 hotline while still at the scene. Emergency services, healthcare systems, and our entire community will benefit from Christine Ann's

Name of Organization leading the project/looking for funding: Christine Ann Domestic Abuse Services, Inc

Assigned Application Number: 55

expanded services. By increasing our shelter capacity for those in imminent danger, we will be able to prevent more trauma, homelessness, injury, and even death due to domestic violence.

While there are many exciting economic development projects underway for high-end apartments with amenities, there is a great need for transitional housing and affordable housing in our county. Our new transitional housing program will provide a bridge between crisis and full independence for survivors who need more time and support to rebuild self-sufficient lives, free of abuse. With up to 2 years of safe, stable housing and programming such as Rent Smart, financial literacy education, and cooking classes survivors will build life skills to achieve long-term self-sufficiency, so they can be independent and contributing members of the local economy.

We have operated in our current facility for over 32 years and expect to be in the Beach Building even longer. Our current facility will be purchased by Solutions Recovery to expand their sober living program for those struggling with substance use, making this project a win-win for two essential services within our county.

By providing 24/7 crisis services and emergency shelter, as well as offering new transitional housing units, we believe our project aligns with both Health & Human Services and Economic Development & Housing Initiatives within Government Identified Community Projects and satisfies several points within the Framework of the Spirit Fund spending.

In what stage is the project? In the process of implementing

What is the estimated completion date? 30-Sep-24

Estimated cost of the entire project: 6,300,000

Requested amount (range) from Winnebago County Spirit Fund: 750,000-1,000,000

Other than Spirit funds, how will the project be funded: private grants, donations, and bequests (65% of total project cost); sale of current facility; City of Oshkosh grants

Is completion of the project dependent on receiving the full amount requested? Yes, it is unlikely that we will be able to move forward without significant county funding.

Has the organization received any type of government (local, state, or federal) funding in the past 2 years? if so, please list Yes, about 40% of our current \$1.4M annual operating budget comes from government sources. We receive annual support from Winnebago County Health and Human Services, City of Oshkosh Community Development Block Grant, City of Neenah Community Development B

What portion of the project will be or is anticipated to be funded by local, state or federal government funding? 8-24% - We have \$500,000 committed by City of Oshkosh; if that is the only gov't funding we end up receiving, it would be 8% of our project total. If we receive our max Spirit Fund request of \$1M, that would take gov't funding to 24%.

List any ARPA funding received from other cities, counties or municipalities: \$350,000 committed from the City of Oshkosh

Name of Organization leading the project/looking for funding: Christine Ann Domestic Abuse Services,
Inc

Assigned Application Number: 55

\$25,000 pending from Green Lake County

Who will be responsible for any ongoing maintenance of the project? Christine Ann full-time Facility Manager, assisted by independent service providers

Will this increase the organizations operating expenses, if so, please explain how that will be maintained? We project that after moving into the new space, our annual operating budget will increase by about \$200,000 (from \$1.4M to nearly \$1.6M). The majority of this figure (est. \$122,500) is additional staff expense including the new full-time Transitional Housing Advocate and extra part-time Crisis Advocate shifts for front desk coverage due to increased client volume. Another large annual increase (est. \$37,000) will be utilities (our current facility is 19,000 sq. ft. and the Beach Building is 36,000 sq. ft.).

Fortunately, because of the offerings like pets and transitional housing, we'll be eligible for additional grants that we are not currently. For example, we recently applied for two large federal grants, one that would support expenses of serving survivors with pets and another for transitional housing, totaling nearly \$1M in program funds over 3 years if awarded. Our general grants and fundraising event revenue continue to grow year over year as well.

Name of Organization leading the project/looking for funding: Christine Ann Domestic Abuse Services,
Inc

Assigned Application Number: 55

Name of Organization leading the project/looking for funding: Christine Ann Domestic Abuse Services, Inc

Assigned Application Number: 55

Project Information as Sorted by Citizen Panel as of 9/5/2023

R/Y/G and original Application number: 55

Request from: Christine Ann Domestic Abuse Services, Inc

Type of project: Property acquisition/ transitional housing

General Scope of Project: Purchase building and add 11 secure transitional housing apartments

Project Lead: Internal

Primary location: 240 Algoma Blvd, Oshkosh, WI 54901

of individuals served by project: 950+

Areas served: All of Winnebago County (and Green Lake County)

Lasting impact: Leaving an abusive relationship is the most dangerous time for a survivor – safe shelter, safety planning, and support are critical during this time. About half of domestic violence homicides take place when the victim had already left or was planning to leave. In fact our namesake, Christine Ann, was murdered during a child custody exchange after leaving her abuser. Since covid we have seen record-breaking homicides with around 100 lives lost annually in WI from 2020-2022. As of July 13th, at least 49 Wisconsin lives have been lost to domestic violence in 2023. That’s one person killed every 4.2 days. Three of those deaths have taken place in Winnebago County. In partnership with local government, Christine Ann provides essential services that are critical for the safety and wellbeing of all Winnebago County residents.

When survivors escape a violent relationship, they are not the only ones kept safe. Their loved ones, coworkers, neighbors, and community workers are also protected. Law enforcement often states that domestic violence calls are some of the most unpredictable and volatile situations they respond to. We partner with and train Oshkosh Police Dept (Neenah, Menasha, and Fox Crossing upcoming) and Winnebago County Sheriff’s Dept to administer the life-saving Lethality Assessment Protocol to identify high-risk domestic violence victims and connect them with our 24/7 hotline while still at the scene. Emergency services, healthcare systems, and our entire community will benefit from Christine Ann’s expanded services. By increasing our shelter capacity for those in imminent danger, we will be able to prevent more trauma, homelessness, injury, and even death due to domestic violence.

While there are many exciting economic development projects underway for high-end apartments with amenities, there is a great need for transitional housing and affordable housing in our county. Our new transitional housing program will provide a bridge between crisis and full independence for survivors who need more time and support to rebuild self-sufficient lives, free of abuse. With up to 2 years of safe, stable housing and programming such as Rent Smart, financial literacy education, and cooking

Name of Organization leading the project/looking for funding: Christine Ann Domestic Abuse Services, Inc

Assigned Application Number: 55

classes survivors will build life skills to achieve long-term self-sufficiency, so they can be independent and contributing members of the local economy.

We have operated in our current facility for over 32 years and expect to be in the Beach Building even longer. Our current facility will be purchased by Solutions Recovery to expand their sober living program for those struggling with substance use, making this project a win-win for two essential services within our county.

By providing 24/7 crisis services and emergency shelter, as well as offering new transitional housing units, we believe our project aligns with both Health & Human Services and Economic Development & Housing Initiatives within Government Identified Community Projects and satisfies several points within the Framework of the Spirit Fund spending.

Completion Date: 30-Sep-24

Project Stage: In process of implementing

Project Cost: 6,300,000

Requested Amount: 750,000

Other Funding: private grants, donations, and bequests (65% of total project cost); sale of current facility; City of Oshkosh grants

Is full Amt Required: Yes, it is unlikely that we will be able to move forward without significant county funding.

Other Govt. Funding: Yes, about 40% of our current \$1.4M annual operating budget comes from government sources. We receive annual support from Winnebago County Health and Human Services, City of Oshkosh Community Development Block Grant, City of Neenah Community Development Block Grant, Wisconsin Department of Children and Families, Wisconsin Department of Justice, and FEMA-EFSP.

Portion funded by local, state or federal government funding:

8-24% - We have \$500,000 committed by City of Oshkosh; if that is the only gov't funding we end up receiving, it would be 8% of our project total. If we receive our max Spirit Fund request of \$1M, that would take gov't funding to 24%.

Other ARPA Funds: \$350,000 committed from the City of Oshkosh

\$25,000 pending from Green Lake County

Ongoing Maint: Christine Ann full-time Facility Manager, assisted by independent service providers

Name of Organization leading the project/looking for funding: Christine Ann Domestic Abuse Services, Inc

Assigned Application Number: 55

Increase to Operational budget: We project that after moving into the new space, our annual operating budget will increase by about \$200,000 (from \$1.4M to nearly \$1.6M). The majority of this figure (est. \$122,500) is additional staff expense including the new full-time Transitional Hou

Legacy: yes

One-time funding: yes

Geographic service area: Winn. Co.

Other funding: private grants, donations, and bequests (65% of total project cost); sale of current facility; City of Oshkosh grants

Notes: 750,000-1,000,000

GOVT: Debt Avoidance: N/A

Sustainability focused: N/A

ER Response: yes-org functions as ER reponse

Water Quality: N/A

Quality of Life: yes

Funding to assist private investor: N/A

1 - 2023

2
3 **RESOLUTION: Approving \$_____ from the Spirit Fund's Government**
4 **Identified Community Projects Category to Assist in the Purchase and Renovation**
5 **of New Facilities for the Damascus Road Project**

6
7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, the Damascus Road Project was founded in 2009 and is dedicated to fighting sex trafficking and
9 sexual exploitation; and

10 **WHEREAS**, the organization is committed to creating awareness through educating, restoring, and
11 empowering the abused, and advocating for the prevention and abolition of sex trafficking and commercial sexual
12 exploitation; and

13 **WHEREAS**, the specialized training, experience, and expertise that the organization has serves both its
14 client base and every citizen of Winnebago County; and

15 **WHEREAS**, purchasing a new building and renovating it enables the organization to serve clients more
16 effectively, facilitate community collaborative efforts with other organizations and service providers, and meet
17 growing demand for years to come; and

18 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$_____
19 from the Spirit Fund's Government Identified Community Project category be approved to assist in the purchase and
20 renovation and new facilities for Damascus Road Project.

21 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that upon
22 completion, Damascus Road Project will submit supporting documentation to the Winnebago County Finance Director
23 outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but
24 not to exceed 5 years from date of disbursement.

25 *Fiscal Note: This resolution will not amend the County Budget. \$_____ will be authorized for use*
26 *from the Spirit Fund.*

27 Respectfully submitted by:

28 **ARPA STRATEGY AND OUTCOMES COMMISSION**

29
30 Commission Vote:

31
32 Vote Required for Passage: **Majority of Members Present**

33 Approved by the Winnebago County Executive this ____ day of _____, 2023.

34
35 _____
36 Jonathan D. Doemel
37 Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: 10/25/2023
FROM: Winnebago County Executive's Office
RE: Damascus Road Project requests \$1,080,000 in funds to assist in the purchase and renovation of new facilities to provide improved office and meeting space

General Description:

Proposal for Damascus Road Project to help purchase and renovate 536 Bay Shore Drive in Oshkosh. Total project cost is estimated to be \$1.08 million, with amount requested up to \$504,000.

Action Requested:

Direction to draft a resolution releasing a single grant issued to Damascus Road Project to aid in the purchase and renovation of a building to move the organization into.

Procedural Steps:

Committee of Jurisdiction: ARPA Strategy & Outcomes Commission Meeting date: 11/07/2023

Background:

Damascus Road Project was founded in 2009 and is dedicated to fighting the evil of sex trafficking and sexual exploitation. This organization is committed to creating awareness through educating, restoring, and empowering the abused, and advocating for the prevention and abolition of sex trafficking and commercial sexual exploitation. They serve the community with a three-fold approach:

EDUCATE (Community and professional education and training opportunities are offered to all community members.)

LOCATE (They provide community outreach to identify those being victimized.)

ADVOCATE (They connect with those who have been victimized and offer support, compassion, encouragement, and mentorship, as well as connection to appropriate resources and services.)

Damascus Road Project focuses on serving a uniquely marginalized and vulnerable population. They contribute to building a safer and healthier community by:

1. Partnering with law enforcement and prosecutors to ensure that perpetrators are held accountable.
2. Offering victim-centered trauma-informed services that are unique to the population they serve.
3. Focusing on community education and prevention of sex trafficking and sexual exploitation – an atrocity that every community is vulnerable to. Damascus Road Project provide free community educational opportunities through a Trafficking 101 Awareness and Prevention Class, hosted at their office each month. This training is available to every citizen in Winnebago County.
4. Damascus Road Project also offers professional training to mental health service providers, law enforcement agencies, attorneys, local medical professionals, social workers, probation and parole, and more.

The success of Damascus Road Project is essential because they provide unique specialized programs and services critical to the well-being of Winnebago County community members that are not duplicated elsewhere. The specialized training, experience, and expertise that they possess serve both their client base and the greater Winnebago County community.

A much-needed larger space allows Damascus Road Project to serve clients more effectively. It also provides the office space needed for a staff co-workspace, with focus on fundraising and building partnerships to secure future dollars that sustain this essential programming. The building also allows for space to facilitate community collaborative efforts with other organizations and service providers. Securing this new building and renovating it enables them to meet growing demand for years to come and fits the definition of a legacy project for Winnebago County.

Policy Discussion:

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) The County Departments that this project compliments are Public Health, Human Services, Sheriff's Department, and Corporation Counsel.
- 2) Damascus Road Project's fundraising has been difficult during the public health emergency and resulting economic conditions, and the project would likely not be feasible without these funds.
- 3) What amount of a grant would the commission request be allocated for the purchase and renovation of a facility to help Damascus Road Project serve the community?

Based on initial project cost projections, the following amounts represent a percentage of the purchase: \$504,000 = 50% \$810,000 = 75%

Attachments:

Name of Organization leading the project/looking for funding: Damascus Road Project Inc.

Assigned Application Number: 14

Organization: Damascus Road Project Inc.

CEO/Executive Director/Organization Leader: Lisa Sennholz

Name of person completing survey: Kelly Olson - Support Services Director

Email: kelly@damascusradproject.org

Phone: 9206590050

Type of organization requesting funding: Non-profit organization

Organization's mission statement (if applicable): Damascus Road Project was founded in 2009 and is dedicated to fighting the evil of sex trafficking and sexual exploitation. We are committed to bring awareness through educating, restoring and empowering the abused, and advocating for the prevention and abolition of sex trafficking and commercial sexual exploitation.

We serve the community with a three-fold approach – EDUCATE (Community and professional education and training opportunities are offered to all community members.), LOCATE (We provide community outreach to identify those being victimized) & ADVOCATE (We connect with those who have been victimized and offer support, compassion, encouragement and mentorship, as well as connection to appropriate resources and services).

Does the organization conduct a third-party financial audit? No

Describe the general scope of the project for which funding would be requested: Damascus Road Project, Inc. is seeking spirit funds and has embarked on a capital campaign to purchase and renovate the building located at 536 Bay Shore Drive in Oshkosh. The increase in size from our existing office is critical to meet the growing demand for support services needed in our county and beyond. These services are unique to our client base. It will also allow us to offer free prevention / education training to every citizen at no cost to them.

Who will lead the project (Internal, City, Winnebago County, State of WI...)? Internal & General Contractor

Where is the primary location of the project? 536 Bay Shore Drive Oshkosh, WI 54901

Name of Organization leading the project/looking for funding: Damascus Road Project Inc.

Assigned Application Number: 14

How many total individuals would this project serve each year? Based on historical data, we anticipate serving over 300 clients and educating over 6,000 community members this year. We anticipate that these numbers will increase significantly with our new facility and program offerings.

What areas (cities/regions/school districts) of Winnebago County will the project serve? The entire county - to date we have served clients and educated community members from many areas, large and small including but not limited to Larsen, Oshkosh, Omro, Menasha, Neenah, Fox Crossing, Winneconne, Winchester, and many smaller townships.

Please describe the lasting impact of this project on the community: Damascus Road Project focuses on serving a unique marginalized and vulnerable population. In doing so, we also support their family members by addressing generational trauma. We contribute to building a safer community by partnering with law enforcement to ensure that perpetrators are held accountable. In addition, our organization focuses on community education and prevention of sex trafficking and commercial sexual exploitation – an atrocity that every community is vulnerable to.

The success of Damascus Road Project is critical because we provide the opportunity for referral to a unique and qualified resource social services providers can connect this unique population to for more specific assistance. Damascus Road Project already does and has a greater potential to improve the quality of social services agencies by the resources it provides. A healthy community meets the needs of the community. A community without resources to meet the needs of populations in crisis is a community that will be burdened by a lack of proper response. This puts pressure on various social service agencies that the community will feel.

Most social services agencies are overburdened by trying to meet a breadth of needs they cannot adequately provide, since any organization operates best focusing on their own mission. This marginalized population needs their own specialized resources and support. Supporting resources for the trafficked means law enforcement, other social services, corrections, has something to offer this population in crisis when they are able to refer to Damascus Road Project. Further, Damascus Road Project's growth means other organizations and services have a strong referral resource to offer to those who are trafficked. This serves as a benefit to the whole community. The community is not just

Name of Organization leading the project/looking for funding: Damascus Road Project Inc.

Assigned Application Number: 14

its' residents, but it is also the health of its social service network through the referrals and resources available.

Damascus Road Project provide FREE community educational opportunities through our Trafficking 101 Awareness and Prevention Class, hosted at our office each month. This training is available to every citizen in Winnebago County. Damascus Road Project also offers professional training to local medical service providers, mental health providers, law enforcement, probation and parole and more. Our efforts impact every citizen in Winnebago County and beyond. Securing our new building and renovating it enables us to meet growing demand for years to come.

In what stage is the project? Ready to implement

What is the estimated completion date? Phase 1 in Early 2024, Phase 2 in late 2024.

Estimated cost of the entire project: Up to \$1M. We should have all of our quotes collected and a more clear number within the next two-three weeks.

Requested amount (range) from Winnebago County Spirit Fund: Up to \$500K

Other than Spirit funds, how will the project be funded: Private Donors, Capital Campaign, Private Grants

Is completion of the project dependent on receiving the full amount requested? Yes

Has the organization received any type of government (local, state, or federal) funding in the past 2 years? if so, please list None

What portion of the project will be or is anticipated to be funded by local, state or federal government funding? up to 50% with Spirit Fund

List any ARPA funding received from other cities, counties or municipalities: None

Who will be responsible for any ongoing maintenance of the project? Damascus Road Project, Inc.

Will this increase the organizations operating expenses, if so, please explain how that will be maintained? While many of the opportunities a new, larger facility will allow us to offer will not increase our annual budget, we recognize that some opportunities will. Therefore, we are in the process

Name of Organization leading the project/looking for funding: Damascus Road Project Inc.

Assigned Application Number: 14

of bringing on a fundraising coordinator and partnering with fundraising experts to secure dollars to sustain that programming.

Project Information as Sorted by Citizen Panel as of 9/5/2023

R/Y/G and original Application number: 14

Request from: Damascus Road Project Inc.

Type of project: Property acquisition/ Trafficking

General Scope of Project: purchase and renovate the building located at 536 Bay Shore Drive in Oshkosh

Project Lead: Internal & General Contractor

Primary location: 536 Bay Shore Drive Oshkosh, WI 54901

of individuals served by project: Based on historical data, we anticipate serving over 300 clients and educating over 6,000 community members this year. We anticipate that these numbers will increase significantly with our new facility and program offerings.

Areas served: County Wide

Lasting impact: Damascus Road Project focuses on serving a unique marginalized and vulnerable population. In doing so, we also support their family members by addressing generational trauma. We contribute to building a safer community by partnering with law enforcement to ensure that perpetrators are held accountable. In addition, our organization focuses on community education and prevention of sex trafficking and commercial sexual exploitation – an atrocity that every community is vulnerable to.

The success of Damascus Road Project is critical because we provide the opportunity for referral to a unique and qualified resource social services providers can connect this unique population to for more specific assistance. Damascus Road Project already does and has a greater potential to improve the quality of social services agencies by the resources it provides. A healthy community meets the needs of the community. A community without resources to meet the needs of populations in crisis is a community that will be burdened by a lack of proper response. This puts pressure on various social service agencies that the community will feel.

Name of Organization leading the project/looking for funding: Damascus Road Project Inc.

Assigned Application Number: 14

Most social services agencies are overburdened by trying to meet a breadth of needs they cannot adequately provide, since any organization operates best focusing on their own mission. This marginalized population needs their own specialized resources and support. Supporting resources for the trafficked means law enforcement, other social services, corrections, has something to offer this population in crisis when they are able to refer to Damascus Road Project. Further, Damascus Road Project's growth means other organizations and services have a strong referral resource to offer to those who are trafficked. This serves as a benefit to the whole community. The community is not just its' residents, but it is also the health of its social service network through the referrals and resources available.

Damascus Road Project provide FREE community educational opportunities through our Trafficking 101 Awareness and Prevention Class, hosted at our office each month. This training is available to every citizen in Winnebago County. Damascus Road Project also offers professional training to local medical service providers, mental health providers, law enforcement, probation and parole and more. Our efforts impact every citizen in Winnebago County and beyond. Securing our new building and renovating it enables us to meet growing demand for years to come.

Completion Date: Phase 1 in Early 2024, Phase 2 in late 2024.

Project Stage: Research, location has been identified

Project Cost: Up to \$1M. We should have all of our quotes collected and a more clear number within the next two-three weeks.

Requested Amount: 500,000

Other Funding: Private Donors, Capital Campaign, Private Grants

Is full Amt Required: Yes

Other Govt. Funding: None

Portion funded by local, state or federal government funding: up to 50% with Spirit Fund

Other ARPA Funds: None

Ongoing Maint: Damascus Road Project, Inc.

Increase to Operational budget: While many of the opportunities a new, larger facility will allow us to offer will not increase our annual budget, we recognize that some opportunities will. Therefore, we are in the process of bringing on a fundraising coordinator and partnering with fu

Legacy: yes

One-time funding: yes

Name of Organization leading the project/looking for funding: Damascus Road Project Inc.

Assigned Application Number: 14

Geographic service area: Winn. Co.
Other funding: Private Donors, Capital Campaign, Private Grants

Notes: a business model of all volunteer run is cause for concern, currently no paid staff, what is the strategy for increased overhead that comes with a building and to bring on paid staff, (investing in property before staff)

GOVT: Debt Avoidance: N/A

Sustainability focused: N/A

ER Response: N/A

Water Quality: N/A

Quality of Life: N/A

Funding to assist private investor: N/A

1 - 2023

2
3 **RESOLUTION: Approving \$_____ from the Spirit Fund's Government**
4 **Identified Community Projects Category to Expand Solutions Recovery Housing**

5
6 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

7 **WHEREAS**, Solutions Recovery started serving the local recovery community as a 12-step fellowship club
8 and meeting venue; and

9 **WHEREAS**, 2013 marked the beginning of Solutions' shift from a recovery club to a recovery community
10 organization with an art fair featuring the works of people in recovery; and

11 **WHEREAS**, in 2015 Solutions opened its first sober living home; and

12 **WHEREAS**, the sober living program has grown; and

13 **WHEREAS**, in 2017 Solutions first Program Coordinator was hired and a more structured approach to sober
14 living, together with a curriculum, was offered; and

15 **WHEREAS**, Solutions Recovery has grown to offer more than 30 sober living beds for men and women in
16 Winnebago County.

17 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$_____
18 from the Spirit Fund's Government Identified Community Project category be approved to expand Solutions Recovery
19 Housing.

20 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that upon
21 completion of the expansion, Solutions Recovery Housing will submit supporting documentation to the Winnebago
22 County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the
23 completion of the project but not to exceed 5 years from date of disbursement.

24
25 *Fiscal Note: This resolution will not amend the County Budget. \$_____ will be authorized for use*
26 *from the Spirit Fund.*

Respectfully submitted by:

27 **ARPA STRATEGY AND OUTCOMES COMMISSION**

28
29 Commission Vote:

30
31 Vote Required for Passage: **Majority of Members Present**

32 Approved by the Winnebago County Executive this ____ day of _____, 2023.

33
34 _____
35 Jonathan D. Doemel
36 Winnebago County Executive
37

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: 10/13/2023
FROM: Winnebago County Executive's Office
RE: Solutions Recovery Housing Expansion

General Description:

Proposal for portion of Solutions Recovery Housing expansion

Action Requested:

Direction to draft a resolution releasing a single grant issued to Solutions Recovery to assist in funding of expanded housing space.

Procedural Steps:

Committee of Jurisdiction: ARPA Strategy & Outcomes Commission Meeting date: 11/07/2023

Background:

Solutions Recovery started serving the local recovery community as a 12-step fellowship club and meeting venue. In 2013, Solutions opened to the general population with an art fair featuring the works of people in recovery; and this event marked the beginning of Solutions' shift from a recovery club to a recovery community organization. In 2015 Solutions opened its first sober living home to address the need presented for sober living in Winnebago County. Since its opening the sober living program has grown to be a place dedicated to providing women in the program resources to grow in their recovery. In 2017 the program shifted dramatically to provide curriculum and a more structured approach to sober living. The first program coordinator was hired to facilitate the continued growth of the program. Since then, Solutions has grown to offer more than 30 sober living beds for men and women in the Winnebago County community.

Since 2018, Solutions Recovery has exhibited a tremendous amount of growth in many ways. Programs were added to support and grow the reach of our mission and to meet the needs presented by not only our recovery community, but the broader community as well. Solutions is proud to serve the Fox Valley area with many programs that help those impacted by alcohol and drug addiction.

Solutions Recovery is an organization that supports and empowers individuals impacted by drug and alcohol addiction in our community. The mission is to increase the quality of life by helping individuals transform their lives through their recovery journey. They take pride in achieving a high success rate, with 85% of their sober living graduates becoming gainfully employed and productive members of the community.

Solutions Recovery listens to the needs of the community and works diligently to serve those needs. They have 19 paid staff members and recently underwent their first audit to demonstrate their ability to receive grants and comply with audit requirements.

The organization is currently undertaking the Solutions Recovery Housing Expansion project, located at 206 Algoma Blvd, Oshkosh, WI, with an estimated total cost of \$1,100,000. They are requesting a \$500,000 award from the Spirit Funding. This project will improve the quality of life in the county by expanding programming possibilities. The facility has undergone recent infrastructure upgrades, and

with full funding, Solutions Recovery can increase revenue from participant fees and contracts with partner agencies. The project will provide transitional living opportunities and explore emergency housing for individuals seeking a fresh start. It will serve residents from across the county and integrate them into the existing recovery community.

The project anticipates serving 100 individuals annually within Winnebago County and will track the individuals served through their Solutions Database tracking system. The project will increase the operational budget through participant fees, ensuring sustainability and financial stability for the organization. The attached budget document provides projections for revenue and expenses associated with the project. There are two options for facility utilization: a 21-bed sober living facility or 8 beds with other potential uses in collaboration with community partners.

Funding for the project includes \$150,000 from the City of Oshkosh, \$211,000 from the Neighborhood Investment Fund Pass Through Grant, and \$250,000 from private foundations, leaving \$611,000 to be raised. Spirit Fund dollars may be used as a match for other grants and funding opportunities. Conversations with private foundations are underway, and decisions are expected to be made by October 2023.

Policy Discussion:

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) Solutions Recovery is a vital collaborator with county services including Behavioral Health, Public Health, Sheriff's Department, and the District Attorney's office.
- 2) Expanded and updated facilities allow for greater opportunity to serve county departments and clients in distress and seeking resources.
- 3) What amount of a grant would the commission request be allocated for the remaining project cost?

The following amounts represent a percentage of the remaining project cost:

\$152,750 = 25% 305,500 = 50% \$458,250 = 75%

Attachments:

Radio Quotes

Local Government Funding Document

Name of Organization leading the project/looking for funding: Solutions Recovery
Assigned Application Number: 8

Project Information as Sorted by Citizen Panel as of 9/5/2023

R/Y/G and original Application number: 8

Request from: Solutions Recovery

Type of project: Property acquisition/ AODA Recovery
(Yellow: see notes)

General Scope of Project: Solutions Recovery Housing Expansion

Project Lead: Solutions

Primary location: Housed in Oshkosh

of individuals served by project: Anticipated 100
Areas served: all of Winnebago County

Lasting impact: N/A

Completion Date: N/A
Project Stage: In process of implementing

Project Cost: \$1,100,000.00

Requested Amount: 500,000

Other Funding: City of Oshkosh: \$150,000
Neighborhood Investment grant: \$211,000
Private Foundations: \$250,000

Is full Amt Required: Yes

Other Govt. Funding: City of Oshkosh Community Development Block Grant
Winn. Co H&H and Public Health

Portion funded by local, state or federal government funding: <50%

Other ARPA Funds: Neighborhood Investment Grant

Ongoing Maint: Organization, fees cover

Increase to Operational budget: yes but fees make project self-sustaining

Legacy: yes

One-time funding: yes

Geographic service area: Winn. Co.

Other funding: City of Oshkosh: \$150,000

Name of Organization leading the project/looking for funding: Solutions Recovery
Assigned Application Number: 8

Neighborhood Investment grant: \$211,000

Private Foundations: \$250,000

Notes: if funding 1/2, how many are from Winnebago Co?

Geographical demographics. Would having received Neighborhood (ARPA) funds from Co. preclude from receiving this funding?

GOVT: Debt Avoidance: N/A

Sustainability focused: N/A

ER Response: N/A

Water Quality: N/A

Quality of Life: N/A

Funding to assist private investor: N/A

1 - 2023

2
3 **RESOLUTION: Approving \$_____ from the Spirit Fund's Government**
4 **Identified Community Projects Category to Renovate and Expand St. Vincent de**
5 **Paul Neenah Menasha**

6
7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, Feeding America Eastern WI (hereinafter "Feeding America") shows food insecurity rates
9 around 7.5% in Winnebago County, with 57.8% of the Menasha School District and 34.7% of the Neenah School
10 District students on free and reduced lunch; and

11 **WHEREAS**, Feeding America has also identified a need for a food pantry in the Neenah area; and

12 **WHEREAS**, St. Vincent de Paul has been unable to make the impact the community needs given the food
13 pantry being relegated to a small corner of the store; and

14 **WHEREAS**, currently, St. Vincent de Paul has one, standard size house freezer, which makes it impossible
15 to store meat, dairy, and other frozen products in any significant quantity; and

16 **WHEREAS**, St. Vincent de Paul has purchased a larger, adjoining space to make the food pantry larger and
17 have a private entrance, but there is still a need to purchase walk-in coolers and freezers and increase storage
18 capacity. These purchases will allow St. Vincent's to expand their services to more families and address food
19 insecurity in the community, build up families' resiliency, and increase the availability of volunteer hours for
20 community members to give back to their community.

21 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$_____
22 from the Spirit Fund's Government Identified Community Project category be approved to renovate and expand St.
23 Vincent de Paul Neenah Menasha.

24 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that upon
25 completion, St. Vincent de Paul Neenah Menasha will submit supporting documentation to the Winnebago County
26 Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the completion
27 of the project but not to exceed 5 years from date of disbursement.

28 *Fiscal Note: This resolution will not amend the County Budget. \$_____ will be authorized for use*
29 *from the Spirit Fund.*

Respectfully submitted by:

30 **ARPA STRATEGY AND OUTCOMES COMMISSION**

31 Commission Vote:

32
33 Vote Required for Passage: **Majority of Members Present**

34
35 Approved by the Winnebago County Executive this ____ day of _____, 2023.

36
37
38 _____
39 Jonathan D. Doemel
40 Winnebago County Executive

Agenda Item Report



Winnebago County
The Wave of the Future

DATE: 10/23/2023
FROM: Winnebago County Executive's Office
RE: St Vincent de Paul Neenah/Menasha Building Renovation/Expansion Request for \$1,076,000

General Description:

St Vincent de Paul of Neenah/Menasha has purchased the 27,000 sq ft space adjoining the current facility to make the pantry larger and more convenient for customers

Action Requested:

Direction to draft a resolution releasing a single grant issued to St Vincent de Paul of Neenah/Menasha for use in funding the renovation/expansion of the food pantry, walk-in freezers, and storage space.

Procedural Steps:

Committee of Jurisdiction: ARPA Strategy & Outcomes Commission Meeting date: 11/07/2023

Background:

Feeding America Eastern WI shows food insecurity rates around 7.5% in Winnebago with Menasha school district and Neenah school district students on free and reduced lunch at 57.8% and 34.7% respectively. Feeding America has also identified a need for a food pantry in the Neenah area, which is in direct correlation with the "Health and Human Services" initiative and the "Quality of Life" and "Emergency Response" Projects of the SPIRIT Funds. Currently residing in a small corner of the store, the organization has not been able to meet the full and increasing community needs they see. The layout only allows seven people in the pantry at a time. As people come to the pantry, they're forced to wait in the retail part of the store, which causes feelings of "otherness" and wears down a person's sense of dignity, something they want to build up, not tear down.

The organization has also run into storage issues. Current building and shelf capacity limits what kinds of food and how much of product can be accepted and distributed. The organization doesn't have the ability to take in and store fresh fruit and vegetables. Currently, they have one, standard size house freezer, which is incapable of taking in and storing meat, dairy, and other frozen products. The organization wants to encourage healthy choices, something all people should have the right to, not just those who can afford it.

Recently, the organization was able to purchase a larger, adjoining space (27,000 sq ft) to St Vincent de Paul Neenah Menasha to make the pantry larger and have a private entrance, but still needs to get the space up and running. With SPIRIT funds, they plan to 1) purchase walk-in freezer and increase storage capacity to allow them to accept all food and hygiene products; 2) expand the ability to take in more families at once to address food insecurity in the community; 3) build up families' resiliency and; 4) increase the availability of volunteer hours for community members to give back to their community.

Policy Discussion:

The commission has identified food insecurity and hunger as direct results of the Covid 19 pandemic and ensuing economic impact throughout the county. By granting funds between the discussed amounts of

\$250,000 to \$500,000, St Vincent de Paul will be able to devote greater resources and time toward acquiring food and serving the community. The total project cost is \$1,076,000.
\$269,000 = 25% \$538,000 = 50% \$807,000 = 75%

Attachments:

Spirit Fund Application Response

Name of Organization leading the project/looking for funding: St. Vincent de Paul Neenah/Menasha

Assigned Application Number: 33

Organization: St. Vincent de Paul Neenah/Menasha

CEO/Executive Director/Organization Leader: Jeremy Pingel

Name of person completing survey: Heather Clohessy

Email: grants@svdpneenah.com

Phone: 920-727-1766

Type of organization requesting funding: Non-profit organization

Organization's mission statement (if applicable): The Mission of St. Vincent de Paul is dedicated to feeding, clothing, housing, and healing individuals and families in our community who have nowhere else to turn for help. As important, SVdP provides meaningful opportunities for volunteers to serve their neighbors in need with love and compassion.

Food Pantry Mission: to eliminate food and hygiene insecurity in Northern Winnebago County while serving all with dignity and respect.

Does the organization conduct a third-party financial audit? Yes

Describe the general scope of the project for which funding would be requested: Over the course of the past two years, we have outgrown our 2000 sq.ft space and will be moving into a larger, adjoining space (20,000 sq.ft) with more storage areas and room for a walk-in cooler and freezer. Purchase of the building has occurred and renovations are scheduled to be completed by September. We anticipate moving into the new space in September 2023 and opening our doors to our community in October 2023.

Our new space will help us make an impact in all four areas cited in section 5:

1) Once the coolers, freezers, and storage organizers are installed in August 2023, we will have the space to properly store the food and hygiene products we need to meet the needs of our community. We will be able to accept all food and hygiene products and not decline any as we are forced to do now because of lack of space.

Name of Organization leading the project/looking for funding: St. Vincent de Paul Neenah/Menasha

Assigned Application Number: 33

2) The expanded space will eliminate waiting times to shop and increase how much each family can take from the pantry as well as increase the number of families we are able to serve each day. Families will be able to come when they are able and immediately be able to access the pantry.

3) We will have a separate entrance for participants, allowing for shopping privacy and more one-on-one, private conversations with staff to help connect families with additional resources to build their resiliency. Needing help from a food pantry can be a demoralizing, embarrassing situation for people. We want to have more conversations with our families and work with them to build their sense of self, their confidence, and their resiliency.

4) A larger food pantry will further expand the availability of volunteer hours for community members. We live in a wonderful place where neighbors look after each other, care about the health and well-being of others, and want to give back to their community.

Who will lead the project (Internal, City, Winnebago County, State of WI...)? St. Vincent de Paul Neenah/Menasha

Where is the primary location of the project? Neenah, WI

How many total individuals would this project serve each year? 4283

What areas (cities/regions/school districts) of Winnebago County will the project serve? 54956, 54957, 54952, Neenah and Menasha school districts, Neenah, Menasha, Northern Winnebago County (approximately 75,000 residents)

Please describe the lasting impact of this project on the community: Feeding America Eastern WI shows food insecurity rates around 7.5% in Winnebago with Menasha school district and Neenah school district students on free and reduced lunch at 57.8% and 34.7% respectively. Feeding America has also identified a need for a food pantry in the Neenah area, which is in direct correlation with the "Health and Human Services" initiative and the "Quality of Life" and "Emergency Response" Projects of the SPIRIT Funds. With our current situation in a small corner of the store, we have not been able to make the impact our community needs and we want to meet. The layout only allows seven people in the pantry at a time. As people come to the pantry, they're forced to wait in the retail part of the store, which causes feelings of "otherness" and wears down a persons' sense of dignity, something we want to

Name of Organization leading the project/looking for funding: St. Vincent de Paul Neenah/Menasha

Assigned Application Number: 33

build up, not tear down. We also have run into storage issues. Our size limits what kinds of food and how much of a product we can take. We don't have the ability to take in and store fresh fruit and vegetables. Currently, we have one, standard size house freezer, which makes us incapable of taking in and storing meat, dairy, and other frozen products. We want to encourage healthy choices, something all people should have the right to, not just those who can afford it.

Recently, we have been able to purchase a larger, adjoining space (20,000 sq ft) to St Vincent De Pauls to make the pantry larger and have a private entrance, but we still need to get the space up and running. With SPIRIT funds, we plan to 1) purchase walk-in coolers and freezers and increase storage capacity to allow us to accept all food and hygiene products; 2) expand our ability to take in more families at once to address food insecurity in the community; 3) build up our families' resiliency and; 4) increase the availability of volunteer hours for community members to give back to their community.

In what stage is the project? In the process of implementing

What is the estimated completion date? 45180

Estimated cost of the entire project: 970196

Requested amount (range) from Winnebago County Spirit Fund: 970196

Other than Spirit funds, how will the project be funded: Grants, thrift store, individual donations, church collections, private business donations, food drives, Feeding America

Is completion of the project dependent on receiving the full amount requested? If we do not receive the full amount of the grant requested, our ability to reduce food insecurity in northern Winnebago county will be restricted as more of our funds will need to be used to service the debt incurred for the food pantry expansion.

Has the organization received any type of government (local, state, or federal) funding in the past 2 years? if so, please list We have received grants but not funding on a regular basis.

What portion of the project will be or is anticipated to be funded by local, state or federal government funding? 0

List any ARPA funding received from other cities, counties or municipalities: None

Name of Organization leading the project/looking for funding: St. Vincent de Paul Neenah/Menasha

Assigned Application Number: 33

Who will be responsible for any ongoing maintenance of the project? St. Vincent de Paul
Neenah/Menasha

Will this increase the organizations operating expenses, if so, please explain how that will be maintained? Yes, any additional costs will be covered by the thrift store revenue.

Name of Organization leading the project/looking for funding: St. Vincent de Paul Neenah/Menasha

Assigned Application Number: 33

R/Y/G and original Application number: 33

Request from: St. Vincent de Paul Neenah/Menasha

Type of project: Renovation of new building (?)

General Scope of Project: Purchase of the building has occurred and renovations are scheduled to be completed by September. We anticipate moving into the new space in September 2023 and opening our doors to our community in October 2023.

Project Lead: N/A

Primary location: N/A

of individuals served by project: N/A

Areas served: 54956, 54957, 54952, Neenah and Menasha school districts, Neenah, Menasha, Northern Winnebago County (approximately 75,000 residents)

Lasting impact: N/A

Completion Date: N/A

Project Stage: In process of implementing

Project Cost: 970,196

Requested Amount: 970,196

Other Funding: Grants, thrift store, individual donations, church collections, private business donations, food drives, Feeding America

Is full Amt Required: N/A

Other Govt. Funding: N/A

Portion funded by local, state or federal government funding: N/A

Other ARPA Funds: N/A

Ongoing Maint: St. Vincent de Paul Neenah/Menasha

Increase to Operational budget: N/A

Legacy: somewhat

One-time funding: unclear

Geographic service area: Neenah-Menasha Area

Other funding: Grants, thrift store, individual donations, church collections, private business donations, food drives, Feeding America

Name of Organization leading the project/looking for funding: St. Vincent de Paul Neenah/Menasha

Assigned Application Number: 33

Notes: requesting full funding from Spirit.
Unsure what funds would be used for, purchase of the building and renovations?

GOVT: Debt Avoidance: N/A

Sustainability focused: N/A

ER Response: N/A

Water Quality: N/A

Quality of Life: N/A

Funding to assist private investor: N/A

Updated on 10/20/2023 **Draft resolutions to be determined at 11/07/23 meeting highlighted in BLUE below:**

App. #		Organization	Project	Stage	Cost of project	Requested amount	Minimum amount	Maximum amount	Comments from Commission
4		Greater Fox Cities Area Habitat for Humanity	Low-income housing	Reasearch	\$ 2,370,238	\$ 500,000	\$ 500,000	\$ 500,000	Would be used for housing in "northern Winnebago County
6		Nova Counseling	Terra Project- Property expansion/ AODA	Research	\$ 1,900,776	\$ 500,000	\$ 500,000	\$ 500,000	Sober living transitional housing
7	Resolution passed	Omro Community Center	Property acquisition/ community and aging focused		\$ 485,500		\$ 250,000	\$ 250,000	Resolution passed
8	Draft Resolution	Solutions Recovery	Property acquisition/AODA recovery	In process of implementing	\$ 1,100,000	\$ 500,000	\$ 500,000	\$ 500,000	Researching by Citizen Group
9		Oshkosh YMCA	Property expansion/ Childcare	Research - Campaign launch in 2024, ground breaking in 2025, completion by end of 2026	\$ 3,832,438	\$ 500,000	\$ 250,000	\$ 500,000	lack of childcare is a significant community challenge that stifles community growth
11		OshkoshBoys & Girls Club	Property expansion/ youth focused	In process of implementing	\$ 18,000,000	\$ 750,000	\$ 250,000	\$ 500,000	
14	Draft Resolution	Damascus Road Project Inc.	Property acquisition/ Human Trafficking	Research, location has been identified	\$ 1,000,000	\$ 500,000	\$ 500,000	\$ 500,000	Researching by Citizen Group
38		Fox Valley Data Exchange (DEX)	Technology, Data collection	In process of implementing	\$ 1,050,000	\$ 300,000	\$ 250,000	\$ 250,000	Funding for infrastructure for data collection, used by county/healthcare... To identify challenges and successes
55	Draft Resolution	Christine Ann Domestic Abuse Services, Inc	Property acquisition/ transitional housing	In process of implementing	\$ 6,300,000	\$ 750,000	\$ 500,000	\$ 750,000	Researching by Citizen Group
65	<i>Reno for Leased Property</i>	People of Progression Inc	Property acquisition/ Serving black/brown community	Ready to implement	\$ 60,000	\$ 50,000	\$ -	\$ 30,000	Unsure what county function this serves? Concerns with funding of leased building.
5	<i>Need more info:</i>	NEW Mental Health Connection	Updates to technology and website content updates?	Ready to implement	\$ 180,000	\$ 90,000	\$ -	\$ 90,000	Spirit wanted more clarification on what they do.
29	<i>Need more info:</i>	First 5 Fox Valley, Inc	Programming	In the process of implementing	\$ 450,000	\$ 300,000	\$ 150,000	\$ 300,000	Would like more detail: bring to Oshkosh area, coordiate with BGC community center.
33	Draft Resolution	St. Vincent de Paul Neenah/Menasha	Renovation of new building (?)	In the process of implementing	\$ 970,196	\$ 970,196	\$ 250,000	\$ 500,000	Researching by Citizen Group
40		Tri-County Community Dental Clinic, Inc.	Hardware upgrades	Ready to implement	\$ 807,250	\$ 403,625	\$ 250,000	\$ 403,625	Building to house of dental bus
56	<i>HOLD per Co. Exec.</i>	<i>YMCA of the Fox Cities</i>	<i>Property Expansion or Programming?</i>	<i>Research phase</i>	<i>\$ 30,000,000</i>	<i>\$ 500,000</i>	<i>\$ -</i>	<i>\$ 500,000</i>	<i>HOLD Per CO. Exec.</i>
13	<i>Need more info:</i>	Child Care Resource and Referral	Childcare	Ready to implement	\$ 915,000	\$ 450,000	\$ -	\$ 250,000	get more info to explaine "expansion" is this a one time request? Sustainability.

Updated on 10/20/2023 Draft resolutions to be determined at 11/07/23 meeting highlighted in BLUE below:

App. #		Organization	Project	Stage	Cost of project	Requested amount	Minimum amount	Maximum amount	Comments from Commission
58		Pillars, Inc.	Ascend Program - updates to Winn. Co. housing units	Within 12 mo. of completion	\$ 215,405	\$ 50,000	\$ 25,000	\$ 50,000	semi-independent affordable housing program for young adults living with mental health challenges.
Municipalities									Comments from Commission
48	1	Menasha:	mobile traffic barriers as well as transport equipment to bring them from storage to the community event taking place	Research phase	\$ 184,957	\$ 184,957	\$ -	\$ 50,000	question raised: if this is a high priority, why aren't they funding it through their ARPA \$?
47	3	Menasha:	Cost to move Winnebago County Housing Authority Office to new location - (Moving the Office); Water Street Plan \$4M	In the process of implementing	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000	
43		Town of Algoma:	the South leg of a 2-lane roundabout at Leonard Point Road and STH 21	In the process of implementing	\$ 6,300,000.00	\$ 387,500	\$ 387,500	\$ 387,500	
16	3	Omro	old, dilapidated water and sewer utility crossing under the Fox River	Research phase	\$ 700,000.00	\$ 500,000	\$ 350,000	\$ 500,000	
24	4	Omro	Hire MSA Engineering to conduct a drainage plan	In the process of implementing	\$ 25,000.00	\$ 12,500	\$ 12,500	\$ 12,500	
27	1	Neenah:	vehicle barrier system	Ready to implement	\$ 600,000	\$ 300,000	\$ -	\$ 75,000	question raised: if this is a high priority, why aren't they funding it through their ARPA \$?
61	1	Oshkosh:	Commonwealth Development is proposing to develop a 55-unit low-income mixed-use development on property that the City of Oshkosh Redevelopment Authority currently owns, including 2nd shift daycare	Ready to implement	\$ 19,291,481	\$ 750,000		\$ 750,000	To be considered as part of Housing initiative - Refer to Lu Scheer
62	2	Oshkosh:	Affordable workforce housing	Exploration or concept	\$ 1,595,000	\$ 995,000		\$ 995,000	To be considered as part of Housing initiative - Refer to Lu Scheer
15		Oshkosh Housing Authority	Homelessness project: constructing 32 one and two bedroom apartments	Research phase	\$ 6,500,000	\$ 500,000		\$ 500,000	To be considered as part of Housing initiative - Refer to Lu Scheer
66	3	Winneconne:	Remodel of Barn in the Lake Winneconne Park	Ready to implement	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000	
31	6	Winneconne:	improvement and addition of boat docks/piers, fish cleaning station, larger bulk heads, extended parking and facility upgrades to winneconne park *See Breakout:	In the process of implementing		\$ 165,000	\$ 165,000	\$ 165,000	
			<i>Boat Trailer parking</i>		\$ 396,000				
			<i>Additional Car Parking</i>		\$ 59,000				
			<i>Invasive species wash station</i>		\$ 15,000				
			<i>Fish cleaning station</i>		\$ 236,000				

Updated on 10/20/2023 Draft resolutions to be determined at 11/07/23 meeting highlighted in BLUE below:

App. #	Organization	Project	Stage	Cost of project	Requested amount	Minimum amount	Maximum amount	Comments from Commission
30	Neenah/Menasha Fire	Emergency Service - Training	Research phase	\$ 1,000,000	\$ 500,000		\$ 500,000	
Draft Resolution		Collective Fire Radio request for all Winnebago County			\$ 3,260,000	\$ 2,100,000	\$ 2,100,000	To be distributed throughout departments.
		Other - potential housing initiative ("refer to Lu Sheer")		Project costs	total requested			
TOTAL:				\$ 99,814,241	\$ 14,068,778	\$ 7,490,000	\$ 11,808,625	
Remaining amount to allocate:						\$ 2,204,700		