# ADJOURNED SESSION WINNEBAGO COUNTY BOARD OF SUPERVISORS MEETING TUESDAY, APRIL 26, 2022

Chairman Tom Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by ZOOM.

The meeting was opened with the Pledge of Allegiance and the invocation by Supervisor Powers.

The following Supervisors were present: 35 – Dowling, Nichols, Borchart, Eisen, Horan, Defferding, Ellenberger, Wise, Nussbaum, Stafford, Albrecht, Gabert, Binder, Swan, Robinson, Floam, Gordon, Ponzer, Poeschl, Norton, Hinz, Zellmer, Schellenger, Powers, Hanson, Cox, Gustafson, Youngquist, Farrey, Harrison, Zastera, Egan, Beem, Nelson and Miller; EXCUSED: 1 - Buck.

Motion by Supervisor Albrecht and seconded by Supervisor Stafford to adopt the agenda for tonight's meeting. CARRIED BY VOICE VOTE.

# **PUBLIC HEARING**

No one from the public addressed the board.

#### **COMMUNICATIONS & PETITIONS**

Susan Ertmer, County Clerk, presented the following correspondence:

• The 2022 Wisconsin Counties Association Membership Surveys were placed on the Supervisors' desks to be completed and returned to the County Clerk's office.

# **REPORTS FROM COMMITTEES, COMMISSIONS & BOARDS**

No reports from Committees, Commissions or Boards.

Motion by Supervisor Gabert, seconded by Supervisor Albrecht to approve the proceedings from the March 15, 2022 Regular Session and the March 29, 2022 Special Session of the Winnebago County Board meetings. CARRIED BY VOICE VOTE.

### **COUNTY EXECUTIVE'S REPORT**

Executive Doemel encouraged all County Board Supervisors to work together in unity. As he chooses the members for the Boards and Commissions, he focused on equal representation.

Executive Doemel spoke in support of Resolution No. 42-042022: "Authorize a Budget Transfer in the Amount of \$170,700 to Perform Design and Engineering Services of the Food Service and the Student Development Areas on the UWO-Fox Cities Campus, Funded with Either a Transfer from the Undesignated General Fund Balance, or an Advance from the General Fund to be Reimbursed with a Subsequent Bond Issue".

#### **COUNTY EXECUTIVE APPOINTMENTS**

#### ADVOCAP BOARD OF DIRECTORS

Executive Doemel asked for the board's approval of his appointment of Supervisors Donald Nussbaum and Shanah Zastera to the Advocap Board of Directors. These terms will expire April 16, 2024. Supervisor Andy Buck will remain as a member. Motion by Supervisor Albrecht, seconded by Supervisor Norton to accept. CARRIED BY VOICE VOTE.

# AGING AND DISABILITY RESOURCE CENTER COMMITTEE

Executive Doemel asked for the board's approval of his appointment of Supervisor E. Michael Robinson to the Aging and Disability Resource Center Committee. Supervisor Robinson replaces former Supervisor Susan Locke. This term will expire August 31, 2022. Motion by Supervisor Hinz, seconded by Supervisor Norton to accept. CARRIED BY VOICE VOTE.

# **BOARD OF HEALTH**

Executive Doemel asked for the board's approval of his appointment of Supervisors Ralph Harrison, Jeffrey Beem, and Karen Powers to the Board of Health. Their terms will expire July 1 2022. They will replace Supervisors Ramos and Ellis who did not seek re-election, and Supervisor Egan who has resigned from the Board of Health. Supervisors Rachel Youngquist and Michael Norton will remain on the board until July 1, 2022.

Due to county code requirements on geographic representation, the appointment of Rebecca Nichols to the Board of Health was pulled.

Motion by Supervisor Defferding, seconded by Supervisor Gordon to accept. CARRIED BY VOICE VOTE.

#### **HUMAN SERVICES BOARD**

Executive Doemel asked for the board's approval of his appointments of Supervisors Ralph Harrison and Jeffrey Beem to the Human Services Board. They will replace Supervisors Finch and Lautenschlager whose terms are set to expire December 31, 2024.

Supervisor Rachel Youngquist and Supervisor Rebecca Nichols will fill the terms of Supervisor Bryan Stafford, who has resigned from the Human Services Board, and Supervisor Mike Norton, who will be removed effective April 30, 2022 to balance the geographical diversity of the board and to provide equity in board and commission assignments. These terms are set to expire December 31, 2023.

Supervisor Karen Powers will remain until December 31, 2024 when her term expires.

Motion by Supervisor Poeschl, seconded by Supervisor Hinz to accept. CARRIED BY VOICE VOTE.

#### **HUMAN SERVICES BOARD**

Executive Doemel asked for the board's approval of his appointment of Larry Lautenschlager, Oshkosh, to replace Supervisor Ralph Harrison's citizen appointment vacancy on the Human Services Board. This term will expire December 31, 2022.

Motion by Supervisor Norton, seconded by Supervisor Gordon to accept. CARRIED BY VOICE VOTE.

#### **DIVERSITY AFFAIRS COMMISSION**

Executive Doemel asked for the board's approval of his re-appointments of Supervisor Steve Binder, Lateria Garett, Kathryn Noll-Arias, Jared Longsine and Sohrab Tyrone Akhavein; and appointment of Supervisor Rachel Dowling to the Diversity Affairs Commission. A vacancy for a citizen member still remains. These terms will expire April 30, 2024. Motion by Supervisor Gordon, seconded by Supervisor Horan. CARRIED BY VOICE VOTE.

# EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

Executive Doemel asked for the board's approval of his re-appointment of local officials Robert Schmeichel, Town of Neenah; and Robert Keller, Town of Black Wolf; to the East Central Wisconsin Regional Planning Commission. These terms will expire April 30, 2024.

Motion by Supervisor Gabert, seconded by Supervisor Nussbaum to accept. CARRIED BY VOICE VOTE.

# EAST WISCONSIN COUNTIES RAILROAD CONSORTIUM

Executive Doemel asked for the board's approval of his appointment of Supervisors Donald Nussbaum and Howard Miller to the East Wisconsin Counties Railroad Consortium. These terms will expire April 16, 2024.

Motion by Supervisor Gabert, seconded by Supervisor Gustafson to accept. CARRIED BY VOICE VOTE.

# INDUSTRIAL DEVELOPMENT BOARD

Executive Doemel asked for the board's approval of his appointment of Supervisors Andy Buck, Bryan Stafford and Nate Gustafson to the Industrial Development Board. These terms will expire April 16, 2024.

Motion by Supervisor Gabert, seconded by Supervisor Harrison to accept. CARRIED BY VOICE VOTE.

#### INDUSTRIAL DEVELOPMENT BOARD

Executive Doemel asked for the board's approval of his appointment of Robert Keller, Town of Black Wolf to the Industrial Development Board. He will replace Linda Kutchenriter. This term will expire April 16, 2024.

Motion by Supervisor Gabert, seconded by Supervisor Cox to accept. CARRIED BY VOICE VOTE.

# **SOLID WASTE MANAGEMENT BOARD**

Executive Doemel asked for the board's approval of his appointment of Kevin Konrad, Oshkosh; to the Solid Waste Management Board. He will replace the citizen appointment of Doug Nelson. This term expires April 15, 2025. Motion by Supervisor Ellenberger, seconded by Supervisor Nussbaum to accept. CARRIED BY VOICE VOTE.

#### **SOLID WASTE MANAGEMENT BOARD**

Executive Doemel asked for the board's approval of his appointment of Supervisors Doug Nelson and Howard Miller, Jim Wise and Shanah Zastera to the Solid Waste Management Board. Supervisors Nelson and Miller's terms will expire April 15, 2025. Supervisors Wise and Zastera's terms will expire April 18, 2023. Supervisor Paul Eisen remains on the board. His term expires April 16, 2024.

Motion by Supervisor Gordon, seconded by Supervisor Zellmer to accept. CARRIED BY VOICE VOTE.

# **UW OSHKOSH-FOX CITIES BOARD OF TRUSTEES**

Executive Doemel asked for the board's approval of his appointment of Supervisor Tom Swan and Supervisor Tom Borchart to the UW Oshkosh-Fox Cities Board of Trustees. These terms will expire April 16, 2024.

Motion by Supervisor Gabert, seconded by Supervisor Nelson to accept. CARRIED BY VOICE VOTE.

#### **VETERANS SERVICE COMMISSION**

Executive Doemel asked for the board's approval of his appointment of Peggy A. Schumacher, Oshkosh; to the Veterans Service Commission. Ms. Schumacher will replace Lucy Burr. This term will expire December 31, 2022.

Motion by Supervisor Gordon, seconded by Supervisor Swan to accept. CARRIED BY VOICE VOTE.

#### **WINNECONNE LIBRARY BOARD**

Executive Doemel asked for the board's approval of his appointment of Tom Snider, Town of Winneconne; to the Winneconne Library Board. This term expires April 30, 2024.

Motion by Supervisor Farrey, seconded by Supervisor Gabert to accept. CARRIED BY VOICE VOTE.

#### **COUNTY BOARD CHAIRMAN'S REPORT**

Chairman Egan noted that Supervisor Buck is excused from this meeting.

Chairman Egan asked the Supervisors to remember that they are part of one County Board. This is a new term, shake hands with the Supervisor seated next to you and introduce yourself.

Chairman Egan expressed concern for the rule change that was addressed at the April 19, 2022 Organizational meeting regarding live stream vs. ZOOM. Oshkosh Media always live streams County Board meetings. This item will be placed on the May 3, 2022 Special Orders Session to be discussed.

#### **EQUINE COMPLEX 2022 CAPITAL IMPROVEMENT PROJECT**

Adam Breest, Director of Parks & Expo Center, presented the 2022 Capital Improvement Project for the Equine Complex located at the Sunnyview Expo Center.

There are four phases to this project:

- Phase One: Existing Barn Lights There are 80 lights in this facility. The plan is to replace the current lights with LED lights. The budget for this project is \$55,000. With the new lights, they feel they would save \$5,200 annually.
- Phase Two: Existing Barn Pavement The pavement is separating, spider-cracking and sinking. Cleanup from animal shows in this area is difficult. The road pitches toward the barns. The plan is to have the Highway Department complete this project. The budget for this project is \$60,000.
- Phase Three: Existing Conditions Entrance Placing gutters over door entrances to the buildings to stop the rain and erosion in front of the doors. The budget for this project is \$12,000.
- Phase Four: Existing Insulation Having trouble with the existing insulation and would like to paint the steel. Concerns regarding sand-blasting to be able to paint will disrupt the insulation. Plans are to hold this phase until the fall to study the best process for this phase. The budget for this project is \$115,000.00. This would not include the insulation.

Total cost for the three proposed projects would be \$127,000. Paint estimate would be \$115,000. The 2022 Capital Improvement plan budget was projected at a total of \$190,000. Prices have increased slightly for the lights and asphalt.

Director Breest and Rick Helms, Parks Operations Manager, then took questions from the board. A copy of this presentation is available in the County Clerk's Office, 112 Otter Avenue, Oshkosh.

# APPROVAL OF COMMITTEE ON COMMITTEE APPOINTMENTS

Motion by Supervisor Norton and seconded by Supervisor Albrecht to approve the Committee on Committee Appointments. CARRIED BY VOICE VOTE.

The Committee on Committees' appointments and officers are as follows:

Aviation Committee	Facilities & Property Management
Maribeth Gabert (C)	Andy Buck (C)
Koby Schellenger (VC)	Jim Wise (VC)
Jeffrey Beem (Sec)	Tom Swan (Sec)
Betsy Ellenberger	Tom Egan
John Hinz	Michael Robinson
Highway Committee	Information Systems Committee
David Albrecht (C)	Nate Gustafson (C)
Don Nussbaum (VC)	Bob Poeschl (VC)
Ralph Harrison (Sec)	Rachel Dowling (Sec)
Tom Egan	Rebecca Nichols

Judiciary & Public Safety Committee	Land Conservation Committee
Bryan Stafford (C)	Chuck Farrey (C)
Brian Defferding (VC)	Julie Gordon (VC)
Jacob Floam (Sec)	Kay Horan (Sec)
Paul Eisen	Doug Nelson
Conley Hanson	Doug Zellmer
Park View Health Center Committee	Parks & Recreation Committee
Koby Schellenger (C)	Michael Norton (C)
Bob Poeschl (VC)	Rachel Dowling (VC)
Mike Norton (Sec)	Karen Powers (Sec)
Morris Cox	Steve Binder
Maribeth Gabert	Jim Ponzer
Personnel & Finance Committee	Planning & Zoning Committee
Morris Cox (C)	John Hinz (C)
Betsy Ellenberger (VC)	Maribeth Gabert (VC)
Don Nussbaum (SEC)	Shanah Zastera (Sec)
David Albrecht	Tom Egan
Steve Binder	Howard Miller
<b>UW Education, Extension &amp; Agriculture Committee</b>	
Steve Binder (C)	
Karen Powers (VC)	
Thomas Borchart (Sec)	
Kay Horan	

# **ZONING REPORTS AND ORDINANCES**

 Amendatory Ordinance No. 04/01/22 – A request from the Town of Oshkosh to amend Section 16-3-21(10)(d) of their Zoning Ordinance regarding the Passive Recreation Code. Motion by Supervisor Gabert, seconded by Supervisor Gordon to adopt. CARRIED BY VOICE VOTE.

#### **RESOLUTIONS AND ORDINANCES**

# RESOLUTION NO. 31-042022: Commendation for John Schnyder

WHEREAS, John Schnyder has been employed with the Winnebago County Highway Department for the past forty-five years, and during that time has been a most conscientious and devoted County employee; and WHEREAS, John Schnyder has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service. 11

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere appreciation and commendation is hereby extended to John Schnyder for the fine services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to John Schnyder.

Submitted by: PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Horan to adopt. CARRIED BY VOICE VOTE.

### RESOLUTION NO. 32-042022: Commendation for Robert Lund

WHEREAS, Robert Lund has been employed with the Winnebago County Solid Waste Department for the past twenty-one years, and during that time has been a most conscientious and devoted County employee; and WHEREAS, Robert Lund has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere appreciation and commendation is hereby extended to Robert Lund for the fine services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to Robert Lund.

Submitted by: PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Albrecht to adopt. CARRIED BY VOICE VOTE.

#### RESOLUTION NO. 33-042022: Commendation for Sarah House

WHEREAS, Sarah House has been employed with the Winnebago County Department of Human Services for the past twenty-eight years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Sarah House has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that sincere appreciation and commendation is hereby extended to Sarah House for the fine services she has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the Winnebago County Clerk send a copy of this Resolution to Sarah House.

Submitted by: PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Poeschl to adopt. CARRIED BY VOICE VOTE.

# RESOLUTION NO. 34-042022: Compensation for Informational Session

WHEREAS, Winnebago County has experienced unprecedented turnover of 15 newly elected Supervisors; and

WHEREAS, it is imperative that the newly elected Supervisors become informed of their responsibilities, limitations, and governmental environment; and

WHEREAS, the County Board Rules provides for an Orientation traditionally held with the County Organization meeting; and

WHEREAS, the time set aside for orientation is insufficient to convey the basic material needed to perform Supervisory responsibilities; and

WHEREAS, an Informational Session entitled "An Introduction to Winnebago County Government" was held Tuesday April 12, 2022 at 6:00 p.m. to 8:00 p.m. at Winnebago County Administrative Building; and

WHEREAS, the Informational Session was well attended and informative, enabling those attendees to have an increased understanding of Winnebago County Government beneficial for all Winnebago County residents. 19

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it approves providing to all elected attendees, listed below, a stipend equivalent to a per diem for a County Board meeting plus mileage for in-person attendance that was documented by the Assistant to the County Executive.

Ralph Harrison, District 31 Edward Robinson, District 15 Jacob Floam, District 16 Kay Horan, District 5 Conley Hanson, District 26 John Hinz, District 21 Jeff Beem, District 34 Tom Swan, District 14 Shanah Zastera, District 32 Jim Ponzer, District 18 Nate Gustafson, District 28 Bryan Stafford, District 10 Doug Nelson, District 35 Betsy Ellenberger, District 7 Mike Norton, District 20 Tom Egan, District 33 Maribeth Gabert, District 12 Chuck Farrey, District 30 Paul Eisen, District 4 Rebecca Nichols, District 2

Submitted by: PAUL EISEN, District 4

Motion by Supervisor Eisen, seconded by Supervisor Cox to adopt. FAILED BY VOICE VOTE.

#### **RESOLUTION NO. 35-042022:**

# Create an ad hoc Structure Review Committee to Review Committee Structure in Winnebago County

WHEREAS, Winnebago County has 12 committees which are identified as standing committees by Rule 23 in the Winnebago County Board of Supervisor Rules. Additionally, there are 3 boards (Human Services, Board of Health, and Solid Waste Management Board) which are established by County Code and act as committees of jurisdiction, similar to standing committees; and

WHEREAS, counties around the state have restructured their committee structure in recent years; and WHEREAS, in December 2021, the Wisconsin Counties Association hosted a webinar on committee structure and right sizing; and

WHEREAS, a 1990 Task Force on Efficiency and Effectiveness of Winnebago County Government recommended reducing the number of committees in the county; and

WHEREAS, an ad hoc committee formed to review Winnebago County Committee structure is in the best interests of Winnebago County and its residents.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves the formation of an ad hoc Structure Review Committee to review committee structure in Winnebago County.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the ad hoc Structure Review Committee shall consist of 5 Winnebago County Board of Supervisors to be appointed by the Winnebago County Board Chair.

Submitted by: SHANAH ZASTERA, DISTRICT 32

Motion by Supervisor Zastera, seconded by Supervisor Defferding to adopt.

Motion by Supervisor Powers, seconded by Supervisor Binder to postpone until the May 17, 2022 meeting and ask for a report for up to the first five committees, commissions and boards facing restructure. These would have to have a track record in order to evaluate the work, so we will consider committee, commissions and boards which have been fully appointed for at least three years. The report would include areas where said committee, commission or board has failed to live up to its stated mission in which committee, commission or board is duplicating work done by another committee, commission or board and which committee, commission or board would take over such duties of the current committee commission or board in this restructure. After discussion, Supervisor Powers withdrew her motion.

Motion by Supervisor Eisen, seconded by Supervisor Gabert to refer this resolution to the Judiciary and Public Safety Committee. Vote to Refer: CARRIED BY VOICE VOTE.

# ORDINANCE NO. 36-042022: Amend Section 11.11 of the General Code of Winnebago County (Amend Appendix A: Winnebago County Public Health Department 2022-2023 Permit Fee Schedule)

WHEREAS, Section 11.11 of the General Code for Winnebago County specifically provides the Winnebago County Board of Supervisors with the authority to establish permit fees for the Winnebago County Public Health Department; and

WHEREAS, the Winnebago County Public Health Department annually reviews said Permit Fee Schedule and makes a recommendation to the Winnebago County Board of Health and to the Winnebago County Board of Supervisors regarding establishing fees for various Public Health Department permits so as to keep said fees reflective of the actual cost of issuing such permits; and

WHEREAS, the Winnebago County Board of Health is recommending that Appendix A of Chapter 11 of the General Code for Winnebago County, authorized specifically by Subsection 11.11(7), be amended as reflected in the attached proposed Permit Fee Schedule.

NOW, THEREFORE, BE IT ORDAINED by the Winnebago County Board of Supervisors that Appendix A of Chapter 11 of the General Code for Winnebago County, authorized specifically in Subsection 11.11(7), is hereby amended as is shown in the attached Winnebago County Public Health Department 2022-2023 Permit Fee Schedule.

BE IT FURTHER ORDAINED by the Winnebago County Board of Supervisors that said amendment shall be effective on the date following publication.

Submitted by: BOARD OF HEALTH

Motion by Supervisor Norton, seconded by Supervisor Zellmer to adopt. CARRIED BY VOICE VOTE.

#### **RESOLUTION NO. 37-042022:**

Authorize Entering the Wisconsin Statewide Mutual Aid Compact for Local Emergency Management Assistance that will Establish a Process and Policy for Requesting and Being Asked to Provide Statewide Emergency Management Mutual Aid

WHEREAS, Winnebago County has the authority under Wisconsin Statutes to enter into mutual aid agreements for Emergency Management; and

WHEREAS, entering into a mutual aid agreement will allow additional services to be provided to Winnebago County during an emergency situation; and

WHEREAS, Wisconsin Emergency Management (WEM) coordinates a Wisconsin Statewide Mutual Aid Compact for Local Emergency Management Assistance (WiSMAC) providing all counties, cities, villages and towns the opportunity to participate and be part of a large mutual aid agreement; and

WHEREAS, Winnebago County will benefit by having the opportunity to access mutual aid through a statewide agreement; and

WHEREAS, there is no upfront cost to participate in this agreement and only minimal reimbursement if mutual aid was provided by a member entity.

NOW, THEREFORE, the Winnebago County Board of Supervisors does hereby approve Winnebago County entering into the WiSMAC agreement and further authorizes the Winnebago County Executive, Winnebago County Clerk, and Winnebago County Emergency Management Director to sign the attached agreement.

Submitted by: EMERGENCY MANAGEMENT COMMITTEE

Motion by Supervisor Eisen, seconded by Supervisor Gordon to adopt. CARRIED BY VOICE VOTE

# RESOLUTION NO. 38-042022: Adopt Winnebago County Hazard Mitigation Plan Update

WHEREAS, the United States Congress passed the Disaster Mitigation Act of 2000, which requires that a local unit of government must have an approved all hazard mitigation plan before it can receive federal grant monies for pre-disaster mitigation projects; and

WHEREAS, in 2004 the Winnebago County Emergency Management Department formed an advisory committee to prepare a county-wide mitigation plan to conform with state and federal guidelines, and said advisory committee drafted a mitigation plan that conformed to federal guidelines; and

WHEREAS, in July 2004, the Winnebago County Board of Supervisors adopted the "All Hazards Mitigation Plan for Winnebago County" and in September 2009 and November 2015, the Board adopted updates to the "All Hazards Mitigation Plan for Winnebago County"; and

WHEREAS, Winnebago County participated jointly in the planning update process with other local units of government within the County to prepare an updated hazard mitigation plan;

WHEREAS, the "All Hazards Mitigation Plan for Winnebago County" that was adopted in 2004 and updated in 2009 and 2015 expired in 2020; and

WHEREAS, due to the COVID-19 Pandemic, the update process has been extended. Since Winnebago County is already in the update process, Winnebago County is not considered non-compliant;

WHEREAS, updating the plan is required to remain compliant with the Federal Emergency Management Agency (FEMA) and the Wisconsin Emergency Management (WEM) agency; and

WHEREAS, the Winnebago County Emergency Management Committee reviewed the current "Winnebago County Hazard Mitigation Plan" and determined:

- 1. Natural disasters pose a tangible threat to residents and property;
- 2. Undertaking hazard mitigation actions before disasters occur reduces the potential for harm to residents and property and saves taxpayer dollars;
- 3. Winnebago County participated jointly in the planning update process with other local units of government within the County to prepare an updated hazard mitigation plan;
- 4. The plan is in the public's best interests;

that:

- 5. The plan serves as a general strategy and may be amended from time to time;
- 6. Nothing in this plan obligates Winnebago County to undertake any of the recommended activities and/or projects; and
- 7. Adoption of the plan is needed to apply for federal funding for mitigation projects and to comply with state and federal mandates.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby finds

- 1. Natural disasters continue to pose a tangible threat to residents and property of Winnebago County;
- 2. The undertaking of hazard mitigation actions before disasters occur reduces the potential for harm to residents and property and will ultimately save taxpayer dollars; and

3. Adoption of the "Winnebago County Hazard Mitigation Plan" is in the public's best interests.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that it hereby adopts the attached "Winnebago County Hazard Mitigation Plan," which is made a part of this Resolution and incorporated herein by reference. This Plan, entitled "Winnebago County Hazard Mitigation Plan Draft v7 for FEMA Review" can be viewed on the Winnebago County website (https://www.co.winnebago.wi.us).

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Emergency Management Department Director to make non-substantive revisions to the Plan as may be required to comply with the requirements of Wisconsin Emergency Management (WEM) and/or the Federal Emergency Management Agency (FEMA). Should the Winnebago County Emergency Management Department Director make such authorized changes it will not require re-adopting this resolution and he shall forward a copy of the revised Plan and an accompanying summary report describing said amendments to the Winnebago County Executive.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that it hereby directs the Winnebago County Clerk to send a copy of the adopted plan to Guenevere Drews, the current State Hazard Mitigation Officer for Wisconsin Emergency Management for her review and approval.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that it hereby requires that this Plan be revisited and updated and subscribed to by the Winnebago County Board of Supervisors for approval no later than five (5) years from the date of this Resolution.

Submitted by: EMERGENCY MANAGEMENT COMMITTEE

Motion by Supervisor Eisen, seconded by Supervisor Gordon to adopt.

Motion by Supervisor Dowling, seconded by Supervisor Powers to postpone this resolution until the next meeting. Vote to Postpone: FAILED BY VOICE VOTE.

Vote on Resolution: AYES: 31; NAYES: 0; ABSTAIN: 2 – Dowling and Stafford; ABSENT: 1 – Buck. (No vote recorded – 2 Robinson and Schellenger). CARRIED.

**RESOLUTION NO. 39-042022:** 

Resolution to Support NACo's Position on Defining the Waters of the United States (WOTUS) and Regulations with Agricultural Considerations

WHEREAS, the Biden Administration recently announced the signing of a proposed rule to revise the definition of Waters of the United States (WOTUS); and

WHEREAS, the proposed rule expands federal jurisdiction by changing the WOTUS definition to include waters that significantly affect the chemical, physical, or biological integrity of traditional navigable waters, interstate waters, and the territorial seas (the "foundational waters") and waters that are relatively permanent or that have a continuous surface connection to such waters; and

WHEREAS, the proposed WOTUS definition directly impacts local governments as owners and operators of local infrastructure, co-regulators and stewards of the environment; and

WHEREAS, counties own and operate public safety water conveyances, stormwater municipal separate stormwater sewer systems (MS4), green infrastructure construction and maintenance projects, water reuse and infrastructure, and emergency management readiness; and

WHEREAS, counties may need to apply for a federal permit to maintain or build new infrastructure projects such as: roads and roadside ditches, flood control channels, drainage conveyances, culverts, bioswales, vegetative buffers, constructed wetlands, stormwater detention ponds, etc.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby supports the National Association of Counties (NACo) position which advocates for a definition that is consistent with traditionally navigable waters, territorial seas, their regularly flowing tributaries, and abutting wetlands.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that it supports clear, concise language that is easy for counties to interpret without the need to hire experts or legal counsel and so that a reasonable person would be able to identify that a body of water is either regulated by the federal government or by their state government.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that it hereby urges the administration and the U.S. Congress to fully adopt the initial intent of the Clean Water Act recognizing state and local authorities working together with federal regulatory agencies to protect rural, disadvantaged frontier communities, from regulations adversely affecting the nation's agricultural supply chain.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the County Clerk forward this resolution to NACo, WCA, and all Wisconsin counties and the county administration send this resolution to the Biden Administration, federal Congressional delegation, Evers Administration, and relevant stakeholder groups.

Submitted by:

LAND CONSERVATION COMMITTEE

Motion by Supervisor Farrey, seconded by Supervisor Gordon to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 40-042022:** 

Request Authority to Apply for and Accept Funds from the Wisconsin Department of Natural Resources for the Grundman Boat Landing Renovation and Improvement Project

WHEREAS, Winnebago County is interested in obtaining a cost-share grant in the amount of \$525,000 from the Wisconsin Department of Natural Resources (DNR) for the purpose of renovations and improvements at the Grundman Boat Landing.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it authorizes the County Executive and the County Clerk to apply for and accept funds from the DNR for financial assistance that may be available for the Grundman Boat Landing Renovation and Improvement Project.

Submitted by: PARKS & RECREATION COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Norton, seconded by Supervisor Nussbaum to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 41-042022:** 

Request Authority to Apply for and Accept Funds for Maintenance of County Owned and Leased Snowmobile Trails

WHEREAS, Winnebago County is interested in maintaining County-owned and leased lands for public snowmobile trail use; and

WHEREAS, funds are available for snowmobile trail maintenance as well as snowmobile trail developments and improvements through the Department of Natural Resources pursuant to Sec. 23.09(26), Wisconsin Statutes; and

WHEREAS, in order to participate in this project, it is necessary that the County Board authorize applying for and accepting of the funds.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that the County Executive and the County Clerk are hereby authorized to apply for and accept funds from the Department of Natural Resources, for any financial aid that may be available for public snowmobile trail maintenance, snowmobile trail developments and improvements in Winnebago County.

Submitted by:

PARKS & RECREATION COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Norton, seconded by Supervisor Cox to adopt. CARRIED BY VOICE VOTE.

**RESOLUTION NO. 42-042022:** 

Authorize a Budget Transfer in the Amount of \$170,700 to Perform Design and Engineering Services of the Food Service and the Student Development Areas on the UWO- Fox Cities Campus, Funded with Either a Transfer from the Undesignated General Fund Balance, or an Advance from the General Fund to be Reimbursed with a Subsequent Bond Issue

WHEREAS, UWO-Fox Cities is proposing a renovation project for the food service and student development area on campus; and

WHEREAS, the areas proposed for renovation include the food preparation/storage area, kitchen, service area, student recreational lounge, student organization offices, student union, and the Kings International space; and WHEREAS, Kings International is a program which places international students in the United States and United Kingdom; and

WHEREAS, Kings International has partnered with UWO-Fox Cities since 2017; and

WHEREAS, over the course of 3 years UWO-Fox Cities has seen its international student population soar from 22 students to 135 students; and

WHEREAS, UWO-Fox Cities agreement with Kings International calls for UWO-Fox Cities to provide academic and housing support in addition to social programs for Kings International students; and

WHEREAS, in its current configuration, UWO-Fox Cities cannot offer meal plans to students including Kings International students; and

WHEREAS, a feasibility study, approved by the Winnebago County Board in the fall of 2020, was completed this past fall for the design and engineering phase of this proposed project; and

WHEREAS, the feasibility committee consisted of UWO-Fox Cities students, UWO's Dining Service Director, UWO's planning and construction players, UWO's Vice Chancellor, and Winnebago and Outagamie County Representatives; and

WHEREAS, the feasibility committee decided to proceed with a plan to build an addition to house a new kitchen and move student organizations closer to the main corridor in the school.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes a capital project to perform design and engineering services for the Food Service and the Student Development Areas on the UWO- Fox Cities Campus, funded with either a transfer from the Undesignated General Fund balance, or an advance from the General Fund to be reimbursed with a subsequent bond Issue.

Submitted by:

FACILITIES & PROPERTY MANAGEMENT COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Wise, seconded by Supervisor Gordon to adopt.

Motion by Supervisor Norton, seconded by Supervisor Gordon to postpone until May 17, 2022. Vote to Postpone: AYES: 6 – Gabert, Gordon, Norton, Gustafson, Farrey and Miller: NAYES: 27; ABSTAIN: 0;. ABSENT: 1 – Buck. (No vote recorded – 2 Robinson and Schellenger). FAILED.

After discussion, Vote on Resolution: AYES: 27; NAYS: 6 – Dowling, Defferding, Stafford, Norton, Gustafson and Miller; ABSTAIN: 0;. ABSENT: 1 – Buck. (No vote recorded – 2 Robinson and Schellenger). CARRIED.

#### **RESOLUTION NO. 43-042022:**

Amend the Table of Organization for the Winnebago County Facilities
Department to Eliminate Five Custodian Positions and Add Five Facilities
Assistant Positions

WHEREAS, the Facilities department has had long-term vacancies for the position of Custodian, facing challenges in both recruitment and retention; and

WHEREAS, Custodians are responsible for general cleaning and maintenance, such as floor care, which if left unattended may result in earlier than anticipated repair or replacement; and

WHEREAS, there is not adequate staff to reassign to these duties without leaving other necessary duties undone and adversely impacted; and

WHEREAS, eliminating five custodian positions and replacing them with five Facilities Assistant positions will enhance the department's ability to perform its work, including assisting trade employees (plumbers, carpenters, HVAC, et al.) with preventative maintenance and repairs; and

WHEREAS, contracting with a vendor to provide additional services has been explored, but vendors are facing similar staffing challenges. Additionally, a vendor would not offer the enhanced ability to aid trade employees with maintenance tasks and repairs.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the Table of Organization for the Winnebago County Facilities Department to eliminate five Custodian positions and add five Facilities Assistant positions.

Submitted by:

FACILITIES & PROPERTY MANAGEMENT COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Wise, seconded by Supervisor Gabert to adopt.

Motion by Supervisor Floam and seconded to amend the resolution to state: "to tie the pay raise to a 90-day time stay and if they are still employed after 90 days, there would be a pay raise". After discussion, Supervisor Floam withdrew his motion.

Vote on Resolution: AYES: 32; NAYES: 1 – Defferding; ABSTAIN: 0; ABSENT: 1 – Buck. (No vote recorded – 2 Robinson and Schellenger). CARRIED.

#### **RESOLUTION NO. 44-042022:**

Authorizing Winnebago County to Enter into an Agreement with the East Central Wisconsin's Regional Planning Commission to Administer Wisconsin Administrative Code NR-135 and Required Local Adopted Non-Metallic Mining Reclamation Ordinance

WHEREAS, Winnebago County is a member of the East Central Wisconsin Regional Planning Commission hereinafter "Commission"; and

WHEREAS, the Counties of Calumet, Outagamie, Shawano, Waupaca, and Winnebago (Counties) have previously entered into an agreement with the East Central Wisconsin Regional Planning Commission to administer the Counties respective Non-Metallic Mining Reclamation Ordinances on July 27, 2001; and

WHEREAS, an updated agreement has been prepared for consideration for the Winnebago County Board; and

WHEREAS, the agreement identifies functions and duties of the Commission with respect to issuance of all permits for the reclamation of non-metallic mines with the five Counties; and

WHEREAS, the agreement identifies the terms and conditions for the partial transfer of authority, under Wisconsin State Statutes 59.52(7), 59.69(2)(d), and 66.0309, from Calumet, Outagamie, Shawano, Waupaca, and Winnebago Counties to the East Central Wisconsin Regional Planning Commission to administer portions of the individual Counties' adopted ordinances as required under Wisconsin Administrative Code NR-135 for regulation and permitting of non-metallic mining reclamation plans. 2

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors hereby approves the updated agreement as more fully set forth in <u>Exhibit A</u>, which is attached and incorporated by reference.

BE IT FURTHER RESOLVED that the Winnebago County Clerk be directed to forward a copy of the signed resolution to the Executive Director of the East Central Wisconsin Regional Planning Commission.

Submitted by: PLANNING & ZONING COMMITTEE

Motion by Supervisor Hinz, seconded by Supervisor Gabert to adopt. CARRIED BY VOICE VOTE.

# RESOLUTION NO. 45-042022: Authorize the Winnebago County Sheriff's Office to Accept a Homeland Security Program Grant Award for Ballistic Shields

WHEREAS, the Winnebago County Sheriff's Office has received a grant from The Department of Military Affairs (DMA), Homeland Security Program, in the amount of \$6,500; and

WHEREAS, the Winnebago County Sheriff's Office Multi-Jurisdictional SWAT Team will utilize this funding to purchase ballistic shields capable of protecting officers and/or the general public from threats of harm during tactical incidents; and

WHEREAS, the ballistic shields will be available to all properly trained SWAT Team members at any time that its use appears necessary for safe resolution of an incident.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Sheriff's Office to accept a Homeland Security Program grant from the Department of Military Affairs for Ballistic Shields.

Submitted by: JUDICIARY & PUBLIC SAFETY COMMITTEE PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Stafford, seconded by Supervisor Horan to adopt. CARRIED BY VOICE VOTE.

Motion by Supervisor Albrecht, seconded by Supervisor Cox to adjourn until the May 3, 2022 special orders meeting at 6:00 p.m. The meeting was adjourned at 9:41 p.m.

Submitted by: Julie A. Barthels Winnebago County Deputy Clerk

State of Wisconsin) County of Winnebago) ss

I, Julie A. Barthels, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their regular meeting held April 26, 2022.

Julie A. Barthels Winnebago County Deputy Clerk