

**SPECIAL ORDERS SESSION  
COUNTY BOARD MEETING  
TUESDAY, JANUARY 4, 2011**

Chairman David Albrecht called the meeting to order at 6:00 p.m. in the County Board Room, Fourth Floor, Courthouse, 415 Jackson Street, Oshkosh, Wisconsin.

The meeting was opened with the Pledge of Allegiance and an invocation by Supervisor Lennon.

The following Supervisors were present: Konetzke, Barker, Englebert, Eisen, Ramos, Miller, Roh, Smith, Widener, Hamblin, Albrecht, Swanson, Thompson, Lennon, Reynolds, Wingren, Jacobson, Norton, Warnke, Robl, Eichman, Kline, Locke, Hegg, Finch, Sievert, Farrey, Diakoff, Brennand, Egan, Ellis and Rengstorf.

Excused: Neubauer, Gabert and Hall.

Motion by Supervisor Robl and seconded to approve the agenda for this evening's meeting. **CARRIED BY VOICE VOTE.**

**PUBLIC HEARING**

No one addressed the Board.

**COMMITTEE REPORTS**

Supervisor Eisen reported on his attendance at the December 14 UW-Extension Department's teleconference on redistricting. He stated that they discussed the legal requirements of redistricting, census data and software.

Supervisor Hegg reported that he received the information he requested at the last Board meeting in regards to the Second Chance Program. He had asked what the Second Chance Program cost was per student. He was told the cost is \$25,000.

**REPORT FROM SHERIFF JOHN MATZ**

Sheriff Matz introduced himself to the Board and discussed his plans for the future of the Sheriff's Office. He stated that he has been with the Winnebago County Sheriff's Office for twenty-one years, starting in the jail and eventually became Patrol Captain. Sheriff Matz has also been in the military for twenty-four years. He returned last January from a tour in Iraq.

Sheriff Matz stated that he has high expectations for his department and the way they deal with the public. He knows there are challenges ahead and he looks forward to working with the Board as they work through them. He stated that his department's radio project is very costly, but he has been working with Executive Harris to find ways to reduce those costs.

Sheriff Matz then took questions from the Board.

**HIGHWAY PROJECTS UPDATES – JOHN HAESE, WINNEBAGO COUNTY HIGHWAY COMMISSIONER**

John Haese, Winnebago, County Highway Commissioner, thanked the Board for their continued support of the Highway Department and their various projects. Mr. Haese explained how important it is to maintain the county's infrastructure and stated that they should be proud of their actions in this regard.

Mr. Haese presented the following information to the Board:

- CTH P Structure:
  - Remove and replace the existing bridge approaches, which consist of a concrete and asphalt roadway, curb and gutter and drainage structures. Concrete joints on approaches have failed
  - Average Daily Traffic (ADT) is 1,900 vehicles. This is the main connection between the north side of STH 441 into the City of Menasha.
  - It was thought that this structure was going to be replaced as part of the future STH 441 reconstruction project, but that is not the case.
  - Mr. Haese presented pictures of the structure. He explained that concrete joints on the approaches have failed and continue to deteriorate to the point that further maintenance will not improve the stability of the joints. Local residents are complaining about the excessive noise in the area caused by vehicles traveling over these deteriorated concrete joints.
  - Estimated cost for the project is \$140,000. There is no state or federal funding for this project.
- CTH G Structure west of USH 41 in the Town of Neenah:
  - Remove and replace the existing wood timber bridge.
  - ADT is 1,300 vehicles.
  - The current sufficiency rating of this structure is 35. Mr. Haese explained that when a structure's sufficiency rating is less than 50, it is eligible for federal replacement funds. He stated that this project is in an approved program for federal funds and will be reconstructed in 2014.
  - Mr. Haese presented pictures of the structure. He explained that when there is significant rainfall,

- o water levels reach the deck of the structure.
- o Estimated engineering costs are \$75,000 and are the responsibility of the county. Mr. Haese stated that they hope to complete the engineering phase in 2011.
- o Estimated construction costs are \$440,000. The county would be responsible for 20 percent of the cost and the federal government would cover the other 80 percent. Construction will occur in either 2013 or 2014.
- CTH Road FF Resurfacing Project – approximately 7.52 miles in length and runs between STH 21 and CTH K. Using the Paser rating of 1 to 10, one being the worst, this portion of County Road FF is a 3. ADT is 1,300 vehicles. The road has severe wheel rutting, cracking and transverse and longitudinal cracking. The roadway was last resurfaced in 1980. They will profile mill the existing surface and resurface with 4 inches of hot mix asphalt. Estimated cost is \$600,000.
- CTH F Resurfacing Project – approximately 4.51 miles in length and runs between CTH D and Ginnow Road. Current Paser rating is 3. ADT is 870 vehicles. The road has severe wheel rutting, cracking and transverse and longitudinal cracking. The original roadway is constructed of concrete and has two 10-foot wide lanes. The road was resurfaced in 1982. They will profile mill the existing surface, rubblize the deteriorated concrete, place a 2 inch mat of recycled material over the rubblized concrete and then resurface with a 4 inch mat of hot mix asphalt. The estimated cost is \$1,230,000.
- CTH MM Resurfacing Project – approximately 3.9 miles in length and runs between CTH M and Richter Lane. Current Paser rating is 3. ADT is 450 vehicles. The road has severe wheel rutting, cracking and transverse and longitudinal cracking. The road was resurfaced in 1981. They will profile mill the existing surface, then resurface with a 4 inch mat of hot mix asphalt. They will also remove and replace one existing box culvert as part of the project. The estimated cost is \$1,100,000.

Mr. Haese took questions from the Board during his presentation.

### **WINNEBAGO COUNTY FAIR ASSOCIATION 2010 REPORT**

Tom Egan, President of the Winnebago County Fair Association, began his presentation by explaining that the Fair Association has twenty voting members or directors. He then introduced Directors Cindy Angle; Karen Pulfer, Treasurer; Julie Barthels, Secretary; Karen Cowling; Dan Fournier and Chuck Mier.

Ms. Pulfer went over their financial report and explained their expenses. She stated that the year-end finance report does not include charges from the Park's Department because the Fair Association didn't get the bill until they had closed their books. The charges from the Park's Department totaled \$10,881.80. Ms. Pulfer explained that these charges put the fair in the red by \$7,000. She stated that the loss they had at the 2009 fair because of bad weather also impacted the 2010 fair. In 2009, weather caused cancellation of all of Friday's entertainment and the tractor pull, so those sponsorships could not be recollected in 2010.

Ms. Pulfer and Mr. Egan took questions from the Board. When asked about other fairs making a profit, Mr. Egan stated that there are two major things that impact a fair—weather and sponsorship. He explained that because the Winnebago County Fair comes right after EAA, the number of vendors they get at the fair is down, which also negatively impacts them.

Ms. Pulfer stated that other fairs may do better because they charge more, or because they own their fairgrounds and receive revenue from the grounds all year round. Ms. Pulfer also explained that finding sponsors for the Winnebago County Fair is difficult because businesses believe that they are already sponsoring county events when they sponsor EAA, Country USA or Lifest. These are not county events.

It was also pointed out that in some counties, the fair association is not charged for use of county facilities. In other counties, they receive a subsidy from the county to cover those costs.

Ms. Pulfer went through some of the expenses that they incurred:

- Security for one night - \$3,520
- First aid for the entry fair - \$1,675
- Winnebago County Sheriff's Department - \$3,523
- Ambulance for one event - \$280
- Winnebago Solid Waste - \$1,691
- Service groups—staff beverage tents, park cars, etc. - \$6,621
- Premium money - \$11,863 (they received \$6,164 of this amount from the state)
- Electrician - \$1,455 + \$858 for parts
- Insurance - \$10,433
- Cleaning supplies - \$786 (The Park's Department is charging them an additional \$870 for cleaning supplies.)

Julie Barthels thanked the Board for their continued support of the fair and for the funding they are providing for the 2011 fair. She explained that in the past two years, the Fair Association has been working with the UW-Extension Office to transfer all fair entry responsibilities from that office to the Fair Association. Ms. Barthels said that 2010 was

the first year that it was the Fair Association's responsibility to do this on their own. A special software package was purchased and that there will be an annual maintenance charge to use this program.

Ms. Barthels expressed her continued support of the fair, 4-H and FFA. Ms. Barthels, her husband and their three sons have been involved in these organizations and she hopes that her grandchildren will continue the tradition.

## **SOLID WASTE DEPARTMENT REPORT – JOHN RABE, DIRECTOR**

John Rabe, Solid Waste Director, reported on the county's Solid Waste Department and its various functions and activities. He explained that the department was established in 1975 to, "provide solid waste management services to all communities, businesses and industry in Winnebago County." In 2002, Brown, Outagamie and Winnebago counties formed the Tri-County Regional Program for solid waste and recycling services to enhance, "economic efficiencies."

Solid Waste programs include:

- Landfill operations
- Landfill Gas Recovery/Utilization
- Recycling/Solid Waste Transfer Station
- Household Hazardous Material Facility
- Computer/Electronic/Fluorescent Bulb Recycling
- Pharmaceutical Management
- Container Rental and Lease Program

Mr. Rabe showed the organizational chart of the Solid Waste Department. He explained that since 2002, they have reduced the number of full-time employees from 28 to 21.

Mr. Rabe presented the following information about his department's programs:

- Landfill Operations
  - Environmentally disposed of over 579,000 tons of waste in 2010 (down from over 589,000 tons in 2009) during the 6th year as the Tri-County Regional landfill.
  - Winnebago County customers contributed over 192,000 tons of waste for 2010 disposal (down from over 200,000 tons in 2009).
  - Completed construction of a 9.2 acre section of final cover on the Sludge Site.
  - Expanded the landfill gas collection system in the Co-Disposal Site (vertical and horizontal wells) to increase collection efficiency while maintaining WDNR/EPA air permit compliance.
  - Expanded the leachate recirculation program in the Co-Disposal Site with automated recirculation trench systems to reduce leachate treatment costs and maximize waste compaction/density.
- Landfill Gas Recovery/Utilization
  - Continued operation of a landfill gas/electric generation facility (five engine/generators, 5.4 MW capacity) and selling power to a local utility (equivalent of approximately 2,700 residential homes).
  - Continued operation of a landfill gas flare system (excess landfill gas) to maintain WDNR/EPA air permit compliance.
  - Completed installation and start-up of a new 3,000 cfm landfill gas compressor/conditioning system at the Sunnyview Landfill to further enhance the landfill gas utilization program while maintaining WDNR/EPA air permit compliance.
  - Continued operation of a waste heat recovery system at the Winnebago County Sheriff's Office providing low cost "green" energy to supplement heating/hot water systems and reduce utility costs (system is currently down for repairs).
  - Electric revenues in 2010 are estimated to exceed \$2.0 million, and will be used to offset operational expenses.
  - By converting landfill gas to electricity, the SWMB prevented a coal fired power plant from generating that electricity (avoided emissions), which is the emissions equivalent of approximately 37,000 vehicles.
- Recycling/Solid Waste Transfer Station
  - Continued to collect recyclable materials (paper and commingled containers) from 15 of the 21 communities in Winnebago County.
  - Continued cost-efficient operation of the recycling transfer station by providing drop-off collection, transportation and off-site processing (Outagamie County) of recyclable materials as part of the Tri-County Regional Program.
  - Recycling tonnages for Winnebago County communities have increased approximately 20% since the Tri-County Regional program began operation of a single stream processing facility (Outagamie County) in July 2009.
  - Discontinued the use of plastic bags for commingled containers as part of the transition to single stream recycling (effective January 1, 2010).

- Completed Phase III transfer station modifications which included removal of debagging equipment, construction of additional push walls and upgrades to the fire suppression system (for long-term use of the transfer station for solid waste and recyclable materials).
- Household Hazardous Material Facility
  - Continued operation of a Household Hazardous Material (HHM) Facility and product exchange room on selected days of each month from March through October (new for 2010 – no appointment needed).
  - Various HHM's (such as lead/oil based paints, pesticides, automotive chemicals, solvents, aerosols, varnish/stains, mercury, etc.) are accepted free of charge for Winnebago County residents only.
  - Accepted over 35,000 pounds of HHM's in 2010 (utilized by 621 residents) and hauled to the Brown County HHM Facility for proper disposal.
  - Product exchange room diverted over 4,500 pounds of HHM's in 2010 from having to be disposed.
- Computer/Electronic/Fluorescent Bulb Recycling
  - Continued the computer/electronic recycling program to provide year-round recycling opportunities for computers, monitors, computer components, televisions, printers, cell phones and other electronics for Winnebago County residents.
  - Improved cost-efficiency of computer electronics program by registering as a "Collector" and participating in the electronics recycling program established by 2009 Wisconsin Act 50.
  - Continued the fluorescent bulb recycling program to provide year-round recycling opportunities for Winnebago County residents.
- Pharmaceutical Management
  - Continued participation in pharmaceutical collection events to provide environmentally safe disposal option for unused/expired medications.
  - Assisted with the implementation of a permanent drug drop box located at the Oshkosh Safety Building (April 2010).
- Container Rental and Lease Program
  - The SWMB offers a full service program of container rentals and competitive container leases for both commercial and residential customers. Other size containers are available for long-term lease.

Mr. Rabe then discussed their annual Retained Earnings Reservation. He explained that as a public entity, they are required to maintain landfill closure and long-term care funds in an escrow account. Currently there are three escrow accounts in place:

- Long-term care for the Snell Road site. This is a twenty year fund that will be depleted in 2012.
- Long-term care for the Sunnyview site. This is a forty year long-term care fund.
- Site closure fund for the Sunnyview site.

These three accounts have approximately \$14.5 Million in them.

Mr. Rabe explained that they also have funds set aside to cover other emergency situations, such as regulatory compliance, remediation/liability, litigation, etc. In addition, there are funds allocated towards rate stabilization, transportation, research & development planning and other areas. At the end of 2009, the balance was \$17,159,588.

Mr. Rabe presented information on the Solid Waste Tipping Fee Summary. He presented a graph that compared the SWMB solid waste tipping fee to the Wisconsin Statewide average for years 2007 through 2009. He explained that the SWMB tipping fee have consistently been 43% to 50% lower than the statewide average during this time period. Mr. Rabe explained that an integral part of the Tri-County Regional Program allows the SWMB to remain strong and competitive in the solid waste disposal and recycling markets and maintain low overall costs for our users.

Mr. Rabe took questions from the Board.

Motion by Supervisor Robl and seconded to adjourn until the Board's next meeting on Tuesday, January 18, 2011.  
**CARRIED BY VOICE VOTE.**

The meeting was adjourned at approximately 8:10 p.m.

Respectfully submitted,  
 Susan T. Ertmer  
 Winnebago County Clerk

State of Wisconsin)  
 County of Winnebago) ss

I, Susan T. Ertmer, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their Special Orders Session held January 4, 2011.

Susan T. Ertmer  
 Winnebago County Clerk