

**JULIE BARTHELS**  
**Winnebago County Clerk**  
**112 Otter Avenue, PO Box 2806**  
**Oshkosh, Wisconsin 54903-2806**  
**(920) 232-3430**

**NOTICE OF COMMISSION, BOARD OR COMMITTEE MEETING**

NAME OF COMMISSION,  
BOARD OR COMMITTEE: ARPA STRATEGY AND OUTCOMES COMMISSION  
\*\* (SEE BELOW) \*\*

TIME OF MEETING: 1:00 pm

DATE OF MEETING: Thursday, December 14, 2023

PLACE OF MEETING: David W. Albrecht Administration Building  
112 Otter Avenue, Oshkosh WI  
Susan T. Ertmer Conference Room 120  
Oshkosh, WI 54901

**To join this Zoom Meeting via video, use this link:**

<https://us02web.zoom.us/j/89571200378?pwd=U0MzU0p1akdpWXVzdnAzWnhXaWlQUt09>

**Meeting ID: 895 7120 0378    Passcode – ARPA121423**

**To join this meeting by telephone (312) 626-6799 and enter the Meeting ID: 895 7120 0378  
Passcode 2775105610**

**SUBJECT MATTER OF THE MEETING**

1. Call to Order
2. Public Comments
3. Approval of minutes of November 7, 2023, meeting.
4. Update/discussion: Status of where Municipalities stand regarding the \$145,000 Spirit Funds distribution.
5. Update/discussion: Review of interest earned on the ARPA/Spirit Funds
6. Discussion/Action: Resolution – Approving \$\_\_\_\_\_ from the Spirit Fund's Government Identified Community Projects Category to Assist in the Purchase and Renovation of New Facilities for the Damascus Road Project
  - This resolution was discussed at the November 7, 2023, meeting. The commission voted to table this resolution until the following meeting which would take place on December 14, 2023.
7. Discussion/Action: Resolution – Approving \$\_\_\_\_\_ from the Spirit Fund's Government Identified Community Projects Category to Expand Solutions Recovery Housing
  - This resolution was discussed at the November 7, 2023, meeting. The commission voted to layover the discussion on this resolution until the following meeting which would take place on December 14, 2023.
8. Discussion/Action: Resolution – Approving \$\_\_\_\_\_ from the Spirit Fund's Government Identified Community Projects Category to Help Greater Fox Cities Area Habitat for Humanity Build or Rehabilitate 10 Homes in Northern Winnebago County

9. Discussion/Action: Resolution – Approving \$\_\_\_\_\_ from the Spirit Fund's Government Identified Community Projects Category to Expand the Building of NOVA Counseling Services Facilities
10. Discussion/Action: Resolution – Approving \$\_\_\_\_\_ from the Spirit Fund's Government Identified Community Projects Category to Expand the Childcare Space and Program Offerings at the Oshkosh YMCA
11. Discussion/Action: Resolution – Approving \$\_\_\_\_\_ from the Spirit Fund's Government Identified Community Projects Category to Help the Boys and Girls Club of Oshkosh Expand the Youth-Focused Community Center
12. Discussion/Action: Resolution – Approving \$\_\_\_\_\_ from the Spirit Fund's Government Identified Community Projects Category to Build an Online Repository of Community Data used by Organizations and Governmental Departments Across Winnebago, Outagamie, and Calumet Counties
13. Discussion/Possible Action: Continue prioritizing, selection, and funding amounts for projects for Spirit Funding.
14. Set next meeting date, time, and location.
15. Adjournment

\*\*This meeting is also being posted as a committee meeting for:

- Park View Health Center Committee
- Highway Committee
- Winnebago County Board of Supervisors

*Upon request, provisions will be made for people with disabilities upon 24 hours prior notice to the Office of the County Clerk. Phone Number: (920) 232-3430*

WINNEBAGO COUNTY  
ARPA Strategy and Outcomes Commission  
Minutes

DATE: Tuesday, November 7, 2023

TIME: 1:00 p.m.

PLACE: David W. Albrecht Administration Building  
112 Otter Avenue  
Oshkosh WI 54901  
Susan T. Ertmer Conference Room 120

PRESENT: Co-Chair Tom Egan, County Board Chairman  
Co-Chair Jon Doemel, County Executive  
Morris Cox, Personnel and Finance Chair  
Chuck Farrey, County Board Vice-chair  
Andy Buck, County Board Member  
Tom Borchart, County Board Member  
Beth Oswald, Public Member  
Tim Galloway, Public Member  
Paul Kaiser, Director of Finance (non-voting member)

ABSENT: Tom Belter, Public Member

ALSO PRESENT:	Julie Barthels, County Clerk	via <b>ZOOM</b>
	Mary Anne Mueller, Corporation Counsel	Supervisor Conley Hanson
	Victoria Kinderman, Corporation Counsel	Doug Gieryn
	Supervisor Kay Horan	Lynnsey Erickson
	Supervisor Michael Robinson	Danielle Florence
	Adam BellCorelli, County Executive's Office	Ellen Skerke
	Kelly Olson, Damascus Road Project, Inc.	Robert Keller
	Deb Allison-Aasby, Damascus Road Project, Inc.	Eric Schroeder, Bay Com
	Shawn Bordeaux, Fox Crossing Fire Department	Dan Osero
	Todd Sweeney, Fox Crossing Fire Department	Beth G.
	Ryan Krings, Winneconne Fire	Barb Tengesdal
	Scott Rieckmann, Town of Clayton	Kelly Nieforth
	Steven Gawaresky, Town of Oshkosh Fire Department	
	Jeremy Pingel, St Vincent De Paul	
	Heather Clohessy, St Vincent De Paul	
	Alicia Wenger, Christine Ann Domestic Abuse Services	
	Emily James, Christine Ann Domestic Abuse Services	

### 1. Call to Order

Co-Chair Jon Doemel called the meeting to order at 1:00 p.m.

### 2. Public Comments

Alicia Wenger, Director of Domestic Abuse Rescue Services thanked the commission for the opportunity to speak and stated they are so grateful that Christine Ann's Capital Project is being considered. Their purchase of the beach building will expand services for survivors at a time when domestic violence homicides have hit record high in our state. Safe shelter and supportive services are more critical than ever. Their shelter has been at or near capacity since the beginning of summer and unfortunately, they've turned away 36 individuals who otherwise would be approved for shelter just due to the lack of space in their current facility. Last year they turned away 53 individuals for that same reason. This project will increase their emergency shelter beds from 37 to 60. Furthermore, Spirit Fund support will allow them to launch a new transitional housing program with 11 apartments providing survivors time to rebuild their lives and break the cycles of generational poverty and abuse. Spirit Funds are critical to the expansion of not just one but many services to support the most vulnerable in our communities. Alicia thanked the commission for their consideration of their project.

Deb Allison-Aasby is the business and development director with the Damascus Roads Project. Damascus Roads Project has been working for over a year to locate and identify an office space that will accommodate the growing demand for support services for those that have been trafficked or sexually exploited. When applications were made available to apply for the spirit funds, they decided to apply knowing that this unique opportunity for legacy funds would potentially enable them to pursue the space that they need to serve their clients and our community. The type of services they offer are very complex and multifaceted. She shared some statistics that they have gathered since applying for the spirit funds. If the commission chooses to fund their organization to complete the renovation process to their facility, it will give them an opportunity to continue to serve. Last week, Lisa Sennholz and Kelly Olson had the unique privilege of testifying for the speaker's task force on human trafficking. It was at this event that they learned that the Victims of Crime Act (VOCA) funding will be cut substantially in Wisconsin in 2024. Those agencies who rely heavily on this funding as a primary source for serving crime victims will likely be forced to shut down their operations. In addition, COVID has had and continues to have a negative financial impact on those who have been victimized. It has also dramatically reduced funding for service providers. We anticipate that victim service organizations throughout the state will continue to be overwhelmed. Ms. Allison-Aasby asked the commission to please consider increasing the funding from \$500,000 to \$750,000. Doing so will mean that in combination with the funds they have already secured, their project would be fully funded. Kelly Olson, Support Services Director passed out some supplemental material for the commission to view and shared a recent experience that took place working with individuals and the services they serve.

Barb Tengesdal is with First 5 Fox Valley (F5FV) and had previously answered some additional questions but wanted to let the commission know she will be here if you have more questions regarding their Spirit Fund application. It really is supporting children zero to age five and their families with developmental screenings and with Help Me Grow. They do not have any navigator support currently in Winnebago county where they do in other counties. Ms. Tengesdal thanked the commission for the work they are doing and being considerate to hear so many different types of applications and asks.

### **3. Approval of October 20, 2023, meeting minutes.**

Motion by Galloway, seconded by Doemel, to approve the October 20, 2023, meeting minutes.

Supervisor Farrey requested a correction to be made to items No. 5, 6, and 7 on the Approval of October 20, 2023, meeting minutes. Chairman Egan attended the meeting via Zoom but did not vote.

- Correction requested to add "1" after ABSENT and remove "Zoom 1 – Egan" on item no. 5. The October 20, 2023, meeting minutes for item No. 5 should read, "Vote: AYES: 8; NAYES: 0; ABSTAIN: 0; ABSENT: 1. PASSED."
- Correction requested to add "1" after ABSENT and remove "Zoom 1 – Egan" on item no. 6. The October 20, 2023, meeting minutes for item No. 6 should read, "Vote: AYES: 8; NAYES: 0; ABSTAIN: 0; ABSENT: 1. PASSED."
- Correction requested to correct the Ayes to 7 and Nays to 1; add "1" after ABSENT; and remove "Zoom 1 – Egan" on item no. 7. The October 20, 2023, meeting minutes for item No. 7 should read, "Vote: AYES: 7; NAYES: 1 – Cox; ABSTAIN: 0; ABSENT: 1. PASSED."

Motion by Galloway, seconded by Doemel, to approve the October 20, 2023, meeting minutes as corrected. CARRIED BY VOICE VOTE.

### **4. Update/discussion: Status of where Municipalities stand regarding the \$145,000 Spirit Funds distribution.**

Paul Kaiser provided a brief update for the commission on where all the towns and municipalities are at in this process. Mr. Kaiser stated there has been no further disbursements of funds. At this point, he has documentation from the City of Neenah, Town of Oshkosh, Town of Vinland, and Town of Black Wolf that he still needs to review. Mr. Kaiser stated he has had no communication with the City of Oshkosh. He identified that the Town of Nekimi, Utica, and Vinland are all having Highway work done by the county so they will get a payment to the Highway Department through the county to take care of their invoices for that road maintenance. He stated that they are moving forward and getting the payments out as they are getting documentation in.

### **5. Discussion/Action: Resolution – Approve up to \$2,100,000 of the Spirit Fund to be Appropriated for Purchasing Radios and Radio Equipment by the Winnebago County Fire Chiefs Association, to be Distributed Equitably Among Association Member Fire Departments**

Motion by Supervisor Farrey, seconded by Doemel to adopt.

Motion by Doemel, seconded by Supervisor Farrey, to make an amendment to the resolution. Amend Line 25, to strike verbiage "6 months of the completion of the project but not to exceed 5 years from date of disbursement."; and replace with the following verbiage "1 year of the date of disbursement." The sentence should read, "The documentation will be submitted within 1 year of the date of disbursement."

Vote on amendment to the resolution. CARRIED BY VOICE VOTE.

Vote on resolution as amended: AYES: 7; NAYES: 1 - Buck; ABSTAIN: 0; ABSENT: 1 – Belter. PASSED.

**6. Discussion/Action: Resolution – Approving \$\_\_\_\_\_ from the Spirit Fund's Government Identified Community Projects Category to Assist in the Purchase of the Beach Building for Christine Ann Domestic Abuse Services, Inc.**

Motion by Supervisor Farrey, seconded by Doemel to adopt the request from the Christine Ann Domestic Abuse Services Inc. at an amount of \$500,000.

Motion by Doemel, seconded by Supervisor Cox, to make an amendment to the resolution. Amend Line 22, to add the following verbiage after the word Inc. ", and contingent on Christine Ann remaining committed to its mission to strengthen the lives of individuals, families, and the community." The sentence should read, "NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$500,000 from the Spirit Fund's Government Identified Community Project category be approved to assist in the purchase of the Beach Building for Christine Ann Domestic Abuse Services Inc., and contingent on Christine Ann remaining committed to its mission to strengthen the lives of individuals, families, and the community."

Vote on amendment to the resolution. CARRIED BY VOICE VOTE.

Motion by Doemel to amend \$500,000 to \$700,000. This motion dies for lack of a second.

Vote on resolution as amended: AYES: 6; NAYES: 1 - Buck; ABSTAIN: 1 - Oswald; ABSENT: 1 – Belter. PASSED.

**7. Discussion/Action: Resolution – Approving \$\_\_\_\_\_ from the Spirit Fund's Government Identified Community Projects Category to Assist in the Purchase and Renovation of New Facilities for the Damascus Road Project**

Motion by Doemel to amend \$500,000 to \$725,000. This motion dies for lack of a second.

Motion by Supervisor Farrey, seconded by Doemel to adopt the request from the Damascus Road Project at an amount of \$500,000.

Motion by Doemel, seconded by Supervisor Cox, to make an amendment to the resolution. Amend Line 20, to add the following verbiage after the word Project. ", and contingent on Damascus Road Project remaining committed to its mission to strengthen the lives of individuals, families, and the community." The sentence should read, "NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$500,000 from the Spirit Fund's Government Identified Community Project category be approved to assist in the purchase and renovation and new facilities for Damascus Road Project, and contingent on Damascus Road Project remaining committed to its mission to strengthen the lives of individuals, families, and the community."

Vote on amendment to the resolution. CARRIED BY VOICE VOTE.

Motion by Supervisor Cox and seconded by Supervisor Borchart, to table until the next meeting which will take place on Thursday, December 14, 2023, to approve \$500,000 for the Damascus Road Project for review of financials. CARRIED BY VOICE VOTE.

**8. Discussion/Action: Resolution – Approving \$\_\_\_\_\_ from the Spirit Fund's Government Identified Community Projects Category to Expand Solutions Recovery Housing**

Motion by Doemel, seconded by Galloway to adopt the request to Expand Solutions Recovery Housing Project at an amount of \$500,000.

Motion by Supervisor Farrey and seconded by Buck to layover for discussion until the next meeting which will take place on Thursday, December 14, 2023. CARRIED BY VOICE VOTE.

**9. Discussion/Action: Resolution – Approving \$\_\_\_\_\_ from the Spirit Fund's Government Identified Community Projects Category to Renovate and Expand St. Vincent de Paul Neenah Menasha**

Motion by Supervisor Farrey, seconded by Cox to adopt the request to renovate and expand St. Vincent de Paul Neenah Menasha at an amount of \$500,000.

Motion by Doemel, seconded by Supervisor Farrey, to make an amendment to the resolution. Amend Line 23, to add the following verbiage after the word Menasha ", and contingent on St Vincent de Paul remaining committed to its mission to strengthen the lives of individuals, families, and the community." The sentence should read, "NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that \$500,000 from the Spirit Fund's Government Identified Community Project category be approved to renovate and expand St Vincent de Paul Neenah Menasha, and contingent on St Vincent de Paul remaining committed to its mission to strengthen the lives of individuals, families, and the community."

Vote on amendment to the resolution. CARRIED BY VOICE VOTE.

Vote on resolution as amended: AYES: 7; NAYES: 1 - Buck; ABSTAIN: 0; ABSENT: 1 – Belter. PASSED.

**10. Discussion/Possible Action: Continue prioritizing, selection, and funding amounts for projects for Spirit Funding.**

The commission continued discussing projects separately and selected projects that would meet criteria for Spirit Funding. As the commission discussed each project, they identified details of the project; cost of the project; requested amounts; and determined the amounts to be considered by the commission. The commission will continue this process at the next meeting.

Corporation Counsel will draft five (5) additional resolutions to review and vote on at the next meeting. These resolutions will have no dollar amounts. The commission will discuss and determine the amount for those projects at the next meeting. Those five (5) resolutions will be:

- Greater Fox Cities Area Habitat for Humanity
- Nova Counseling
- Oshkosh YMCA (Childcare)
- Oshkosh Boys & Girls Club
- Fox Valley Data Exchange (DEX)

**11. Discussion/Possible Action: Next Steps for Spirit Fund Applicants**

The commission stated they are currently working on non-profits and will move to another group once that portion has been completed.

The commission discussed the next steps for Spirit Fund applicants. Executive Doemel and Beth Oswald looked for clarification of whose responsibility it is and direction on how to communicate/respond to the applicants regarding the status of their applications/projects. Executive Doemel verified with the commission that they will send out a memo and respond explaining that the commission is still working on this process and applications are pending and yet to be determined.

Supervisor Borchart requested that the projects vetting be done before proposals are created and voted on.

The commission briefly discussed the balance still to be disbursed and the amount still left to allocate. They could possibly reconsider projects that have been rejected if there is any money left.

**12. Set next meeting date and time.**

The next meeting date will be Thursday, December 14, 2023, at 1:00 p.m. at the David W. Albrecht Administration Building in the Susan T. Ertmer Conference Room (Room 120).

**13. Adjournment.**

Motion made by Doemel, seconded by Buck, to adjourn at 3:20 p.m. MOTION CARRIES.

Submitted by:  
Cassie Smith-Gregor

## MUNICIPALITIES \$145,000 - SPIRIT FUND

**Updated 11/30/2023**

	City of Menasha	City of Neenah	City of Omro	City of Oshkosh	Town of Algoma	Town of Black Wolf	Town of Clayton	Town of Neenah	Town of Nekimi	Town of Nepeuskun	Town of Omro	Town of Oshkosh	Town of Poygan	Town of Rushford	Town of Utica	Town of Vinland	Town of Winchester	Town of Winneconne	Town of Wolf River	Village of Fox Crossing	Village of Winneconne
Signed Standard Agreement	[Redacted]																				
Reimbursement	N/A		N/A	N/A			N/A	N/A	N/A			N/A	N/A					N/A			
Advance		N/A			N/A	N/A			N/A	N/A	N/A			N/A	N/A	N/A	N/A				N/A
County Work	N/A	N/A	N/A	N/A	N/A		N/A	N/A		N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A			N/A
Governing Body Approval of Project	[Redacted]																				
Narrative of how Project Complies with Framework of Spirit Fund	[Redacted]																				
Before Pictures										N/A	N/A										
After Pictures										N/A	N/A										
Location of Project in WC				N/A		N/A						N/A									N/A
Documentaion procurement procedures followed if applicable										N/A											
EFT letter from bank regarding routing number and account number. OR Payee Name and address for Mailing	[Redacted]																				
W9 Form	[Redacted]																				
Payment sent to Municipality	[Redacted]																				

## PROJECTS RELATED TO MUNICIPALITIES

City of Menasha	Public Works Facility Solar Phase II Project. ACH done on 9/11/2023
City of Neenah	Project to pave Hunt Avenue, Brookwood Drive and Fairwood Drive. ACH done on 11/9/2023
City of Omro	Jackson/Tyler Street and Sidwalk Improvement Project. ACH on 10/5/2023
City of Oshkosh	Fire Department turnout and bunker gear. ACH on 11/9/2023
Town of Algoma	Road work done by Kartechner Brothers. Paid on 10/19/2023.
Town of Black Wolf	Road Work. ACH 11/9/2023
Town of Clayton	Park located N CTH JJ & E 76 and Reconstruction of Friendship Trail. ACH 10/5/2023
Town of Neenah	Public Restroom at Keating Park. ACH 10/5/2023.
Town of Nekimi	Highway Department to do an Overlay on South Clay Road.
Town of Nepeuskun	Road Maintenance for Koro Road, 37th Ave and Hilke Road. Paid on 11/22/2023
Town of Omro	Broderick Road, Rivermoor Road, Ninth Street Road, Leonard Point Road, Parada Road. Paid 8/24/2023
Town of Oshkosh	Fire Engine Truck. ACH 11/9/2023
Town of Poygan	Oak Hill Culvert. Paid 11/22/2023
Town of Rushford	Stone School Road improvement project with total cost of \$200,000. Paid on 8/11/2023
Town of Utica	Burr Oak Road overlay Hwy 44 to N. Ripple Road. Town paid Highway Dept and Cty reimbursed town. 11/16/2023
Town of Vinland	Grundman Boat launch half mile stretch leading into park. Town will submit for reimbursement in 2024
Town of Winchester	Construction of an Accessory Building for Fire Department. Paid on 9/12/2023
Town of Winneconne	Town of Winneconne to build Town Hall garage to house emergency vehicles. Paid 11/22/2023
Town of Wolf River	Email received on wanting to use \$144,000 on a fire truck but not decided on remaining \$1,000
Village of Fox Crossing	Purchase of a Vacuum leaf truck. Paid 10/19/2023
Village of Winneconne	Lake Winneconne capital project to improve boat launch and water sport activities.

## SPIRT Fund Interest Calculation, Authorization Spend

Date	Principal Deposits	Disbursements	Interest Earned ARPA Funds	Balance
5/19/2021	16,695,459.50			\$ 16,695,459.50
5/31/2021			\$ 594.61	\$ 16,696,054.11
6/30/2021			\$ 1,372.22	\$ 16,697,426.33
7/31/2021			\$ 1,418.07	\$ 16,698,844.40
8/31/2021			\$ 1,418.19	\$ 16,700,262.59
9/30/2021			\$ 1,372.56	\$ 16,701,635.15
10/31/2021			\$ 1,418.43	\$ 16,703,053.58
11/30/2021			\$ 1,372.79	\$ 16,704,426.37
12/31/2021			\$ 1,418.67	\$ 16,705,845.04
1/31/2022			\$ 1,418.79	\$ 16,707,263.83
2/28/2022			\$ 1,281.59	\$ 16,708,545.42
3/31/2022			\$ 1,419.02	\$ 16,709,964.44
4/30/2022			\$ 1,373.36	\$ 16,711,337.80
5/31/2022			\$ 5,082.01	\$ 16,716,419.81
6/30/2022			\$ 7,671.17	\$ 16,724,090.98
7/11/2022	16,695,459.50			\$ 33,419,550.48
7/31/2022			\$ 19,230.51	\$ 33,438,780.99
8/31/2022			\$ 35,500.00	\$ 33,474,280.99
9/30/2022			\$ 51,541.09	\$ 33,525,822.08
10/31/2022			\$ 65,673.70	\$ 33,591,495.78
11/30/2022			\$ 76,284.77	\$ 33,667,780.55
12/31/2022			\$ 97,405.84	\$ 33,765,186.39
Ending Balance 12/31/2022	33,390,919.00		\$ 374,267.39	\$ 33,765,186.39
1/31/2023			\$ 113,579.98	\$ 33,878,766.37
2/28/2023			\$ 105,414.04	\$ 33,984,180.41
3/31/2023		\$ (80,000.00)	\$ 127,620.78	\$ 34,031,801.18
4/30/2023			\$ 128,511.81	\$ 34,160,312.99
5/31/2023		\$ (25,000.00)	\$ 138,114.70	\$ 34,273,427.69
6/30/2023		\$ (75,175.59)	\$ 139,933.81	\$ 34,338,185.91
7/31/2023		\$ (74,325.00)	\$ 147,947.78	\$ 34,411,808.69
8/31/2023		\$ (327,150.00)	\$ 149,744.90	\$ 34,234,403.58
9/30/2023		\$ (312,713.89)	\$ 147,018.68	\$ 34,068,708.37
10/31/2023		\$ (3,036,883.33)	\$ 148,003.44	\$ 31,179,828.48
11/30/2023		\$ (1,430,215.00)	\$ 134,870.78	\$ 29,884,484.27
12/31/2023				\$ 29,884,484.27
Total All Interest		(5,361,462.81)	\$ 1,855,028.08	\$ 29,884,484.27

**Updated 11/30/2023**



**SPIRT Fund Interest Calculation, Authorization Spend**

<b>Spirit Fund Projects</b>			
Project #	Project Description	Amt Approved	Amt Spent
6000	Priority Based Budgeting	\$ 175,000.00	
	4/3/2023		\$ (80,000.00)
	5/11/2023		\$ (25,000.00)
6001	Motorola APX Radios	\$ 2,725,000.00	\$ (2,206,986.20)
6002	Expo Emergency Generator	\$ 925,000.00	\$ -
	6/21/2023		\$ (850.59)
	9/7/2023		\$ (22,667.90)
	9/25/2023		\$ (45.99)
	10/4/2023		\$ (21,554.35)
	10/31/2023		\$ (2,729.35)
6003	Facilities Condition Assessment	\$ 300,000.00	\$ -
	6/22/2023		\$ (74,325.00)
	7/27/2023		\$ (74,325.00)
	10/12/2023		\$ (37,150.00)
	11/6/2023		\$ (20,000.00)
	11/6/2023		\$ (37,150.00)
	11/6/2023		\$ (32,050.50)
6004	Municipal Improvement Fund	\$ 3,045,000.00	\$ -
	8/11/2023		\$ (145,000.00)
	8/24/2023		\$ (145,000.00)
	9/11/2023		\$ (145,000.00)
	9/12/2023		\$ (145,000.00)
	10/5/2023		\$ (145,000.00)
	10/5/2023		\$ (145,000.00)
	10/5/2023		\$ (145,000.00)
	11/9/2023		\$ (145,000.00)
	11/9/2023		\$ (145,000.00)
	11/9/2023		\$ (145,000.00)
	11/9/2023		\$ (145,000.00)
	11/16/2023		\$ (145,000.00)
	11/22/2023		\$ (145,000.00)
	11/22/2023		\$ (145,000.00)
	11/22/2023		\$ (145,000.00)
	11/25/2023		\$ (145,000.00)
	11/25/2023		\$ (145,000.00)
6005	Land, Water, Conservation, Develop	\$ 3,030,300.00	
6006	Improve Virtual Capabilities	\$ 150,000.00	
6007	Automated Pay Stations - Boat Landing	\$ 120,000.00	
	11/25/2023		\$ (215.00)
	11/25/2023		\$ (100.00)
	11/25/2023		\$ (7,509.40)
	11/25/2023		\$ (3,803.53)
6008	Sheriff DS Officer Stations (Pods)	\$ 314,600.00	
6009	Omro Community Center	\$ 250,000.00	
	11/30/2023		\$ (250,000.00)
6009	Fire Association	\$ 2,100,000.00	
6009	Christine Anne Center	\$ 500,000.00	
6009	St Vincent de Paul Food Pantry	\$ 500,000.00	\$ -
	<b>Total</b>	<b>\$ 14,134,900.00</b>	<b>\$ (5,361,462.81)</b>

1 - 2023

2  
3 **RESOLUTION: Approving \$\_\_\_\_\_ from the Spirit Fund's Government**  
4 **Identified Community Projects Category to Assist in the Purchase and Renovation**  
5 **of New Facilities for the Damascus Road Project**

6  
7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, the Damascus Road Project was founded in 2009 and is dedicated to fighting sex trafficking and  
9 sexual exploitation; and

10 **WHEREAS**, the organization is committed to creating awareness through educating, restoring, and  
11 empowering the abused, and advocating for the prevention and abolition of sex trafficking and commercial sexual  
12 exploitation; and

13 **WHEREAS**, the specialized training, experience, and expertise that the organization has serves both its  
14 client base and every citizen of Winnebago County; and

15 **WHEREAS**, purchasing a new building and renovating it enables the organization to serve clients more  
16 effectively, facilitate community collaborative efforts with other organizations and service providers, and meet  
17 growing demand for years to come; and

18 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$\_\_\_\_\_   
19 from the Spirit Fund's Government Identified Community Project category be approved to assist in the purchase and  
20 renovation and new facilities for Damascus Road Project.

21 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that upon  
22 completion, Damascus Road Project will submit supporting documentation to the Winnebago County Finance Director  
23 outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but  
24 not to exceed 5 years from date of disbursement.

25 *Fiscal Note: This resolution will not amend the County Budget. \$\_\_\_\_\_ will be authorized for use*  
26 *from the Spirit Fund.*

27 Respectfully submitted by:

28 **ARPA STRATEGY AND OUTCOMES COMMISSION**

29  
30 Commission Vote:

31  
32 Vote Required for Passage: **Majority of Members Present**

33 Approved by the Winnebago County Executive this \_\_\_\_ day of \_\_\_\_\_, 2023.

34  
35 \_\_\_\_\_  
36 Jonathan D. Doemel  
37 Winnebago County Executive

# Agenda Item Report



**Winnebago County**  
*The Wave of the Future*

DATE: 10/25/2023  
FROM: Winnebago County Executive's Office  
RE: Damascus Road Project requests \$1,080,000 in funds to assist in the purchase and renovation of new facilities to provide improved office and meeting space

## **General Description:**

Proposal for Damascus Road Project to help purchase and renovate 536 Bay Shore Drive in Oshkosh. Total project cost is estimated to be \$1.08 million, with amount requested up to \$504,000.

## **Action Requested:**

Direction to draft a resolution releasing a single grant issued to Damascus Road Project to aid in the purchase and renovation of a building to move the organization into.

## **Procedural Steps:**

Committee of Jurisdiction: ARPA Strategy & Outcomes Commission Meeting date: 11/07/2023

## **Background:**

Damascus Road Project was founded in 2009 and is dedicated to fighting the evil of sex trafficking and sexual exploitation. This organization is committed to creating awareness through educating, restoring, and empowering the abused, and advocating for the prevention and abolition of sex trafficking and commercial sexual exploitation. They serve the community with a three-fold approach:

EDUCATE (Community and professional education and training opportunities are offered to all community members.)

LOCATE (They provide community outreach to identify those being victimized.)

ADVOCATE (They connect with those who have been victimized and offer support, compassion, encouragement, and mentorship, as well as connection to appropriate resources and services.)

Damascus Road Project focuses on serving a uniquely marginalized and vulnerable population. They contribute to building a safer and healthier community by:

1. Partnering with law enforcement and prosecutors to ensure that perpetrators are held accountable.
2. Offering victim-centered trauma-informed services that are unique to the population they serve.
3. Focusing on community education and prevention of sex trafficking and sexual exploitation – an atrocity that every community is vulnerable to. Damascus Road Project provide free community educational opportunities through a Trafficking 101 Awareness and Prevention Class, hosted at their office each month. This training is available to every citizen in Winnebago County.
4. Damascus Road Project also offers professional training to mental health service providers, law enforcement agencies, attorneys, local medical professionals, social workers, probation and parole, and more.

The success of Damascus Road Project is essential because they provide unique specialized programs and services critical to the well-being of Winnebago County community members that are not duplicated elsewhere. The specialized training, experience, and expertise that they possess serve both their client base and the greater Winnebago County community.

A much-needed larger space allows Damascus Road Project to serve clients more effectively. It also provides the office space needed for a staff co-workspace, with focus on fundraising and building partnerships to secure future dollars that sustain this essential programming. The building also allows for space to facilitate community collaborative efforts with other organizations and service providers. Securing this new building and renovating it enables them to meet growing demand for years to come and fits the definition of a legacy project for Winnebago County.

**Policy Discussion:**

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) The County Departments that this project compliments are Public Health, Human Services, Sheriff's Department, and Corporation Counsel.
- 2) Damascus Road Project's fundraising has been difficult during the public health emergency and resulting economic conditions, and the project would likely not be feasible without these funds.
- 3) What amount of a grant would the commission request be allocated for the purchase and renovation of a facility to help Damascus Road Project serve the community?

Based on initial project cost projections, the following amounts represent a percentage of the purchase:           \$504,000 = 50%   \$810,000 = 75%

**Attachments:**

**Name of Organization leading the project/looking for funding:** Damascus Road Project Inc.

**Assigned Application Number: 14**

**Organization:** Damascus Road Project Inc.

**CEO/Executive Director/Organization Leader:** Lisa Sennholz

**Name of person completing survey:** Kelly Olson - Support Services Director

**Email:** kelly@damascusradproject.org

**Phone:** 9206590050

**Type of organization requesting funding:** Non-profit organization

**Organization's mission statement (if applicable):** Damascus Road Project was founded in 2009 and is dedicated to fighting the evil of sex trafficking and sexual exploitation. We are committed to bring awareness through educating, restoring and empowering the abused, and advocating for the prevention and abolition of sex trafficking and commercial sexual exploitation.

We serve the community with a three-fold approach – EDUCATE (Community and professional education and training opportunities are offered to all community members.), LOCATE (We provide community outreach to identify those being victimized) & ADVOCATE (We connect with those who have been victimized and offer support, compassion, encouragement and mentorship, as well as connection to appropriate resources and services).

**Does the organization conduct a third-party financial audit?** No

**Describe the general scope of the project for which funding would be requested:** Damascus Road Project, Inc. is seeking spirit funds and has embarked on a capital campaign to purchase and renovate the building located at 536 Bay Shore Drive in Oshkosh. The increase in size from our existing office is critical to meet the growing demand for support services needed in our county and beyond. These services are unique to our client base. It will also allow us to offer free prevention / education training to every citizen at no cost to them.

**Who will lead the project (Internal, City, Winnebago County, State of WI...)?** Internal & General Contractor

**Where is the primary location of the project?** 536 Bay Shore Drive Oshkosh, WI 54901

**Name of Organization leading the project/looking for funding:** Damascus Road Project Inc.

**Assigned Application Number: 14**

**How many total individuals would this project serve each year?** Based on historical data, we anticipate serving over 300 clients and educating over 6,000 community members this year. We anticipate that these numbers will increase significantly with our new facility and program offerings.

**What areas (cities/regions/school districts) of Winnebago County will the project serve?** The entire county - to date we have served clients and educated community members from many areas, large and small including but not limited to Larsen, Oshkosh, Omro, Menasha, Neenah, Fox Crossing, Winneconne, Winchester, and many smaller townships.

**Please describe the lasting impact of this project on the community:** Damascus Road Project focuses on serving a unique marginalized and vulnerable population. In doing so, we also support their family members by addressing generational trauma. We contribute to building a safer community by partnering with law enforcement to ensure that perpetrators are held accountable. In addition, our organization focuses on community education and prevention of sex trafficking and commercial sexual exploitation – an atrocity that every community is vulnerable to.

The success of Damascus Road Project is critical because we provide the opportunity for referral to a unique and qualified resource social services providers can connect this unique population to for more specific assistance. Damascus Road Project already does and has a greater potential to improve the quality of social services agencies by the resources it provides. A healthy community meets the needs of the community. A community without resources to meet the needs of populations in crisis is a community that will be burdened by a lack of proper response. This puts pressure on various social service agencies that the community will feel.

Most social services agencies are overburdened by trying to meet a breadth of needs they cannot adequately provide, since any organization operates best focusing on their own mission. This marginalized population needs their own specialized resources and support. Supporting resources for the trafficked means law enforcement, other social services, corrections, has something to offer this population in crisis when they are able to refer to Damascus Road Project. Further, Damascus Road Project's growth means other organizations and services have a strong referral resource to offer to those who are trafficked. This serves as a benefit to the whole community. The community is not just

**Name of Organization leading the project/looking for funding:** Damascus Road Project Inc.

**Assigned Application Number:** 14

its' residents, but it is also the health of its social service network through the referrals and resources available.

Damascus Road Project provide FREE community educational opportunities through our Trafficking 101 Awareness and Prevention Class, hosted at our office each month. This training is available to every citizen in Winnebago County. Damascus Road Project also offers professional training to local medical service providers, mental health providers, law enforcement, probation and parole and more. Our efforts impact every citizen in Winnebago County and beyond. Securing our new building and renovating it enables us to meet growing demand for years to come.

**In what stage is the project?** Ready to implement

**What is the estimated completion date?** Phase 1 in Early 2024, Phase 2 in late 2024.

**Estimated cost of the entire project:** Up to \$1M. We should have all of our quotes collected and a more clear number within the next two-three weeks.

**Requested amount (range) from Winnebago County Spirit Fund:** Up to \$500K

**Other than Spirit funds, how will the project be funded:** Private Donors, Capital Campaign, Private Grants

**Is completion of the project dependent on receiving the full amount requested?** Yes

**Has the organization received any type of government (local, state, or federal) funding in the past 2 years? if so, please list** None

**What portion of the project will be or is anticipated to be funded by local, state or federal government funding?** up to 50% with Spirit Fund

**List any ARPA funding received from other cities, counties or municipalities:** None

**Who will be responsible for any ongoing maintenance of the project?** Damascus Road Project, Inc.

**Will this increase the organizations operating expenses, if so, please explain how that will be maintained?** While many of the opportunities a new, larger facility will allow us to offer will not increase our annual budget, we recognize that some opportunities will. Therefore, we are in the process

**Name of Organization leading the project/looking for funding:** Damascus Road Project Inc.

**Assigned Application Number: 14**

of bringing on a fundraising coordinator and partnering with fundraising experts to secure dollars to sustain that programming.

**Project Information as Sorted by Citizen Panel as of 9/5/2023**

**R/Y/G and original Application number:** 14

**Request from:** Damascus Road Project Inc.

**Type of project:** Property acquisition/ Trafficking

**General Scope of Project:** purchase and renovate the building located at 536 Bay Shore Drive in Oshkosh

**Project Lead:** Internal & General Contractor

**Primary location:** 536 Bay Shore Drive Oshkosh, WI 54901

**# of individuals served by project:** Based on historical data, we anticipate serving over 300 clients and educating over 6,000 community members this year. We anticipate that these numbers will increase significantly with our new facility and program offerings.

**Areas served:** County Wide

**Lasting impact:** Damascus Road Project focuses on serving a unique marginalized and vulnerable population. In doing so, we also support their family members by addressing generational trauma. We contribute to building a safer community by partnering with law enforcement to ensure that perpetrators are held accountable. In addition, our organization focuses on community education and prevention of sex trafficking and commercial sexual exploitation – an atrocity that every community is vulnerable to.

The success of Damascus Road Project is critical because we provide the opportunity for referral to a unique and qualified resource social services providers can connect this unique population to for more specific assistance. Damascus Road Project already does and has a greater potential to improve the quality of social services agencies by the resources it provides. A healthy community meets the needs of the community. A community without resources to meet the needs of populations in crisis is a community that will be burdened by a lack of proper response. This puts pressure on various social service agencies that the community will feel.



**Name of Organization leading the project/looking for funding:** Damascus Road Project Inc.

**Assigned Application Number: 14**

Most social services agencies are overburdened by trying to meet a breadth of needs they cannot adequately provide, since any organization operates best focusing on their own mission. This marginalized population needs their own specialized resources and support. Supporting resources for the trafficked means law enforcement, other social services, corrections, has something to offer this population in crisis when they are able to refer to Damascus Road Project. Further, Damascus Road Project's growth means other organizations and services have a strong referral resource to offer to those who are trafficked. This serves as a benefit to the whole community. The community is not just its' residents, but it is also the health of its social service network through the referrals and resources available.

Damascus Road Project provide FREE community educational opportunities through our Trafficking 101 Awareness and Prevention Class, hosted at our office each month. This training is available to every citizen in Winnebago County. Damascus Road Project also offers professional training to local medical service providers, mental health providers, law enforcement, probation and parole and more. Our efforts impact every citizen in Winnebago County and beyond. Securing our new building and renovating it enables us to meet growing demand for years to come.

**Completion Date:** Phase 1 in Early 2024, Phase 2 in late 2024.

**Project Stage:** Research, location has been identified

**Project Cost:** Up to \$1M. We should have all of our quotes collected and a more clear number within the next two-three weeks.

**Requested Amount:** 500,000

**Other Funding:** Private Donors, Capital Campaign, Private Grants

**Is full Amt Required:** Yes

**Other Govt. Funding:** None

**Portion funded by local, state or federal government funding:** up to 50% with Spirit Fund

**Other ARPA Funds:** None

**Ongoing Maint:** Damascus Road Project, Inc.

**Increase to Operational budget:** While many of the opportunities a new, larger facility will allow us to offer will not increase our annual budget, we recognize that some opportunities will. Therefore, we are in the process of bringing on a fundraising coordinator and partnering with fu

**Legacy:** yes

**One-time funding:** yes

**Name of Organization leading the project/looking for funding:** Damascus Road Project Inc.

**Assigned Application Number: 14**

**Geographic service area:** Winn. Co.  
**Other funding:** Private Donors, Capital Campaign, Private Grants

**Notes:** a business model of all volunteer run is cause for concern, currently no paid staff, what is the strategy for increased overhead that comes with a building and to bring on paid staff, (investing in property before staff)

**GOVT: Debt Avoidance:** N/A

**Sustainability focused:** N/A

**ER Response:** N/A

**Water Quality:** N/A

**Quality of Life:** N/A

**Funding to assist private investor:** N/A

1 - 2023

2  
3 **RESOLUTION: Approving \$\_\_\_\_\_ from the Spirit Fund's Government**  
4 **Identified Community Projects Category to Expand Solutions Recovery Housing**

5  
6 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

7 **WHEREAS**, Solutions Recovery started serving the local recovery community as a 12-step fellowship club  
8 and meeting venue; and

9 **WHEREAS**, 2013 marked the beginning of Solutions' shift from a recovery club to a recovery community  
10 organization with an art fair featuring the works of people in recovery; and

11 **WHEREAS**, in 2015 Solutions opened its first sober living home; and

12 **WHEREAS**, the sober living program has grown; and

13 **WHEREAS**, in 2017 Solutions first Program Coordinator was hired and a more structured approach to sober  
14 living, together with a curriculum, was offered; and

15 **WHEREAS**, Solutions Recovery has grown to offer more than 30 sober living beds for men and women in  
16 Winnebago County.

17 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$\_\_\_\_\_  
18 from the Spirit Fund's Government Identified Community Project category be approved to expand Solutions Recovery  
19 Housing.

20 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that upon  
21 completion of the expansion, Solutions Recovery Housing will submit supporting documentation to the Winnebago  
22 County Finance Director outlining the expenditures. The documentation will be submitted within 6 months of the  
23 completion of the project but not to exceed 5 years from date of disbursement.

24  
25 *Fiscal Note: This resolution will not amend the County Budget. \$\_\_\_\_\_ will be authorized for use*  
26 *from the Spirit Fund.*

Respectfully submitted by:

27 **ARPA STRATEGY AND OUTCOMES COMMISSION**

28  
29 Commission Vote:

30  
31 Vote Required for Passage: **Majority of Members Present**

32 Approved by the Winnebago County Executive this \_\_\_\_ day of \_\_\_\_\_, 2023.

33  
34 \_\_\_\_\_  
35 Jonathan D. Doemel  
36 Winnebago County Executive  
37

# Agenda Item Report



**Winnebago County**  
*The Wave of the Future*

DATE: 10/13/2023  
FROM: Winnebago County Executive's Office  
RE: Solutions Recovery Housing Expansion

## **General Description:**

Proposal for portion of Solutions Recovery Housing expansion

## **Action Requested:**

Direction to draft a resolution releasing a single grant issued to Solutions Recovery to assist in funding of expanded housing space.

## **Procedural Steps:**

Committee of Jurisdiction: ARPA Strategy & Outcomes Commission Meeting date: 11/07/2023

## **Background:**

Solutions Recovery started serving the local recovery community as a 12-step fellowship club and meeting venue. In 2013, Solutions opened to the general population with an art fair featuring the works of people in recovery; and this event marked the beginning of Solutions' shift from a recovery club to a recovery community organization. In 2015 Solutions opened its first sober living home to address the need presented for sober living in Winnebago County. Since its opening the sober living program has grown to be a place dedicated to providing women in the program resources to grow in their recovery. In 2017 the program shifted dramatically to provide curriculum and a more structured approach to sober living. The first program coordinator was hired to facilitate the continued growth of the program. Since then, Solutions has grown to offer more than 30 sober living beds for men and women in the Winnebago County community.

Since 2018, Solutions Recovery has exhibited a tremendous amount of growth in many ways. Programs were added to support and grow the reach of our mission and to meet the needs presented by not only our recovery community, but the broader community as well. Solutions is proud to serve the Fox Valley area with many programs that help those impacted by alcohol and drug addiction.

Solutions Recovery is an organization that supports and empowers individuals impacted by drug and alcohol addiction in our community. The mission is to increase the quality of life by helping individuals transform their lives through their recovery journey. They take pride in achieving a high success rate, with 85% of their sober living graduates becoming gainfully employed and productive members of the community.

Solutions Recovery listens to the needs of the community and works diligently to serve those needs. They have 19 paid staff members and recently underwent their first audit to demonstrate their ability to receive grants and comply with audit requirements.

The organization is currently undertaking the Solutions Recovery Housing Expansion project, located at 206 Algoma Blvd, Oshkosh, WI, with an estimated total cost of \$1,100,000. They are requesting a \$500,000 award from the Spirit Funding. This project will improve the quality of life in the county by expanding programming possibilities. The facility has undergone recent infrastructure upgrades, and

with full funding, Solutions Recovery can increase revenue from participant fees and contracts with partner agencies. The project will provide transitional living opportunities and explore emergency housing for individuals seeking a fresh start. It will serve residents from across the county and integrate them into the existing recovery community.

The project anticipates serving 100 individuals annually within Winnebago County and will track the individuals served through their Solutions Database tracking system. The project will increase the operational budget through participant fees, ensuring sustainability and financial stability for the organization. The attached budget document provides projections for revenue and expenses associated with the project. There are two options for facility utilization: a 21-bed sober living facility or 8 beds with other potential uses in collaboration with community partners.

Funding for the project includes \$150,000 from the City of Oshkosh, \$211,000 from the Neighborhood Investment Fund Pass Through Grant, and \$250,000 from private foundations, leaving \$611,000 to be raised. Spirit Fund dollars may be used as a match for other grants and funding opportunities. Conversations with private foundations are underway, and decisions are expected to be made by October 2023.

**Policy Discussion:**

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) Solutions Recovery is a vital collaborator with county services including Behavioral Health, Public Health, Sheriff's Department, and the District Attorney's office.
- 2) Expanded and updated facilities allow for greater opportunity to serve county departments and clients in distress and seeking resources.
- 3) What amount of a grant would the commission request be allocated for the remaining project cost?

The following amounts represent a percentage of the remaining project cost:

\$152,750 = 25%          305,500 = 50%          \$458,250 = 75%

**Attachments:**

Radio Quotes

Local Government Funding Document

**Name of Organization leading the project/looking for funding: Solutions Recovery**  
**Assigned Application Number: 8**

**Project Information as Sorted by Citizen Panel as of 9/5/2023**

**R/Y/G and original Application number:** 8

**Request from:** Solutions Recovery

**Type of project:** Property acquisition/ AODA Recovery  
(Yellow: see notes)

**General Scope of Project:** Solutions Recovery Housing Expansion

**Project Lead:** Solutions

**Primary location:** Housed in Oshkosh

**# of individuals served by project:** Anticipated 100  
**Areas served:** all of Winnebago County

**Lasting impact:** N/A

**Completion Date:** N/A  
**Project Stage:** In process of implementing

**Project Cost:** \$1,100,000.00

**Requested Amount:** 500,000

**Other Funding:** City of Oshkosh: \$150,000  
Neighborhood Investment grant: \$211,000  
Private Foundations: \$250,000

**Is full Amt Required:** Yes

**Other Govt. Funding:** City of Oshkosh Community Development Block Grant  
Winn. Co H&H and Public Health

**Portion funded by local, state or federal government funding:** <50%

**Other ARPA Funds:** Neighborhood Investment Grant

**Ongoing Maint:** Organization, fees cover

**Increase to Operational budget:** yes but fees make project self-sustaining

**Legacy:** yes

**One-time funding:** yes

**Geographic service area:** Winn. Co.

**Other funding:** City of Oshkosh: \$150,000

**Name of Organization leading the project/looking for funding: Solutions Recovery**  
**Assigned Application Number: 8**

Neighborhood Investment grant: \$211,000

Private Foundations: \$250,000

**Notes:** if funding 1/2, how many are from Winnebago Co?

Geographical demographics. Would having received Neighborhood (ARPA) funds from Co. preclude from receiving this funding?

**GOVT: Debt Avoidance:** N/A

**Sustainability focused:** N/A

**ER Response:** N/A

**Water Quality:** N/A

**Quality of Life:** N/A

**Funding to assist private investor:** N/A

1 - 2023

2  
3 **RESOLUTION: Approving \$\_\_\_\_\_ from the Spirit Fund's Government**  
4 **Identified Community Projects Category to Help Greater Fox Cities Area Habitat for**  
5 **Humanity Build or Rehabilitate 10 Homes in Northern Winnebago County**

6  
7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, Habitat for Humanity International was originally founded in 1976 by farmers in Americus,  
9 Georgia, providing partnership housing focused on people in need of adequate shelter; and

10 **WHEREAS**, Greater Fox Cities Area Habitat for Humanity (hereinafter "Habitat") started serving families in  
11 Winnebago County through new home construction in 1993. Since then, services have expanded to include home  
12 repairs, Rock the Block events, Almost Home guidance and the Appleton Habitat ReStore; and

13 **WHEREAS**, families work in partnership with Habitat to build their home and later purchase their home at a  
14 no-interest loan permanently set at 25 – 30% of their household income at closing; and

15 **WHEREAS**, Fox Cities Habitat has built 141 homes, and repaired 292 homes, including the lead-abatement  
16 work in 35 homes in Winnebago County; and

17 **WHEREAS**, the Home Buyer Program directly improves and increases the housing stock in Winnebago  
18 County and encourages economic development; and

19 **WHEREAS**, increased demand and rising costs have contributed to record increases in home prices in the  
20 Fox Valley. In May 2023, Winnebago County home prices were up 18.4% (compared to 2022), selling for a median  
21 price of \$261K; and

22 **WHEREAS**, Habitat is one of the only options for families that would never qualify for a traditional loan to  
23 build sustainable wealth and equity through homeownership.

24 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$\_\_\_\_\_   
25 from the Spirit Fund's Government Identified Community Project category be approved to help Greater Fox Cities Area  
26 Habitat for Humanity build or rehabilitate 10 homes. Funding is contingent on Habitat remaining committed to its mission  
27 to strengthen the lives of individuals, families, and the community.

28 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that upon completion, Greater  
29 Fox Cities Area Habitat for Humanity will submit supporting documentation to the Winnebago County Finance  
30 Director outlining the expenditures. The documentation will be submitted within 6 months of the completion of the  
31 project but not to exceed 5 years from date of disbursement.

32 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that Greater Fox Cities  
33 Habitat for Humanity shall be responsible for reimbursement to Winnebago County for any disbursed funds which are  
34 determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is  
35 required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or  
36 misappropriation.

37 *Fiscal Note: This resolution will not amend the County Budget. \$\_\_\_\_\_ will be authorized for use from the*  
38 *Spirit Fund.*

39 Respectfully submitted by:

40 **ARPA STRATEGY AND OUTCOMES COMMISSION**



41 Commission Vote:

42

43 Vote Required for Passage: **Two-Thirds of Membership**

44

45 Approved by the Winnebago County Executive this \_\_\_\_ day of \_\_\_\_\_, 2023.

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Jonathan D. Doemel  
Winnebago County Executive

DRAFT

# Agenda Item Report



**Winnebago County**  
*The Wave of the Future*

DATE: 12/14/2023  
FROM: Winnebago County Executive's Office  
RE: Greater Fox Cities Area Habitat for Humanity

## **General Description:**

Families work in partnership with Habitat to **build or rehab** their home, and then to purchase their home at a no-interest loan permanently set at **25-30%** of their household income at closing. The Home Buyer Program directly improves and increases the housing stock in Winnebago County and encourages economic development. Increased demand and rising costs have contributed to record increases in home prices. In May 2023, Winnebago County home prices were up 18.4% compared to last year, selling for a median price of \$261K. Rental prices have also risen greatly. The cost of rent is trending up year over year and is out of reach for far too many. These are families that would never qualify for a traditional loan, so Habitat is one of their only options to build sustainable wealth and equity through homeownership.

## **Action Requested:**

Greater Fox Cities Area Habitat for Humanity is requesting \$500,000 to help build or rehab 10 homes in Northern Winnebago County.

## **Procedural Steps:**

Committee of Jurisdiction: ARPA Strategy & Outcomes Commission Meeting date: 12/14/2023

## **Background:**

When Habitat for Humanity International was originally founded in 1976 by farmers in Americus, Georgia, an innovative concept was born – providing partnership housing focused on people in need of adequate shelter. With the collaboration of skilled volunteers and the sweat equity of the homebuyer, decent, affordable homes would be built to elevate entire families from poverty and improve communities. Greater Fox Cities Area Habitat for Humanity started serving families through new home construction in 1993. Since then, our services have expanded to include home repairs, Rock the Block events, Almost Home guidance and our Appleton Habitat ReStore. **Fox Cities Habitat has a long-track record of successfully helping homeowners in Winnebago County. To date, Fox Cities Habitat has built 141 homes, and repaired 292 homes, including the lead-abatement work in 35 homes in Winnebago County. These homes are located in Neenah, Menasha, Fox Crossing, Town of Clayton, and the Winnebago portion of the City of Appleton.**

- With a total project cost of \$2,370,238.00 for 10 houses, Greater Fox Cities Habitat has anticipated revenue from several long-standing partners including: HUD- \$220,000; Volunteers and In-Kind- \$177,591 Down Payment Assistance: \$100,000, **“Fund for Humanity”** and ReStore Profits: \$237,204, and Donors: \$192,000 for a Total of: \$926,052.

## **Policy Discussion:**

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) Greater Fox Cities Area Habitat for Humanity improves and increases the housing stock in Winnebago County and encourages economic development through the Home Buyer Program, with help from volunteers and entities who benefit from each home built.
- 2) Habitat's annual budget is based on the number of homes forecast to be built, rehabbed, or repaired and the operational budget increases with each home built or worked on. ARPA funds ensure more projects remain in Winnebago County and these projects progress without delay.

**Attachments:**

1 - 2023

2  
3 **RESOLUTION: Approving \$\_\_\_\_\_ from the Spirit Fund's Government**  
4 **Identified Community Projects Category to Expand the Building of NOVA**  
5 **Counseling Services Facilities**

6  
7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, Nova Counseling Services (hereinafter "Nova") is a State of Wisconsin-licensed provider of  
9 medically monitored residential treatment for people suffering from substance use disorders; and

10 **WHEREAS**, treatment at Nova is for individuals who have lost control of their lives and need a safe,  
11 structured environment in which to learn about their disease. Nova provides therapy to change the behaviors that  
12 accompany substance use; and

13 **WHEREAS**, for over four decades, Nova has been grounded in the 12 Steps of Alcoholics Anonymous®  
14 philosophy and believes it is the surest way to recover from the disease. Education about the illness, knowledge of  
15 the 12 Steps, and caring feedback are the cornerstones for change; and

16 **WHEREAS**, Nova provides treatment in a variety of ways, including a 28-day residential program, 90-day  
17 transitional program (Terra Program), Family Program and outpatient aftercare; and

18 **WHEREAS**, an expansion of Nova's existing facilities will better serve people suffering from substance use  
19 disorder.

20 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$\_\_\_\_\_   
21 from the Spirit Fund's Government Identified Community Project category be approved to expand the facilities of Nova  
22 Counseling Services. This funding is contingent on Nova remaining committed to its mission to strengthen the lives of  
23 individuals, families, and the community.

24 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that upon completion, Nova  
25 Counseling Services will submit supporting documentation to the Winnebago County Finance Director outlining the  
26 expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed  
27 5 years from date of disbursement.

28 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that Nova Counseling  
29 Services shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined  
30 by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by  
31 Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or  
32 misappropriation.

33 *Fiscal Note: This resolution will not amend the County Budget. \$\_\_\_\_\_ will be authorized for use from the*  
34 *Spirit Fund.*

35 Respectfully submitted by:

36 **ARPA STRATEGY AND OUTCOMES COMMISSION**

37 Commission Vote:

38  
39 Vote Required for Passage: **Two-Thirds of Membership**

40  
Resolution Number:

41 Approved by the Winnebago County Executive this \_\_\_\_ day of \_\_\_\_\_, 2023.

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Jonathan D. Doemel  
Winnebago County Executive

DRAFT

# Agenda Item Report



**Winnebago County**  
*The Wave of the Future*

DATE: 12/14/2023  
FROM: Winnebago County Executive's Office  
RE: Nova Counseling request for \$500,000 in ARPA funds to expand building

## **General Description:**

Nova Counseling's Substance Use Disorder Treatment Programs include Residential Treatment and Terra Program Transitional Living. Expansion of current facilities is expected to cost \$1,900,776.00 and

## **Action Requested:**

Nova Counseling request for \$500,000 in ARPA funds to expand building to increase the number of clients served

## **Procedural Steps:**

Committee of Jurisdiction: ARPA Strategy & Outcomes Commission Meeting date: 12/14/2023

## **Background:**

Nova Counseling Services is a State of Wisconsin-licensed provider of medically monitored residential treatment for people suffering from substance use disorders. The mission is to provide the highest quality care at the lowest possible cost to clients and their families. Treatment at Nova is for individuals who have lost control of their lives and need a safe, structured environment in which to learn about their disease. At Nova, therapy is provided to change the behaviors that accompany substance use. Compassionate, dedicated staff include many individuals who have been personally impacted by substance use disorders.

Nova provides treatment in a variety of ways, including Nova's 28-day residential program, 90-day transitional program (Terra Program), Family Program and outpatient aftercare.

For over four decades, Nova has been grounded in the 12 Steps of Alcoholics Anonymous® philosophy and believes it is the surest way to recover from the disease. Education about the illness, knowledge of the 12 Steps, and caring feedback are the cornerstones for change.

With a total project cost of \$1,900,776.00 to expand existing facilities, Nova Counseling has secured 25% funds from local, state, and federal funding.

## **Policy Discussion:**

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) Nova Counseling Services serves as the residential program provides treatment for 40-50 people at a time, suffering from substance use disorders with the fundamental tools of recovery.
- 2) \$500,000 would equal 26% of the total project cost to renovate and expand current facilities.

**Attachments:**

1 - 2023

2  
3 **RESOLUTION: Approving \$\_\_\_\_\_ from the Spirit Fund's Government**  
4 **Identified Community Projects Category to Expand the Childcare Space and**  
5 **Program Offerings at the Oshkosh YMCA**

6  
7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, childcare is essential for growing economic development and worker stability; and

9 **WHEREAS**, when the community was at risk of losing available childcare spaces, the Oshkosh Community  
10 YMCA (hereinafter "YMCA") stepped up to meet that need; and

11 **WHEREAS**, the YMCA has 3 full-time Childcare centers, located at the 20th Ave YMCA, Downtown YMCA,  
12 and its newest addition, located on the UWO campus; and

13 **WHEREAS**, YMCA's program expansion provides a safe and healthy option for families in need of childcare  
14 and with few alternatives; and

15 **WHEREAS**, with a total cost of \$3,832,438, and the YMCA requesting \$500,000 from the ARPA Commission  
16 for this undertaking, this project increases childcare capacity by adding 40-50 slots.

17 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$\_\_\_\_\_   
18 from the Spirit Fund's Government Identified Community Project category be approved to expand childcare space and   
19 program offerings at the YMCA. This funding is contingent on the YMCA remaining committed to its mission to   
20 strengthen the lives of individuals, families, and the community.

21 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that upon completion, the   
22 YMCA will submit supporting documentation to the Winnebago County Finance Director outlining the expenditures.   
23 The documentation will be submitted within 6 months of the completion of the project but not to exceed 5 years from   
24 date of disbursement.

25 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that the YMCA shall be   
26 responsible for reimbursement to Winnebago County for any disbursed funds which are determined by Winnebago   
27 County to have been misused or misappropriated. Any reimbursement of funds which is required by Winnebago   
28 County shall be due within 45 days after giving written notice to recipient of such misuse or misappropriation.

29 *Fiscal Note: This resolution will not amend the County Budget. \$\_\_\_\_\_ will be authorized for use from the*  
30 *Spirit Fund.*

31 Respectfully submitted by:

32 **ARPA STRATEGY AND OUTCOMES COMMISSION**

33 Commission Vote:

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35 Vote Required for Passage: **Two-Thirds of Membership**

36  
37 Approved by the Winnebago County Executive this \_\_\_\_ day of \_\_\_\_\_, 2023.

38  
39 \_\_\_\_\_  
40 Jonathan D. Doemel  
41 Winnebago County Executive

Resolution Number:



# Agenda Item Report



**Winnebago County**  
*The Wave of the Future*

DATE: 12/14/2023  
FROM: Winnebago County Executive's Office  
RE: Oshkosh YMCA

## **General Description:**

The Oshkosh Community YMCA is a not-for-profit organization whose purpose is to enhance lives by providing quality programs and facilities which will develop and maintain our community's values and ideals. The YMCA is a place for all- which means that no person shall ever be denied the services of the YMCA due to financial reasons. At the Y, strengthening community is our cause. Every day, we work side-by-side with our neighbors to make sure that everyone, regardless of age, income or background, has the opportunity to learn, grow & thrive.

One of 3 full-time childcare centers run by the Oshkosh YMCA , this facility is conveniently located at the 20th Ave Y. The organization's award winning day care program offers a variety of unique benefits and a caring staff. The state-of-the-art facility has everything a child needs to learn, play, and explore. With so many demands on today's families, parents need all the support they can get. That's why the Oshkosh Community YMCA offers full-time Childcare options to meet the needs of each family's busy schedule. The Y is committed to nurturing children's minds, uplifting their hearts, and making families stronger.

## **Action Requested:**

Oshkosh YMCA is requesting \$500,000 to help expand childcare space and program offerings (a \$3,832,438.00 total project) to address the childcare shortage in Winnebago County

## **Procedural Steps:**

Committee of Jurisdiction: ARPA Strategy & Outcomes Commission      Meeting date: 12/14/2023

## **Background:**

The Oshkosh Community YMCA has 3 full-time Childcare centers, conveniently located at the 20th Ave Y, Downtown Y, and our newest addition, located on the UWO campus. When the community has been at risk of losing available childcare spaces, the YMCA has stepped up to meet that need, and this expansion project continues to deliver on the promise. And while this project expansion does increase ongoing operating costs, that difference is made up with additional families paying for childcare, not higher childcare costs, and private donations.

With a total project cost of \$3,832,438.00 that increases childcare capacity but an added 40-50 slots, this program expansion provides a safe and healthy option for families most in need and with the fewest alternatives when it comes to childcare needed to maintain employment at a cost that allows families a chance to make ends meet. As the Oshkosh community has learned in recent years, childcare is essential for growing economic development and worker stability.

## **Policy Discussion:**

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) Oshkosh YMCA increases the number of available placements in a safe, fun, educational childcare setting that allows children in the Oshkosh community to grow up healthier and more connected to one another. The YMCA childcare programs complement work being done in the Winnebago County Health Department, Human Services, and Parks Department.
- 2) Oshkosh YMCA childcare programs are an essential piece of the economic puzzle in Winnebago County. These ARPA funds requested help to ensure more families have the childcare they need to remain in Winnebago County and demonstrate broad support for this important program expansion.

**Attachments:**

1 - 2023

2  
3 **RESOLUTION: Approving \$\_\_\_\_\_ from the Spirit Fund's Government**  
4 **Identified Community Projects Category to Help The Boys and Girls Club of**  
5 **Oshkosh Expand the Youth-Focused Community Center**

6  
7 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

8 **WHEREAS**, The Boys & Girls Club of Oshkosh (hereinafter "The Club") serves youth ages 6 to 18 Monday  
9 through Friday after school and during the summer; and

10 **WHEREAS**, The Club provides a safe environment, excellent facilities, caring adults and engaging programs  
11 in three key areas: healthy lifestyles, good character and citizenship, and academic success; and

12 **WHEREAS**, The Club offers quality programs for children, addressing today's most pressing youth issues  
13 and assisting in teaching young people the skills needed to succeed in life; and

14 **WHEREAS**, programs fall under the following categories: Education & Career Development, Arts, Health &  
15 Life Skills, Character and Leadership, Sports, Fitness & Recreation; and

16 **WHEREAS**, expanding the Community Center with a youth-focused design will provide Winnebago County  
17 with a centralized services center for all residents.

18 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$\_\_\_\_\_   
19 from the Spirit Fund's Government Identified Community Project category be approved to help The Boys & Girls Club of  
20 Oshkosh expand the youth-focused community center. Funding is contingent on The Club remaining committed to its  
21 mission to strengthen the lives of individuals, families, and the community.

22 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that upon completion, The  
23 Boys & Girls Club of Oshkosh will submit supporting documentation to the Winnebago County Finance Director  
24 outlining the expenditures. The documentation will be submitted within 6 months of the completion of the project but  
25 not to exceed 5 years from date of disbursement.

26 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that the Boys and Girls Club  
27 shall be responsible for reimbursement to Winnebago County for any disbursed funds which are determined by  
28 Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is required by  
29 Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or  
30 misappropriation.

31 *Fiscal Note: This resolution will not amend the County Budget. \$\_\_\_\_\_ will be authorized for use from the*  
32 *Spirit Fund.*

Respectfully submitted by:

33 **ARPA STRATEGY AND OUTCOMES COMMISSION**

34 Commission Vote:

35 Vote Required for Passage: **Two-Thirds of Membership**

36  
37 Approved by the Winnebago County Executive this \_\_\_\_ day of \_\_\_\_\_, 2023.

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39 \_\_\_\_\_  
40 Jonathan D. Doemel  
41 Winnebago County Executive

Resolution Number:

# Agenda Item Report



**Winnebago County**  
*The Wave of the Future*

DATE: 12/14/2023  
FROM: Winnebago County Executive's Office  
RE: Boys & Girls Club of Oshkosh

## **General Description:**

The Boys & Girls Club of Oshkosh serves youth ages 6 to 18 Monday through Friday after school and during the summer. The Club provides a safe environment, excellent facilities, caring adults and engaging programs in three key areas: healthy lifestyles, good character and citizenship, and academic success.

The Boys & Girls Club of Oshkosh offers quality programs for children, taught by caring professional staff that have proven successful in thousands of Clubs nationwide, address today's most pressing youth issues and assist in teaching young people the skills they need to succeed in life. Boys & Girls Club leadership continually evaluate the needs of youth and the results of programs to improve and evolve with the changing times. Programs fall under the following categories: Education & Career Development, Arts, Health & Life Skills, Character and Leadership, Sports, Fitness & Recreation.

Expanding the Community Center with a youth-focused design, will provide the county with a centralized services center for all residents with economic and basic needs. Open to all to meet with community service providers and county departments expands the ability of the County to provide "wrap-around" services where community members need it most.

## **Action Requested:**

The Boys & Girls Club of Oshkosh is requesting \$750,000 to help expand the youth-focused community center. With a total project cost of \$18,000,000.00 funded by grants from HUD, City of Oshkosh, and private donors, the new center will be accessible to families and organizations throughout Winnebago County.

## **Procedural Steps:**

Committee of Jurisdiction: ARPA Strategy & Outcomes Commission      Meeting date: 12/14/2023

## **Background:**

Timeline of the Boys & Girls Club of Oshkosh

1970 The Boys Club of Oshkosh was founded, and the headquarters officially opened at Main Street and Merritt Avenue.

1974 The Rockwell Foundation purchased the property at 502 N. Main and donated it to the Boys Club of Oshkosh. The Club became owners of its headquarters, which now is the Wagner Opera House.

1981 The Boys Club of Oshkosh Alumni Association was formed. It now raises about \$10,000 annually for the Club and Camp Radford. Members also log many hours of volunteer service.

1984 A permanent endowment fund was established with \$200,000.

1988 The Boys Club of Oshkosh began after-school programs in local elementary schools.

1989 Girls were officially welcomed in common membership, and the Club was renamed the Boys & Girls Club of Oshkosh, Inc.

1992 - 1993 The "Campaign for Kids" raised \$1.7 million dollars to construct a new facility the Club moved to at Parkway Avenue and Broad Street.

1994 A new facility was constructed to house Head Start. Club members use the facility on non-school days, and 160 children in Head Start use the Club building on school days.

1997 Adjacent property was purchased and converted to a Teen Center and administrative offices.

2007 The "Opening the Doors" campaign raised \$2 million dollars for the new Teen Center, \$100,000 for the baseball field, and \$2.2 million dollars in pledges and cash for the endowment.

2007 The new Teen Center, "The CLUB," and administrative offices opened in April.

2016 The Club partnered with Catalpa Health to provide on-site mental health services to Club members and families.

2018 The Club underwent an interior remodel that included building safer more secure entrances, the addition of four new offices, and making updates to many of our program areas in the CLUB Teen Center and the Radford Center.

2020 The Club celebrates its 50th Anniversary!!

2021 The Club holds 50th celebration Block Party after Covid-19 shut-down and announces the expansion of its facilities and new community center.

2022 The Club breaks ground on its building expansion and new community center.

2023 The Club requests ARPA funding to continue to build a strong foundation for all children and families in Winnebago County.

#### **Policy Discussion:**

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) The Boys & Girls Club of Oshkosh's programs complement work being done in the Winnebago County Health, Human Services, and Parks Departments, and these facilities are essential to deliver services safely.
- 2) The Boys & Girls Club of Oshkosh programs are an essential piece of the economic puzzle in Winnebago County. These ARPA funds requested help to ensure more families have access to after school care and childcare needed to live and work in Winnebago County and dedicating ARPA funds from the County demonstrates support for these important programs.

#### **Attachments:**

1 - 2023

2  
3 **RESOLUTION: Approving \$\_\_\_\_\_ from the Spirit Fund's Government**  
4 **Identified Community Projects Category to Build an Online Repository of**  
5 **Community Data used by Organizations and Governmental Departments Across**  
6 **Winnebago, Outagamie, and Calumet Counties**

7  
8 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

9 **WHEREAS**, Fox Valley Data Exchange (hereinafter "DEX") is an online resource software, supporting the  
10 mandated requirements of Winnebago County Public Health's Community Health Needs Assessment with data  
11 collection capacity; and

12 **WHEREAS**, the aim of DEX is to be the shared source of data and insights for community partners (public  
13 and private entities as well as Fox Valley residents at large) who need timely, transparent and reliable data with the  
14 analysis and insights necessary to bring meaningful action; and

15 **WHEREAS**, DEX launched this project between Q4 2023-2024

- 16 • providing open source access to curated data sources (e.g., census health, economy, safety,  
17 environment, housing, etc.), covering Winnebago, Outagamie, and Calumet Counties;
- 18 • slicing data by demographics, with historical trends and visualization down to census level tract  
19 where possible;
- 20 • ensuring transparent, reliable, timely, clean data using a common data model, definitions, criteria to  
21 share and other governance;
- 22 • performing simple analysis to highlight community issues and root causes while guiding the  
23 community to access the data and use it to find effective solutions;
- 24 • supporting the mandated requirements of Winnebago County Public Health's Community Health  
25 Needs Assessment with data collection; and

26 **WHEREAS**, all data indicators will be displayed visually in charts, graphs, and maps, allowing for filtering by  
27 demographics when available. DEX will develop interoperability across local data. This will facilitate decision making  
28 for numerous stakeholders including businesses, public health, funders, and non-profit agencies; and

29 **WHEREAS**, the project will directly help community foundations to focus on areas of greatest need in the  
30 county, help local non-profit organizations use data in their grant applications and support Winnebago County Public  
31 Health Community with data for their mandated Health Needs Assessment.

32 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that \$\_\_\_\_\_   
33 from the Spirit Fund's Government Identified Community Project category be approved to help Fox Valley Data  
34 Exchange create build an online repository of community data used by organizations and governmental departments  
35 across Winnebago, Outagamie, and Calumet Counties. Funding is contingent on Habitat remaining committed to its  
36 mission to strengthen the lives of individuals, families, and the community.

37 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that upon completion, Fox  
38 Valley Data Exchange will submit supporting documentation to the Winnebago County Finance Director outlining the  
39 expenditures. The documentation will be submitted within 6 months of the completion of the project but not to exceed  
40 5 years from date of disbursement.

Resolution Number:

41 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that Fox Valley Data  
42 Exchange shall be responsible for reimbursement to Winnebago County for any disbursed funds which are  
43 determined by Winnebago County to have been misused or misappropriated. Any reimbursement of funds which is  
44 required by Winnebago County shall be due within 45 days after giving written notice to recipient of such misuse or  
45 misappropriation.

46 *Fiscal Note: This resolution will not amend the County Budget. \$\_\_\_\_\_ will be authorized for use from the*  
47 *Spirit Fund.*

48 Respectfully submitted by:

49 **ARPA STRATEGY AND OUTCOMES COMMISSION**

50 Commission Vote:

51

52 Vote Required for Passage: **Two-Thirds of Membership**

53

54 Approved by the Winnebago County Executive this \_\_\_\_\_ day of \_\_\_\_\_, 2023.

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\_\_\_\_\_  
Jonathan D. Doemel  
Winnebago County Executive

DRAFT

# Agenda Item Report



**Winnebago County**  
*The Wave of the Future*

DATE: 12/14/2023  
FROM: Winnebago County Executive's Office  
RE: Fox Valley Data Exchange request for \$300,000 in ARPA funds to create and online tool (web interface) to collect and share data around Seven Vital Community Conditions

## **General Description:**

The Fox Valley Data Exchange (DEX) is an online resource, software supporting the mandated requirements of Winnebago Public Health's Community Health Needs Assessment with data collection capacity. This project serves the public good by bringing education and information to major community trends across the Seven Vital Community Conditions: humane housing, belonging & civic muscle, lifelong learning, thriving natural world, meaningful work & wealth, basic needs for health & safety, and reliable transportation. The aim of DEX is to be the shared source of data and insights for community partners (public and private entities as well as Fox Valley residents at-large) who need timely, transparent, and reliable data with the analysis and insights necessary to bring meaningful action.

The Fox Valley Data Exchange launch this project between Q4 2023 – 2024. DEX facilitated an inclusive process to determine the minimal viable project for launch. This includes:

- Providing open-source access to curated data sources (e.g., census, health, economy, safety, environment, housing, etc.) covering Winnebago, Outagamie, and Calumet counties
- Slicing data by demographics, with historical trends and visualization down to census level tract where possible
- Ensuring transparent, reliable, timely, clean data using a common data model, definitions, criteria to share, and other governance
- Performing simple analyses to highlight community issues and root causes while guiding the community to access the data and use it to find effective solutions
- Supporting the mandated requirements of Winnebago Public Health's Community Health Needs Assessment with data collection

## **Action Requested:**

Fox Valley Data Exchange (DEX) is requesting up to \$300,000 in ARPA funds to build an online repository of community data used by organizations and governmental departments across three counties.

## **Procedural Steps:**

Committee of Jurisdiction: ARPA Strategy & Outcomes Commission      Meeting date: 12/14/2023

## **Background:**

The web interface of DEX will provide access to hundreds of the most up-to-date indicators, highlighting trends and identifying challenges and opportunities in Winnebago County. All data indicators will be displayed visually in charts, graphs, and maps, allowing for filtering by demographics when available. DEX will develop interoperability across local data. This will facilitate decision making for numerous stakeholders including businesses, public health, funders, and non-profits. The project will directly help



community foundations to focus on areas of greatest need in the county, help local non-profit organizations use data in their grant applications, support Winnebago County Public Health Community with data for their mandated Health Needs Assessment.

**Policy Discussion:**

The commission has recognized Government Identified Community Projects that support or enhance county services:

- 1) Fox Valley Data Exchange project requires front end investment totalling \$1,050,000 to launch and once developed, will not require additional funding from the county to operate.
- 2) \$300,000 would equal 28.6% of the total project cost to be paired with other community's ARPA funds to complete this tool.

**Attachments:**

Updated for 12.14.23 meeting		Draft resolutions to be determined highlighted in BLUE below								
App. #		Organization	Project	Stage	Cost of project	Requested amount	recommendati on for resolution	Minimum amount	Maximum amount	Comments from Commission
4	Draft Resolution	Greater Fox Cities Area Habitat for Humanity	Low-income housing	Reasearch	\$ 2,370,238	\$ 500,000		\$ 500,000	\$ 500,000	Would be used for housing in "northern Winnebago County
6	Draft Resolution	Nova Counseling	Terra Project- Property expansion/ AODA	Research	\$ 1,900,776	\$ 500,000		\$ 500,000	\$ 500,000	Sober living transitional housing
7	Resolution passed	Omro Community Center	Property acquisition/ community and aging focused		\$ 485,500		\$ 250,000	\$ 250,000	\$ 250,000	Resolution passed
8	lay-over	Solutions Recovery	Property acquisition/AODA recovery	In process of implementing	\$ 1,100,000	\$ 500,000		\$ 500,000	\$ 500,000	Commission requested more info on Neighborhood grant and how funds were used.
9	Draft Resolution	Oshkosh YMCA	Property expansion including increasing Childcare facility	Research - Campaign launch in 2024, ground breaking in 2025, completion by end of 2026	\$ 3,832,438	\$ 500,000		\$ 250,000	\$ 500,000	lack of childcare is a significant community challenge that stifles community growth
11	Draft Resolution	OshkoshBoys & Girls Club	Property expansion/ youth focused	In process of implementing	\$ 18,000,000	\$ 750,000		\$ 250,000	\$ 500,000	
14	lay-over	Damascus Road Project Inc.	Property acquisition/ Human Trafficking	Research, location has been identified	\$ 1,000,000	\$ 500,000		\$ 500,000	\$ 700,000	Pause until next meeting- allowing additional time to prepare
38	Draft Resolution	Fox Valley Data Exchange (DEX)	Technology, Data collection	In process of implementing	\$ 1,050,000	\$ 300,000		\$ 250,000	\$ 250,000	infrastructure for data collection, used by county/healthcareidentifying challenges and successes
55	Resolution passed	Christine Ann Domestic Abuse Services, Inc	Property acquisition/ transitional housing	In process of implementing	\$ 6,300,000	\$ 750,000	\$ 500,000	\$ 500,000	\$ 750,000	Resolution passed
65	Reno for Leased Property	People of Progression Inc	Property acquisition/ Serving black/brown community	Ready to implement	\$ 60,000	\$ 50,000		\$ -	\$ 30,000	county function this org serves? Concern w/ funding building not owned by organization.
5	Need more info:	NEW Mental Health Connection	Adding additional fundtionality to website to add resources and content that, once created, will be sustainable	Ready to implement	\$ 180,000	\$ 90,000		\$ 90,000	\$ 90,000	Commission requested additional clarification on their request for quality improvements.
29	Need more info:	First 5 Fox Valley, Inc	Programming	In the process of implementing	\$ 450,000	\$ 300,000		\$ 150,000	\$ 300,000	would like to expand to Oskhosh area, plan to operate out of B&GC community center.
33	Resolution passed	St. Vincent de Paul Neenah/Menasha	purchased adjacent property to expand and renovate	In the process of implementing	\$ 970,196	\$ 970,196	\$ 500,000	\$ 250,000	\$ 500,000	Resolution passed
40		Tri-County Community Dental Clinic, Inc.	Hardware andsoftware upgrades and building for storing dental bus (currently outside, winter weather creates some usage issues).	Ready to implement	\$ 807,250	\$ 403,625		\$ 250,000	\$ 403,625	commission felt we should support funding the building for the dental bus, do other items have "shelflife"/consumable?
56	HOLD per Co. Exec.	YMCA of the Fox Cities	Property Expansion to grow programming	Research phase	\$ 30,000,000	\$ 500,000		\$ 500,000	\$ 500,000	HOLD Per CO. Exec.
13	Need more info:	Child Care Resource and Referral	quality support specialist: on-boarding, training (currently lots of untrained staff due to staff shortage but no capacity to train). Bringing "substitute teacher" concept to winn co. once established, funded thru grants and fee to participate.	Ready to implement	\$ 915,000	\$ 450,000		\$ 250,000	\$ 250,000	commission requested geting more info to explaine "expansion" is this a one time request? What is the sustainability plan once funds are used?

58		Pillars, Inc.	Ascend Program - updates to Winn. Co. housing units, semi-independent affordable housing program for young adults living with mental health challenges.	Within 12 mo. of completion	\$ 215,405	\$ 50,000	\$ -	\$ 50,000	program resides and supports residents of Winnebago county	
<b>Municipalities</b>									<b>Comments from Commission</b>	
48	1	<b>Menasha:</b>	mobile traffic barriers as well as transport equipment to bring them from storage to the community event taking place	Research phase	\$ 184,957	\$ 184,957	\$ -	\$ 50,000	question raised: if this is a high priority, why aren't they funding it through their ARPA \$?	
47	3	<b>Menasha:</b>	Cost to move Winnebago County Housing Authority Office to new location - (Moving the Office); Water Street Plan \$4M	In the process of implementing	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000		
43		<b>Town of Algoma:</b>	the South leg of a 2-lane roundabout at Leonard Point Road and STH 21	In the process of implementing	\$ 6,300,000.00	\$ 387,500	\$ 387,500	\$ 387,500		
16	3	<b>Omro</b>	old, dilapidated water and sewer utility crossing under the Fox River	Research phase	\$ 700,000.00	\$ 500,000	\$ 350,000	\$ 500,000		
24	4	<b>Omro</b>	Hire MSA Engineering to conduct a drainage plan	In the process of implementing	\$ 25,000.00	\$ 12,500	\$ 12,500	\$ 12,500		
27	1	<b>Neenah:</b>	vehicle barrier system	Ready to implement	\$ 600,000	\$ 300,000	\$ -	\$ 75,000	question raised: if this is a high priority, why aren't they funding it through their ARPA \$?	
61	1	<b>Oshkosh:</b>	Commonwealth Development is proposing to develop a 55-unit low-income mixed-use development on property that the City of Oshkosh Redevelopment Authority currently owns, including 2nd shift daycare	Ready to implement	\$ 19,291,481	\$ 750,000		\$ 750,000	Discussed amount as a consideration as part of Housing initiative - Lu Scheer's department	
62	2	<b>Oshkosh:</b>	Affordable workforce housing	Exploration or concept	\$ 1,595,000	\$ 995,000		\$ 995,000	Discussed amount as a consideration as part of Housing initiative - Lu Scheer's department	
15		<b>Oshkosh Housing Authority</b>	Homelessness project: constructing 32 one and two bedroom apartments	Research phase	\$ 6,500,000	\$ 500,000		\$ 500,000	Discussed amount as a consideration as part of Housing initiative - Lu Scheer's department	
66	3	<b>Winneconne:</b>	Remodel of Barn in the Lake Winneconne Park	Ready to implement	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000		
31	6	<b>Winneconne:</b>	improvement and addition of boat docks/piers, fish cleaning station, larger bulk heads, extended parking and facility upgrades to winneconne park *See Breakout:	In the process of implementing		\$ 165,000	\$ 165,000	\$ 165,000		
			<i>Boat Trailer parking</i>		\$ 396,000					
			<i>Additional Car Parking</i>		\$ 59,000					
			<i>Invasive species wash station</i>		\$ 15,000					
			<i>Fish cleaning station</i>		\$ 236,000					
30		Neenah/Menasha Fire	Emergency Service - Training	Research phase	\$ 1,000,000	\$ 500,000		\$ 500,000		
	<b>Resolution passed</b>		Collective Fire Radio request for all Winnebago County			\$ 3,260,000	\$ 2,100,000	\$ 2,100,000	<b>Resolution passed</b>	
			Other - potential housing initiative ("refer to Lu Sheer")							
					<b>TOTAL:</b>	\$ 99,814,241	\$ 14,068,778	\$ 3,350,000	\$ 8,305,000	\$ 12,008,625
							<b>Remaining amount to allocate:</b>	\$ 6,344,700	\$ 1,389,700	\$ (2,313,925)

App. #	Updated for 12.14.23 meeting	Organization	Project	Stage	Cost of project	Requested amount	Recommendations for resolution	Minimum amount	Maximum amount	Comments from Commission
4	Draft Resolution	Greater Fox Cities Area Habitat for Humanity	Low-income housing	Reasearch	\$ 2,370,238	\$ 500,000	\$ 450,000	\$ 500,000	\$ 500,000	Would be used for housing in "northern Winnebago County
6	Draft Resolution	Nova Counseling	Terra Project- Property expansion/ AODA	Research	\$ 1,900,776	\$ 500,000	\$ 500,000	\$ 500,000	\$ 500,000	Sober living transitional housing
7	Resolution passed	Omro Community Center	Property acquisition/ community and aging focused		\$ 485,500		\$ 250,000	\$ 250,000	\$ 250,000	<b>Resolution passed</b>
8	lay-over	Solutions Recovery	Property acquisition/AODA recovery	In process of implementing	\$ 1,100,000	\$ 500,000	\$ 500,000	\$ 500,000	\$ 500,000	Commission requested more info on Neighborhood grant and how funds were used.
9	Draft Resolution	Oshkosh YMCA	Property expansion including increasing Childcare facility	Research - Campaign launch in 2024, ground breaking in 2025, completion by end of 2026	\$ 3,832,438	\$ 500,000	\$ 500,000	\$ 250,000	\$ 500,000	lack of childcare is a significant community challenge that stifles community growth
11	Draft Resolution	OshkoshBoys & Girls Club	Property expansion/ youth focused	In process of implementing	\$ 18,000,000	\$ 750,000	\$ 500,000	\$ 250,000	\$ 500,000	
14	lay-over	Damascus Road Project Inc.	Property acquisition/ Human Trafficking	Research, location has been identified	\$ 1,000,000	\$ 500,000	\$ 500,000	\$ 500,000	\$ 700,000	Pause until next meeting-allowing additional time to prepare
38	Draft Resolution	Fox Valley Data Exchange (DEX)	Technology, Data collection	In process of implementing	\$ 1,050,000	\$ 300,000	\$ 250,000	\$ 250,000	\$ 250,000	infrastructure for data collection, used by county/healthcareidentifying challenges and successes
55	Resolution passed	Christine Ann Domestic Abuse Services, Inc	Property acquisition/ transitional housing	In process of implementing	\$ 6,300,000	\$ 750,000	\$ 500,000	\$ 500,000	\$ 750,000	<b>Resolution passed</b>
65	<i>Reno for Leased Property</i>	People of Progression Inc	Property acquisition/ Serving black/brown community	Ready to implement	\$ 60,000	\$ 50,000		\$ -	\$ 30,000	county function this org serves? Concern w/ funding building not owned by organization.
5	Need more info:	NEW Mental Health Connection	Adding additional fundtionality to website to add resources and content that, once created, will be sustainable	Ready to implement	\$ 180,000	\$ 90,000	\$ 90,000	\$ 90,000	\$ 90,000	Commission requested additional clarification on their request for quality improvements.
29	Need more info:	First 5 Fox Valley, Inc	Programming	In the process of implementing	\$ 450,000	\$ 300,000	\$ 250,000	\$ 150,000	\$ 300,000	would like to expand to Oshkosh area, plan to operate out of B&GC community center.

App. #	Updated for 12.14.23 meeting	Organization	Project	Stage	Cost of project	Requested amount	Recommendations for resolution	Minimum amount	Maximum amount	Comments from Commission
33	Resolution passed	St. Vincent de Paul Neenah/Menasha	purchased adjacent property to expand and renovate	In the process of implementing	\$ 970,196	\$ 970,196	\$ 500,000	\$ 250,000	\$ 500,000	Resolution passed
40		Tri-County Community Dental Clinic, Inc.	Hardware and software upgrades and building for storing dental bus (currently outside, winter weather creates some usage issues).	Ready to implement	\$ 807,250	\$ 403,625	\$ 200,000	\$ 250,000	\$ 403,625	commission felt we should support funding the building for the dental bus, do other items have "shelflife"/consumable?
56	HOLD per Co. Exec.	YMCA of the Fox Cities	Property Expansion to grow programming	Research phase	\$ 30,000,000	\$ 500,000	\$ 500,000	\$ 500,000	\$ 500,000	HOLD Per CO. Exec.
13	Need more info:	Child Care Resource and Referral	quality support specialist: on-boarding, training (currently lots of untrained staff due to staff shortage but no capacity to train). Bringing "substitute teacher" concept to winn co. once established, funded thru grants and fee to participate.	Ready to implement	\$ 915,000	\$ 450,000	\$ 400,000	\$ 250,000	\$ 250,000	commission requested getting more info to explaine "expansion" is this a one time request? What is the sustainability plan once funds are used?
58		Pillars, Inc.	Ascend Program - updates to Winn. Co. housing units, semi-independent affordable housing program for young adults living with mental health challenges.	Within 12 mo. of completion	\$ 215,405	\$ 50,000		\$ -	\$ 50,000	program resides and supports residents of Winnebago county
<b>Municipalities</b>										<b>Comments from Commission</b>
48	1	Menasha:	mobile traffic barriers as well as transport equipment to bring them from storage to the community event taking place	Research phase	\$ 184,957	\$ 184,957		\$ -	\$ 50,000	question raised: if this is a high priority, why aren't they funding it through their ARPA \$?
47	3	Menasha:	Cost to move Winnebago County Housing Authority Office to new location - (Moving the Office); Water Street Plan \$4M	In the process of implementing	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000	
43		Town of Algoma:	the South leg of a 2-lane roundabout at Leonard Point Road and STH 21	In the process of implementing	\$ 6,300,000.00	\$ 387,500	\$ 387,500	\$ 387,500	\$ 387,500	
16	3	Omro	old, dilapidated water and sewer utility crossing under the Fox River	Research phase	\$ 700,000.00	\$ 500,000	\$ 350,000	\$ 350,000	\$ 500,000	

App. #	Updated for 12.14.23 meeting	Organization	Project	Stage	Cost of project	Requested amount	Recommendations for resolution	Minimum amount	Maximum amount	Comments from Commission
24	4	Omro	Hire MSA Engineering to conduct a drainage plan	In the process of implementing	\$ 25,000.00	\$ 12,500		\$ 12,500	\$ 12,500	
27	1	Neenah:	vehicle barrier system	Ready to implement	\$ 600,000	\$ 300,000		\$ -	\$ 75,000	question raised: if this is a high priority, why aren't they funding it through their ARPA \$?
61	1	Oshkosh:	Commonwealth Development is proposing to develop a 55-unit low-income mixed-use development on property that the City of Oshkosh Redevelopment Authority currently owns, including 2nd shift daycare	Ready to implement	\$ 19,291,481	\$ 750,000			\$ 750,000	Discussed amount as a consideration as part of Housing initiative - Lu Scheer's department
62	2	Oshkosh:	Affordable workforce housing	Exploration or concept	\$ 1,595,000	\$ 995,000			\$ 995,000	Discussed amount as a consideration as part of Housing initiative - Lu Scheer's department
15		Oshkosh Housing Authority	Homelessness project: constructing 32 one and two bedroom apartments	Research phase	\$ 6,500,000	\$ 500,000			\$ 500,000	Discussed amount as a consideration as part of Housing initiative - Lu Scheer's department
66	3	Winneconne:	Remodel of Barn in the Lake Winneconne Park	Ready to implement	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000	
31	6	Winneconne:	improvement and addition of boat docks/piers, fish cleaning station, larger bulk heads, extended parking and facility upgrades to winneconne park *See Breakout:	In the process of implementing		\$ 165,000	\$ 165,000	\$ 165,000	\$ 165,000	
			Boat Trailer parking		\$ 396,000					
			Additional Car Parking		\$ 59,000					
			Invasive species wash station		\$ 15,000					
			Fish cleaning station		\$ 236,000					
30		Neenah/Menasha Fire	Emergency Service - Training	Research phase	\$ 1,000,000	\$ 500,000	\$ 500,000		\$ 500,000	
	Resolution passed		Collective Fire Radio request for all Winnebago County			\$ 3,260,000	\$ 2,100,000	\$ 2,100,000	\$ 2,100,000	Resolution passed
			Other - potential housing initiative ("refer to Lu Sheer")		Project costs	total requested				
<b>TOTAL:</b>					\$ 99,814,241	\$ 14,068,778	\$ 9,692,500	\$ 8,305,000	\$ 12,008,625	
							<b>Remaining amount to allocate:</b>	\$ 2,200	\$ 1,389,700	\$ (2,313,925)